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BUDGET ESTIMATES

FOR THE

UNITED STATES DEPARTMENT OF AGRICULTURE

FOR THE FISCAL YEAR ENDING
SEPTEMBER 30, 1991

A SEPARATE FROM THE BUDGET OF
THE UNITED STATES GOVERNMENT

1991

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U.S. GOVERNMENT PRINTING OFFICE
WASHINGTON: 1990

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thority will terminate as scheduled. Only certain expiring programs identified in the G-R-H law are continued in the baseline.[2] Provisions expiring after 1991, however, are assumed to continue in the baseline unless they are clearly temporary in nature.

Major programs scheduled to expire in 1991 and thus excluded from the baseline are presented in Table A-2. The largest such program is food stamps. The food stamp program and nutrition assistance to Puerto Rico, which are authorized by the Food Stamp Act of 1977, are scheduled to expire on September 30, 1990. If the baseline had assumed the extension of these two programs under current law, baseline outlays would have been $16.2 billion higher. Two Customs Service fees are also scheduled to expire on September 30, 1990. Excluding these offsetting receipts from the baseline increases 1991 outlays by $0.9 billion. A provision in the Omnibus Reconciliation Act of 1989 (OBRA 1989; Public Law 101-239) permitted the Federal Government to pay out retirees' own retirement contributions in two lump-sum payments over two years. This authority expires at the end of the current fiscal year, requiring the Government to pay lump-sum retirement benefits in one payment and thus increasing estimated baseline outlays by $0.7 billion in 1991.

Table A-2. **IMPACT OF MAJOR EXPIRING PROVISIONS ON BASELINE OUTLAYS**

(In billions of dollars)

	1991 estimate
Food stamps	−15.3
Nutrition assistance to Puerto Rico	−0.9
Temporary emergency food assistance	−0.1
Nuclear Regulatory Commission fee	0.1
Federal retirement 50-50 lump-sum payments	0.7
Customs Service fees	0.9

Discretionary programs.—The baseline estimates for both defense and nondefense discretionary programs are based on the enacted 1990 appropriations level adjusted for inflation and pay costs. This formula is consistent with the G-R-H law.

By adjusting for the impact of inflation and pay costs, the baseline estimates for discretionary programs generally reflect a continuation of the 1990 program level in real terms. Anomalies may result, however, particularly for programs that have sporadic or cyclical funding patterns. For instance, the Census Bureau received a larger than usual 1990 appropriation to fund the increased workload associated with conducting the decennial census. This 1990 appropriation is automatically inflated in developing the 1991 Census Bureau baseline estimates, even though the workload at the Census Bureau is anticipated to be less in 1991 than in 1990. The baseline, therefore, overstates anticipated Census outlays by about $1.0 billion.

For subsidized housing, budget authority appropriated in 1990 reflects in part the renewal of more than 42,000 multi-year contracts for subsidized housing first entered into in the 1970s. In 1991, nearly 295,000 of these contracts are anticipated to expire, a seven-fold increase over the 1990 level. The baseline estimates, by merely inflating the 1990 level, include budget authority that is about $6.6 billion below the amount needed to renew these expiring contracts and maintain the current stock of subsidized housing. Because these are generally multi-year commitments, however, the outlay impact of understating the budget authority needed to maintain the current level of subsidized housing is considerably smaller, about $0.4 billion.

Budget authority of $2.8 billion was appropriated in 1990 for disaster assistance to aid primarily the victims of the earthquake in San Francisco. This budget authority is inflated in the baseline for 1991 through 1995. Because these funds were provided in 1990 for specific disaster relief purposes, however, the baseline assumes that no outlays are associated with this inflated disaster relief budget authority in 1991 through 1995.

Finally, the totals for nondefense discretionary programs include an aggregate spendout rate adjustment required by the G-R-H law. This adjustment, which increases outlays by $0.1 billion in 1991 only, is discussed in more detail in conjunction with the G-R-H sequester estimates.

Economic assumptions.—The baseline estimates are based on the same economic assumptions as the President's budget proposals. The economic assumptions assume that all the President's budget proposals will be adopted. Continuation of all programs and tax laws unchanged would result in different economic conditions than would occur under the budget proposals.

Changes in economic conditions significantly affect budget estimates because of their effects on tax receipts, unemployment benefits, interest on the Federal debt, and other programs where spending is sensitive to economic factors. As a result, if different economic assumptions were used in developing the baseline and policy estimates, it would be very difficult to separate the effects of policy differences from the effects of differences in the economic assumptions.

The economic assumptions common to the budget and the baseline estimates are summarized in Table A-3. In addition, the G-R-H law requires that the assumptions used for the real rate of growth for the last two quarters of fiscal year 1990 and for each quarter of fiscal year 1991 be presented. These estimates are included in Table A-4. For further details and discussion of the sensitivity of the estimates to the selected economic assumptions, see "Note on Economic Assumptions and Sensitivities" in Section Two.

[2] The G-R-H law allows for the continuation in the baseline of expiring programs in the following cases: excise taxes dedicated to a trust fund (but not spending authority in that trust fund); Commodity Credit Corporation price support programs; contract authority for transportation trust funds; and authority to provide insurance through the Federal Housing Administration fund.

BASELINE ESTIMATES

A baseline presents budget estimates against which alternative budget proposals can be compared. In recent years, the President's budget has presented two sets of baseline estimates—current services and those required by the Balanced Budget and Emergency Control Act of 1985, as amended in 1987 (commonly known as Gramm-Rudman-Hollings or G-R-H). To alleviate confusion resulting from multiple baselines, a single set of baseline estimates is presented here. This baseline conforms to G-R-H requirements, and thus will be used to determine whether automatic spending reductions are necessary to meet the 1991 deficit target set in the G-R-H law.

This part describes the specific concepts used in developing the baseline and discusses baseline receipt, outlay, and budget authority estimates. The part also discusses the G-R-H sequester estimates.

Table A–1 compares baseline and administration budget receipt, outlay, and surplus/deficit estimates for 1989 through 1995.[1] The administration's proposals would reduce the baseline budget deficit by $21.6 billion in 1991. As a result of meeting the strict requirements of the G-R-H law, however, the baseline reflects some anomalies. For example, the baseline assumes that the food stamp program, which expires at the end of 1990, will not be renewed, while the 1990 decennial census will be repeated. After adjusting the baseline for the impact of these two anomalies, administration proposals would reduce the baseline deficit by $37.4 billion in 1991. If the administration's budget is scored on a G-R-H basis, these 1991 savings are reduced by $0.9 billion. Comparisons between the baseline and administration budget under selected definitions are presented in more detail in "Director's Introduction to the New Budget" in Section One.

Relative to the adjusted baseline, cumulative deficit reduction between 1991 and 1995 proposed by the administration totals $319.4 billion, excluding payments to the Social Security Integrity and Debt Reduction Fund. These payments, which would begin in 1993, total $169.5 billion between 1993 and 1995. This proposal is discussed in more detail in "Acknowledging Inherited Claims" in Section One.

Table A–1. **BASELINE AND ADMINISTRATION BUDGET TOTALS, 1989–1995**

(In billions of dollars)

	1989 actual	Estimate					
		1990	1991	1992	1993	1994	1995
Baseline estimates:							
Receipts	990.7	1,072.8	1,156.3	1,234.9	1,323.5	1,401.9	1,480.8
Outlays	1,142.6	1,194.8	1,241.0	1,290.4	1,343.6	1,394.0	1,444.4
Surplus or deficit (–)	–152.0	–122.0	–84.7	–55.5	–20.1	7.9	36.3
Impact of administration policy proposals:							
Receipts		0.6	13.9	11.4	4.1	6.7	5.6
Outlays		2.4	–7.7	–19.0	–21.8	4.0	32.5
Surplus or deficit (–)		–1.8	21.6	30.4	25.9	2.7	–26.9
Administration budget:							
Receipts	990.7	1,073.5	1,170.2	1,246.4	1,327.6	1,408.6	1,486.3
Outlays	1,142.6	1,197.2	1,233.3	1,271.4	1,321.8	1,398.0	1,476.9
Surplus or deficit (–)	–152.0	–123.8	–63.1	–25.1	5.7	10.7	9.4

Baseline Concepts

An important principle in establishing baseline estimates is to make the results useful to the Congress and the public. The concepts used in this analysis are not the only ones possible. Different concepts may be useful for different purposes. Only for fulfilling the requirements of the G-R-H law is a specific baseline prescribed.

Mandatory programs and receipts.—The baseline estimates presented here for mandatory programs and receipts reflect the future implications of current law and final regulations. They also include anticipated changes of a relatively uncontrollable nature (as distinct from policy changes), such as increases in the number of medicare beneficiaries. The impact of all new legislative initiatives, whether presidential or congressional, are omitted. In 1991, the baseline assumes that expiring provisions of law providing revenues and spending au-

[1] The Omnibus Reconciliation Act of 1989 (Public Law 101–239) moved the Postal Service off-budget and required that its outlays be excluded from the G-R-H deficit calculation. Consequently, Postal Service estimates are not in the baseline and are included only in the off-budget portion of the administration's budget.

Table A–3. SUMMARY OF ECONOMIC ASSUMPTIONS, 1989–1995

(Fiscal years)

	1989	1990	1991	1992	1993	1994	1995
Gross national product (in billions of current dollars)	5,151	5,489	5,892	6,329	6,770	7,214	7,659
Constant dollar GNP (percent change)	3.1	2.4	3.0	3.3	3.2	3.1	3.0
Inflation measures (percent change):							
GNP deflator	4.2	4.0	4.2	4.0	3.7	3.4	3.1
Consumer Price Index	4.8	4.0	4.1	3.9	3.7	3.4	3.1
Unemployment rate (percent)	5.2	5.4	5.3	5.2	5.1	5.0	5.0
Interest rate, 91-day Treasury bills (percent)	8.1	7.1	5.5	5.3	5.1	4.8	4.5
Interest rate, 10-year Treasury notes (percent)	8.8	7.8	7.0	6.4	6.0	5.8	5.5

Table A–4. REAL ECONOMIC GROWTH RATES BY QUARTER

(In percents, annual rates)

	FY 1990			FY 1991			
	Jan-Mar 1990	Apr-Jun 1990	Jul-Sep 1990	Oct-Dec 1990	Jan-Mar 1991	Apr-Jun 1991	Jul-Sep 1991
Constant dollar GNP	2.2	2.4	2.7	3.1	3.4	3.3	3.3

Change In The 1990 Baseline Estimates Since October 1989

The *Final OMB Sequester Report to the President and Congress for Fiscal Year 1990* was issued on October 16, 1989. That report estimated a 1990 baseline deficit of $116.1 billion. Those estimates were based on the economic and technical assumptions contained in the *Mid-Session Review of the Budget*, issued on July 18, 1989, and did not reflect final congressional action on 12 of the 13 appropriations bills, OBRA 1989, Medicare Catastrophic Coverage Repeal Act of 1989 (Public Law 101-234), and other changes in law occurring after the October report.

The 1990 baseline deficit is now estimated to be $122.0 billion, $5.9 billion more than in October 1989. The difference results from changes in economic assumptions, more current technical estimates, and various changes in law, as detailed in Table A–5.

Policy changes decreased the 1990 baseline deficit on net by $6.0 billion. Of these policy changes, enactment of reconciliation reduced the deficit by $10.5 billion, excluding the impact of sequester. The sequester reduced defense outlays by $1.2 billion and nondefense outlays by $2.5 billion. Appropriations action reduced defense outlays $2.7 billion and increased nondefense outlays $4.9 billion relative to the October baseline. Repeal of catastrophic health insurance increased the deficit by $5.2 billion.

Changes in economic assumptions resulted in a net increase in the 1990 baseline deficit of $11.3 billion, primarily due to lower receipts resulting from lower than anticipated corporate profits.

Technical reestimates decreased the 1990 baseline deficit on net by $1.3 billion since October 1989. Of these technical reestimates, $7.5 billion are associated with increased spending on troubled banks and savings and loans. Approximately $2.8 billion of this increase results from a suspension of new bond issuances by the Financing Corporation, and another $2.4 billion results from appropriated funds received by the Resolution

Table A–5. CHANGE IN THE 1990 BASELINE ESTIMATES SINCE OCTOBER 1989

(In billions of dollars)

	1990 Estimates		
	Receipts	Outlays	Deficit
October 1989 baseline estimates	1,074.8	1,190.9	116.1
Differences:			
Policy:			
Reconciliation (excluding sequester)	6.1	−4.4	−10.5
Sequester:			
Defense		−1.2	−1.2
Nondefense	−0.2	−2.5	−2.3
Appropriations:			
Defense		−2.7	−2.7
Nondefense	0.5	4.9	4.4
Repeal of catastrophic health insurance	−7.5	−2.3	5.2
Other (including debt service)	−0.2	0.9	1.1
Subtotal, policy	−1.3	−7.3	−6.0
Economic (including debt service)	−11.6	−0.2	11.3
Technical:			
Thrift and banking insurance		7.5	7.5
Defense		4.8	4.8
Other (including debt service)	10.9	−2.6	−13.5
Subtotal, technical	10.9	9.7	−1.3
G-R-H requirements:			
Defense spendout adjustment		4.0	4.0
Asset sales		−2.3	−2.3
Debt service		0.1	0.1
Subtotal, G-R-H requirements		1.8	1.8
Total change	−2.0	3.9	5.9
Current 1990 baseline estimates	1,072.8	1,194.8	122.0

Trust Corporation that were not spent in 1989 as previously anticipated. The remainder is due to other technical estimating changes, including a $0.8 billion upward reestimate in the cost of commercial bank failures. Other technical reestimates include a $4.8 billion upward reestimate of defense spending and $10.9 billion more for receipts.

The October 1989 estimates also included an adjustment for the aggregate defense spendout rate required by the G-R-H law. This adjustment, which reduced outlays by $4.0 billion in October 1989, is not included in the current 1990 baseline estimates. Finally, asset sales that cannot be counted for G-R-H purposes are estimated to reduce the 1990 deficit by $2.3 billion.

Baseline Receipts

Table A–6 shows baseline receipts by major source. Baseline receipts are projected to increase by $83.5 billion from 1990 to 1991 and by $324.4 billion from 1991 to 1995, largely due to assumed increases in incomes resulting from both real economic growth and inflation.

Individual income taxes are estimated to increase by $34.6 billion from 1990 to 1991 under current law. This growth of 7.1 percent is the effect of increased collections resulting from rising personal incomes. Individual income taxes are projected to grow at an annual rate of 6.4 percent between 1991 and 1995.

Corporation income taxes under current law are estimated to grow by $16.7 billion or 14.9 percent from 1990 to 1991, in large part due to higher corporate profits. Corporation income taxes are projected to increase at an annual rate of 7.6 percent from 1991 to 1995.

Social insurance taxes and contributions are estimated to increase by $31.5 billion between 1990 and 1991, and by an additional $120.8 billion between 1991 and 1995. The estimates reflect assumed increases in total wages and salaries paid, and scheduled increases in the social security taxable earnings base from $51,300 in 1990 to $68,700 in 1995.

Baseline excise taxes are estimated to decrease by $1.2 billion from 1990 to 1991, in large part due to the expiration of the telephone excise tax after December 31, 1990. Excise taxes are estimated to increase by $3.2 billion from 1991 to 1995. The estimates for 1991 through 1995 assume extension of the highway trust fund taxes scheduled to expire September 30, 1993, the hazardous substance response trust fund taxes scheduled to expire December 31, 1991, and the airport and airway trust fund taxes scheduled to expire December 31, 1990. In accordance with the G-R-H requirement that excise taxes dedicated to a trust fund be extended at current rates, the estimates assume that the airport and airway taxes are extended at 8 percent, the rate on September 30, 1990. The baseline estimates assume that the leaking underground storage tank trust fund taxes expire in 1990, as scheduled under current law.

Other baseline receipts (estate and gift taxes, customs duties, and miscellaneous receipts) are projected to increase by $10.2 billion from 1990 to 1995.

Table A–6. **BASELINE RECEIPTS BY SOURCE**

(In billions of dollars)

	1989 actual	Baseline		1991 administration proposals	Proposed 1991 less 1990
		1990 estimate	1991 estimate		
Individual income taxes	445.7	489.0	523.6	528.5	39.5
Corporation income taxes	103.6	111.9	128.6	129.7	17.7
Social insurance taxes and contributions	359.4	385.4	416.9	421.4	36.1
On-budget	(95.8)	(99.9)	(105.0)	(106.9)	(7.0)
Off-budget	(263.7)	(285.4)	(311.8)	(314.5)	(29.1)
Excise taxes	34.1	36.2	34.9	37.6	1.5
Other	47.9	50.4	52.3	53.0	2.6
Total	**990.7**	**1,072.8**	**1,156.3**	**1,170.2**	**97.4**
On-budget	(727.0)	(787.4)	(844.5)	(855.7)	(68.3)
Off-budget	(263.7)	(285.4)	(311.8)	(314.5)	(29.1)

Baseline Outlays

Baseline outlays are estimated to total $1,241.0 billion in 1991. The increase in baseline outlays from 1990 to 1991 is $46.2 billion, or 3.9 percent. Between 1991 and 1995 baseline outlays are projected to increase at an annual rate of 3.9 percent. Adjusting for the food stamp and Census Bureau anomalies, baseline outlays would grow by 5.2 percent between 1990 and 1991, but still at an annual rate of 3.9 percent between 1991 and 1995.

Table A–7. **BASELINE OUTLAYS BY FUNCTION**

(In billions of dollars)

	1989 actual	Baseline		1991 administration proposals	Proposed 1991 less 1990	G-R-H post-sequester levels	Sequester estimate
		1990 estimate	1991 estimate				
National defense:							
Department of Defense—Military	294.9	286.8	296.0	292.1	5.4	286.1	−9.9
Other	8.7	9.6	10.5	11.1	1.6	10.1	−0.4
International affairs	9.6	14.6	17.9	18.2	3.6	17.3	−0.7
General science, space, and technology	12.8	14.1	15.2	16.6	2.5	14.6	−0.6
Energy	3.7	3.2	4.6	3.0	−0.2	4.2	−0.3
Natural resources and environment	16.2	17.5	18.1	18.2	0.7	17.2	−0.9
Agriculture	16.9	14.6	17.6	14.9	0.4	16.9	−0.6
Commerce and housing credit	27.7	20.3	17.8	17.2	−3.1	17.5	−0.3
On-budget	(28.0)	(20.3)	(17.8)	(15.5)	(−4.8)	(17.5)	(−0.3)
Off-budget	(−0.3)			(1.7)	(1.7)		
Transportation	27.6	29.2	30.7	29.8	0.5	30.0	−0.7
Community and regional development	5.4	8.8	8.1	7.8	−0.9	8.0	−0.1
Education, training, employment, and social services	36.7	37.6	40.6	41.0	3.4	39.7	−0.9
Health	48.4	57.8	64.4	63.7	5.9	63.9	−0.5
Medicare	85.0	96.6	104.2	98.6	2.0	102.4	−1.7
Income security	136.0	146.6	140.8	153.7	7.1	140.2	−0.6
Social security	232.5	248.5	264.7	264.8	16.4	264.6	−0.1
On-budget	(5.1)	(3.9)	(4.1)	(4.7)	(0.8)	(4.1)	
Off-budget	(227.5)	(244.6)	(260.7)	(260.1)	(15.5)	(260.6)	(−0.1)
Veterans benefits and services	30.1	28.9	30.6	30.3	1.4	30.3	−0.3
Administration of justice	9.4	10.5	12.8	12.6	2.1	12.1	−0.7
General government	9.1	10.6	11.0	11.3	0.7	10.3	−0.7
Net interest	169.1	175.6	173.7	173.0	−2.6	172.9	−0.8
On-budget	(180.5)	(191.2)	(194.2)	(192.9)	(1.6)	(193.4)	(−0.8)
Off-budget	(−11.4)	(−15.6)	(−20.5)	(−19.9)	(−4.3)	(−20.5)	
Allowances:							
Employee health benefits reform				−0.8	−0.8		
Reduced Government mail rates				−0.2	−0.2		
G-R-H aggregate spendout requirement			0.1			0.1	−*
Undistributed offsetting receipts	−37.2	−36.5	−38.4	−43.6	−7.1	−38.4	
On-budget	(−32.4)	(−30.9)	(−32.5)	(−37.6)	(−6.7)	(−32.5)	
Off-budget	(−4.9)	(−5.6)	(−6.0)	(−6.0)	(−0.4)	(−6.0)	
Total outlays	**1,142.6**	**1,194.8**	**1,241.0**	**1,233.3**	**38.5**	**1,220.1**	**−20.9**
On-budget	(931.7)	(971.4)	(1,006.8)	(997.4)	(25.9)	(986.0)	(−20.8)
Off-budget	(210.9)	(223.4)	(234.2)	(236.0)	(12.6)	(234.1)	(−0.1)

* $50 million or less.

Baseline outlay increases from 1990 to 1991 for entitlements and other mandatory programs are largely due to increases in the number of beneficiaries and cost-of-living adjustments. In the case of annually appropriated programs, adjustments for inflation and Federal personnel costs account for much of the increase.

Table A–7 shows baseline outlays by function, administration budget proposals, and the G-R-H post-sequester levels (discussed later in this part). These same estimates, arrayed by agency, are presented in Table A–8. A more detailed comparison (by function, subfunction, and program) of baseline and administration policy outlay estimates appears in Table A–15 at the end of the part.

Baseline outlays for social security (OASDI) are estimated to increase by $16.3 billion between 1990 and 1991, from $248.5 billion in 1990 to $264.7 billion in 1991. Medicare outlays are estimated to increase by $7.5 billion, from $96.6 billion in 1990 to $104.2 billion in 1991, largely as a result of increases in medical care prices and utilization.

Baseline outlays for income security programs, excluding food stamps, are estimated to rise on net by $9.3 billion, from $131.3 billion in 1990 to $140.6 billion in 1991. This increase includes $4.2 billion for Federal employee retirement and disability programs, resulting from automatic cost-of-living adjustments and increases in the number of beneficiaries. Outlays for the remaining income security programs excluding food stamps are estimated to grow by $5.1 billion on net, including $1.7 billion for the supplemental security income program. Because the food stamp program is assumed to expire in 1991, baseline outlays for food stamps decrease by $15.1 billion between 1990 and 1991. Table A–9 shows caseload projections for these and other major benefit programs and other selected programmatic assumptions.

Table A–8. BASELINE OUTLAYS BY AGENCY

(In billions of dollars)

	1989 actual	Baseline		1991 administration proposals	Proposed 1991 less 1990	G-R-H post-sequester levels	Sequester estimate
		1990 estimate	1991 estimate				
Legislative Branch	2.1	2.3	2.4	2.7	0.4	2.3	−0.1
The Judiciary	1.5	1.7	1.8	2.0	0.3	1.7	−0.1
Executive Office of the President	0.1	0.2	0.3	0.3	0.1	0.3	−*
Funds Appropriated to the President	4.3	9.2	12.0	12.2	3.0	11.7	−0.3
Department of Agriculture	48.3	48.3	37.7	48.7	0.4	36.4	−1.2
Department of Commerce	2.6	3.9	3.7	2.8	−1.1	3.5	−0.2
Department of Defense—Military	294.9	286.8	296.0	292.1	5.4	286.1	−9.9
Department of Defense—Civil	23.5	24.8	26.1	25.5	0.8	26.0	−0.1
Department of Education	21.6	22.3	23.8	23.7	1.4	23.5	−0.4
Department of Energy	11.4	12.3	13.8	13.4	1.1	13.1	−0.7
Department of Health and Human Services, except Social Security	172.3	191.2	208.7	204.1	12.9	205.9	−2.8
Department of Health and Human Services, Social Security	227.5	244.6	260.7	260.1	15.5	260.5	−0.1
Department of Housing and Urban Development	19.7	22.8	22.9	23.0	0.2	22.8	−0.1
Department of the Interior	5.2	5.8	6.1	5.7	−0.1	5.8	−0.4
Department of Justice	6.2	6.9	8.5	9.0	2.1	8.1	−0.4
Department of Labor	22.7	24.9	26.1	26.3	1.4	25.9	−0.3
Department of State	3.7	3.8	3.8	4.1	0.3	3.7	−0.2
Department of Transportation	26.6	28.3	29.7	28.8	0.5	29.0	−0.7
Department of the Treasury	230.6	247.2	255.9	254.9	7.7	254.6	−1.3
Department of Veterans Affairs	30.0	28.7	30.5	30.1	1.4	30.1	−0.3
Environmental Protection Agency	4.9	5.5	5.7	5.8	0.3	5.6	−0.1
General Services Administration	−0.5	0.3	0.1	*	−0.2	0.1	−*
National Aeronautics and Space Administration	11.0	12.0	12.9	14.1	2.1	12.3	−0.5
Office of Personnel Management	29.1	33.2	36.6	33.6	0.4	36.6	−*
Small Business Administration	0.1	1.1	0.5	0.3	−0.8	0.4	−*
Other Independent Agencies	32.5	24.2	22.4	23.5	−0.7	21.9	−0.4
Allowances:							
Employee health benefits reform				−0.8	−0.8		
Reduced Government mail rates				−0.2	−0.2		
G-R-H aggregate spendout requirement			0.1			0.1	−*
Undistributed offsetting receipts	−89.2	−97.3	−107.8	−112.6	−15.3	−107.8	
Total outlays	**1,142.6**	**1,134.8**	**1,241.0**	**1,233.3**	**38.5**	**1,220.1**	**−20.9**
On-budget	(931.7)	(971.4)	(1,006.8)	(997.4)	(25.9)	(986.0)	(−20.8)
Off-budget	(210.9)	(223.4)	(234.2)	(236.0)	(12.6)	(234.1)	(−0.1)

* $50 million or less.

Table A–9. PROGRAMMATIC ASSUMPTIONS

	Fiscal years					
	1990	1991	1992	1993	1994	1995
Beneficiaries (annual average, in thousands):						
Social security (OASDI) [1]	39,354	40,003	40,522	41,035	41,504	41,938
Railroad retirement	888	873	857	839	818	795
Federal civil service retirement	2,184	2,246	2,293	2,340	2,377	2,414
Military retirement	1,635	1,668	1,700	1,731	1,762	1,793
Veterans compensation	2,492	2,473	2,456	2,443	2,421	2,402
Veterans pensions	1,106	1,060	1,021	990	965	945
Disabled coal miners programs	340	318	296	275	257	240
Supplemental security income [2]	4,605	4,666	4,726	4,777	4,822	4,936
Maintenance assistance (AFDC)	11,038	11,195	11,276	11,288	11,299	11,356
Food stamps [3] [4]	19,306	19,214	19,105	19,051	18,967	18,946
HUD housing subsidy recipients (households)	4,402	4,524	4,633	4,729	4,821	4,905
Medicaid	25,428	26,579	27,644	28,287	28,488	28,686
Medicare:						
Hospital insurance	33,202	33,777	34,326	34,862	35,381	35,874
Supplementary medical insurance	32,835	33,406	33,954	34,459	34,958	35,422
Automatic benefit increases (percent):						
Social security and veterans pensions (January)	4.7	3.9	4.1	3.8	3.6	3.3
Federal employee retirement (January)	4.7	3.9	4.1	3.8	3.6	3.3
Food stamps (October) [4]	9.1	2.8	4.2	3.7	3.6	3.5
Unemployment rate (percent, annual average):						
Total (civilian and military)	5.4	5.3	5.2	5.1	5.0	5.0
Insured [5]	2.2	2.1	2.0	1.9	1.9	1.8
Strategic petroleum reserves daily fill rate (thousands of barrels)	39	72	64	63	63	61

[1] In current pay status as of June.
[2] Includes those receiving federally administered State supplements.
[3] Average monthly participation.
[4] Programmatic assumptions are provided for the food stamp program for informational purposes only. Baseline estimates assume that the program expires under current law after 1990.
[5] This measures unemployment under State regular unemployment insurance as a percentage of covered employment under that program. It does not include recipients of extended benefits under that program.

Outlays for troubled banks and savings and loans decrease, on net, by $2.0 billion between 1990 and 1991. Spending by the Resolution Trust Corporation to resolve remaining savings and loan insolvencies increases between 1990 and 1991. But this and other increases are more than offset by higher deposit insurance premiums paid by banks and thrifts, and lower expenses on commercial bank failures and cases previously resolved by the Federal Savings and Loan Insurance Corporation.

Other large outlay changes are a $10.1 billion increase for national defense, including $0.9 billion for atomic energy defense activities; a $4.8 billion increase for Medicaid grants, reflecting caseload increases and the rising cost of medical care; a $3.5 billion increase for the Commodity Credit Corporation, primarily because 1990 deficiency payments were held down by the drought; a $2.9 billion increase for the foreign military sales program, largely due to loan prepayments of $1.7 billion that reduced net 1990 outlays; and a $0.9 billion increase for the Customs Service, due to the expiration of two user fees. Net interest outlays decrease by $1.9 billion between 1990 and 1991 because the baseline assumptions include lower interest rates in 1991.

Baseline Budget Authority

Baseline budget authority is estimated to total $1,394.2 billion in 1991. Table A-10 shows baseline budget authority by function, administration budget proposals, and the G-R-H post-sequester levels (discussed later in this part). These estimates, arrayed by agency, are presented in Table A-11. A more detailed comparison (by function, subfunction, and program) of baseline and policy budget authority estimates appears in Table A-15 at the end of the part.

Increases in baseline budget authority between 1990 and 1991 generally reflect the impact of inflation and pay costs on discretionary programs and the higher funding levels that would be necessary to maintain 1990 program levels in real terms in 1991 for mandatory programs. In the case of most trust funds, however, the funds' receipts automatically become budget authority; thus increases in budget authority for these funds simply reflect year-to-year growth in expected receipts.

Increases in budget authority of $31.8 billion for social security and $8.2 billion for medicare (for which trust fund receipts constitute budget authority) are primarily due to higher payroll tax payments. Budget authority for the national defense function increases by $14.5 billion, reflecting the impact of inflation and pay costs on the 1990 appropriated level.

Table A-10. **BASELINE BUDGET AUTHORITY BY FUNCTION**

(In billions of dollars)

	1989 actual	Baseline		1991 administration proposals	Proposed 1991 less 1990	G-R-H post-sequester levels	Sequester estimate
		1990 estimate	1991 estimate				
National defense:							
Department of Defense—Military	290.8	291.4	305.4	295.1	3.8	289.5	−15.9
Other	8.7	10.3	10.7	11.7	1.5	10.1	−0.5
International affairs	17.3	18.6	19.0	20.0	1.4	17.7	−1.3
General science, space, and technology	12.9	14.6	15.2	17.9	3.3	14.2	−1.0
Energy	4.1	5.6	6.3	3.3	−2.4	5.9	−0.4
Natural resources and environment	17.0	17.0	18.2	17.6	0.7	16.7	−1.4
Agriculture	21.3	18.0	22.2	20.1	2.1	21.6	−0.6
Commerce and housing credit	61.9	15.5	13.9	14.3	−1.2	13.6	−0.3
On-budget	(60.3)	(15.5)	(13.9)	(11.3)	(−4.1)	(13.6)	(−0.3)
Off-budget	(1.6)	.....	.....	(3.0)	(3.0)	.....	.....
Transportation	29.3	31.2	32.3	30.3	−0.9	30.1	−2.1
Community and regional development	7.9	9.0	9.6	7.0	−2.0	9.1	−0.5
Education, training, employment, and social services	38.8	39.6	41.6	42.0	2.3	39.2	−2.4
Health	51.7	60.3	65.6	64.8	4.4	64.3	−1.3
Medicare	107.3	116.9	125.1	125.2	8.3	125.1	−*
Income security	173.4	183.2	175.7	198.9	15.7	174.5	−1.2
Social security	285.0	310.5	342.3	345.1	34.6	342.3	.....
On-budget	(5.1)	(3.9)	(4.1)	(4.7)	(0.8)	(4.1)	.....
Off-budget	(279.9)	(306.6)	(338.3)	(340.4)	(33.8)	(338.3)	.....
Veterans benefits and services	30.0	30.0	31.1	31.0	1.0	30.7	−0.4
Administration of justice	10.0	12.2	13.7	12.6	0.4	12.8	−0.9
General government	10.6	10.5	11.1	11.4	0.9	10.3	−0.8
Net interest	169.1	175.6	173.7	173.0	−2.6	172.9	−0.8
On-budget	(180.5)	(191.2)	(194.2)	(192.9)	(1.6)	(193.4)	(−0.8)
Off-budget	(−11.4)	(−15.6)	(−20.5)	(−19.9)	(−4.3)	(−20.5)	.....
Allowances:							
Employee health benefits reform	.....	.....	.....	−0.8	−0.8	.....	.....
Reduced Government mail rates	.....	.....	.....	−0.2	−0.2	.....	.....
Undistributed offsetting receipts	−37.2	−36.5	−38.4	−43.6	−7.1	−38.4	.....
On-budget	(−32.4)	(−30.9)	(−32.5)	(−37.6)	(−6.7)	(−32.5)	.....
Off-budget	(−4.9)	(−5.6)	(−6.0)	(−6.0)	(−0.4)	(−6.0)	.....
Total budget authority	**1,309.9**	**1,333.6**	**1,394.2**	**1,396.5**	**62.9**	**1,362.3**	**−31.9**
On-budget	(1,044.6)	(1,048.1)	(1,082.4)	(1,079.0)	(30.9)	(1,050.5)	(−31.9)
Off-budget	(265.3)	(285.4)	(311.8)	(317.5)	(32.1)	(311.8)	.....

* $50 million or less.

Table A–11. **BASELINE BUDGET AUTHORITY BY AGENCY**

(In billions of dollars)

	1989 actual	Baseline		1991 administration proposals	Proposed 1991 less 1990	G-R-H post-sequester levels	Sequester estimate
		1990 estimate	1991 estimate				
Legislative Branch	2.3	2.2	2.3	2.7	0.4	2.2	−0.1
The Judiciary	1.5	1.7	1.8	2.1	0.4	1.7	−0.1
Executive Office of the President	0.1	0.3	0.3	0.4	0.1	0.3	−*
Funds Appropriated to the President	11.0	12.4	12.4	12.4	−*	11.5	−0.9
Department of Agriculture	55.7	55.2	44.7	55.3	0.1	43.5	−1.2
Department of Commerce	2.8	3.6	3.7	2.5	−1.0	3.5	−0.3
Department of Defense—Military	290.8	291.4	305.4	295.1	3.8	289.5	−15.9
Department of Defense—Civil	37.2	36.7	38.5	38.4	1.7	38.3	−0.2
Department of Education	23.0	24.1	24.3	24.6	0.5	22.8	−1.4
Department of Energy	11.7	14.3	15.2	14.8	0.5	14.2	−1.0
Department of Health and Human Services, except Social Security	196.6	212.3	231.0	232.4	20.1	229.2	−1.8
Department of Health and Human Services, Social Security	279.9	306.6	338.3	340.4	33.8	338.3	.....
Department of Housing and Urban Development	14.3	18.4	17.8	23.7	5.3	16.8	−1.0
Department of the Interior	5.5	6.2	6.4	5.6	−0.7	5.9	−0.5
Department of Justice	6.7	8.6	9.4	8.9	0.4	8.8	−0.6
Department of Labor	29.9	32.5	32.2	32.1	−0.4	31.8	−0.4
Department of State	4.1	4.2	4.4	5.5	1.2	4.1	−0.2
Department of Transportation	28.5	30.2	31.2	29.3	−0.8	29.1	−2.1
Department of the Treasury	232.1	248.5	257.1	256.1	7.5	255.7	−1.4
Department of Veterans Affairs	29.9	29.9	31.0	30.9	1.0	30.6	−0.4
Environmental Protection Agency	5.1	5.4	5.6	5.4	*	5.2	−0.4
General Services Administration	0.2	0.1	0.1	*	−0.1	0.1	−*
National Aeronautics and Space Administration	11.0	12.3	12.8	15.2	2.9	12.0	−0.9
Office of Personnel Management	51.2	55.6	58.5	58.2	2.6	58.2	−0.2
Small Business Administration	0.4	0.9	1.0	0.3	−0.6	0.9	−0.1
Other Independent Agencies	67.5	17.2	16.5	17.8	0.6	15.8	−0.7
Allowances:							
Employee health benefits reform	.....	.....	.....	−0.8	−0.8	.....	.....
Reduced Government mail rates	.....	.....	.....	−0.2	−0.2	.....	.....
Undistributed offsetting receipts	−89.2	−97.3	−107.8	−112.6	−15.3	−107.8	.....
Total budget authority	**1,309.9**	**1,333.6**	**1,394.2**	**1,396.5**	**62.9**	**1,362.3**	**−31.9**
On-budget	(1,044.6)	(1,048.1)	(1,082.4)	(1,079.0)	(30.9)	(1,050.5)	(−31.9)
Off-budget	(265.3)	(285.4)	(311.8)	(317.5)	(32.1)	(311.8)	.....

* $50 million or less.

Gramm-Rudman-Hollings Sequester Estimates

The G-R-H law stipulates that budget deficits must decrease annually and specifies measures that must be taken to achieve this result. If by October 15th when final estimates are required, the estimated baseline deficit exceeds $74 billion (the 1991 deficit target of $64 billion plus the $10 billion "cushion" allowed under the G-R-H law), a sequester will be triggered to reduce the baseline deficit.

The current 1991 baseline deficit of $84.7 billion would require a sequester sufficient to reduce outlays by $20.7 billion if there were no change in the estimates when the final sequester report is issued in October.

The final sequester report will be based on the economic and technical assumptions that will appear in the *Mid-Session Review of the 1991 Budget* and will reflect all changes in law enacted prior to the October report. A provision of the G-R-H law requires that the aggregate spendout rate (the ratio of new outlays to new budgetary resources) for discretionary sequesterable resources in the baseline, calculated separately for defense and nondefense programs, not differ by more than one-half of one percentage point from the comparable rates contained in the final sequester report for the previous year. Under current assumptions, the aggregate spendout rate for nondefense programs has decreased by more than 0.5 percentage point since October 1989, primarily due to the increase in 1990 funding for anti-drug programs. Consequently, the baseline estimates reflect an upward adjustment of $0.1 billion to bring the aggregate spendout rate within 0.5 percentage point of the benchmark rate. Because the aggregate spendout rate for defense programs is within 0.5 percentage point of the benchmark rate, no adjustment is currently required.

Composition of baseline outlays.—For defense and nondefense programs combined, an estimated $816.6 billion in outlays, or 66 percent of total outlays, are associated with budgetary resources exempt from sequestration. The burden of sequester falls on programs that comprise the remaining 34 percent of budget outlays. Of these outlays, defense programs account for 46 percent, special rule nondefense programs account for 25 percent, and other nondefense programs account for 28 percent.

Table A–12 provides further detail on baseline outlay estimates for 1991. Under the G-R-H law, the President is granted authority to exempt all military personnel accounts from sequester. Because the notification to Congress is not required for this report, Table A–12 presents the composition of baseline estimates under

two scenarios: all military personnel are exempt and no special exemptions are made. An estimated $197.0 billion of 1991 outlays for defense programs, or 64 percent of total defense outlays, are associated with budgetary resources that would be subject to an across-the-board percentage reduction if all defense accounts were sequesterable. If the military personnel accounts were exempted by the President, $119.0 billion of 1991 outlays or 39 percent of total defense outlays would be sequesterable.

Table A–12. **COMPOSITION OF BASELINE OUTLAY ESTIMATES FOR 1991**

(In billions of dollars)

	Estimate	Percent of total
Defense: [1]		
Subject to across-the-board reduction	197.0	15.9
Exempt from sequestration	109.1	8.8
Subtotal, defense programs	306.1	24.7
Nondefense programs:		
Subject to sequestration:		
Certain programs with automatic spending increases	1.4	0.1
Programs subject to special rules	106.3	8.6
Subject to across-the-board reduction	119.8	9.7
Subtotal, subject to sequestration	227.5	18.3
Exempt from sequestration:		
Social security	262.5	21.1
Net interest	173.7	14.0
Low-income programs	77.1	6.2
Federal retirement, disability, and workers compensation	70.5	5.7
State unemployment benefits	16.4	1.3
Veterans compensation and pensions	15.4	1.2
Earned income tax credit	4.4	0.4
Offsetting receipts and collections	−64.2	−5.2
Other	151.7	12.2
Subtotal, exempt from sequestration	707.4	57.0
Subtotal, nondefense programs	934.9	75.3
Total	1,241.0	100.0
Memorandum:		
Defense with all military personnel accounts exempt:		
Subject to across-the-board reduction	119.0	9.6
Exempt from sequestration	187.1	15.1

[1] Excludes Federal Emergency Management Agency accounts.

An estimated $227.5 billion of outlays for nondefense programs, or 24 percent of total nondefense outlays, are associated with sequesterable budgetary resources. About $107.6 billion of these outlays, or nearly 12 percent of total nondefense outlays, are associated with programs with automatic spending increases and certain special rule programs, the largest of which is medicare. The G-R-H law limits the extent of spending reductions for these programs.

Of the total estimated 1991 nondefense outlays of $934.9 billion, an estimated $119.8 billion—about 13 percent of nondefense outlays—are associated with budgetary resources subject to an across-the-board percentage reduction. An estimated $707.4 billion of nondefense outlays, 76 percent of total nondefense outlays, are exempt from sequestration.

Resources subject to sequester.—A sequester does not reduce outlays directly; rather it permanently cancels budget authority and other authority to obligate and expend funds (except that special rules apply to amounts sequestered in special and trust funds). For defense programs, sequesterable budgetary resources are defined to be new budget authority provided for 1991 and unobligated balances of budget authority provided in previous years. For nondefense programs, the sequesterable budgetary resources are new budget authority; new direct loan obligations, commitments, or limitations; new guaranteed loan commitments or limitations; obligation limitations; and spending authority as defined in Section 401(c)(2) of the Congressional Budget Act of 1974. As defined, spending authority includes various mandatory and permanent appropriations, as well as Federal payments financed by offsetting collections that are credited to budget accounts.

Not all programs and not all budgetary resources are subject to sequestration. The G-R-H law exempts many programs and activities of the Federal Government. The largest are social security benefits, net interest, certain low-income programs, most Federal retirement and disability benefits, regular State unemployment insurance benefits, and veterans compensation and pensions. Also exempt from sequestration are the Postal Service, which was excluded from the G-R-H calculations by OBRA 1989, and the Resolution Funding Corporation and other Government-sponsored enterprises, whose activities are not reflected in the budget. Outlays from all obligated balances and outlays from unobligated balances for nondefense programs are generally not subject to sequestration.

Federal administrative expenses for most otherwise exempt programs and activities, however, are sequesterable, including programs that are self-supporting. Although budgetary resources available for Federal pay are subject to sequestration, the G-R-H law provides that rates of pay for civilian employees (and rates of pay, basic subsistence allowances, and basic quarters allowances for members of the uniformed services), or any scheduled pay increases, may not be reduced pursuant to a sequestration order.

Certain programs and activities, while not exempt, are subject to special rules that have the effect of limiting the amount of the spending reduction. For example, the sequestration reduction for medicare, veterans medical care, and certain health programs (but not for the administrative expenses of these programs) is limited to 2 percent annually. In addition, the total amount of the automatic spending increases in three programs specified in the G-R-H law is sequesterable, but the program bases are exempt. Although the Federal share of extended unemployment benefits is sequesterable, if States act to increase their share by the amount of the reduction in the Federal share, total budget outlays, which include both the Federal and State shares, will not be changed by the sequestration.

For credit programs, the sequesterable budgetary resources are direct loan obligations and guaranteed loan commitments. In the event of a sequester, the G-R-H law requires that credit limitations enacted in annual appropriation acts be reduced, and that *de facto* limitations be imposed on both types of new credit activity where there is no enacted limitation.

Sequestration calculations.—As noted earlier, if no changes were made in the current baseline estimates before the final sequester report in October, outlay reductions of $20.7 billion, the difference between the current deficit and the target of $64 billion, would be required. The outlay reductions would be determined using the following steps, which are also outlined in Table A–13.

Table A–13. **SEQUESTRATION CALCULATIONS FOR 1991**

(In billions of dollars)

	Estimate
Required deficit reduction	20.7
Defense Programs: [1]	
Total required outlay reductions	10.3
Estimated outlays associated with across-the-board sequesterable budgetary resources	197.0
Uniform reduction percentage	5.2
Nondefense programs:	
Total required outlay reductions	10.3
Estimated savings from automatic spending increases	0.1
Estimated savings from the application of special rules:	
Guaranteed student loans	*
Foster care and adoption assistance	*
Medicare	1.6
Other health programs	0.2
Amount remaining to be obtained from uniform percentage reductions of budget resources	8.5
Estimated outlays associated with across-the-board sequesterable budgetary resources [2]	126.7
Uniform reduction percentage	6.7
Memorandum:	
Defense with all military personnel accounts exempt:	
Total required outlay reductions	10.3
Estimated outlays associated with across-the-board sequesterable budgetary resources	119.0
Uniform reduction percentage	8.7

* $50 million or less.
[1] Excludes Federal Emergency Management Agency accounts.
[2] Includes $6.8 billion in estimated 1992 outlays for the Commodity Credit Corporation that can be affected by a 1991 sequester and $4.0 billion in outlays from offsetting collections.

First, one-half of the required deficit reduction, $10.3 billion, would be assigned to defense programs (budget accounts in the national defense function, 050, excluding the Federal Emergency Management Agency) and the other half to nondefense programs.

Second, savings from eliminating automatic spending increases in three specific programs—the National Wool Act, the special milk program, and vocational rehabilitation—would be applied to the required reduction in outlays for nondefense programs. Savings from eliminating these adjustments would be $53 million.

Third, the amount of outlay savings to be obtained by applying four special rules would be calculated. These special rules are for guaranteed student loans, foster care and adoption assistance, medicare, and certain other health programs. The estimated savings, $1.8 billion for 1991, from these special rules would be applied toward the required spending reductions in nondefense programs.

The reductions in defense programs and remaining reductions in nondefense programs would be applied to budgetary resources on a uniform percentage basis, computed separately for each category. The uniform reduction percentages are computed from outlay estimates. The remaining outlay savings to be achieved separately in defense and nondefense spending would be divided by the estimated outlays associated with sequesterable budgetary resources in each category. The two resulting uniform reduction percentages for defense and nondefense would then be applied separately to all of the remaining sequesterable budgetary resources (budget authority, credit authority, and other spending authority) in each category. Under current estimates, the uniform percentage reductions would be 6.7 percent for nondefense programs. For defense programs, the uniform percentage reduction would be 5.2 percent if military personnel accounts were sequesterable and 8.7 percent if these accounts were exempted from sequestration.

Baseline Outlays and Budget Authority by Function and Program

Table A–14 presents baseline totals, 1989 through 1995, split between the on-budget and off-budget components. Table A–15 presents baseline and administration budget authority and outlay estimates in function order, with subfunction and program level detail.

Table A–14. **BASELINE TOTALS, 1989–1995**

(In billions of dollars)

	1989 actual	Estimate					
		1990	1991	1992	1993	1994	1995
Budget authority	1,309.9	1,333.6	1,394.2	1,460.8	1,536.1	1,608.3	1,674.3
On-budget	(1,044.6)	(1,048.1)	(1,082.4)	(1,127.0)	(1,175.2)	(1,222.8)	(1,266.7)
Off-budget	(265.3)	(285.4)	(311.8)	(333.8)	(360.8)	(385.5)	(407.6)
Outlays	1,142.6	1,194.8	1,241.0	1,290.4	1,343.6	1,394.0	1,444.4
On-budget	(931.7)	(971.4)	(1,006.8)	(1,046.1)	(1,088.8)	(1,129.4)	(1,170.2)
Off-budget	(210.9)	(223.4)	(234.2)	(244.3)	(254.7)	(264.6)	(274.2)
Receipts	990.7	1,072.8	1,156.3	1,234.9	1,323.5	1,401.9	1,480.8
On-budget	(727.0)	(787.4)	(844.5)	(901.1)	(962.6)	(1,016.4)	(1,073.2)
Off-budget	(263.7)	(285.4)	(311.8)	(333.8)	(360.8)	(385.5)	(407.6)
Surplus or deficit (—)	—152.0	—122.0	—84.7	—55.5	—20.1	7.9	36.3
On-budget	(—204.7)	(—184.1)	(—162.3)	(—145.0)	(—126.2)	(—113.0)	(—97.1)
Off-budget	(52.8)	(62.0)	(77.6)	(89.5)	(106.1)	(120.9)	(133.4)

Table A–15. **BASELINE BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM**

(In millions of dollars)

Function and major programs	Budget Authority				Outlays			
	1989 actual	Baseline		1991 administration proposals	1989 actual	Baseline		1991 administration proposals
		1990 estimate	1991 estimate			1990 estimate	1991 estimate	
050 NATIONAL DEFENSE								
051 Department of Defense-Military:								
Military personnel	78,477	78,548	82,056	79,054	80,676	75,259	81,656	78,793
Operation and maintenance	86,221	86,761	90,703	90,092	87,001	86,132	89,085	88,328
Procurement	79,390	82,561	86,029	77,855	81,620	80,948	80,047	79,344
Research, development, test and evaluation	37,530	36,809	38,370	37,972	37,002	36,527	37,298	36,969
Military construction	5,738	5,266	5,490	5,578	5,275	5,420	5,390	5,490
Family housing	3,276	3,221	3,355	3,458	3,257	3,393	3,381	3,474
Revolving funds and other	940	−727	309	2,301	787	182	9	827
Offsetting receipts	−736	−1,069	−878	−878	−736	−1,069	−878	−878
Allowances				−300				−201
Subtotal, Department of Defense-Military	290,837	291,369	305,434	295,131	294,880	286,791	295,988	292,145
053 Atomic energy defense activities	8,100	9,653	10,059	10,966	8,119	8,903	9,810	10,401
054 Defense-related activities	630	609	638	760	560	648	643	705
Total, National Defense	299,567	301,631	316,132	306,857	303,559	296,342	306,442	303,251
150 INTERNATIONAL AFFAIRS								
151 International development and humanitarian assistance:								
Multilateral development banks	1,315	1,469	1,531	1,736	1,245	1,309	1,445	1,489
International organizations	226	274	286	225	247	259	294	243
Agency for International Development:								
Existing law	2,368	2,534	2,653	2,589	2,112	2,205	2,349	2,343
Proposed legislation				300				192
P.L. 480 food aid	1,098	978	1,020	898	1,098	978	1,020	898
Refugee assistance	489	418	436	476	481	424	436	472
Other	322	340	355	394	175	195	235	252
Offsetting receipts	−522	−497	−507	−507	−522	−497	−507	−507
Subtotal, International development and humanitarian assistance	5,296	5,517	5,774	6,111	4,837	4,873	5,271	5,383
152 International security assistance:								
Foreign military financing	4,273	4,828	5,030	5,017	−2,241	1,928	4,838	4,832
Guaranty reserve fund	452	499	587	587	457	499	587	587
Military assistance	465				580	430	181	181
Economic support fund	3,302	3,179	3,360	3,358	3,488	3,414	3,340	3,339
Other	125	116	121	95	133	175	124	97
Offsetting receipts	−951	−158	−224	−224	−951	−158	−224	−224
Subtotal, International security assistance	7,666	8,464	8,874	8,833	1,467	6,288	8,845	8,812
153 Conduct of foreign affairs:								
Administration of foreign affairs:								
Existing law	2,059	2,139	2,234	2,283	2,175	2,140	2,163	2,195
Proposed legislation				270				10
International organizations and conferences	633	702	732	1,414	620	726	730	913
Other	82	90	92	88	91	96	92	88
Subtotal, Conduct of foreign affairs	2,775	2,932	3,058	4,055	2,886	2,962	2,986	3,206
154 Foreign information and exchange activities	1,126	1,323	1,380	1,232	1,106	1,153	1,380	1,319
155 International financial programs:								
Export-Import Bank		110	114	114	47	364	432	424
Foreign military sales trust fund (net)	482	218	−261	−261	278	242	273	273
International monetary programs		139	145	11	50	3	8	5
Special defense acquisition fund					115	−138	−54	−54
Exchange stabilization fund					−1,119	−1,100	−1,100	−1,100
Offsetting receipts	−92	−94	−96	−96	−92	−94	−96	−96
Subtotal, International financial programs	390	373	−98	−232	−722	−722	−537	−548
Total, International Affairs	17,252	18,608	18,989	19,998	9,574	14,554	17,944	18,172
250 GENERAL SCIENCE, SPACE, AND TECHNOLOGY								
251 General science and basic research:								
National Science Foundation programs	1,938	2,104	2,192	2,404	1,752	1,980	2,138	2,234
Department of Energy general science programs	913	1,099	1,145	1,274	891	1,054	1,134	1,231
Subtotal, General science and basic research	2,851	3,202	3,337	3,678	2,642	3,033	3,272	3,465
253 Space flight	6,213	6,896	7,205	8,875	6,336	6,833	7,358	8,408
254 Space science, applications, and technology	2,823	3,089	3,232	4,029	2,787	2,873	3,109	3,531

Table A–15. **BASELINE BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued**

(In millions of dollars)

Function and major programs	Budget Authority				Outlays			
	1989 actual	Baseline		1991 administration proposals	1989 actual	Baseline		1991 administration proposals
		1990 estimate	1991 estimate			1990 estimate	1991 estimate	
255 Supporting space activities	1,061	1,408	1,435	1,278	1,073	1,406	1,455	1,206
Total, General Science, Space, and Technology	12,949	14,596	15,209	17,860	12,838	14,145	15,194	16,609
270 ENERGY								
271 Energy supply:								
Research and development	2,782	3,185	3,700	2,756	2,594	2,738	2,945	2,749
Environmental restoration and waste management				429				215
Petroleum reserves	−446	−440	−422	−409	−454	−465	−440	−433
Federal power marketing:								
Existing law	−57	−56	−200	−226	−529	−531	−436	−444
Proposed legislation				−474				−966
Tennessee Valley Authority	350	358	433	433	254	106	151	151
Uranium enrichment:								
Existing law	−244				−117	−56	−85	−135
Proposed legislation								85
Nuclear waste disposal fund	−149	−239	−243	−262	−175	−206	−243	−252
Subsidies for nonconventional fuel production	*	16	17	*	170	150	171	171
Rural electric and telephone	553	1,235	1,356	33	484	76	828	631
REA loan guarantee fee (proposed)								−11
Subtotal, Energy supply	2,789	4,058	4,639	2,280	2,226	1,813	2,890	1,760
272 Energy conservation:								
Energy conservation grants and R&D	314	368	384	183	333	341	366	326
Solar Energy and Energy Conservation Bank					1	*		
Subtotal, Energy conservation	314	368	384	183	333	341	366	326
274 Emergency energy preparedness	422	635	660	430	621	472	678	593
276 Energy information, policy, and regulation:								
Nuclear Regulatory Commission (NRC)	222	243	308	319	189	286	309	316
NRC fee increase (proposed)				−296				−296
Other energy programs	316	307	320	336	332	282	309	329
Subtotal, Energy information, policy, and regulation	538	550	628	359	521	568	618	349
Total, Energy	4,062	5,611	6,311	3,252	3,702	3,194	4,552	3,029
300 NATURAL RESOURCES AND ENVIRONMENT								
301 Water resources:								
Corps of Engineers:								
Existing law	3,355	3,254	3,437	3,514	3,397	3,322	3,415	3,452
Proposed legislation				8				66
Bureau of Reclamation	1,106	1,078	1,131	1,039	1,034	1,092	1,128	1,057
Other	212	230	239	195	201	235	222	202
Offsetting receipts:								
Existing law	−361	−376	−432	−432	−361	−376	−432	−432
Proposed legislation				−2				−2
Subtotal, Water resources	4,312	4,186	4,374	4,321	4,271	4,273	4,332	4,343
302 Conservation and land management:								
America the beautiful (proposed)				630				385
Management of national forests, cooperative forestry, and forestry research (Forest Service)	2,672	2,703	2,506	2,458	2,526	2,727	2,479	2,444
Management of public lands (BLM):								
Existing law	638	893	741	735	676	737	742	727
Proposed legislation				−50				−34
Mining reclamation and enforcement	295	296	308	261	322	303	310	294
Conservation reserve program	1,728	1,011	1,878	1,878	1,372	1,765	1,992	1,992
Other conservation of agricultural lands:								
Existing law	710	732	766	756	703	713	747	743
Proposed legislation				2				2
Other resources management	344	328	343	326	405	325	350	338
Hardrock mining claim holding fee (proposed)				−78				−78
Offsetting receipts	−2,680	−2,761	−2,770	−2,810	−2,680	−2,761	−2,770	−2,810
Subtotal, Conservation and land management	3,706	3,201	3,772	4,107	3,324	3,809	3,848	4,003
303 Recreational resources:								
Federal land acquisition:								
Existing law	236	304	345	233	256	310	298	266
Proposed legislation				−202				−119

Table A–15. **BASELINE BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued**

(In millions of dollars)

Function and major programs	Budget Authority				Outlays			
	1989 actual	Baseline		1991 administration proposals	1989 actual	Baseline		1991 administration proposals
		1990 estimate	1991 estimate			1990 estimate	1991 estimate	
Urban park and historic preservation funds	30	32	34	34	30	33	33	33
Operation of recreational resources:								
Existing law	1,740	1,882	1,974	1,793	1,643	1,633	1,827	1,818
Proposed legislation				−115				−70
Corps of Engineers recreational fee (proposed)				−20				−20
Forest Service recreational fee (proposed)				−8				−8
Offsetting receipts	−111	−106	−107	−107	−111	−106	−107	−107
Subtotal, Recreational resources	1,895	2,112	2,246	1,608	1,817	1,871	2,050	1,793
304 Pollution control and abatement:								
Regulatory, enforcement, and research programs	1,701	1,937	2,023	2,198	1,597	1,843	1,990	2,114
Hazardous substance response fund	1,410	1,530	1,596	1,740	958	1,325	1,490	1,520
Oil pollution funds (gross)	31	6	6	13	15	7	7	8
Sewage treatment plant construction grants	1,950	1,948	2,075	1,600	2,350	2,363	2,346	2,339
Leaking underground storage tank trust fund	50	74	77	75	33	35	50	49
Offsetting receipts:								
Existing law	−74	−94	−148	−150	−74	−94	−148	−150
Proposed legislation				−33				−33
Subtotal, Pollution control and abatement	5,068	5,402	5,629	5,442	4,878	5,478	5,735	5,847
306 Other natural resources:								
Program activities	2,022	2,071	2,166	2,186	1,907	2,086	2,186	2,201
Offsetting receipts	−16	−17	−20	−20	−16	−17	−20	−20
Subtotal, Other natural resources	2,005	2,054	2,146	2,167	1,890	2,069	2,167	2,181
Total, Natural Resources and Environment	16,987	16,955	18,168	17,645	16,182	17,499	18,132	18,168
350 AGRICULTURE								
351 Farm income stabilization:								
Commodity Credit Corporation:								
Existing law	12,246	9,233	13,206	13,206	10,582	8,373	11,893	11,870
Proposed legislation				−1,750				−1,500
Crop insurance:								
Existing law	314	386	519	601	1,103	1,181	768	811
Proposed legislation				−528				−381
Agricultural credit	6,317	5,875	6,018	6,050	2,987	2,671	2,532	1,753
Farm Credit System assistance	175	90	99	99	22	−46	3	3
Temporary emergency food assistance program	170	169	52	170	161	172	51	170
Other	*	*	*		−10	−8	*	*
Subtotal, Farm income stabilization	19,223	15,753	19,894	17,848	14,846	12,342	15,247	12,726
352 Agricultural research and services:								
Research programs:								
Existing law	927	987	1,031	1,011	923	999	1,030	1,010
Proposed legislation				−3				−3
Extension programs	361	369	385	346	360	367	376	342
Marketing programs	143	146	148	168	134	144	152	168
Marketing and inspection fees (proposed)				−10				−10
Animal and plant health programs	339	366	383	398	362	366	381	393
Animal and plant health inspection fee (proposed)				−79				−79
Economic intelligence	211	221	231	244	204	219	231	242
Other programs and unallocated overhead	233	235	246	253	222	237	247	252
Offsetting receipts	−103	−104	−104	−104	−103	−104	−104	−104
Subtotal, Agricultural research and services	2,112	2,221	2,320	2,223	2,102	2,229	2,314	2,212
Total, Agriculture	21,335	17,973	22,214	20,071	16,948	14,571	17,561	14,938
370 COMMERCE AND HOUSING CREDIT								
371 Mortgage credit and deposit insurance:								
Mortgage-backed securities (GNMA)					−31	49	−279	−279
GNMA fee increase (proposed)								−10
Mortgage purchase activities (GNMA)	24				−11	−2	−5	−5
Mortgage credit (FHA)	1,358	3,654	2,629	2,447	976	2,346	1,812	1,483
Housing for the elderly or handicapped	394	413	419	228	433	392	414	414
Rural housing programs (FmHA)	4,838	5,012	4,823	3,917	3,610	2,914	3,355	2,491
Federal Deposit Insurance Corporation [1]	2,450	1,997	500	500	2,455	7,841	−58	−58
Federal Savings and Loan Insurance Corporation	29,770				9,017	2		
Resolution Trust Corporation	18,800			11	9,108	2,334	7,337	7,347
Payment to the Resolution Funding Corporation		786	1,726	1,726		786	1,726	1,726

Table A–15. **BASELINE BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued**

(In millions of dollars)

Function and major programs	Budget Authority				Outlays			
	1989 actual	Baseline		1991 administration proposals	1989 actual	Baseline		1991 administration proposals
		1990 estimate	1991 estimate			1990 estimate	1991 estimate	
Other thrift regulation					−1	−19		
National Credit Union Administration					−53	−88	−122	−122
Subtotal, Mortgage credit and deposit insurance	57,634	11,861	10,096	8,829	25,504	16,556	14,181	12,988
372 Postal service:								
Payments to the Postal Service fund:								
Existing law	436	490	510	523	436	490	510	523
Proposed legislation				−112				−112
Postal Service:								
Existing law	1,610			2,164	−310			930
Proposed legislation				791				791
Subtotal, Postal service	2,046	490	510	3,366	127	490	510	2,132
376 Other advancement of commerce:								
Small and minority business assistance:								
Existing law	460	575	601	493	431	437	510	456
Proposed legislation				−97				−97
Science and technology	320	273	280	301	323	319	300	311
Economic and demographic statistics	688	1,446	1,515	471	588	1,651	1,440	482
International trade and other:								
Existing law	778	821	878	933	745	847	877	922
Proposed legislation				−11				−10
Subtotal, Other advancement of commerce	2,246	3,115	3,273	2,090	2,088	3,254	3,129	2,064
Total, Commerce and Housing Credit	61,926	15,466	13,880	14,285	27,719	20,300	17,820	17,184
On-budget	(60,317)	(15,466)	(13,880)	(11,330)	(28,029)	(20,300)	(17,820)	(15,463)
Off-budget	(1,610)			(2,955)	(−310)			(1,721)
400 TRANSPORTATION								
401 Ground transportation:								
Highways	14,245	15,165	15,393	14,105	13,385	13,828	14,127	13,896
Highway safety	328	338	349	354	323	348	367	369
Mass transit	3,317	3,245	3,443	2,612	3,593	3,555	3,741	3,410
Intercity passenger rail programs	604	629	656		616	621	701	114
Other railroad programs	69	81	75	70	−15	−19	83	85
Rail safety inspection fee (proposed)				−20				−20
Regulation:								
Existing law	43	44	46	44	44	44	46	43
Proposed legislation				−12				−15
Subtotal, Ground transportation	18,605	19,501	19,963	17,152	17,946	18,377	19,065	17,882
402 Air transportation:								
Airports and airways (FAA)	6,591	7,366	7,777	8,578	5,740	6,468	7,013	7,221
Aeronautical research and technology	871	929	976	1,057	855	913	945	991
Air carrier subsidies	32	31	32	24	27	31	28	21
Subtotal, Air transportation	7,494	8,326	8,786	9,658	6,622	7,412	7,986	8,234
403 Water transportation:								
Marine safety and transportation:								
Existing law	2,957	3,055	3,207	3,382	2,779	2,985	3,187	3,363
Proposed legislation				−6				−12
Proposed Coast Guard fees				−200				−200
Ocean shipping	132	137	141	141	91	340	325	324
Panama Canal Commission	22	4	6	6	45	−4	8	8
Subtotal, Water transportation	3,112	3,196	3,355	3,322	2,916	3,321	3,520	3,484
407 Other transportation	132	143	150	160	124	140	148	159
Total, Transportation	29,342	31,167	32,253	30,293	27,608	29,250	30,719	29,758
450 COMMUNITY AND REGIONAL DEVELOPMENT								
451 Community development:								
Community development block grants	2,650	2,915	3,037	2,752	2,913	2,995	3,057	3,046
Urban homesteading	13	13	14	50	15	13	14	50
Rental housing assistance for the homeless		11	11	161	6	11	11	5
Rental rehabilitation and rental development	165	128	133	70	275	280	265	265
Pennsylvania Avenue Development Corporation	6	6	6	12	26	28	7	13

Table A–15. **BASELINE BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued**

(In millions of dollars)

Function and major programs	Budget Authority				Outlays			
	1989 actual	Baseline		1991 administration proposals	1989 actual	Baseline		1991 administration proposals
		1990 estimate	1991 estimate			1990 estimate	1991 estimate	
Other	227	208	268	231	457	483	480	454
Subtotal, Community development	3,061	3,281	3,470	3,277	3,693	3,811	3,833	3,833
452 Area and regional development:								
Rural development:								
Existing law	2,257	2,244	2,468	2,286	963	1,503	1,559	1,538
Proposed legislation				−3				−3
Indian programs	1,180	1,399	1,434	1,203	861	1,336	1,346	1,178
Regional commissions	115	152	159	55	114	113	136	128
Tennessee Valley Authority	103	119	125	91	94	110	103	95
Other	207	223	237	21	211	215	227	203
Offsetting receipts	−349	−342	−348	−348	−349	−342	−348	−348
Subtotal, Area and regional development	3,512	3,795	4,074	3,305	1,894	2,936	3,023	2,791
453 Disaster relief and insurance:								
Small business disaster loans:								
Existing law		393	409		−307	658		
Proposed legislation								−30
Disaster relief	1,208	1,198	1,249	270	140	1,240	1,165	1,165
Other	100	344	359	110	−59	119	113	66
Subtotal, Disaster relief and insurance	1,308	1,935	2,017	380	−226	2,017	1,278	1,201
Total, Community and Regional Development	7,881	9,011	9,561	6,961	5,361	8,764	8,134	7,825
500 EDUCATION, TRAINING, EMPLOYMENT, AND SOCIAL SERVICES								
501 Elementary, secondary, and vocational education:								
School improvement programs	1,217	1,397	1,453	1,705	969	1,245	1,462	1,497
Compensatory education	4,579	5,368	5,583	5,839	4,185	4,558	5,126	5,157
Education for the handicapped:								
Existing law	1,966	2,055	2,137	1,956	1,881	1,716	2,206	2,176
Proposed legislation				182				22
Impact aid	733	732	763	661	755	764	784	681
Vocational and adult education:								
Existing law	1,081	1,130	1,175	247	842	908	1,112	1,001
Proposed legislation				930				112
Other	588	607	634	646	561	577	646	650
Subtotal, Elementary, secondary, and vocational education	10,164	11,290	11,745	12,165	9,193	9,768	11,337	11,296
502 Higher education:								
Student financial assistance:								
Existing law	5,814	6,091	6,334	8,715	5,860	5,795	6,282	6,927
Proposed legislation				−2,363				−473
Guaranteed student loan program:								
Existing law	4,285	3,856	3,157	3,157	3,899	3,846	3,267	3,267
Proposed legislation				−49				−40
Higher education	566	625	650	658	607	521	609	612
Facilities loan asset sales (proposed)								−236
Other	343	328	365	363	283	344	359	375
Subtotal, Higher education	11,008	10,899	10,506	10,481	10,649	10,506	10,517	10,433
503 Research and general education aids	1,426	1,489	1,614	1,641	1,391	1,510	1,605	1,656
504 Training and employment:								
Training and employment services:								
Existing law	3,783	3,929	4,094	3,453	3,758	3,870	3,945	3,914
Proposed legislation				317				171
Worker readjustment				400				20
TAA training assistance:								
Existing law	35	79	71	71	17	41	67	67
Proposed legislation				−71				−21
Older Americans employment	344	357	372	343	323	337	359	353
Federal-State employment service	1,068	1,123	1,156	1,033	1,039	1,098	1,143	1,090
Other	162	65	68	66	155	89	67	66
Subtotal, Training and employment	5,392	5,553	5,761	5,612	5,292	5,435	5,580	5,660
505 Other labor services	802	815	854	877	786	800	832	852
506 Social services:								
Social services block grant	2,700	2,762	2,800	2,800	2,671	2,761	2,798	2,798

Table A–15. **BASELINE BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued**

(In millions of dollars)

Function and major programs	Budget Authority				Outlays			
	1989 actual	Baseline		1991 administration proposals	1989 actual	Baseline		1991 administration proposals
		1990 estimate	1991 estimate			1990 estimate	1991 estimate	
Grants to States for special services	381	389	405	42	383	390	400	150
Rehabilitation services	1,668	1,780	1,859	1,839	1,623	1,829	1,837	1,821
Payments to states for foster care and adoption assistance	1,543	1,375	2,088	2,471	1,344	1,407	1,907	2,330
Child care tax credit (proposed)				157				157
Human development services	2,574	2,770	2,887	3,328	2,835	2,497	2,812	3,014
Domestic volunteer programs	170	176	183	192	163	172	175	180
Interim assistance to States for legalization	900	303	840	303	323	526	763	601
Points of Light Initiative (proposed)				25				25
Other social services	26	29	30	31	32	29	30	30
Subtotal, Social services	9,962	9,583	11,093	11,188	9,374	9,611	10,720	11,107
Total, Education, Training, Employment, and Social Services	38,754	39,630	41,574	41,964	36,684	37,630	40,591	41,005
550 HEALTH								
551 Health care services:								
Medicaid grants:								
Existing law	34,858	40,230	45,015	44,902	34,604	40,230	45,015	44,902
Proposed legislation				25				25
Federal employees' health benefits:								
Existing law	2,374	3,727	3,510	3,510	623	2,547	3,213	3,213
Proposed legislation				−726				−726
Accrual retirement system (proposed)				149				149
Other health care services	4,784	5,916	6,162	6,195	3,937	5,134	5,673	5,755
Subtotal, Health care services	42,017	49,873	54,687	54,054	39,164	47,910	53,902	53,318
552 Health research:								
National Institutes of Health research	6,824	7,217	7,526	7,561	6,688	6,944	7,269	7,257
Other research programs	883	1,099	1,147	1,184	637	923	1,084	1,084
Subtotal, Health research	7,706	8,316	8,673	8,744	7,325	7,867	8,353	8,341
553 Education and training of health care work force:								
National Institutes of Health research training	321	360	373	369	304	335	349	350
Clinical training	208	238	248	65	213	214	232	145
Other	45	71	74	66	28	42	63	63
Subtotal, Education and training of health care work force	575	669	695	500	545	590	644	558
554 Consumer and occupational health and safety:								
Consumer safety	976	1,039	1,085	1,004	945	1,013	1,081	1,019
Occupational safety and health	420	445	466	471	411	437	458	462
Subtotal, Consumer and occupational health and safety	1,397	1,485	1,551	1,476	1,356	1,451	1,539	1,481
Total, Health	51,694	60,341	65,606	64,775	48,390	57,819	64,438	63,698
570 MEDICARE								
571 Medicare:								
Hospital insurance (HI):								
Existing law	75,117	80,383	87,488	87,488	58,238	63,748	66,663	66,613
Proposed legislation				2,007				−3,350
Supplementary medical insurance (SMI):								
Existing law	42,147	46,179	49,530	49,530	38,215	44,460	49,388	49,404
Proposed legislation				−1,904				−2,154
Medicare premiums and collections:								
Existing law	−10,473	−11,239	−11,899	−11,899	−10,473	−11,239	−11,899	−11,899
Proposed legislation				2				2
Interfund transactions		1,558						
Catastrophic hospital reserve fund	530	39						
SMI, catastrophic	1,135	383			102	9		
SMI, catastrophic premium	−1,117	−370			−1,117	−370		
Total, Medicare	107,339	116,933	125,119	125,224	84,964	96,609	104,153	98,615
600 INCOME SECURITY								
601 General retirement and disability insurance (excluding social security):								
Railroad retirement:								
Existing law	4,947	5,039	5,078	5,045	4,193	4,274	4,460	4,402
Proposed legislation				−142				−37
Special benefits for disabled coal miners	1,585	1,494	1,423	1,400	1,524	1,542	1,515	1,492
Pension Benefit Guaranty Corporation					−149	−708	−464	−466

Table A–15. **BASELINE BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued**

(In millions of dollars)

Function and major programs	Budget Authority				Outlays			
	1989 actual	Baseline		1991 administration proposals	1989 actual	Baseline		1991 administration proposals
		1990 estimate	1991 estimate			1990 estimate	1991 estimate	
Other	85	99	108	108	83	93	101	101
Subtotal, General retirement and disability insurance (excluding social security)	6,618	6,632	6,609	6,410	5,650	5,202	5,611	5,492
602 Federal employee retirement and disability:								
Civilian retirement and disability programs:								
Existing law	49,576	52,589	55,706	55,497	29,522	31,809	34,605	34,605
Proposed legislation				893				−2,182
Military retirement:								
Existing law	33,907	33,456	35,153	35,005	20,184	21,451	22,766	22,766
Proposed legislation								−673
Federal employees workers' compensation (FECA)	294	191	294	294	284	181	287	287
Federal employees life insurance fund		3	9	9	−839	−922	−940	−940
Subtotal, Federal employee retirement and disability	83,777	86,239	91,162	91,698	49,151	52,520	56,719	53,864
603 Unemployment compensation:								
Existing law	22,548	24,818	24,054	24,178	15,616	18,098	18,561	18,720
Proposed legislation				−124				−119
Subtotal, Unemployment compensation	22,548	24,818	24,054	24,054	15,616	18,098	18,561	18,601
604 Housing assistance:								
Subsidized housing	6,973	7,299	7,606	13,334	12,250	13,650	14,408	15,141
Renewal of Section 8 contracts		1,074	1,123			59	276	
HOPE grants				250				
Public housing operating subsidies	1,706	1,793	1,868	1,826	1,519	1,788	1,838	1,819
Public housing modernization				1,847				
Low-rent public housing loans	558	400	200	200	731	487	281	281
Transitional housing and emergency shelter for the homeless	126	200	208	215	64	105	145	145
Other housing assistance	204	309	323	306	151	206	266	277
Subtotal, Housing assistance	9,568	11,076	11,329	17,977	14,715	16,295	17,217	17,663
605 Food and nutrition assistance:								
Food stamps:								
Existing law	13,824	15,706		15,477	13,725	15,306	186	15,467
Proposed legislation				−70				−68
Child nutrition:								
Existing law	4,591	4,887	5,104	5,106	4,556	5,002	5,236	5,238
Proposed legislation				−462				−415
Marketing orders fee (proposed)								−6
Women, infants, and children	1,929	2,126	2,215	2,215	1,942	2,127	2,210	2,210
Other nutrition programs	918	1,131	937	935	970	983	927	924
Subtotal, Food and nutrition assistance	21,262	23,851	8,256	23,200	21,192	23,418	8,559	23,350
609 Other income security:								
Supplemental security income (SSI):								
Existing law	12,474	12,295	14,201	15,156	12,555	12,494	14,201	14,456
Proposed legislation				−55				−55
Family support payments:								
Existing law	11,140	11,693	12,657	12,657	11,166	12,085	12,664	12,664
Proposed legislation				−32				−32
JOBS training program for welfare recipients		463	1,000	1,000		346	880	880
Earned income tax credit (EITC)	4,002	4,193	4,369	4,369	4,002	4,193	4,369	4,369
Fiscal assistance for Puerto Rico				825				823
Refugee assistance	382	369	384	369	389	385	381	371
Low income home energy assistance	1,383	1,393	1,452	1,050	1,393	1,372	1,444	1,079
Other	202	220	230	215	201	214	223	215
Subtotal, Other income security	29,584	30,626	34,293	35,553	29,706	31,090	34,161	34,769
Total, Income Security	173,357	183,242	175,703	198,894	136,031	146,623	140,828	153,738
650 SOCIAL SECURITY								
651 Social security:								
Old-age and survivors insurance (OASI):								
Existing law	260,505	281,934	310,249	310,249	209,151	223,587	238,364	238,436
Proposed legislation				2,570				−2
Disability insurance (DI):								
Existing law	24,482	28,566	32,074	32,074	23,391	24,866	26,363	26,394

Table A–15. **BASELINE BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued**

(In millions of dollars)

Function and major programs	Budget Authority				Outlays			
	1989 actual	Baseline		1991 administration proposals	1989 actual	Baseline		1991 administration proposals
		1990 estimate	1991 estimate			1990 estimate	1991 estimate	
Proposed legislation				222				−17
Total, Social Security	284,987	310,500	342,323	345,115	232,542	248,454	264,728	264,811
On-budget	(5,069)	(3,875)	(4,065)	(4,722)	(5,069)	(3,875)	(4,065)	(4,722)
Off-budget	(279,918)	(306,625)	(338,258)	(340,393)	(227,473)	(244,579)	(260,663)	(260,089)
700 VETERANS BENEFITS AND SERVICES								
701 Income security for veterans:								
Service-connected compensation:								
Existing law	11,305	11,423	11,287	11,287	11,650	10,622	11,305	11,305
Proposed legislation			347	177			320	163
Non-service-connected pensions:								
Existing law	3,882	3,805	3,762	3,762	4,024	3,534	3,768	3,768
Proposed legislation				−48				−48
Burial and other benefits	151	137	156	156	142	150	156	156
National service life insurance trust fund	1,430	1,440	1,394	1,394	1,174	1,225	1,208	1,208
All other insurance programs	29	27	27	27	−34	−6	6	6
Insurance program receipts	−412	−417	−359	−359	−412	−417	−359	−359
Subtotal, Income security for veterans	16,384	16,416	16,614	16,396	16,544	15,108	16,404	16,200
702 Veterans education, training, and rehabilitation:								
Readjustment benefits (GI Bill and related programs)	654	498	502	502	663	506	509	509
Post-Vietnam era education					105	69	74	74
All-volunteer force educational assistance trust fund	−234	−173	−181	−181	−319	−147	−151	−151
Veterans jobs program					15	7	*	*
Other					−6	−6	−5	−5
Subtotal, Veterans education, training, and rehabilitation	421	325	322	322	459	429	427	427
703 Hospital and medical care for veterans:								
Medical care and hospital services:								
Existing law	10,888	11,326	11,864	12,227	10,514	11,155	11,685	12,044
Proposed legislation				54				54
Medical administration, research, and other	259	259	271	247	231	257	266	248
Construction	523	571	596	736	744	704	615	644
Third-party medical recoveries (proposed)				−481				−481
Fees and other charges for medical services:								
Existing law	−146	−119	−124	−404	−146	−119	−124	−404
Proposed legislation				364				364
Subtotal, Hospital and medical care for veterans	11,523	12,037	12,606	12,744	11,343	11,997	12,442	12,469
704 Veterans housing:								
Loan guaranty revolving fund:								
Existing law	778	314	512	512	898	478	507	507
Proposed legislation				−108				−95
Direct loan revolving fund:								
Existing law					−20	−19	−14	−14
Proposed legislation								14
Guaranty and indemnity fund:								
Existing law			81	81		−110	−130	−130
Proposed legislation				−1				−114
HUD participation sales trust fund					*			
Subtotal, Veterans housing	778	314	593	484	878	350	363	167
705 Other veterans benefits and services:								
Cemeteries, administration of veterans benefits, and other:								
Existing law	838	863	904	959	783	922	894	946
Proposed legislation				4				4
Non-VA support programs	81	76	81	82	60	81	95	96
Subtotal, Other veterans benefits and services	919	940	985	1,045	843	1,003	989	1,045
Total, Veterans Benefits and Services	30,025	30,030	31,119	30,990	30,066	28,888	30,625	30,308
750 ADMINISTRATION OF JUSTICE								
751 Federal law enforcement activities:								
Criminal investigations (DEA, FBI, and OCDE)	1,974	2,263	2,368	2,670	2,037	2,117	2,226	2,458
Alcohol, tobacco, and firearms investigation (ATF)	240	264	277	275	237	264	276	274
Border enforcement activities (Customs and INS)	2,459	2,585	2,669	2,542	2,448	2,496	2,569	2,522
Customs user fees:								
Existing law	−873	−898			−873	−898		

Table A–15. **BASELINE BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued**

(In millions of dollars)

Function and major programs	Budget Authority				Outlays			
	1989 actual	Baseline		1991 administration proposals	1989 actual	Baseline		1991 administration proposals
		1990 estimate	1991 estimate			1990 estimate	1991 estimate	
Proposed legislation				−806				−806
Protection activities (Secret Service)	375	384	401	416	376	394	403	415
Other enforcement	523	490	513	536	443	569	522	541
Subtotal, Federal law enforcement activities	4,697	5,089	6,229	5,633	4,667	4,942	5,996	5,404
752 Federal litigative and judicial activities:								
Civil and criminal prosecution and representation	1,476	1,753	1,843	2,024	1,420	1,539	1,784	1,938
Federal judicial activities	1,503	1,733	1,822	2,091	1,528	1,724	1,822	2,071
Representation of indigents in civil cases	309	317	330	317	307	306	328	317
Subtotal, Federal litigative and judicial activities	3,288	3,803	3,995	4,432	3,255	3,569	3,934	4,325
753 Federal correctional activities	1,553	2,536	2,647	1,746	1,044	1,417	2,170	2,230
754 Criminal justice assistance	424	774	802	749	455	540	660	648
Total, Administration of Justice	9,963	12,202	13,672	12,560	9,422	10,468	12,761	12,608
800 GENERAL GOVERNMENT								
801 Legislative functions	1,807	1,779	1,868	2,147	1,651	1,827	1,915	2,161
802 Executive direction and management	137	290	303	357	129	178	288	321
803 Central fiscal operations:								
Collection of taxes	5,195	5,500	5,763	6,135	5,270	5,486	5,594	5,930
Other fiscal operations:								
Existing law	705	363	−10	−124	300	175	−26	−123
Proposed legislation				81				74
Subtotal, Central fiscal operations	5,900	5,863	5,753	6,092	5,570	5,660	5,568	5,882
804 General property and records management:								
Federal buildings fund		25	26		−429	101	−40	−40
Property receipts	−75	−189	−191	−216	−75	−189	−191	−216
Records management	424	125	131	129	126	199	235	232
Other	256	281	294	253	36	339	325	300
Subtotal, General property and records management	605	242	261	166	−341	450	329	276
805 Central personnel management:								
Existing law	146	156	163	163	134	168	160	160
Proposed legislation				1				1
Subtotal, Central personnel management	146	156	163	164	134	168	160	161
806 General purpose fiscal assistance:								
Payments and loans to the District of Columbia	529	505	546	505	509	525	556	514
Payments to States and counties from Forest Service receipts	371	363	366	366	362	361	365	365
Payments to States from receipts under the Mineral Leasing Act	432	471	464	483	432	458	478	497
Payments to States and counties from Federal land management activities	130	145	165	165	128	238	164	164
Payments in lieu of taxes	105	105	109	105	104	105	109	105
Payments to territories and Puerto Rico	196	199	210	210	209	199	210	210
Other	280	280	280	281	316	281	280	281
Subtotal, General purpose fiscal assistance	2,043	2,068	2,140	2,114	2,061	2,166	2,162	2,136
808 Other general government:								
Compacts of free association	113	184	172	168	153	201	169	167
Territories	121	109	114	102	116	118	109	100
Treasury claims	510	427	427	427	510	427	427	427
Other	78	115	618	627	34	90	605	614
Subtotal, Other general government	822	835	1,330	1,324	813	836	1,310	1,307
809 Deductions for offsetting receipts:								
Government-sponsored enterprise fees (proposed)				−52				−52
Other:								
Existing law	−893	−725	−725	−725	−893	−725	−725	−725
Proposed legislation				−185				−185
Subtotal, Deductions for offsetting receipts	−893	−725	−725	−962	−893	−725	−725	−962
Total, General Government	10,568	10,508	11,093	11,402	9,124	10,560	11,007	11,282
900 NET INTEREST								
901 Interest on the public debt:								
Existing law	240,863	254,860	261,026	260,084	240,863	254,860	261,026	260,084

Table A–15. **BASELINE BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued**

(In millions of dollars)

Function and major programs	Budget Authority				Outlays			
	1989 actual	Baseline		1991 administration proposals	1989 actual	Baseline		1991 administration proposals
		1990 estimate	1991 estimate			1990 estimate	1991 estimate	
Proposed legislation				−321				−321
Subtotal, Interest on the public debt	240,863	254,860	261,026	259,763	240,863	254,860	261,026	259,763
902 Interest received by on-budget trust funds:								
Existing law	−40,547	−45,221	−48,913	−48,908	−40,547	−45,221	−48,913	−48,908
Proposed legislation				−259				−259
Subtotal, Interest received by on-budget trust funds	−40,547	−45,221	−48,913	−49,167	−40,547	−45,221	−48,913	−49,167
903 Interest received by off-budget trust funds:								
Existing law	−11,395	−15,610	−20,470	−20,470	−11,395	−15,610	−20,470	−20,470
Proposed legislation				580				580
Subtotal, Interest received by off-budget trust funds	−11,395	−15,610	−20,470	−19,890	−11,395	−15,610	−20,470	−19,890
908 Other interest:								
Interest on loans to Federal Financing Bank	−14,330	−13,148	−12,786	−12,684	−14,330	−13,148	−12,786	−12,684
Interest on refunds of tax collections	1,777	1,971	1,976	1,976	1,777	1,971	1,976	1,976
Interest on uninvested funds	20	22	22	22	20	22	22	22
Interest on loans to CCC	−2,378	−2,362	−1,653	−1,638	−2,378	−2,362	−1,653	−1,638
Interest on loans to FmHA	−1,232	−1,450	−1,559	−1,534	−1,232	−1,450	−1,559	−1,534
Other	−3,642	−3,448	−3,926	−3,870	−3,642	−3,448	−3,926	−3,870
Subtotal, Other interest	−19,784	−18,416	−17,926	−17,728	−19,784	−18,416	−17,926	−17,728
Total, Net Interest	169,137	175,614	173,716	172,979	169,137	175,614	173,716	172,979
On-budget	(180,532)	(191,224)	(194,186)	(192,869)	(180,532)	(191,224)	(194,186)	(192,869)
Off-budget	(−11,395)	(−15,610)	(−20,470)	(−19,890)	(−11,395)	(−15,610)	(−20,470)	(−19,890)
920 ALLOWANCES								
924 Employee health benefits reform:								
Proposed legislation				−850				−850
Subtotal, Employee health benefits reform				−850				−850
925 Reduced government mail rates:								
Proposed legislation				−220				−220
Subtotal, Reduced government mail rates				−220				−220
928 Allowance for contingencies								
Relatively uncontrollable programs								
Other requirements								
Subtotal, Allowance for contingencies								
929 G-R-H aggregate spend-out requirement							63	
Total, Allowances				−1,070			63	−1,070
950 UNDISTRIBUTED OFFSETTING RECEIPTS								
951 Employer share, employee retirement (on-budget):								
Military retired contributions	−18,480	−16,378	−16,638	−16,490	−18,480	−16,378	−16,638	−16,490
Contributions to HI trust fund	−2,007	−2,157	−2,231	−2,231	−2,007	−2,157	−2,231	−2,231
Contributions from Postal Service:								
Existing law	−3,433	−3,759	−4,120	−4,120	−3,433	−3,759	−4,120	−4,120
Proposed legislation				−647				−647
Contributions from other civilian agencies	−5,505	−5,972	−6,462	−6,591	−5,505	−5,972	−6,462	−6,591
Subtotal, Employer share, employee retirement (on-budget)	−29,425	−28,266	−29,452	−30,079	−29,425	−28,266	−29,452	−30,079
952 Employer share, employee retirement (off-budget)	−4,858	−5,581	−5,962	−5,962	−4,858	−5,581	−5,962	−5,962
953 Rents and royalties on the Outer Continental Shelf	−2,929	−2,615	−2,999	−2,999	−2,929	−2,615	−2,999	−2,999
954 Sale of major assets				−1,285				−1,285
959 Other undistributed offsetting receipts:								
Spectrum auction, FCC (proposed)				−2,252				−2,252
Lease of petroleum reserve (proposed)				−1,000				−1,000
Subtotal, Other undistributed offsetting receipts				−3,252				−3,252
Total, Undistributed Offsetting Receipts	−37,212	−36,462	−38,413	−43,578	−37,212	−36,462	−38,413	−43,578
On-budget	(−32,354)	(−30,881)	(−32,451)	(−37,615)	(−32,354)	(−30,881)	(−32,451)	(−37,615)
Off-budget	(−4,858)	(−5,581)	(−5,962)	(−5,962)	(−4,858)	(−5,581)	(−5,962)	(−5,962)

Table A–15. **BASELINE BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued**

(In millions of dollars)

Function and major programs	Budget Authority				Outlays			
	1989 actual	Baseline		1991 administration proposals	1989 actual	Baseline		1991 administration proposals
		1990 estimate	1991 estimate			1990 estimate	1991 estimate	
Total	**1,309,913**	**1,333,556**	**1,394,230**	**1,396,476**	**1,142,643**	**1,194,821**	**1,240,995**	**1,233,331**
On-budget	(1,044,638)	(1,048,122)	(1,082,404)	(1,078,980)	(931,732)	(971,434)	(1,006,764)	(997,374)
Off-budget	(265,275)	(285,434)	(311,826)	(317,496)	(210,911)	(223,388)	(234,230)	(235,957)

* $500 thousand or less.
[1] Beginning in 1990, the Federal Deposit Insurance Corporation includes data for the Bank Insurance Fund, the FSLIC Resolution Fund, and the Savings Association Insurance Fund.

CIVILIAN EMPLOYMENT IN THE EXECUTIVE BRANCH

This section discusses civilian employment in the Executive Branch and the employment ceilings used to control unnecessary growth in the number of personnel. It also deals with personnel compensation and benefits and compares the Federal workforce with other government employment, as well as with United States population data.

Full-Time Equivalent of Total Federal Civilian Employment in the Executive Branch

Civilian employment in the executive branch is controlled on a full-time equivalent (FTE) or workyear basis. Postal Service and Department of Defense employment, and some Veterans Affairs employees, have been exempted by law from full-time equivalent controls.

Table D–1 is a tabulation of full-time equivalent employment estimates for the major agencies of the executive branch. The estimates for 1990, 1991, and 1992 constitute upper limits on agency FTE employment for agencies subject to FTE controls.

Table D–1. **FULL TIME EQUIVALENT OF FEDERAL CIVILIAN EMPLOYMENT** [1]

Agency	Fiscal Year				
	1989 actual [2]	1990 estimate	1991 estimate	1992 estimate	Difference 1990–91
Agriculture	109,567	109,628	109,261	108,796	−367
Commerce	40,150	84,349	37,507	33,920	−46,842
Defense—civil functions	27,934	28,115	27,888	27,660	−227
Education	4,424	4,635	4,735	4,735	100
Energy	16,535	17,000	16,762	16,762	−238
Health and Human Services	117,495	117,993	118,094	118,000	101
Housing and Urban Development	13,212	13,253	13,978	13,978	725
Interior	71,372	73,000	73,400	73,400	400
Justice	76,402	82,081	87,541	93,676	5,460
Labor	18,444	18,391	18,503	18,512	112
State	25,491	25,896	25,821	25,823	−75
Transportation	63,197	65,514	67,740	68,161	2,226
Treasury	154,432	159,852	163,929	163,929	4,077
Veterans Affairs	212,231	212,233	215,306	215,250	3,073
Environmental Protection Agency	14,088	15,842	16,761	16,761	919
National Aeronautics and Space Administration	23,054	24,007	24,637	24,637	630
Other:					
Agency For International Development	4,597	4,640	4,640	4,640	.....
General Services Administration	19,246	19,547	19,476	19,336	−71
Nuclear Regulatory Commission	3,209	3,195	3,240	3,240	45
Office of Personnel Management	5,655	5,763	5,937	5,937	174
Panama Canal Commission	8,682	8,568	8,603	8,603	35
Small Business Administration	4,005	4,141	4,202	4,202	61
Tennessee Valley Authority	23,056	25,000	25,000	25,000	.....
United States Information Agency	8,756	8,759	8,697	8,697	−62
Miscellaneous	42,479	42,664	43,492	43,433	828
Civilian agency employment	**1,107,713**	**1,174,066**	**1,145,150**	**1,147,088**	**−28,916**
Defense—military functions [3]	1,023,085	1,013,534	1,010,524	1,010,000	−3,010
Subtotal	2,130,798	2,187,600	2,155,674	2,157,088	−31,926
Postal Service Employment [4]	788,429	789,166	801,871	801,871	12,705
Total, Executive Branch	2,919,227	2,976,766	2,957,545	2,958,959	−19,221

[1] Excludes developmental positions under the Worker-Trainee Opportunity Program; disadvantaged summer and part-time workers under such Office of Personnel Management programs as Summer Aids, stay-in-school, and junior fellowship; and certain statutory exemptions.
[2] Data are estimated for portions of Defense-Civil Functions as well as for the Federal Reserve System, Board of Governors and the International Trade Commission.
[3] By law (10 U.S.C., Chapter 4, section 140b), the Department of Defense is exempt from full-time equivalent employment controls. Data shown are estimated.
[4] Includes the Postal Rate Commission.

Significant Changes in Full-Time Equivalent Employment

Civilian agency FTE employment is expected to increase by nearly 66,400 during 1990, and then to decrease by about 28,900 during 1991. Most of this activity will take place in the Department of Commerce, which will hire temporary employees at the Bureau of the Census to conduct the 1990 decennial Census of Population and Housing. Postal Service employment will increase by about 12,700 from 1990 to 1991.

End-of-Year Employment Levels

Table D–2 shows Government-wide Federal civilian employment as of the end of fiscal years 1987, 1988, and 1989. Postal Service employment (including the Postal Rate Commission) is also shown, together with data for the legislative and judicial branches and for active duty military personnel.

Table D–2. TOTAL FEDERAL EMPLOYMENT END-OF-YEAR

Description	Actual, as of September 30		
	1987	1988	1989
Executive branch civilian employment (less Postal Service):			
Full-time permanent	1,903,852	1,900,842	1,921,145
Other than full-time permanent	301,444	298,014	286,487
Subtotal	2,205,296	2,198,856	2,207,632
Postal Service:			
Full-time permanent	635,088	650,058	661,688
Other than full-time permanent	162,822	181,956	164,677
Subtotal	797,910	832,014	826,365
Special Categories [1]	26,865	22,904	30,123
Subtotal, executive branch civilian employment	3,030,071	3,053,774	3,064,120
Military personnel on active duty: [2]			
Department of Defense	2,174,217	2,138,213	2,130,229
Department of Transportation (Coast Guard)	38,783	37,723	37,592
Subtotal, military personnel	2,213,000	2,175,936	2,167,821
Total, executive branch employment	**5,243,071**	**5,229,710**	**5,231,941**
Legislative and judicial personnel: [3]			
Full-time permanent	34,446	35,552	35,855
Other than full-time permanent	23,716	23,497	23,750
Subtotal, legislative and judicial branches	58,162	59,049	59,605
Grand total	**5,301,233**	**5,288,759**	**5,291,546**
ADDENDUM			
Executive branch employment (less Postal Service):			
DOD-Military functions (total employment)	1,049,337	1,010,194	1,037,626
Non-DOD (total employment)	1,155,959	1,188,662	1,170,006
Total	2,205,296	2,198,856	2,207,632

[1] Developmental positions under the Worker-Trainee Opportunity Program; disadvantaged summer and part-time workers under such Office of Personnel Management programs as Summer Aids, stay-in-school, and junior fellowship; and certain statutory exemptions.
[2] Excludes reserve components.
[3] Excludes members and officers of Congress.

Full-time permanent employees accounted for about 87 percent of executive branch employment (excluding the Postal Service) at the end of fiscal year 1989; a ratio that has not varied by more than two percent over the past decade. The remainder were part-time employees, intermittent employees (those employed on an irregular basis) and full-time temporary employees (generally, in positions occupied for less than one year).

Personnel Compensation and Benefits

Direct compensation of the current Federal work force includes base pay, merit pay, cash incentive and performance awards, meritorious and distinguished executive awards, premium pay for overtime, Sunday and holiday pay, differentials for night work and overseas duty, and flight and other hazardous duty pay. In addition, it includes uniform allowances (when paid in cash), cost-of-living and overseas quarters allowances.

In the case of military personnel, compensation includes basic pay, special and incentive pay (including enlistment and reenlistment bonuses), and allowances for clothing, housing, and subsistence.

Related compensation in the form of personnel benefits for current personnel consists primarily of the Government's share (as employer) of health insurance, life insurance, old-age survivors' disability and health insurance, and payments to the Department of Defense's DOD Military Retirement Fund and the Civil Service Retirement and Disability Fund to finance future retirement benefits.

Table D–3. COMPENSATION AND BENEFITS FOR CURRENT PERSONNEL

(Obligations in millions of dollars)

Description	1989 Actual	1990 est.	1991 est.
Civilian personnel costs:			
Executive branch (excluding Postal Service):			
Direct compensation	65,395	69,406	72,651
Personnel benefits [1] [2]	17,914	19,406	19,990
DOD-Military functions, civilian personnel:			
Direct compensation	(28,792)	(29,606)	(31,050)
Personnel benefits	(5,468)	(5,897)	(6,090)
Subtotal	83,309	88,812	92,641
Postal Service:			
Direct compensation	24,810	25,894	27,551
Personnel benefits	6,510	6,958	7,789
Subtotal	31,320	32,852	35,340
Legislative and judiciary: [3]			
Direct compensation	1,350	1,458	1,671
Personnel benefits	232	288	335
Subtotal	1,582	1,746	2,006
Total, civilian personnel costs [3]	**116,211**	**123,410**	**129,987**
Military personnel costs: [4]			
Direct compensation	51,637	52,374	53,223
Personnel benefits	23,800	22,978	23,141
Total, military personnel costs [4]	**75,437**	**75,352**	**76,364**
Grand total, personnel costs	**191,648**	**198,762**	**206,351**
ADDENDUM			
Retired pay for former personnel:			
Civilian personnel	29,526	31,502	34,305
Military personnel	20,655	21,894	23,226
Total	50,181	53,397	57,531

[1] In addition to employing agency contributions to the costs of life and health insurance retirement and Medicare Hospital Insurance this amount includes transfers from general revenues to amortize the effects of general pay increases on Federal retirement systems, for employees in the legislative and judicial branches as well as employees (nonPostal) in the executive branch. The transfers amounted to $4,859 million in 1989 and are estimated to be $5,212 million in 1990 and $5,687 million in 1991.
[2] Includes allowance of —$850 million in 1991.
[3] Excludes members and officers of Congress.
[4] Excludes reserve components.

Government Employment and Population Comparisons

As illustrated in table D–4, the Federal share of total government employment has declined significantly over the last three decades, from 28.8 percent in 1959 to 16.9 percent in 1989. Employment for all government has risen steadily over the period due to increases in State and local government. Only in 1981–82 were there decreases in State and local government.

The ratio of Federal civilian employment to the total U.S. population was 12.3 per thousand in 1989, down from a high of 14.7 in 1968.

Table D–4. **GOVERNMENT EMPLOYMENT AND POPULATION, 1959–89**

Fiscal year	Government employment				Population	
	Federal executive branch [1] (thousands)	State and local governments (thousands)	All governmental units (thousands)	Federal as percent of all governmental units	Total United States (thousands)	Federal employment per 1,000 population
1959	2,355	5,806	8,161	28.8	177,830	13.2
1960 [2]	2,371	6,073	8,444	28.1	180,671	13.1
1961 [2]	2,407	6,295	8,702	27.7	183,691	13.1
1962	2,485	6,533	9,018	27.6	186,538	13.3
1963 [3]	2,490	6,834	9,324	26.7	189,242	13.2
1964 [3]	2,469	7,236	9,705	25.4	191,889	12.9
1965	2,496	7,683	10,179	24.5	194,303	12.8
1966	2,664	8,259	10,923	24.4	196,560	13.6
1967	2,877	8,730	11,607	24.8	198,712	14.5
1968	2,951	9,141	12,092	24.4	200,706	14.7
1969 [4]	2,980	9,496	12,476	23.9	202,677	14.7
1970 [2]	2,944	9,869	12,813	23.0	205,052	14.4
1971 [2]	2,883	10,372	13,255	21.8	207,661	13.9
1972	2,823	10,896	13,719	20.6	209,896	13.4
1973	2,775	11,286	14,061	19.7	211,909	13.1
1974	2,847	11,713	14,560	19.6	213,854	13.3
1975	2,848	12,114	14,962	19.0	215,973	13.2
1976	2,832	12,282	15,114	18.7	218,035	13.0
1977 [5]	2,789	12,704	15,493	18.0	220,904	12.6
1978	2,820	13,050	15,870	17.8	223,278	12.6
1979	2,823	13,359	16,182	17.4	225,779	12.5
1980 [2]	2,821	13,542	16,363	17.2	228,468	12.3
1981 [2]	2,806	13,274	16,080	17.5	230,848	12.2
1982	2,768	13,207	15,975	17.3	233,184	11.9
1983	2,819	13,220	16,039	17.6	[6] 235,439	12.0
1984	2,854	13,504	16,358	17.4	[6] 237,663	12.0
1985	2,964	13,827	16,791	17.7	[6] 239,960	12.4
1986	2,967	14,157	17,124	17.3	[6] 242,295	12.2
1987	3,030	14,402	17,432	17.4	[6] 244,627	12.4
1988	3,054	14,740	17,794	17.2	[6] 247,039	12.4
1989	3,064	15,111	18,175	16.9	[6] 249,511	12.3

[1] Covers total end-of-year civilian employment of full-time permanent, temporary, part-time, and intermittent employees in the executive branch, including the Postal Service, and, beginning in 1970, includes various disadvantaged youth and worker-trainee programs.

[2] Includes temporary employees for the decennial census.

[3] Excludes 7,411 project employees in 1963 and 406 project employees in 1964 for the public works acceleration program.

[4] On Jan. 1, 1969, 42,000 civilian technicians of the Army and Air Force National Guard converted by law from State to Federal employment status. They are included in the Federal employment figures in this table starting with 1969.

[5] Data for 1956 through 1976 are as of June 30; for 1977 through 1989, as of Sept. 30.

[6] U.S. population data for 1983–1989 are the latest available from the Census Bureau.

FEDERAL PROGRAMS BY FUNCTION

Table G–1. **BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM**

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1989 actual	1990 estimate	1991 estimate	1992 estimate	1993 estimate	1989 actual	1990 estimate	1991 estimate	1992 estimate	1993 estimate
050 NATIONAL DEFENSE:										
051 Department of Defense—Military:										
Military personnel	78,477	78,548	79,054	80,502	81,754	80,676	75,259	78,793	80,222	81,481
Operation and maintenance	86,221	86,761	90,092	91,716	93,169	87,001	86,132	88,328	90,170	91,835
Procurement	79,390	82,561	77,855	78,915	79,827	81,620	80,948	79,344	79,532	77,377
Research, development, test and evaluation	37,530	36,809	37,972	38,627	39,185	37,002	36,527	36,969	37,674	38,323
Military construction	5,738	5,266	5,578	5,653	5,727	5,275	5,420	5,490	5,485	5,699
Family housing	3,276	3,221	3,458	3,518	3,569	3,257	3,393	3,474	3,490	3,515
Revolving funds and other	940	−727	2,301	2,302	2,340	787	182	827	1,605	2,016
Offsetting receipts	−736	−1,069	−878	−955	−911	−736	−1,069	−878	−955	−911
Allowances			−300	−306	−311			−201	−280	−300
Subtotal, Department of Defense—Military	290,837	291,369	295,131	299,972	304,350	294,880	286,791	292,145	296,943	299,035
053 Atomic energy defense activities	**8,100**	**9,653**	**10,966**	**11,768**	**12,299**	**8,119**	**8,903**	**10,401**	**11,541**	**12,097**
054 Defense-related activities	**630**	**609**	**760**	**795**	**830**	**560**	**648**	**705**	**729**	**761**
Total, National Defense	299,567	301,631	306,857	312,536	317,479	303,559	296,342	303,251	309,212	311,892
150 INTERNATIONAL AFFAIRS:										
151 International development and humanitarian assistance:										
Multilateral development banks	1,315	1,469	1,736	1,509	1,509	1,245	1,309	1,489	1,471	1,469
International organizations	226	274	225	234	243	247	259	243	242	246
Agency for International Development:										
Existing law	2,368	2,534	2,589	2,680	2,773	2,112	2,205	2,343	2,426	2,526
Proposed legislation			300	312	324			192	291	310
P.L. 480 food aid	1,098	978	898	967	1,108	1,098	978	898	967	1,108
Refugee assistance	489	418	476	437	441	481	424	472	442	442
Other	322	340	394	412	433	175	195	252	272	292
Offsetting receipts	−522	−497	−507	−497	−497	−522	−497	−507	−497	−497
Subtotal, International development and humanitarian assistance	5,296	5,517	6,111	6,054	6,333	4,837	4,873	5,383	5,614	5,894
152 International security assistance:										
Foreign military financing	4,273	4,828	5,017	5,218	5,411	−2,241	1,928	4,832	5,677	4,779
Guaranty reserve fund	452	499	587	938	904	457	499	587	938	904
Military assistance	465					580	430	181	29	2
Economic support fund	3,302	3,179	3,358	3,490	3,617	3,488	3,414	3,339	3,432	3,563
Other	125	116	95	99	103	133	175	97	98	101
Offsetting receipts	−951	−158	−224	−361	−528	−951	−158	−224	−361	−528
Subtotal, International security assistance	7,666	8,464	8,833	9,383	9,507	1,467	6,288	8,812	9,812	8,820
153 Conduct of foreign affairs:										
Administration of foreign affairs:										
Existing law	2,059	2,139	2,283	2,348	2,410	2,175	2,140	2,195	2,247	2,315
Proposed legislation			270					10	85	73
International organizations and conferences	633	702	1,414	826	856	620	726	913	948	978
Other	82	90	88	90	94	91	96	88	90	92
Subtotal, Conduct of foreign affairs	2,775	2,932	4,055	3,263	3,359	2,886	2,962	3,206	3,371	3,459
154 Foreign information and exchange activities	**1,126**	**1,323**	**1,232**	**1,202**	**1,224**	**1,106**	**1,153**	**1,319**	**1,287**	**1,263**
155 International financial programs:										
Export-Import Bank		110	114	119		47	364	424	339	234
Foreign military sales trust fund (net)	482	218	−261	−279	−224	278	242	273	174	271
International monetary programs		139	11			50	3	5	8	11
Special defense acquisition fund						115	−138	−54	−12	5
Exchange stabilization fund						−1,119	−1,100	−1,100	−1,100	−1,100
Offsetting receipts	−92	−94	−96	−98	−100	−92	−94	−96	−98	−100
Subtotal, International financial programs	390	373	−232	−258	−324	−722	−722	−548	−689	−679
Total, International Affairs	17,252	18,608	19,998	19,644	20,099	9,574	14,554	18,172	19,396	18,757

Table G–1. **BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued**

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1989 actual	1990 estimate	1991 estimate	1992 estimate	1993 estimate	1989 actual	1990 estimate	1991 estimate	1992 estimate	1993 estimate
250 GENERAL SCIENCE, SPACE, AND TECHNOLOGY:										
251 General science and basic research:										
National Science Foundation programs	1,938	2,104	2,404	2,695	3,021	1,752	1,980	2,234	2,553	2,811
Department of Energy general science programs	913	1,099	1,274	1,580	1,561	891	1,054	1,231	1,505	1,565
Subtotal, General science and basic research	2,851	3,202	3,678	4,274	4,581	2,642	3,033	3,465	4,058	4,376
253 Space flight	**6,213**	**6,896**	**8,875**	**10,007**	**10,154**	**6,336**	**6,833**	**8,408**	**9,572**	**10,083**
254 Space science, applications, and technology	**2,823**	**3,089**	**4,029**	**5,139**	**6,448**	**2,787**	**2,873**	**3,531**	**4,449**	**5,479**
255 Supporting space activities	**1,061**	**1,408**	**1,278**	**1,371**	**1,499**	**1,073**	**1,406**	**1,206**	**1,292**	**1,443**
Total, General Science, Space, and Technology	12,949	14,596	17,860	20,792	22,682	12,838	14,145	16,609	19,371	21,383
270 ENERGY:										
271 Energy supply:										
Research and development	2,782	3,185	2,756	2,779	2,910	2,594	2,738	2,749	2,704	2,795
Environmental restoration and waste management			429	486	519			215	393	494
Petroleum reserves:										
Existing law	−446	−440	−409	−370	−384	−454	−465	−433	−391	−388
Proposed legislation				371	385				482	425
Federal power marketing:										
Existing law	−57	−56	−226	−82	−87	−529	−531	−444	−332	−333
Proposed legislation			−474	−302	−305			−966	−776	−775
Tennessee Valley Authority	350	358	433	255	473	254	106	151	−47	147
Uranium enrichment:										
Existing law	−244						−56	−135	−50	−50
Proposed legislation								85		
Nuclear waste disposal fund	−149	−239	−262	−261	−257	−175	−206	−252	−267	−263
Subsidies for nonconventional fuel production	*	16	*	*	*	170	150	171	*	*
Rural electric and telephone	553	1,235	33	34	115	484	76	631	224	−50
REA loan guarantee fee (proposed)								−11	−18	−25
Subtotal, Energy supply	2,789	4,058	2,280	2,909	3,369	2,226	1,813	1,760	1,921	1,978
272 Energy conservation:										
Energy conservation grants and R&D	314	368	183	186	193	333	341	326	228	205
Solar Energy and Energy Conservation Bank						1	*			
Subtotal, Energy conservation	314	368	183	186	193	333	341	326	228	205
274 Emergency energy preparedness:										
Existing law	422	635	430	547	552	621	472	593	560	556
Proposed legislation				70	70				40	70
Subtotal, Emergency energy preparedness	422	635	430	617	622	621	472	593	600	626
276 Energy information, policy, and regulation:										
Nuclear Regulatory Commission (NRC)	222	243	319	335	347	189	286	316	330	343
NRC fee increase (proposed)			−296	−318	−330			−296	−318	−330
Other energy programs	316	307	336	358	360	332	282	329	350	357
Subtotal, Energy information, policy, and regulation	538	550	359	375	377	521	568	349	363	369
Total, Energy	4,062	5,611	3,252	4,087	4,560	3,702	3,194	3,029	3,111	3,179
300 NATURAL RESOURCES AND ENVIRONMENT:										
301 Water resources:										
Corps of Engineers:										
Existing law	3,355	3,254	3,514	3,618	3,540	3,397	3,322	3,452	3,589	3,598
Proposed legislation			8	11	14			66	14	19
Bureau of Reclamation	1,106	1,078	1,039	1,074	912	1,034	1,092	1,057	1,063	950
Other	212	230	195	198	195	201	235	202	224	212
Offsetting receipts:										
Existing law	−361	−376	−432	−490	−375	−361	−376	−432	−490	−375
Proposed legislation			−2	−5	−8			−2	−5	−8
Subtotal, Water resources	4,312	4,186	4,321	4,406	4,278	4,271	4,273	4,343	4,395	4,395
302 Conservation and land management:										
America the beautiful (proposed)			630	630	630			385	563	615
Management of national forests, cooperative forestry, and forestry research (Forest Service)	2,672	2,703	2,458	2,491	2,531	2,526	2,727	2,444	2,485	2,524
Management of public lands (BLM):										
Existing law	638	893	735	775	809	676	737	727	761	804

Table G–1. **BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued**

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1989 actual	1990 estimate	1991 estimate	1992 estimate	1993 estimate	1989 actual	1990 estimate	1991 estimate	1992 estimate	1993 estimate
Proposed legislation			−50	−51	−51			−34	−46	−51
Mining reclamation and enforcement	295	296	261	264	267	322	303	294	286	276
Conservation reserve program	1,728	1,011	1,878	2,153	2,105	1,372	1,765	1,992	2,415	2,105
Other conservation of agricultural lands:										
Existing law	710	732	756	771	787	703	713	743	832	827
Proposed legislation			2	2	2			2	2	2
Other resources management	344	328	326	340	356	405	325	338	335	351
Hardrock mining claim holding fee (proposed)			−78	−78	−78			−78	−78	−78
Offsetting receipts	−2,680	−2,761	−2,810	−2,885	−3,154	−2,680	−2,761	−2,810	−2,885	−3,154
Subtotal, Conservation and land management	3,706	3,201	4,107	4,413	4,205	3,324	3,809	4,003	4,670	4,221
303 Recreational resources:										
Federal land acquisition:										
Existing law	236	304	233	236	237	256	310	266	250	243
Proposed legislation			−202	−203	−203			−119	−178	−192
Urban park and historic preservation funds	30	32	34	35	36	30	33	33	34	35
Operation of recreational resources:										
Existing law	1,740	1,882	1,793	1,893	1,955	1,643	1,633	1,818	1,908	1,962
Proposed legislation			−115	−96	−96			−70	−80	−89
Corps of Engineers recreational fee (proposed)			−20	−20	−20			−20	−20	−20
Forest Service recreational fee (proposed)			−8	−8	−8			−8	−8	−8
Offsetting receipts	−111	−106	−107	−109	−110	−111	−106	−107	−109	−110
Subtotal, Recreational resources	1,895	2,112	1,608	1,730	1,791	1,817	1,871	1,793	1,799	1,822
304 Pollution control and abatement:										
Regulatory, enforcement, and research programs	1,701	1,937	2,198	2,214	2,211	1,597	1,843	2,114	2,180	2,217
Hazardous substance response fund	1,410	1,530	1,740	1,790	1,840	958	1,325	1,520	1,718	1,770
Oil pollution funds (gross)	31	6	13	18	16	15	7	8	11	13
Sewage treatment plant construction grants	1,950	1,948	1,600	1,500	1,200	2,350	2,363	2,339	2,093	1,880
Leaking underground storage tank trust fund	50	74	75	75	75	33	35	49	70	75
Offsetting receipts:										
Existing law	−74	−94	−150	−277	−317	−74	−94	−150	−277	−317
Proposed legislation			−33	−33	−33			−33	−33	−33
Subtotal, Pollution control and abatement	5,068	5,402	5,442	5,287	4,992	4,878	5,478	5,847	5,762	5,605
306 Other natural resources:										
Program activities	2,022	2,071	2,186	2,228	2,295	1,907	2,086	2,201	2,315	2,409
Offsetting receipts	−16	−17	−20	−20	−19	−16	−17	−20	−20	−19
Subtotal, Other natural resources	2,005	2,054	2,167	2,208	2,277	1,890	2,069	2,181	2,295	2,390
Total, Natural Resources and Environment	16,987	16,955	17,645	18,043	17,542	16,182	17,499	18,168	18,921	18,433
350 AGRICULTURE:										
351 Farm income stabilization:										
Commodity Credit Corporation:										
Existing law	12,246	9,233	13,206	14,158	14,330	10,582	8,373	11,870	14,263	14,350
Proposed legislation			−1,750	−3,100	−4,400			−1,500	−3,100	−4,400
Crop insurance:										
Existing law	314	386	601	579	521	1,103	1,181	811	840	873
Proposed legislation			−528	−546	−521			−381	−777	−857
Agricultural credit	6,317	5,875	6,050	7,368	6,253	2,987	2,671	1,753	1,966	1,165
Farm Credit System assistance	175	90	99	132	170	22	−46	3	30	−81
Temporary emergency food assistance program	170	169	170	170	170	161	172	170	170	170
Other	*	*				−10	−8	*	*	*
Subtotal, Farm income stabilization	19,223	15,753	17,848	18,760	16,523	14,846	12,342	12,726	13,393	11,220
352 Agricultural research and services:										
Research programs:										
Existing law	927	987	1,011	1,064	1,126	923	999	1,010	996	1,015
Proposed legislation			−3	−3	−3			−3	−3	−3
Extension programs	361	369	346	346	337	360	367	342	347	348
Marketing programs	143	146	168	194	196	134	144	168	194	196
Marketing and inspection fees (propcsed)			−10	−10	−11			−10	−10	−11
Animal and plant health programs	339	366	398	409	421	362	366	393	409	421
Animal and plant health inspection fee (proposed)			−79	−82	−86			−79	−82	−86
Economic intelligence	211	221	244	255	256	204	219	242	253	255
Other programs and unallocated overhead	233	235	253	252	257	222	237	252	255	258
Offsetting receipts	−103	−104	−104	−104	−104	−103	−104	−104	−104	−104
Subtotal, Agricultural research and services	2,112	2,221	2,223	2,321	2,388	2,102	2,229	2,212	2,255	2,289

Table G–1. **BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued**

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1989 actual	1990 estimate	1991 estimate	1992 estimate	1993 estimate	1989 actual	1990 estimate	1991 estimate	1992 estimate	1993 estimate
Total, Agriculture	21,335	17,973	20,071	21,081	18,912	16,948	14,571	14,938	15,648	13,509
370 COMMERCE AND HOUSING CREDIT:										
371 Mortgage credit and deposit insurance:										
Mortgage-backed securities (GNMA)						−31	49	−279	−385	−425
GNMA fee increase (proposed)								−10	−32	−56
Mortgage purchase activities (GNMA)	24					−11	−2	−5	−4	−4
Mortgage credit (FHA)	1,358	3,654	2,447	1,175	1,463	976	2,346	1,483	1,219	1,399
Housing for the elderly or handicapped	394	413	228	206	209	433	392	414	560	459
Rural housing programs (FmHA)	4,838	5,012	3,917	3,079	3,161	3,610	2,914	2,491	2,095	1,937
Federal Deposit Insurance Corporation [1]	2,450	1,997	500	2,675	2,609	2,455	7,841	−58	1,756	1,782
Federal Savings and Loan Insurance Corporation	29,770					9,017	2			
Resolution Trust Corporation	18,800		11	11	11	9,108	2,334	7,347	31	10
Payment to the Resolution Funding Corporation		786	1,726	2,031	2,031		786	1,726	2,031	2,031
Other thrift regulation						−1	−19		−1	−1
National Credit Union Administration						−53	−88	−122	−132	−145
Subtotal, Mortgage credit and deposit insurance	57,634	11,861	8,829	9,176	9,484	25,504	16,556	12,988	7,138	6,988
372 Postal service:										
Payments to the Postal Service fund:										
Existing law	436	490	523	576	597	436	490	523	576	597
Proposed legislation			−112	−117	−121			−112	−117	−121
Postal Service:										
Existing law	1,610	4,087	2,164	2,200	1,703	−310	2,388	930	692	126
Proposed legislation			791					791		
Subtotal, Postal service	2,046	4,577	3,366	2,659	2,179	127	2,878	2,132	1,151	602
376 Other advancement of commerce:										
Small and minority business assistance:										
Existing law	460	575	493	620	658	431	437	456	489	540
Proposed legislation			−97	−101	−105			−97	−101	−105
Science and technology	320	273	301	310	301	323	319	311	301	301
Economic and demographic statistics	688	1,446	471	339	353	588	1,651	482	350	354
International trade and other:										
Existing law	778	821	933	962	995	745	847	922	953	980
Proposed legislation			−11	−19	−19			−10	−18	−18
Subtotal, Other advancement of commerce	2,246	3,115	2,090	2,112	2,183	2,088	3,254	2,064	1,974	2,052
Total, Commerce and Housing Credit	61,926	19,553	14,285	13,947	13,846	27,719	22,688	17,184	10,263	9,643
On-budget	(60,317)	(15,466)	(11,330)	(11,747)	(12,143)	(28,029)	(20,300)	(15,463)	(9,571)	(9,517)
Off-budget	(1,610)	(4,087)	(2,955)	(2,200)	(1,703)	(−310)	(2,388)	(1,721)	(692)	(126)
400 TRANSPORTATION:										
401 Ground transportation:										
Highways	14,245	15,165	14,105	14,105	14,105	13,385	13,828	13,896	13,524	13,270
Highway safety	328	338	354	361	366	323	348	369	373	378
Mass transit	3,317	3,245	2,612	2,605	2,607	3,593	3,555	3,410	3,313	3,171
Intercity passenger rail programs	604	629				616	621	114		
Other railroad programs	69	81	70	72	73	−15	−19	85	84	74
Rail safety inspection fee (proposed)			−20	−37	−37			−20	−37	−37
Regulation:										
Existing law	43	44	44	46	48	44	44	43	45	47
Proposed legislation			−12	−29	−30			−15	−27	−30
Subtotal, Ground transportation	18,605	19,501	17,152	17,123	17,131	17,946	18,377	17,882	17,276	16,873
402 Air transportation:										
Airports and airways (FAA)	6,591	7,366	8,578	9,441	9,623	5,740	6,468	7,221	8,089	8,811
Aeronautical research and technology	871	929	1,057	1,119	1,156	855	913	991	1,099	1,140
Air carrier subsidies	32	31	24	20	14	27	31	21	21	15
Subtotal, Air transportation	7,494	8,326	9,658	10,580	10,794	6,622	7,412	8,234	9,208	9,967
403 Water transportation:										
Marine safety and transportation:										
Existing law	2,957	3,055	3,382	3,536	3,674	2,779	2,985	3,363	3,493	3,627
Proposed legislation			−6	−7	−7			−12	−11	−11
Proposed Coast Guard fees			−200	−208	−216			−200	−208	−216
Ocean shipping	132	137	141	146	149	91	340	324	287	327

Table G–1. **BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued**

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1989 actual	1990 estimate	1991 estimate	1992 estimate	1993 estimate	1989 actual	1990 estimate	1991 estimate	1992 estimate	1993 estimate
Panama Canal Commission	22	4	6	7	−8	45	−4	8	9	−3
Subtotal, Water transportation	3,112	3,196	3,322	3,475	3,592	2,916	3,321	3,484	3,571	3,724
407 Other transportation	**132**	**143**	**160**	**167**	**173**	**124**	**140**	**159**	**167**	**172**
Total, Transportation	29,342	31,167	30,293	31,345	31,690	27,608	29,250	29,758	30,222	30,736
450 COMMUNITY AND REGIONAL DEVELOPMENT:										
451 Community development:										
Community development block grants	2,650	2,915	2,752	2,752	2,752	2,913	2,995	3,046	2,973	2,828
Urban homesteading	13	24	50	50	50	15	24	50	50	50
Rental housing assistance for the homeless		11	161	167	173	6	11	5	27	61
Rental rehabilitation and rental development	165	128	70	70	70	275	280	265	154	86
Pennsylvania Avenue Development Corporation	6	6	12	6	6	26	28	13	21	6
Other	227	197	231	340	346	457	483	454	489	395
Subtotal, Community development	3,061	3,281	3,277	3,385	3,397	3,693	3,822	3,833	3,715	3,426
452 Area and regional development:										
Rural development:										
Existing law	2,257	2,244	2,286	1,401	1,387	963	1,503	1,538	1,558	1,492
Proposed legislation			−3	−4	−6			−3	−4	−6
Indian programs	1,180	1,399	1,203	1,170	1,157	861	1,336	1,178	1,161	1,150
Regional commissions	115	152	55	56	58	114	113	128	114	90
Tennessee Valley Authority	103	119	91	95	98	94	110	95	96	97
Other	207	223	21	20	15	211	215	203	122	62
Offsetting receipts	−349	−342	−348	−354	−361	−349	−342	−348	−354	−361
Subtotal, Area and regional development	3,512	3,795	3,305	2,384	2,349	1,894	2,936	2,791	2,692	2,525
453 Disaster relief and insurance:										
Small business disaster loans:										
Existing law		393				−307	658		−174	−123
Proposed legislation								−30	−55	−56
Disaster relief	1,208	1,198	270	281	291	140	1,240	1,165	245	255
Other	100	344	110	114	119	−59	119	66	78	79
Subtotal, Disaster relief and insurance	1,308	1,935	380	395	410	−226	2,017	1,201	94	154
Total, Community and Regional Development	7,881	9,011	6,961	6,164	6,156	5,361	8,776	7,825	6,501	6,104
500 EDUCATION, TRAINING, EMPLOYMENT, AND SOCIAL SERVICES:										
501 Elementary, secondary, and vocational education:										
School improvement programs	1,217	1,397	1,705	1,704	1,704	969	1,245	1,497	1,660	1,698
Compensatory education	4,579	5,368	5,839	5,939	6,039	4,185	4,558	5,157	5,759	5,922
Education for the handicapped:										
Existing law	1,966	2,055	1,956	1,956	1,956	1,881	1,716	2,176	2,030	1,965
Proposed legislation			182	182	182			22	145	178
Impact aid	733	732	661	656	656	755	764	681	680	661
Vocational and adult education:										
Existing law	1,081	1,130	247	247	247	842	908	1,001	417	265
Proposed legislation			930	930	930			112	744	911
Other	588	607	646	661	668	561	577	650	672	682
Subtotal, Elementary, secondary, and vocational education	10,164	11,290	12,165	12,274	12,381	9,193	9,768	11,296	12,107	12,281
502 Higher education:										
Student financial assistance:										
Existing law	5,814	6,091	8,715	9,904	10,138	5,860	5,795	6,927	8,616	9,924
Proposed legislation			−2,363	−3,782	−3,879			−473	−2,600	−3,773
Guaranteed student loan program:										
Existing law	4,285	3,856	3,157	2,908	2,804	3,899	3,846	3,267	2,928	2,794
Proposed legislation			−49	−129	−192			−40	−113	−180
Higher education	566	625	658	661	669	607	521	612	670	665
Facilities loan asset sales (proposed)								−236	10	−7
Other	343	328	363	363	369	283	344	375	387	360
Subtotal, Higher education	11,008	10,899	10,481	9,926	9,909	10,649	10,506	10,433	9,899	9,785
503 Research and general education aids	**1,426**	**1,489**	**1,641**	**1,682**	**1,695**	**1,391**	**1,510**	**1,656**	**1,724**	**1,705**

Table G–1. **BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued**

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1989 actual	1990 estimate	1991 estimate	1992 estimate	1993 estimate	1989 actual	1990 estimate	1991 estimate	1992 estimate	1993 estimate
504 Training and employment:										
Training and employment services:										
Existing law	3,783	3,929	3,453	3,479	3,517	3,758	3,870	3,914	3,572	3,514
Proposed legislation			317	317	317		23	171	275	314
Worker readjustment			400	400	400			20	320	384
TAA training assistance:										
Existing law	35	79	71	74	75	17	41	67	73	74
Proposed legislation			−71	−74	−75			−21	−58	−74
Older Americans employment	344	357	343	343	343	323	337	353	344	343
Federal-State employment service	1,068	1,123	1,033	1,072	1,110	1,039	1,098	1,090	1,049	1,088
Other	162	65	66	68	71	155	89	66	68	68
Subtotal, Training and employment	5,392	5,553	5,612	5,679	5,758	5,292	5,457	5,660	5,644	5,712
505 Other labor services	**802**	**815**	**877**	**917**	**946**	**786**	**800**	**852**	**891**	**922**
506 Social services:										
Social services block grant	2,700	2,762	2,800	2,800	2,800	2,671	2,761	2,798	2,800	2,800
Grants to States for special services	381	389	42	42	42	383	390	150	50	43
Rehabilitation services	1,668	1,780	1,839	1,901	1,968	1,623	1,829	1,821	1,885	1,950
Payments to states for foster care and adoption assistance	1,543	1,375	2,471	2,212	2,503	1,344	1,407	2,330	2,124	2,418
Child care tax credit (proposed)			157	1,840	1,989			157	1,840	1,989
Human development services	2,574	2,770	3,328	3,388	3,453	2,835	2,497	3,014	3,325	3,391
Domestic volunteer programs	170	176	192	202	212	163	172	180	192	202
Interim assistance to States for legalization	900	303	303			323	526	601	390	234
Points of Light Initiative (proposed)			25	25	25			25	25	25
Other social services	26	29	31	32	33	32	29	30	31	32
Subtotal, Social services	9,962	9,583	11,188	12,442	13,023	9,374	9,611	11,107	12,662	13,084
Total, Education, Training, Employment, and Social Services	38,754	39,630	41,964	42,921	43,713	36,684	37,652	41,005	42,926	43,487
550 HEALTH:										
551 Health care services:										
Medicaid grants:										
Existing law	34,858	40,230	44,902	49,562	54,398	34,604	40,230	44,902	49,562	54,398
Proposed legislation			25	160	175			25	160	175
Federal employees' health benefits:										
Existing law	2,374	3,727	3,510	4,626	5,375	623	2,547	3,213	4,181	5,089
Proposed legislation			−726	−803	−881			−726	−803	−881
Accrual retirement system (proposed)			149	153	156			149	153	156
Other health care services	4,784	5,916	6,195	6,241	6,385	3,937	5,134	5,755	5,956	6,082
Subtotal, Health care services	42,017	49,873	54,054	59,938	65,607	39,164	47,910	53,318	59,208	65,019
552 Health research:										
National Institutes of Health research	6,824	7,217	7,561	7,626	7,774	6,688	6,944	7,257	7,382	7,503
Other research programs	883	1,099	1,184	1,207	1,232	637	923	1,084	1,215	1,242
Subtotal, Health research	7,706	8,316	8,744	8,833	9,006	7,325	7,867	8,341	8,597	8,745
553 Education and training of health care work force:										
National Institutes of Health research training	321	360	369	377	383	304	335	350	361	367
Clinical training	208	238	65	120	129	213	214	145	178	168
Other	45	71	66	62	63	28	42	63	67	68
Subtotal, Education and training of health care work force	575	669	500	559	576	545	590	558	607	603
554 Consumer and occupational health and safety:										
Consumer safety	976	1,039	1,004	1,040	1,076	945	1,013	1,019	1,044	1,076
Occupational safety and health	420	445	471	492	512	411	437	462	483	504
Subtotal, Consumer and occupational health and safety	1,397	1,485	1,476	1,532	1,588	1,356	1,451	1,481	1,527	1,580
Total, Health	51,694	60,341	64,775	70,861	76,777	48,390	57,819	63,698	69,940	75,947
570 MEDICARE:										
571 Medicare:										
Hospital insurance (HI):										
Existing law	75,117	80,383	87,488	93,920	101,647	58,238	63,769	66,613	74,057	80,815
Proposed legislation			2,007	2,402	2,819			−3,350	−4,180	−4,560

Table G–1. **BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued**

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1989 actual	1990 estimate	1991 estimate	1992 estimate	1993 estimate	1989 actual	1990 estimate	1991 estimate	1992 estimate	1993 estimate
Supplementary medical insurance (SMI):										
Existing law	42,147	46,179	49,530	56,317	65,200	38,215	44,447	49,404	56,860	64,726
Proposed legislation			−1,904	−2,968	−3,820			−2,154	−3,376	−3,998
Medicare premiums and collections:										
Existing law	−10,473	−11,239	−11,899	−12,593	−13,311	−10,473	−11,239	−11,899	−12,593	−13,311
Proposed legislation			2	−671	−1,748			2	−671	−1,748
Interfund transactions		1,558								
Catastrophic hospital reserve fund	530	39								
SMI, catastrophic	1,135	383				102	9			
SMI, catastrophic premium	−1,117	−370				−1,117	−370			
Total, Medicare	107,339	116,933	125,224	136,407	150,787	84,964	96,616	98,615	110,097	121,924
600 INCOME SECURITY:										
601 General retirement and disability insurance (excluding social security):										
Railroad retirement:										
Existing law	4,947	5,039	5,045	5,148	5,190	4,193	4,274	4,402	4,559	4,646
Proposed legislation			−142	−86	−84			−37	−1	−24
Special benefits for disabled coal miners	1,585	1,494	1,400	1,470	1,450	1,524	1,542	1,492	1,475	1,454
Pension Benefit Guaranty Corporation						−149	−708	−466	−467	−468
Other	85	99	108	118	130	83	93	101	111	123
Subtotal, General retirement and disability insurance (excluding social security)	6,618	6,632	6,410	6,650	6,686	5,650	5,202	5,492	5,678	5,730
602 Federal employee retirement and disability:										
Civilian retirement and disability programs:										
Existing law	49,576	52,589	55,497	57,905	60,335	29,522	31,809	34,605	35,938	38,047
Proposed legislation			893	580	662			−2,182	−3,193	−3,553
Military retirement:										
Existing law	33,907	33,456	35,005	36,624	38,874	20,184	21,451	22,766	24,158	25,533
Proposed legislation								−673	−1,049	−1,345
Federal employees workers' compensation (FECA)	294	191	294	271	253	284	181	287	265	248
Federal employees life insurance fund		3	9	14	20	−839	−922	−940	−927	−908
Subtotal, Federal employee retirement and disability	83,777	86,239	91,698	95,396	100,145	49,151	52,520	53,864	55,192	58,021
603 Unemployment compensation:										
Existing law	22,548	24,818	24,178	24,174	24,718	15,616	18,098	18,720	19,396	20,139
Proposed legislation			−124	−168	−164			−119	−163	−163
Subtotal, Unemployment compensation	22,548	24,818	24,054	24,006	24,555	15,616	18,098	18,601	19,233	19,976
604 Housing assistance:										
Subsidized housing	6,973	7,299	13,334	12,659	11,954	12,250	13,650	15,141	16,036	16,033
Renewal of Section 8 contracts		1,074					59			
HOPE grants			250	650	1,000				62	288
Public housing operating subsidies	1,706	1,793	1,826	1,901	1,942	1,519	1,788	1,819	1,860	1,919
Public housing modernization			1,847	1,901	1,992				222	733
Low-rent public housing loans	558	400	200	100		731	487	281	176	71
Transitional housing and emergency shelter for the homeless	126	200	215	215	215	64	105	145	178	198
Other housing assistance	204	309	306	307	320	151	206	277	376	353
Subtotal, Housing assistance	9,568	11,076	17,977	17,734	17,424	14,715	16,295	17,663	18,910	19,595
605 Food and nutrition assistance:										
Food stamps:										
Existing law	13,824	15,706	15,477	16,092	16,812	13,725	15,306	15,467	16,083	16,803
Proposed legislation			−70	−91	−91			−68	−91	−91
Child nutrition:										
Existing law	4,591	4,887	5,106	5,643	6,045	4,556	5,002	5,238	5,594	5,993
Proposed legislation		−23	−462	−504	−563		−22	−415	−499	−556
Section 32 marketing orders fee (proposed)								−6	−9	−9
Women, infants, and children	1,929	2,126	2,215	2,304	2,389	1,942	2,127	2,210	2,299	2,384
Other nutrition programs	918	1,131	935	910	929	970	983	924	909	927
Subtotal, Food and nutrition assistance	21,262	23,828	23,200	24,354	25,521	21,192	23,396	23,350	24,286	25,451
609 Other income security:										
Supplemental security income (SSI):										
Existing law	12,474	12,295	15,156	15,244	16,026	12,555	12,494	14,456	15,244	16,026
Proposed legislation			−55	−110	−165			−55	−110	−165

Table G–1. **BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued**

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1989 actual	1990 estimate	1991 estimate	1992 estimate	1993 estimate	1989 actual	1990 estimate	1991 estimate	1992 estimate	1993 estimate
Family support payments:										
Existing law	11,140	11,693	12,657	13,148	13,502	11,166	12,085	12,664	13,151	13,505
Proposed legislation			−32	−43	−47			−32	−43	−47
JOBS training program for welfare recipients		463	1,000	1,000	1,000		346	880	1,017	1,020
Earned income tax credit (EITC)	4,002	4,193	4,369	4,583	4,734	4,002	4,193	4,369	4,583	4,734
Fiscal assistance for Puerto Rico			825	825	825			823	825	825
Refugee assistance	382	369	369	369	369	389	385	371	369	369
Low income home energy assistance	1,383	1,393	1,050	1,050	1,050	1,393	1,372	1,079	1,053	1,050
Other	202	220	215	222	230	201	214	215	220	227
Subtotal, Other income security	29,584	30,626	35,553	36,288	37,523	29,706	31,090	34,769	36,310	37,544
Total, Income Security	173,357	183,218	198,894	204,428	211,853	136,031	146,601	153,738	159,607	166,317
650 SOCIAL SECURITY:										
651 Social security:										
Old-age and survivors insurance (OASI):										
Existing law	260,505	281,934	310,842	336,537	366,804	209,151	223,596	239,029	253,718	268,642
Proposed legislation			1,977	2,573	252			−595	−843	−796
Disability insurance (DI):										
Existing law	24,482	28,566	32,138	34,759	37,863	23,391	24,866	26,458	28,113	29,959
Proposed legislation			158	152	184			−81	−112	−94
Interfund transactions										
Total, Social Security	284,987	310,500	345,115	374,021	405,103	232,542	248,462	264,811	280,876	297,711
On-budget	(5,069)	(3,875)	(4,722)	(5,574)	(5,970)	(5,069)	(3,875)	(4,722)	(5,574)	(5,970)
Off-budget	(279,918)	(306,625)	(340,393)	(368,447)	(399,133)	(227,473)	(244,587)	(260,089)	(275,302)	(291,741)
700 VETERANS BENEFITS AND SERVICES:										
701 Income security for veterans:										
Service-connected compensation:										
Existing law	11,305	11,423	11,287	11,103	10,934	11,650	10,622	11,305	11,092	12,094
Proposed legislation			177	594	978			163	575	1,086
Non-service-connected pensions:										
Existing law	3,882	3,805	3,762	3,750	3,752	4,024	3,534	3,768	3,751	3,967
Proposed legislation			−48	−135	−193			−48	−135	−193
Burial and other benefits	151	137	156	160	164	142	150	156	160	168
National service life insurance trust fund	1,430	1,440	1,394	1,362	1,316	1,174	1,225	1,208	1,235	1,238
All other insurance programs	29	27	27	31	31	−34	−6	6	15	28
Insurance program receipts	−412	−417	−359	−336	−317	−412	−417	−359	−336	−317
Subtotal, Income security for veterans	16,384	16,416	16,396	16,528	16,666	16,544	15,108	16,200	16,357	18,072
702 Veterans education, training, and rehabilitation:										
Readjustment benefits (GI Bill and related programs)	654	498	502	572	635	663	506	509	573	635
Post-Vietnam era education						105	69	74	57	48
All-volunteer force educational assistance trust fund	−234	−173	−181	−187	−192	−319	−147	−151	−151	−146
Veterans jobs program						15	7	*		
Other						−6	−6	−5	−4	−3
Subtotal, Veterans education, training, and rehabilitation	421	325	322	385	443	459	429	427	475	533
703 Hospital and medical care for veterans:										
Medical care and hospital services:										
Existing law	10,888	11,326	12,227	12,784	13,308	10,514	11,155	12,044	12,592	13,108
Proposed legislation			54	54	54			54	54	54
Medical administration, research, and other	259	259	247	252	259	231	257	248	252	257
Construction	523	571	736	831	812	744	704	644	764	853
Third-party medical recoveries (proposed)			−481	−640	−793			−481	−640	−794
Fees and other charges for medical services										
Existing law	−146	−119	−404	−560	−710	−146	−119	−404	−560	−710
Proposed legislation			364	519	668			364	519	668
Subtotal, Hospital and medical care for veterans	11,523	12,037	12,744	13,240	13,599	11,343	11,997	12,469	12,981	13,436
704 Veterans housing:										
Loan guaranty revolving fund:										
Existing law	778	314	512	228	198	898	478	507	224	192
Proposed legislation			−108	−29	−26			−95	−29	−26

Table G–1. **BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued**

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1989 actual	1990 estimate	1991 estimate	1992 estimate	1993 estimate	1989 actual	1990 estimate	1991 estimate	1992 estimate	1993 estimate
Direct loan revolving fund:										
Existing law						−20	−19	−14	−11	−8
Proposed legislation								14	11	8
Guaranty and indemnity fund:										
Existing law			81	117	110		−110	−130	25	167
Proposed legislation			−1	−2	−3			−114	−142	−187
HUD participation sales trust fund						*				
Subtotal, Veterans housing	778	314	484	314	280	878	350	167	78	146
705 Other veterans benefits and services:										
Cemeteries, administration of veterans benefits, and other:										
Existing law	838	863	959	981	993	783	922	946	975	988
Proposed legislation			4	7	4			4	7	4
Non-VA support programs	81	76	82	82	84	60	81	96	100	93
Subtotal, Other veterans benefits and services	919	940	1,045	1,070	1,082	843	1,003	1,045	1,082	1,086
Total, Veterans Benefits and Services	30,025	30,030	30,990	31,538	32,069	30,066	28,888	30,308	30,972	33,273
750 ADMINISTRATION OF JUSTICE:										
751 Federal law enforcement activities:										
Criminal investigations (DEA, FBI, and OCDE)	1,974	2,263	2,670	2,716	2,775	2,037	2,117	2,458	2,671	2,763
Alcohol, tobacco, and firearms investigation (ATF)	240	264	275	279	282	237	264	274	279	282
Border enforcement activities (Customs and INS)	2,459	2,585	2,542	2,587	2,645	2,448	2,496	2,522	2,549	2,639
Customs user fees:										
Existing law	−873	−898				−873	−898			
Proposed legislation			−806	−822	−839			−806	−822	−839
Protection activities (Secret Service)	375	384	416	444	483	376	394	415	436	473
Other enforcement	523	490	536	536	548	443	569	541	543	546
Subtotal, Federal law enforcement activities	4,697	5,089	5,633	5,740	5,893	4,667	4,942	5,404	5,656	5,863
752 Federal litigative and judicial activities:										
Civil and criminal prosecution and representation	1,476	1,753	2,024	2,071	2,133	1,420	1,539	1,938	2,074	2,117
Federal judicial activities	1,503	1,757	2,091	2,293	2,361	1,528	1,745	2,071	2,255	2,321
Representation of indigents in civil cases	309	317	317	317	317	307	306	317	317	317
Subtotal, Federal litigative and judicial activities	3,288	3,827	4,432	4,681	4,811	3,255	3,591	4,325	4,646	4,754
753 Federal correctional activities	**1,553**	**2,536**	**1,746**	**1,987**	**2,646**	**1,044**	**1,417**	**2,230**	**2,797**	**2,751**
754 Criminal justice assistance	**424**	**774**	**749**	**767**	**813**	**455**	**540**	**648**	**806**	**782**
Total, Administration of Justice	9,963	12,225	12,560	13,175	14,162	9,422	10,489	12,608	13,905	14,150
800 GENERAL GOVERNMENT:										
801 Legislative functions	**1,807**	**1,779**	**2,147**	**2,191**	**2,190**	**1,651**	**1,827**	**2,161**	**2,249**	**2,179**
802 Executive direction and management	**137**	**290**	**357**	**364**	**382**	**129**	**178**	**321**	**410**	**383**
803 Central fiscal operations:										
Collection of taxes	5,195	5,500	6,135	6,521	6,890	5,270	5,486	5,930	6,310	6,677
Taxpayer service telephone fee (proposed)				−20	−20				−20	−20
Other fiscal operations:										
Existing law	705	363	−124	−84	76	300	175	−123	−89	73
Proposed legislation			81	81	81			74	81	81
Subtotal, Central fiscal operations	5,900	5,863	6,092	6,496	7,027	5,570	5,660	5,882	6,281	6,810
804 General property and records management:										
Federal buildings fund		25				−429	101	−40	206	278
Property receipts	−75	−189	−216	−218	−220	−75	−189	−216	−218	−220
Records management	424	125	129	131	135	126	199	232	235	182
Other	256	281	253	267	277	36	339	300	262	272
Subtotal, General property and records management	605	242	166	179	192	−341	450	276	485	513
805 Central personnel management:										
Existing law	146	156	163	172	179	134	168	160	169	177
Proposed legislation			1	2	2			1	1	2
Subtotal, Central personnel management	146	156	164	173	181	134	168	161	170	179

Table G–1. BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1989 actual	1990 estimate	1991 estimate	1992 estimate	1993 estimate	1989 actual	1990 estimate	1991 estimate	1992 estimate	1993 estimate
806 General purpose fiscal assistance:										
Payments and loans to the District of Columbia	529	505	505	499	474	509	525	514	482	474
Payments to States and counties from Forest Service receipts	371	363	366	347	406	362	361	365	348	403
Payments to States from receipts under the Mineral Leasing Act	432	471	483	537	562	432	458	497	537	562
Payments to States and counties from Federal land management activities	130	145	165	165	164	128	238	164	165	164
Payments in lieu of taxes	105	105	105	105	105	104	105	105	105	105
Payments to territories and Puerto Rico	196	199	210	218	224	209	199	210	218	224
Other	280	280	281	280	281	316	281	281	279	280
Subtotal, General purpose fiscal assistance	2,043	2,068	2,114	2,151	2,216	2,061	2,166	2,136	2,134	2,213
807 Social security integrity and debt reduction:										
Proposed legislation					14,100					14,100
Subtotal, Social security integrity and debt reduction					14,100					14,100
808 Other general government:										
Compacts of free association	113	184	168	171	174	153	201	167	173	174
Territories	121	109	102	78	78	116	118	100	83	79
Treasury claims	510	427	427	427	427	510	427	427	427	427
Other	78	115	627	616	299	34	90	614	737	280
Subtotal, Other general government	822	835	1,324	1,292	978	813	836	1,307	1,419	960
809 Deductions for offsetting receipts:										
Government-sponsored enterprise fees (proposed)			−52	−306	−666			−52	−306	−666
Other:										
Existing law	−893	−725	−725	−725	−725	−893	−725	−725	−725	−725
Proposed legislation			−185	−185	−185			−185	−185	−185
Subtotal, Deductions for offsetting receipts	−893	−725	−962	−1,216	−1,576	−893	−725	−962	−1,216	−1,576
Total, General Government	10,568	10,508	11,402	11,631	25,690	9,124	10,560	11,282	11,932	25,762
900 NET INTEREST:										
901 Interest on the public debt:										
Existing law	240,863	254,850	260,084	258,876	259,349	240,863	254,850	260,084	258,876	259,349
Proposed legislation			−321	2	776			−321	2	776
Subtotal, Interest on the public debt	240,863	254,850	259,763	258,878	260,125	240,863	254,850	259,763	258,878	260,125
902 Interest received by on-budget trust funds										
Existing law	−40,547	−45,233	−48,908	−52,545	−55,952	−40,547	−45,233	−48,908	−52,545	−55,952
Proposed legislation			−259	−856	−1,463			−259	−856	−1,463
Subtotal, Interest received by on-budget trust funds	−40,547	−45,233	−49,167	−53,402	−57,414	−40,547	−45,233	−49,167	−53,402	−57,414
903 Interest received by off-budget trust funds										
Existing law	−11,395	−15,610	−20,470	−25,440	−30,808	−11,395	−15,610	−20,470	−25,440	−30,808
Proposed legislation			580	854	687			580	854	687
Subtotal, Interest received by off-budget trust funds	−11,395	−15,610	−19,890	−24,586	−30,121	−11,395	−15,610	−19,890	−24,586	−30,121
908 Other interest:										
Interest on loans to Federal Financing Bank	−14,330	−13,148	−12,684	−11,845	−10,926	−14,330	−13,148	−12,684	−11,845	−10,926
Interest on refunds of tax collections	1,777	1,971	1,976	1,943	1,981	1,777	1,971	1,976	1,943	1,981
Interest on uninvested funds	20	22	22	22	22	20	22	22	22	22
Interest on loans to CCC	−2,378	−2,362	−1,638	−1,412	−1,381	−2,378	−2,362	−1,638	−1,412	−1,381
Interest on loans to FmHA	−1,232	−1,450	−1,534	−1,488	−1,414	−1,232	−1,450	−1,534	−1,488	−1,414
Other	−3,642	−3,449	−3,870	−4,629	−3,908	−3,642	−3,449	−3,870	−4,629	−3,908
Subtotal, Other interest	−19,784	−18,416	−17,728	−17,409	−15,626	−19,784	−18,416	−17,728	−17,409	−15,626
Total, Net Interest	169,137	175,591	172,979	163,482	156,963	169,137	175,591	172,979	163,482	156,963
On-budget	(180,532)	(191,201)	(192,869)	(188,068)	(187,084)	(180,532)	(191,201)	(192,869)	(188,068)	(187,084)
Off-budget	(−11,395)	(−15,610)	(−19,890)	(−24,586)	(−30,121)	(−11,395)	(−15,610)	(−19,890)	(−24,586)	(−30,121)
920 ALLOWANCES:										
924 Employee health benefits reform:										
Proposed legislation			−850	−901	−955			−850	−901	−955
Subtotal, Employee health benefits reform			−850	−901	−955			−850	−901	−955

Table G–1. **BUDGET AUTHORITY AND OUTLAYS BY FUNCTION AND PROGRAM—Continued**

(In millions of dollars)

Major missions and programs	Budget Authority					Outlays				
	1989 actual	1990 estimate	1991 estimate	1992 estimate	1993 estimate	1989 actual	1990 estimate	1991 estimate	1992 estimate	1993 estimate
925 Reduced government mail rates:										
Proposed legislation			−220	−220	−220			−220	−220	−220
Subtotal, Reduced government mail rates			−220	−220	−220			−220	−220	−220
928 Allowance for contingencies:										
Relatively uncontrollable programs										
Other requirements										
Subtotal, Allowance for contingencies										
Total, Allowances			−1,070	−1,121	−1,175			−1,070	−1,121	−1,175
950 UNDISTRIBUTED OFFSETTING RECEIPTS:										
951 Employer share, employee retirement (on-budget):										
Military retired contributions	−18,480	−16,378	−16,490	−16,469	−17,016	−18,480	−16,378	−16,490	−16,469	−17,016
Contributions to HI trust fund	−2,007	−2,157	−2,231	−2,338	−2,457	−2,007	−2,157	−2,231	−2,338	−2,457
Contributions from Postal Service:										
Existing law	−3,433	−3,759	−4,120	−4,344	−4,548	−3,433	−3,759	−4,120	−4,344	−4,548
Proposed legislation			−647	−623	−588			−647	−623	−588
Contributions from other civilian agencies	−5,505	−5,972	−6,591	−7,037	−7,508	−5,505	−5,972	−6,591	−7,037	−7,508
Subtotal, Employer share, employee retirement (on-budget)	−29,425	−28,266	−30,079	−30,811	−32,117	−29,425	−28,266	−30,079	−30,811	−32,117
952 Employer share, employee retirement (off-budget)	**−4,858**	**−5,581**	**−5,962**	**−6,470**	**−7,065**	**−4,858**	**−5,581**	**−5,962**	**−6,470**	**−7,065**
953 Rents and royalties on the Outer Continental Shelf	**−2,929**	**−2,615**	**−2,999**	**−3,432**	**−3,100**	**−2,929**	**−2,615**	**−2,999**	**−3,432**	**−3,100**
954 Sale of major assets:										
Sale of power administrations (proposed)			−1,285					−1,285		
Sale of other assets (proposed)				−1,600	−1,600				−1,600	−1,600
Subtotal, Sale of major assets			−1,285	−1,600	−1,600			−1,285	−1,600	−1,600
959 Other undistributed offsetting receipts:										
Spectrum auction, FCC (proposed)			−2,252	−1,126				−2,252	−1,126	
Arctic National Wildlife Refuge leasing (proposed)					−1,901					−1,901
Lease of petroleum reserve (proposed)			−1,000	−393	−394			−1,000	−393	−394
Subtotal, Other undistributed offsetting receipts			−3,252	−1,519	−2,294			−3,252	−1,519	−2,294
Total, Undistributed Offsetting Receipts	−37,212	−36,462	−43,578	−43,833	−46,177	−37,212	−36,462	−43,578	−43,833	−46,177
On-budget	(−32,354)	(−30,881)	(−37,615)	(−37,363)	(−39,112)	(−32,354)	(−30,881)	(−37,615)	(−37,363)	(−39,112)
Off-budget	(−4,858)	(−5,581)	(−5,962)	(−6,470)	(−7,065)	(−4,858)	(−5,581)	(−5,962)	(−6,470)	(−7,065)
Total	**1,309,913**	**1,337,621**	**1,396,476**	**1,451,149**	**1,522,732**	**1,142,643**	**1,197,236**	**1,233,331**	**1,271,429**	**1,321,819**
On-budget	(1,044,638)	(1,048,100)	(1,078,980)	(1,111,558)	(1,159,082)	(931,732)	(971,452)	(997,374)	(1,026,491)	(1,067,137)
Off-budget	(265,275)	(289,521)	(317,496)	(339,591)	(363,650)	(210,911)	(225,784)	(235,957)	(244,938)	(254,681)

[1] Beginning in 1990, the Federal Deposit Insurance Corporation includes data for the Bank Insurance Fund, the FSLIC Resolution Fund, and the Savings Association Insurance Fund.

Funds Appropriated to the President—Con.

(In thousands of dollars)

Account				1989 actual	1990 estimate	1991 estimate
Deductions for offsetting receipts:						
Proprietary receipts from the public		151	BA/O	*−7,894*	*−5,000*	*−5,000*
		155	BA/O	*−8,153,724*	*−8,770,000*	*−8,302,000*
Total Trust funds			BA	**482,318**	**218,400**	**−260,600**
			O	269,311	242,450	273,450
Total Funds Appropriated to the President			BA	**10,953,188**	**12,392,974**	**12,376,592**
			O	4,279,856	9,161,669	12,187,580

Department of Agriculture

(In thousands of dollars)

Account				1989 actual	1990 estimate	1991 estimate
Office of the Secretary						
Federal funds						
General and Special Funds:						
Office of the Secretary	Appropriation, current	352	BA	**5,953**	**7,294**	**7,786**
	Outlays		O	5,546	7,235	7,769
Trust funds						
Gifts and bequests	Appropriation, permanent, indefinite	352	BA	**2,095**	**2,633**	**2,500**
	Outlays		O	3,382	2,632	2,501
Limitation on program level (obligations) (P.L. 99–177)					(2,632)	
Departmental Administration						
Federal funds						
General and Special Funds:						
Departmental administration	Appropriation, current	352	BA	**25,922**	**22,022**	**23,355**
	Outlays		O	25,156	21,911	22,922
Hazardous waste management	Appropriation, current	304	BA	**5,000**	**19,927**	**29,586**
	Outlays		O	1,194	13,158	26,135
Office of budget and program analysis	Appropriation, current	352	BA		**4,522**	**4,971**
	Outlays		O		4,522	4,945
Rental payments and building operations and maintenance	Appropriation, current	352	BA	**70,661**	**72,027**	**74,398**
	Outlays		O	65,620	72,562	73,894
Advisory committees	Appropriation, current	352	BA	**1,494**	**1,494**	**1,407**
	Outlays		O	1,555	1,494	1,521
Intragovernmental Funds:						
Working capital fund	Appropriation, current	352	BA	**4,708**		**3,750**
	Outlays		O	4,680	1,001	3,750
Total Federal funds Departmental Administration			BA	**107,785**	**119,992**	**137,467**
			O	98,205	114,648	133,167
Office of Public Affairs						
Federal funds						
General and Special Funds:						
Office of public affairs	Appropriation, current	352	BA	**8,859**	**8,493**	**8,882**
	Outlays		O	8,019	8,493	8,882
Office of the Inspector General						
Federal funds						
General and Special Funds:						
Office of the Inspector General	Appropriation, current	352	BA	**50,510**	**51,779**	**57,630**
	Outlays		O	50,611	51,476	57,630

See footnotes at end of table.

Department of Agriculture—Con.

(In thousands of dollars)

Account				1989 actual	1990 estimate	1991 estimate
Office of the General Counsel						
Federal funds						
General and Special Funds:						
Office of the General Counsel	Appropriation, current	352	BA	**20,836**	**21,525**	**23,517**
	Outlays		0	20,120	21,525	23,517
Agricultural Research Service						
Federal funds						
General and Special Funds:						
Agricultural Research Service	Appropriation, current	352	BA	**563,381**	**585,923**	**623,510**
	Outlays		0	567,740	581,110	612,431
Buildings and facilities	Appropriation, current	352	BA	**5,390**	**10,675**	**32,600**
	Reappropriation		BA	**11,654**		
	Outlays		0	7,207	20,000	18,000
Total Buildings and facilities			BA	**17,044**	**10,675**	**32,600**
			0	7,207	20,000	18,000
Trust funds						
Miscellaneous contributed funds	Appropriation, permanent, indefinite	352	BA	**6,004**	**5,000**	**5,000**
	Outlays		0	4,748	5,000	5,000
Total Federal funds Agricultural Research Service			BA	**580,425**	**596,598**	**656,110**
			0	574,947	601,110	630,431
Total Trust funds Agricultural Research Service			BA	**6,004**	**5,000**	**5,000**
			0	4,748	5,000	5,000
Cooperative State Research Service						
Federal funds						
General and Special Funds:						
Cooperative State Research Service	Appropriation, current	352	BA	**338,067**	**382,776**	**346,893**
						[1] **−2,850**
	Appropriation, permanent		BA	**2,850**	**2,850**	**2,850**
	Outlays		0	343,485	393,355	374,814
						[1] −2,850
Total Cooperative State Research Service			BA	**340,917**	**385,626**	**346,893**
			0	343,485	393,355	371,964
Extension Service						
Federal funds						
General and Special Funds:						
Extension Service	Appropriation, current	352	BA	**361,370**	**369,180**	**345,676**
	Outlays		0	360,484	367,478	341,950
National Agricultural Library						
Federal funds						
General and Special Funds:						
National Agricultural Library	Appropriation, current	352	BA	**14,268**	**14,676**	**15,773**
	Outlays		0	13,450	14,516	15,376
National Agricultural Statistics Service						
Federal funds						
General and Special Funds:						
National agricultural statistics service	Appropriation, current	352	BA	**63,588**	**66,876**	**81,151**
	Outlays		0	62,379	64,837	80,425
Trust funds						
Miscellaneous contributed funds	Appropriation, permanent, indefinite	352	BA	**203**	**200**	**200**
	Outlays		0	206	200	200

See footnotes at end of table.

Department of Agriculture—Con.

(In thousands of dollars)

Account				1989 actual	1990 estimate	1991 estimate
Economic Research Service						
Federal funds						
General and Special Funds:						
Economic research service	Appropriation, current	352	BA	49,336	**50,689**	**56,262**
	Outlays		0	50,005	50,172	55,497
Trust funds						
Miscellaneous contributed funds	Appropriation, permanent, indefinite	352	BA	293	**200**	**200**
	Outlays		0	108	200	200
World Agricultural Outlook Board						
Federal funds						
General and Special Funds:						
World agricultural outlook board	Appropriation, current	352	BA	**1,820**	**1,909**	**2,404**
	Outlays		0	1,733	1,888	2,317
Foreign Agricultural Service						
Federal funds						
General and Special Funds:						
Foreign agricultural service and general sales manager	Appropriation, current	352	BA	**95,417**	**101,343**	**103,548**
	Outlays		0	89,282	101,343	103,548
Office of International Cooperation and Development						
Federal funds						
General and Special Funds:						
Office of international corporation and development	Appropriation, current	352	BA	5,319	**6,041**	**4,893**
	Outlays		0	1,308	6,041	4,893
Scientific activities overseas (foreign currency program)	Appropriation, current	352	BA	**1,000**	**875**	
	Outlays		0	2,762	2,235	1,820
Trust funds						
Miscellaneous contributed funds	Appropriation, permanent, indefinite	352	BA	**3,817**	**3,935**	**3,935**
	Outlays		0	3,477	3,935	3,935
Total Federal funds Office of International Cooperation and Development.			BA	**6,319**	**6,916**	**4,893**
			0	4,070	8,276	6,713
Total Trust funds Office of International Cooperation and Development.			BA	**3,817**	**3,935**	**3,935**
			0	3,477	3,935	3,935
Foreign Assistance Programs						
Federal funds						
General and Special Funds:						
Expenses, Public Law 480, foreign assistance programs, Agriculture.	Appropriation, current	151	BA	**1,098,100**	**978,221**	**897,853**
	Outlays		0	1,098,100	978,221	897,853
Limitation on program level (obligations)				(1,481,900)	(1,521,562)	(1,463,000)
Limitation on direct loan obligations					(807,901)	
Agricultural Stabilization and Conservation Service						
Federal funds						
General and Special Funds:						
Salaries and expenses	Appropriation, current	351	BA	**381**	**110**	
	Outlays		0	−13,750	−8,746	
Rural clean water program	Outlays	304	0	4,140	4,863	3,626
Agricultural conservation program	Appropriation, current	302	BA	**176,935**	**182,369**	**176,000**
	Outlays		0	188,615	163,980	165,698
Colorado river basin salinity control program	Appropriation, current	304	BA	**5,452**	**10,341**	**14,783**
	Outlays		0	4,424	8,084	16,260
Conservation reserve program	Appropriation, current	302	BA	**1,727,539**	**1,010,978**	**1,878,038**
	Outlays		0	1,372,205	1,765,322	1,991,500

See footnotes at end of table.

Department of Agriculture—Con.

(In thousands of dollars)

Account				1989 actual	1990 estimate	1991 estimate
Water Bank program	Appropriation, current	302	BA	9,000	12,240	10,498
						[1] 2,295
	Outlays		0	8,584	9,935	9,271
						[1] 2,295
Total Water Bank program			BA	9,000	12,240	12,793
			0	8,584	9,935	11,566
Emergency conservation program	Appropriation, current	453	BA	5,000	9,927	
	Outlays		0	7,894	9,782	4,601
Dairy indemnity program	Appropriation, current	351	BA	5	5	
	Outlays		0	−95	336	66
Forestry incentives program	Appropriation, current	302	BA	12,446	12,446	12,446
	Outlays		0	13,393	12,425	12,911
Total Federal funds Agricultural Stabilization and Conservation Service.			BA	1,936,758	1,238,416	2,094,060
			0	1,585,410	1,965,981	2,206,228

Federal Crop Insurance Corporation

Federal funds

General and Special Funds:

Administrative and operating expenses	Appropriation, current	351	BA	201,992	222,694	314,429
						[1] −241,576
	Outlays		0	226,414	183,585	272,645
						[1] −130,865
Total Administrative and operating expenses			BA	201,992	222,694	72,853
			0	226,414	183,585	141,780

Public Enterprise Funds:

Federal Crop Insurance Corporation fund	Appropriation, current	351	BA	112,000	162,939	286,693
						[1] −286,693
	Outlays		0	877,012	997,255	538,829
						[1] −250,526
Total Federal Crop Insurance Corporation fund			BA	112,000	162,939	
			0	877,012	997,255	288,303
Total Federal funds Federal Crop Insurance Corporation.			BA	313,992	385,633	72,853
			0	1,103,426	1,180,840	430,083

Commodity Credit Corporation

Federal funds

Public Enterprise Funds:

Commodity Credit Corporation Fund	Appropriation, permanent, indefinite	351	BA	4,527	93,485	121,316
	Authority to borrow, current, indefinite		BA			[1] −1,750,000
	Authority to borrow, permanent, indefinite		BA	12,241,635	9,139,283	13,084,435
	Outlays		0	10,582,265	8,372,913	11,870,021
						[1] −1,500,000
Limitation on administrative expenses and direct loans				(7,560)	(7,415)	(8,090)
Limitation on direct loan obligations					(9,860,000)	
Limitation on guaranteed loan commitments					(5,616,228)	(5,500,000)
Total Commodity Credit Corporation Fund			BA	12,246,162	9,232,768	11,455,751
			0	10,582,265	8,372,913	10,370,021

Rural Electrification Administration

Federal funds

General and Special Funds:

Salaries and expenses	Appropriation, current	271	BA	31,284	31,318	33,055
	Outlays		0	30,750	31,545	32,983
Reimbursement to the Rural electrification and telephone revolving fund for interest subsidies and losses.	Appropriation, current	271	BA	341,000	240,757	
	Outlays		0	341,000	240,757	
Purchase of Rural Telephone Bank capital stock	Appropriation, current	452	BA	28,710	28,710	
	Outlays		0	28,710	28,710	

Public Enterprise Funds:

Rural communication development fund	Appropriation, current	452	BA	1,447	1,329	1,264
	Outlays		0	1,307	1,338	1,324

See footnotes at end of table.

Department of Agriculture—Con.

(In thousands of dollars)

Account				1989 actual	1990 estimate	1991 estimate
Rural electrification and telephone revolving fund	Appropriation, current	271	BA	**540**	**4,992**	
	Authority to borrow, permanent		BA	**179,784**	**957,726**	
	Outlays		0	112,168	—196,463	598,105
						[1] —11,000
Limitation on direct loan obligations				(875,701)	(1,794,375)	(200,000)
Limitation on guaranteed loan commitments						[1] (1,100,000)
Total Rural electrification and telephone revolving fund			BA	**180,324**	**962,718**	
			0	112,168	—196,463	587,105
Rural telephone bank	Appropriation, current, indefinite	452	BA			[1] —2,521
	Authority to borrow, permanent, indefinite		BA	**77,355**	**71,082**	**42,666**
	Outlays		0	—11,918	2,771	30,399
						[1] —2,521
Limitation on direct loan obligations				(177,045)	(177,045)	(125,000)
Limitation on loan guarantee commitments						[1] (200,000)
Total Rural telephone bank			BA	**77,355**	**71,082**	**40,145**
			0	—11,918	2,771	27,878
Total Federal funds Rural Electrification Administration			BA	**660,120**	**1,335,914**	**74,464**
			0	502,017	108,658	649,290

Farmers Home Administration

Federal funds

General and Special Funds:

Salaries and expenses	Appropriation, current	452	BA	**415,517**	**423,534**	**447,787**
	Outlays		0	406,073	419,500	443,500
Rural water and waste disposal grants	Appropriation, current	452	BA	**116,895**	**207,700**	**100,000**
	Outlays		0	125,611	133,291	145,497
Rural community fire protection grants	Appropriation, current	452	BA	**3,091**	**3,091**	
	Outlays		0	2,820	3,000	2,272
Rural housing for domestic farm labor	Appropriation, current	604	BA	**9,513**	**10,862**	**10,000**
	Outlays		0	11,993	12,242	11,069
Mutual and self-help housing	Appropriation, current	604	BA	**8,000**	**8,634**	
	Outlays		0	7,413	7,804	7,396
Very low income housing repair grants	Appropriation, current	604	BA	**12,500**	**12,500**	**10,000**
	Outlays		0	12,225	12,225	10,125
Rural housing voucher program	Appropriation, current	604	BA			**189,928**
	Outlays		0	15,104	15,132	22,952
Compensation for construction defects	Appropriation, current	371	BA	**500**	**500**	
	Outlays		0	312	367	319
Rural housing preservation grants	Appropriation, current	604	BA	**19,140**	**19,140**	**15,000**
	Outlays		0	19,066	20,970	19,085
Rural development grants	Appropriation, current	452	BA	**6,500**	**16,406**	
	Outlays		0	2,602	8,844	11,023

Public Enterprise Funds:

Agricultural credit insurance fund	Appropriation, current	351	BA	**3,470,596**	**4,123,571**	**6,049,583**
	Authority to borrow, permanent, indefinite		BA	**2,846,899**	**1,751,057**	
	Outlays		0	2,987,318	2,670,979	1,752,950
Limitation on direct loan obligations				(1,568,600)	(1,623,600)	(563,500)
Limitation on guaranteed loan commitments				(2,775,500)	(3,036,744)	(2,750,000)
Total Agricultural credit insurance fund			BA	**6,317,495**	**5,874,628**	**6,049,583**
			0	2,987,318	2,670,979	1,752,950
Self-help housing land development fund	Outlays	371	0	—560	236	257
Limitation on direct loan obligations				(500)	(500)	
Rural housing insurance fund	Appropriation, current	371	BA	**3,660,061**	**2,677,897**	**3,029,646**
	Indefinite		BA	**177,357**	**212,468**	**253,496**
	Authority to borrow, permanent, indefinite		BA	**1,000,000**	**2,120,763**	**633,862**
	Outlays		0	3,610,736	2,913,851	2,490,643
Limitation on program level (obligations)				(290,310)	(296,317)	(258,000)
Limitation on direct loan obligations				(1,844,990)	(1,905,730)	(1,027,350)
Limitation on guaranteed loan obligations						(594,000)
Total Rural housing insurance fund			BA	**4,837,418**	**5,011,128**	**3,917,004**
			0	3,610,736	2,913,851	2,490,643
Rural development insurance fund	Appropriation, current	452	BA	**1,596,047**	**1,474,499**	**1,666,160**
	Outlays		0	402,805	891,262	885,246
Limitation on direct loan obligations				(428,580)	(444,674)	(345,700)

See footnotes at end of table.

Department of Agriculture—Con.

(In thousands of dollars)

Account				1989 actual	1990 estimate	1991 estimate
Limitation on guaranteed loan commitments				(95,700)	(193,312)	(100,000)
Rural development loan fund	Appropriation, current	452	BA	**11,000**	**17,318**	**28,000**
	Outlays		0	4,529	14,553	18,508
Limitation on direct loan obligations				(14,000)	(19,297)	(30,000)
Total Federal funds Farmers Home Administration			BA	**13,353,616**	**13,079,940**	**12,433,462**
			0	7,608,047	7,124,256	5,820,842

Soil Conservation Service

Federal funds

General and Special Funds:

Conservation operations	Appropriation, current	302	BA	**465,435**	**477,109**	**506,998**
	Outlays		0	445,649	479,365	504,374
Watershed planning	Appropriation, current	301	BA	**8,651**	**8,824**	**6,875**
	Outlays		0	8,411	9,132	7,147
River basin surveys & investigations	Appropriation, current	301	BA	**12,051**	**12,292**	**10,351**
	Outlays		0	12,158	13,377	10,468
Watershed and flood prevention operations	Appropriation, current	301	BA	**172,373**	**180,867**	**151,112**
	Outlays		0	166,475	187,746	158,379
Great plains conservation program	Appropriation, current	302	BA	**20,474**	**20,884**	**24,637**
	Outlays		0	21,216	20,783	23,533
Resource conservation and development	Appropriation, current	302	BA	**25,120**	**27,255**	**24,862**
	Outlays		0	25,817	26,765	27,428

Trust funds

Miscellaneous contributed funds:						
(Water resources)	(Appropriation, permanent, indefinite)	301	BA		**460**	**460**
	(Outlays)		0	720	1,269	1,348
(Limitation on program level (obligations) (P.L. 99–177)).					(454)	
(Conservation and land management)	(Appropriation, permanent, indefinite)	302	BA	**235**	**100**	**100**
	(Outlays)		0	175	170	99
(Limitation on program level (obligations) (P.L. 99–177)).					(99)	
Total Miscellaneous contributed funds			BA	**235**	**560**	**560**
			0	895	1,439	1,447
Total Federal funds Soil Conservation Service			BA	**704,104**	**727,231**	**724,835**
			0	679,726	737,168	731,329
Total Trust funds Soil Conservation Service			BA	**235**	**560**	**560**
			0	895	1,439	1,447

Animal and Plant Health Inspection Service

Federal funds

General and Special Funds:

Salaries and expenses	Appropriation, current	352	BA	**331,207**	**347,366**	**367,950**
						[1] **−78,938**
	Outlays		0	349,749	347,117	367,950
						[1] −78,938
Total Salaries and expenses			BA	**331,207**	**347,366**	**289,012**
			0	349,749	347,117	289,012
Buildings and facilities	Appropriation, current	352	BA	**2,546**	**13,608**	**25,396**
	Outlays		0	6,736	13,608	20,466

Trust funds

Miscellaneous trust funds	Appropriation, permanent, indefinite	352	BA	**5,579**	**5,000**	**5,000**
	Outlays		0	5,427	5,000	5,000
Total Federal funds Animal and Plant Health Inspection Service.			BA	**333,753**	**360,974**	**314,408**
			0	356,485	360,725	309,478
Total Trust funds Animal and Plant Health Inspection Service.			BA	**5,579**	**5,000**	**5,000**
			0	5,427	5,000	5,000

See footnotes at end of table.

Department of Agriculture—Con.

(In thousands of dollars)

Account				1989 actual	1990 estimate	1991 estimate
Federal Grain Inspection Service						
Federal funds						
General and Special Funds:						
Salaries and expenses	Appropriation, current	352	BA	**8,115**	**8,185**	**10,443**
						[1] −5,697
	Outlays		0	6,588	8,185	10,443
						[1] −5,697
Total Salaries and expenses			BA	**8,115**	**8,185**	**4,746**
			0	6,588	8,185	4,746
Public Enterprise Funds:						
Inspection and weighing services	Outlays	352	0	53		
Total Federal funds Federal Grain Inspection Service			BA	**8,115**	**8,185**	**4,746**
			0	6,641	8,185	4,746
Agricultural Marketing Service						
Federal funds						
General and Special Funds:						
Marketing services	Appropriation, current	352	BA	**33,373**	**33,171**	**52,251**
						[1] −4,431
	Outlays		0	27,065	31,195	52,251
						[1] −4,431
Limitation on administrative level				(36,500)	(45,240)	(47,873)
Total Marketing services			BA	**33,373**	**33,171**	**47,820**
			0	27,065	31,195	47,820
Payments to States and possessions	Appropriation, current	352	BA	**942**	**1,236**	**942**
	Outlays		0	992	1,266	1,160
Perishable Agricultural Commodities Act fund	Appropriation, permanent, indefinite	352	BA	**5,569**	**5,675**	**5,675**
	Outlays		0	5,016	5,675	5,675
Limitation on program level (obligations) (P.L. 99–177)					(5,423)	
Funds for strengthening markets, income, and supply (section 32).	Appropriation, permanent, indefinite	605	BA	**405,873**	**581,020**	**373,984**
	Outlays		0	454,307	422,624	365,097
						[1] −6,465
Limitation on program level (obligations) (P.L. 99–177)					(531,401)	
Total Funds for strengthening markets, income, and supply (section 32).			BA	**405,873**	**581,020**	**373,984**
			0	454,307	422,624	358,632
Trust funds						
Miscellaneous trust funds	Appropriation, permanent, indefinite	352	BA	**85,567**	**87,689**	**87,689**
	Outlays		0	84,740	87,689	87,689
Limitation on program level (obligations) (P.L. 99–177)					(84,775)	
Milk market orders assessment fund	Outlays	351	0	3,710		
Total Federal funds Agricultural Marketing Service			BA	**445,757**	**621,102**	**428,421**
			0	487,380	460,760	413,287
Total Trust funds Agricultural Marketing Service			BA	**85,567**	**87,689**	**87,689**
			0	88,450	87,689	87,689
Office of Transportation						
Federal funds						
General and Special Funds:						
Office of Transportation	Appropriation, current	352	BA	**2,397**	**2,397**	**2,429**
	Outlays		0	2,337	2,397	2,429
Food Safety and Inspection Service						
Federal funds						
General and Special Funds:						
Salaries and expenses	Appropriation, current	554	BA	**404,954**	**416,898**	**440,882**
	Outlays		0	401,358	414,365	440,882

See footnotes at end of table.

Department of Agriculture—Con.

(In thousands of dollars)

Account				1989 actual	1990 estimate	1991 estimate
	Trust funds					
Expenses and refunds, inspection and grading of farm products.	Appropriation, permanent, indefinite	352	BA	**1,116**	**1,150**	**1,200**
	Outlays		0	1,057	1,150	1,200
Limitation on program level (obligations) (P.L. 99–177)					(1,134)	
	Food and Nutrition Service					
	Federal funds					
General and Special Funds:						
Food program administration	Appropriation, current	605	BA	**89,223**	**91,727**	**96,778**
	Outlays		0	89,932	92,904	96,222
Food stamp program	Appropriation, current	605	BA	**13,823,579**	**15,706,339**	**15,476,681**
						[1] **—70,000**
	Outlays		0	13,725,093	15,306,332	15,467,192
						[1] —67,741
Total Food stamp program			BA	**13,823,579**	**15,706,339**	**15,406,681**
			0	13,725,093	15,306,332	15,399,451
Special milk program	Appropriation, current	605	BA	**19,925**	**20,309**	**19,268**
	Outlays		0	18,544	18,931	21,958
State child nutrition payments	Appropriation, current	605	BA	**497,544**	**730,882**	**473,575**
					[1] **—23,398**	[1] **—462,264**
	Appropriation, permanent		BA	**4,093,272**	**4,156,554**	**4,632,259**
	Outlays		0	4,555,581	5,001,589	5,237,649
					[1] —22,074	[1] —414,697
Total State child nutrition payments			BA	**4,590,816**	**4,864,038**	**4,643,570**
			0	4,555,581	4,979,515	4,822,952
Special supplemental food program for women, infants, and children (WIC).	Appropriation, current	605	BA	**1,929,362**	**2,125,958**	**2,215,248**
	Outlays		0	1,942,094	2,127,495	2,210,184
Food donations programs for selected groups	Appropriation, current	605	BA	**289,147**	**308,090**	**319,670**
	Outlays		0	282,206	311,955	315,742
Hunger Prevention Act purchases				(40,000)	(39,440)	(32,000)
Temporary emergency food assistance program	Appropriation, current	351	BA	**170,000**	**169,395**	**170,000**
	Outlays		0	160,846	172,091	169,928
Hunger Prevention Act purchases				(120,000)	(119,573)	
Total Federal funds Food and Nutrition Service			BA	**20,912,052**	**23,285,856**	**22,871,215**
			0	20,774,296	23,009,223	23,036,437
	Human Nutrition Information Service					
	Federal funds					
General and Special Funds:						
Human nutrition information service	Appropriation, current	352	BA	**8,823**	**9,031**	**10,705**
	Outlays		0	8,226	8,878	9,962
	Packers and Stockyards Administration					
	Federal funds					
General and Special Funds:						
Packers and Stockyards Administration	Appropriation, current	352	BA	**9,562**	**9,562**	**10,687**
	Outlays		0	9,200	9,633	10,687
	Agricultural Cooperative Service					
	Federal funds					
General and Special Funds:						
Agricultural cooperative service	Appropriation, current	352	BA	**4,655**	**4,714**	**4,764**
	Outlays		0	4,883	4,714	4,764
	Forest Service					
	Federal funds					
General and Special Funds:						
America the beautiful, Agriculture	Appropriation, current	302	BA			[1] **263,869**
	Outlays		0			[1] 197,902

See footnotes at end of table.

Department of Agriculture—Con.

(In thousands of dollars)

Account				1989 actual	1990 estimate	1991 estimate
National forest system	Appropriation, current	302	BA	1,585,005	1,136,666	1,211,543
	Reappropriation, indefinite		BA	9,117		
	Outlays		0	1,605,915	1,196,079	1,198,446
Total National forest system			BA	1,594,122	1,136,666	1,211,543
			0	1,605,915	1,196,079	1,198,446
Construction	Appropriation, current	302	BA	225,518	221,960	222,906
	Outlays		0	220,993	224,265	220,487
Forest research	Appropriation, current	302	BA	138,267	145,175	148,672
	Outlays		0	134,694	143,725	147,977
State and private forestry	Appropriation, current	302	BA	86,668	104,248	56,617
	Outlays		0	69,216	100,526	61,081
Firefighting	Appropriation, current	302	BA		555,004	297,849
	Outlays		0		481,173	293,927
Other appropriations	Appropriation, current	302	BA	35,999		
	Outlays		0	26,947	9,180	
Operation and maintenance of recreation facilities	Appropriation, current	303	BA			9,084
						[1] 7,533
	Outlays		0			7,267
						[1] 6,026
Total Operation and maintenance of recreation facilities			BA			16,617
			0			13,293
Range betterment fund	Appropriation, current, indefinite	302	BA	3,946	4,643	4,578
	Outlays		0	3,844	4,503	4,591
Land acquisition	Appropriation, current	303	BA	64,205	63,433	63,486
	Indefinite		BA			[1] −63,486
	Outlays		0	55,377	90,883	63,475
						[1] −63,475
Total Land acquisition			BA	64,205	63,433	
			0	55,377	90,883	
Acquisition of lands for national forests, special acts	Appropriation, current	302	BA	966	1,054	1,103
	Outlays		0	701	1,046	1,098
Acquisition of lands to complete land exchanges	Appropriation, current, indefinite	302	BA	325	1,065	1,105
	Outlays		0	509	985	1,101
Operations and maintenance of quarters	Appropriation, permanent, indefinite	302	BA	5,648	5,770	5,888
	Outlays		0	5,960	5,789	5,864
Limitation on program level (obligations) (P.L. 99–177)					(5,770)	
Resource management, timber receipts	Appropriation, current, indefinite	302	BA	97,505		
	Outlays		0	34,425	63,080	
Forest Service permanent appropriations	Appropriation, current, indefinite	302	BA	−40,000		
	Appropriation, permanent, indefinite		BA	196,448	182,203	148,164
	Outlays		0	133,179	162,463	152,818
Limitation on program level (obligations) (P.L. 99–177)					(138,777)	
Total Forest Service permanent appropriations			BA	156,448	182,203	148,164
			0	133,179	162,463	152,818
Forest Service permanent appropriations	Appropriation, permanent, indefinite	806	BA	370,586	362,916	365,629
	Outlays		0	362,109	360,882	365,032
Limitation on program level (obligations) (P.L. 99–177)					(377,555)	
Intragovernmental Funds:						
Working capital fund	Outlays	302	0	18,827		
	Trust funds					
Reforestation trust fund	Appropriation, permanent, indefinite	302	BA	31,171	30,000	30,000
	Outlays		0	28,316	29,270	29,916
Limitation on program level (obligations) (P.L. 99–177)					(29,581)	
Cooperative work trust fund	Appropriation, permanent, indefinite	302	BA	294,264	315,117	329,502
	Outlays		0	242,160	304,434	326,551
Limitation on program level (obligations) (P.L. 99–177)					(310,705)	
Gifts, donations and bequests for forest and rangeland research.	Appropriation, current	302	BA	2	30	30
	Outlays		0	−110	355	30

See footnotes at end of table.

Department of Agriculture—Con.

(In thousands of dollars)

Account				1989 actual	1990 estimate	1991 estimate
Highway Construction: Mount St. Helens National Monument..	Liquidation of contract authority, current	401		(2,333)		
	Outlays		0	907	737	
Total Federal funds Forest Service			BA	**2,780,203**	**2,784,137**	**2,744,540**
			0	2,672,696	2,844,579	2,663,617
Total Trust funds Forest Service			BA	**325,437**	**345,147**	**359,532**
			0	271,273	334,796	356,497

Summary

Federal funds:						
(As shown in detail above)			BA	**56,930,526**	**56,283,875**	**56,434,067**
			0	49,564,829	49,397,848	49,841,121
Deductions for offsetting receipts:						
Proprietary receipts from the public		302	BA/O	*—1,222,460*	*—1,166,214*	*—1,139,721*
		303	BA/O	*—8,083*	*—9,084*	*—9,000*
						[1] —7,533
Total Federal funds			BA	**55,699,983**	**55,108,577**	**55,277,813**
			0	48,334,286	48,222,550	48,684,867
Trust funds:						
(As shown in detail above)			BA	**430,346**	**451,514**	**465,816**
			0	379,023	442,041	463,669
Deductions for offsetting receipts:						
Proprietary receipts from the public		302	BA/O	*—294,264*	*—315,117*	*—329,502*
		352	BA/O	*—102,814*	*—103,734*	*—103,784*
Total Trust funds			BA	**33,268**	**32,663**	**32,530**
			0	—18,055	23,190	30,383
Total Department of Agriculture			BA	**55,733,251**	**55,141,240**	**55,310,343**
			0	48,316,231	48,245,740	48,715,250

Department of Commerce

(In thousands of dollars)

Account				1989 actual	1990 estimate	1991 estimate
General Administration						
Federal funds						
General and Special Funds:						
Salaries and expenses	Appropriation, current	376	BA	**40,404**	**27,821**	**30,326**
	Outlays		0	32,017	31,042	32,025
Office of the Inspector General	Appropriation, current	452	BA		**13,331**	**15,115**
	Outlays		0		12,771	14,853
Special foreign currency program	Outlays	376	0	62	213	
Intragovernmental Funds:						
Working capital fund	Outlays	376	0	126		
Trust funds						
Gifts and bequests	Appropriation, permanent, indefinite	376	BA	**365**	**200**	**200**
	Outlays		0	403	200	200
Total Federal funds General Administration			BA	**40,404**	**41,152**	**45,441**
			0	32,205	44,026	46,878
Total Trust funds General Administration			BA	**365**	**200**	**200**
			0	403	200	200
Economic Development Administration						
Federal funds						
General and Special Funds:						
Grants and loans administration	Appropriation, current	452	BA	**24,742**	**25,356**	**20,000**
	Outlays		0	25,594	23,674	20,653

See footnotes at end of table.

Totals

(In thousands of dollars)

Account			1989 actual	1990 estimate	1991 estimate
Budget Totals					
Federal funds:					
(As shown in detail above)		BA	**967,863,802**	**963,700,078**	**990,628,768**
		O	926,400,919	950,430,453	981,903,723
Deductions for offsetting receipts:					
(As shown in detail above):					
Intrafund transactions		BA/O	*—18,254,050*	*—17,509,952*	*—17,247,614*
Interfund transactions from off-budget accounts		BA/O	*—1,084,747*	*—914,000*	*—876,000*
					[1] 657,000
Proprietary receipts from the public		BA/O	*—14,578,463*	*—12,145,377*	*—11,242,331*
					[1] —2,325,424
(Undistributed by agency):					
Proprietary receipts from the public:					
Other interest	908	BA/O	*—1,448*		
Rents and royalties on the Outer Continental Shelf	953	BA/O	*—2,929,212*	*—2,615,000*	*—2,999,000*
Sale of major assets	954	BA/O			*[1] —1,285,000*
Other undistributed offsetting receipts	959	BA/O			*[1] —3,252,000*
Total deductions		BA/O	*—36,847,920*	*—33,184,329*	*—38,570,369*
Federal fund totals		BA	**931,015,882**	**930,515,749**	**952,058,399**
		O	889,552,999	917,246,124	943,333,354
Trust funds:					
(As shown in detail above)		BA	**274,602,310**	**285,924,024**	**302,948,110**
		O	203,158,940	222,545,632	230,066,668
Deductions for offsetting receipts:					
(As shown in detail above):					
Intrafund transactions		BA/O	*—1,124*	*—117,147*	*—1,147*
Intrafund transactions from off-budget accounts		BA/O	*—2,933,539*	*—3,049,200*	*—3,180,000*
Proprietary receipts from the public		BA/O	*—21,392,884*	*—22,020,010*	*—21,908,775*
					[1] 500
(Undistributed by agency):					
Off-budget under current law; proposed					
Employer share, employee retirement (on-budget)	951	BA/O	*—3,784,198*	*—4,122,655*	*—4,502,829*
		BA/O			*[1] —646,572*
Total deductions		BA/O	*—28,111,745*	*—29,309,012*	*—30,238,823*
Trust fund totals		BA	**246,490,565**	**256,615,012**	**272,709,287**
		O	175,047,195	193,236,620	199,827,845
Interfund transactions (—):					
Interest received by on-budget trust funds	902	BA/O	**—40,547,000**	**—45,233,210**	**—48,907,971**
					[1] —259,013
Employer share, employee retirement (on-budget)	951	BA/O	**—25,640,760**	**—24,143,023**	**—24,929,668**
Applied by agency above		BA/O	**—66,680,908**	**—69,654,422**	**—71,690,883**
Total interfund transactions		BA/O	**—132,868,668**	**—139,030,655**	**—145,787,535**
Budget totalsΔ		BA	**1,044,637,779**	**1,048,100,106**	**1,078,980,151**
		O	931,731,526	971,452,089	997,373,664

See footnotes at end of table.

Off-Budget Totals

(In thousands of dollars)

Account			1989 actual	1990 estimate	1991 estimate
Federal funds:					
(As shown in detail above)		BA	1,609,572	4,087,227	2,955,139
		O	−309,619	2,388,032	1,720,854
Trust funds:					
(As shown in detail above)		BA	286,071,956	311,414,009	345,334,390
		O	233,627,288	249,376,122	265,029,995
Deductions for offsetting receipts:					
(As shown in detail above):					
Proprietary receipts from the public		BA/O	*−218*		
Total deductions		BA/O	*−218*		
Trust fund totals		BA	286,071,738	311,414,009	345,334,390
		O	233,627,070	249,376,122	265,029,995
Interfund transactions (−):					
Interest received by off-budget trust funds	903	BA/O	−11,394,694	−15,610,000	−20,470,000
					✓580,000
Employer share, employee retirement (off-budget)	952	BA/O	−4,857,508	−5,581,041	−5,962,432
Applied by agency above		BA/O	−6,154,027	−4,788,968	−4,940,958
Total interfund transactions		BA/O	−22,406,229	−25,980,009	−30,793,390
Off-Budget totalsΔ		BA	265,275,081	289,521,227	317,496,139
		O	210,911,222	225,784,145	235,957,459
Federal Government totalsΔ		BA	1,309,912,860	1,337,621,333	1,396,476,290
		O	1,142,642,748	1,197,236,234	1,233,331,123

See footnotes at end of table.

Federal Government Totals

(In thousands of dollars)

	1990		1991	
	BA	Outlays	BA	Outlays
ΔFederal Government budget totals are distributed as follows:				
Federal funds:				
Enacted, pending and initial requests:				
Appropriations	967,781,937	952,751,524	1,000,869,889	990,757,954
Legislative action required ([L])			−2,491,344	−600,944
Proposed in this budget:				
Supplemental requests:				
Programs:				
Under existing legislation ([A])	23,450	32,791		109
Pay:				
Civilian pay raises ([D])	5,316	33,596		4,690
To be proposed separately:				
Under proposed legislation ([J])	−23,398	574	−3,724,638	−5,467,232
Allowances			−1,070,000	−1,070,000
Deductions for offsetting receipts	−33,184,329	−33,184,329	−32,364,945	−32,364,945
Under proposed legislation ([J])			−6,205,424	−6,205,424
Total Federal funds	934,602,976	919,634,156	955,013,538	945,054,208
Trust funds:				
Enacted, pending and initial requests:				
Appropriations	597,338,033	471,921,754	644,877,882	503,846,866
Legislative action required ([L])				−97,867
To be proposed separately:				
Under proposed legislation ([J])			3,404,618	−8,652,336
Deductions for offsetting receipts	−29,309,012	−29,309,012	−29,592,751	−29,592,751
Under proposed legislation ([J])			−646,072	−646,072
Total Trust funds	568,029,021	442,612,742	618,043,677	464,857,840
Interfund transactions (−)	−165,010,664	−165,010,664	−176,580,925	−176,580,925
Federal Government totals	1,337,621,333	1,197,236,234	1,396,476,290	1,233,331,123

[A] Supplemental under existing legislation.
[D] Supplemental for civilian pay raises.
[F] Proposed transfer to other accounts for pay raises (−).
[G] Proposed transfer from other accounts for pay raises.
[J] Proposed for later transmittal under proposed legislation.
[K] Additional authorizing legislation required.
[L] Legislative action required.

See footnotes at end of table.

Table 1.1—SUMMARY OF RECEIPTS, OUTLAYS, AND SURPLUSES OR DEFICITS (—): 1934–1995

(In millions of dollars)

Year	Total			Budget			Off-Budget		
	Receipts	Outlays	Surplus or Deficit (—)	Receipts	Outlays	Surplus or Deficit (—)	Receipts	Outlays	Surplus or Deficit (—)
1934	2,955	6,541	—3,586	2,955	6,541	—3,586			
1935	3,609	6,412	—2,803	3,609	6,412	—2,803			
1936	3,923	8,228	—4,304	3,923	8,228	—4,304			
1937	5,387	7,580	—2,193	5,122	7,582	—2,460	265	—2	267
1938	6,751	6,840	—89	6,364	6,850	—486	387	—10	397
1939	6,295	9,141	—2,846	5,792	9,154	—3,362	503	—13	516
1940	6,548	9,468	—2,920	5,998	9,482	—3,484	550	—14	564
1941	8,712	13,653	—4,941	8,024	13,618	—5,594	688	35	653
1942	14,634	35,137	—20,503	13,738	35,071	—21,333	896	66	830
1943	24,001	78,555	—54,554	22,871	78,466	—55,595	1,130	89	1,041
1944	43,747	91,304	—47,557	42,455	91,190	—48,735	1,292	114	1,178
1945	45,159	92,712	—47,553	43,849	92,569	—48,720	1,310	143	1,167
1946	39,296	55,232	—15,936	38,057	55,022	—16,964	1,238	210	1,028
1947	38,514	34,496	4,018	37,055	34,193	2,861	1,459	303	1,157
1948	41,560	29,764	11,796	39,944	29,396	10,548	1,616	368	1,248
1949	39,415	38,835	580	37,724	38,408	—684	1,690	427	1,263
1950	39,443	42,562	—3,119	37,336	42,038	—4,702	2,106	524	1,583
1951	51,616	45,514	6,102	48,496	44,237	4,259	3,120	1,277	1,843
1952	66,167	67,686	—1,519	62,573	65,956	—3,383	3,594	1,730	1,864
1953	69,608	76,101	—6,493	65,511	73,771	—8,259	4,097	2,330	1,766
1954	69,701	70,855	—1,154	65,112	67,943	—2,831	4,589	2,912	1,677
1955	65,451	68,444	—2,993	60,370	64,461	—4,091	5,081	3,983	1,098
1956	74,587	70,640	3,947	68,162	65,668	2,494	6,425	4,972	1,452
1957	79,990	76,578	3,412	73,201	70,562	2,639	6,789	6,016	773
1958	79,636	82,405	—2,769	71,587	74,902	—3,315	8,049	7,503	546
1959	79,249	92,098	—12,849	70,953	83,102	—12,149	8,296	8,996	—700
1960	92,492	92,191	301	81,851	81,341	510	10,641	10,850	—209
1961	94,388	97,723	—3,335	82,279	86,046	—3,766	12,109	11,677	431
1962	99,676	106,821	—7,146	87,405	93,286	—5,881	12,271	13,535	—1,265
1963	106,560	111,316	—4,756	92,385	96,352	—3,966	14,175	14,964	—789
1964	112,613	118,528	—5,915	96,248	102,794	—6,546	16,366	15,734	632
1965	116,817	118,228	—1,411	100,094	101,699	—1,605	16,723	16,529	194
1966	130,835	134,532	—3,698	111,749	114,817	—3,068	19,085	19,715	—630
1967	148,822	157,464	—8,643	124,420	137,040	—12,620	24,401	20,424	3,978
1968	152,973	178,134	—25,161	128,056	155,798	—27,742	24,917	22,336	2,581
1969	186,882	183,640	3,242	157,928	158,436	—507	28,953	25,204	3,749
1970	192,807	195,649	—2,842	159,348	168,042	—8,694	33,459	27,607	5,852
1971	187,139	210,172	—23,033	151,294	177,346	—26,052	35,845	32,826	3,019
1972	207,309	230,681	—23,373	167,402	193,824	—26,423	39,907	36,857	3,050
1973	230,799	245,707	—14,908	184,715	200,118	—15,403	46,084	45,589	495
1974	263,224	269,359	—6,135	209,299	217,270	—7,971	53,925	52,089	1,836
1975	279,090	332,332	—53,242	216,633	271,892	—55,260	62,458	60,440	2,018
1976	298,060	371,779	—73,719	231,671	302,170	—70,499	66,389	69,609	—3,220
TQ	81,232	95,973	—14,741	63,216	76,552	—13,336	18,016	19,421	—1,405
1977	355,559	409,203	—53,644	278,741	328,487	—49,745	76,817	80,716	—3,899
1978	399,561	458,729	—59,168	314,169	369,072	—54,902	85,391	89,657	—4,266
1979	463,302	503,464	—40,162	365,309	403,486	—38,178	97,994	99,978	—1,984
1980	517,112	590,920	—73,808	403,903	476,591	—72,689	113,209	114,329	—1,120
1981	599,272	678,209	—78,936	469,097	543,013	—73,916	130,176	135,196	—5,020
1982	617,766	745,706	—127,940	474,299	594,302	—120,003	143,467	151,404	—7,937
1983	600,562	808,327	—207,764	453,242	661,219	—207,977	147,320	147,108	212
1984	666,457	851,781	—185,324	500,382	685,968	—185,586	166,075	165,813	262
1985	734,057	946,316	—212,260	547,886	769,509	—221,623	186,171	176,807	9,363
1986	769,091	990,258	—221,167	568,862	806,760	—237,898	200,228	183,498	16,731
1987	854,143	1,003,830	—149,687	640,741	809,998	—169,257	213,402	193,832	19,570
1988	908,954	1,064,044	—155,090	667,463	861,352	—193,890	241,491	202,691	38,800
1989	990,691	1,142,643	—151,951	727,026	931,732	—204,706	263,666	210,911	52,754
1990 estimate	1,073,451	1,197,236	—123,785	788,017	971,452	—183,435	285,434	225,784	59,650
1991 estimate	1,170,232	1,233,331	—63,099	855,691	997,374	—141,683	314,541	235,957	78,584
1992 estimate	1,246,363	1,271,429	—25,066	908,972	1,026,491	—117,518	337,391	244,938	92,453
1993 estimate	1,327,561	1,321,819	5,742	965,614	1,067,137	—101,524	361,947	254,681	107,266
1994 estimate	1,408,631	1,397,976	10,655	1,020,232	1,133,915	—113,683	388,399	264,061	124,338
1995 estimate	1,486,327	1,476,941	9,386	1,075,632	1,203,841	—128,210	410,695	273,099	137,596

Table 1.2—SUMMARY OF RECEIPTS, OUTLAYS, AND SURPLUSES OR DEFICITS (—) AS PERCENTAGES OF GNP: 1934–1995

Year	GNP	Total			Budget			Off-Budget		
	(in billions of dollars)	Receipts	Outlays	Surplus or Deficit (—)	Receipts	Outlays	Surplus or Deficit (—)	Receipts	Outlays	Surplus or Deficit (—)
1934	60.8	4.9%	10.8%	—5.9%	4.9%	10.8%	—5.9%			
1935	69.2	5.2	9.3	—4.1	5.2	9.3	—4.1			
1936	78.0	5.0	10.6	—5.5	5.0	10.6	—5.5			
1937	87.2	6.2	8.7	—2.5	5.9	8.7	—2.8	0.3	—*	0.3
1938	88.4	7.6	7.7	—.1	7.2	7.8	—.5	0.4	—*	0.4
1939	88.4	7.1	10.3	—3.2	6.6	10.4	—3.8	0.6	—*	0.6
1940	95.8	6.8	9.9	—3.0	6.3	9.9	—3.6	0.6	—*	0.6
1941	113.0	7.7	12.1	—4.4	7.1	12.1	—5.0	0.6	*	0.6
1942	142.2	10.3	24.7	—14.4	9.7	24.7	—15.0	0.6	*	0.6
1943	175.8	13.7	44.7	—31.0	13.0	44.6	—31.6	0.6	0.1	0.6
1944	202.0	21.7	45.2	—23.5	21.0	45.1	—24.1	0.6	0.1	0.6
1945	212.4	21.3	43.6	—22.4	20.6	43.6	—22.9	0.6	0.1	0.5
1946	212.9	18.5	25.9	—7.5	17.9	25.8	—8.0	0.6	0.1	0.5
1947	223.6	17.2	15.4	1.8	16.6	15.3	1.3	0.7	0.1	0.5
1948	247.8	16.8	12.0	4.8	16.1	11.9	4.3	0.7	0.1	0.5
1949	263.9	14.9	14.7	0.2	14.3	14.6	—.3	0.6	0.2	0.5
1950	266.8	14.8	16.0	—1.2	14.0	15.8	—1.8	0.8	0.2	0.6
1951	315.0	16.4	14.4	1.9	15.4	14.0	1.4	1.0	0.4	0.6
1952	342.4	19.3	19.8	—.4	18.3	19.3	—1.0	1.0	0.5	0.5
1953	365.6	19.0	20.8	—1.8	17.9	20.2	—2.3	1.1	0.6	0.5
1954	369.5	18.9	19.2	—.3	17.6	18.4	—.8	1.2	0.8	0.5
1955	386.4	16.9	17.7	—.8	15.6	16.7	—1.1	1.3	1.0	0.3
1956	418.1	17.8	16.9	0.9	16.3	15.7	0.6	1.5	1.2	0.3
1957	440.5	18.2	17.4	0.8	16.6	16.0	0.6	1.5	1.4	0.2
1958	450.2	17.7	18.3	—.6	15.9	16.6	—.7	1.8	1.7	0.1
1959	481.5	16.5	19.1	—2.7	14.7	17.3	—2.5	1.7	1.9	—.1
1960	506.7	18.3	18.2	0.1	16.2	16.1	0.1	2.1	2.1	—*
1961	518.2	18.2	18.9	—.6	15.9	16.6	—.7	2.3	2.3	0.1
1962	557.7	17.9	19.2	—1.3	15.7	16.7	—1.1	2.2	2.4	—.2
1963	587.8	18.1	18.9	—.8	15.7	16.4	—.7	2.4	2.5	—.1
1964	629.2	17.9	18.8	—.9	15.3	16.3	—1.0	2.6	2.5	0.1
1965	672.6	17.4	17.6	—.2	14.9	15.1	—.2	2.5	2.5	*
1966	739.0	17.7	18.2	—.5	15.1	15.5	—.4	2.6	2.7	—.1
1967	794.6	18.7	19.8	—1.1	15.7	17.2	—1.6	3.1	2.6	0.5
1968	849.4	18.0	21.0	—3.0	15.1	18.3	—3.3	2.9	2.6	0.3
1969	929.5	20.1	19.8	0.3	17.0	17.0	—.1	3.1	2.7	0.4
1970	990.2	19.5	19.8	—.3	16.1	17.0	—.9	3.4	2.8	0.6
1971	1,055.9	17.7	19.9	—2.2	14.3	16.8	—2.5	3.4	3.1	0.3
1972	1,153.1	18.0	20.0	—2.0	14.5	16.8	—2.3	3.5	3.2	0.3
1973	1,281.4	18.0	19.2	—1.2	14.4	15.6	—1.2	3.6	3.6	*
1974	1,416.5	18.6	19.0	—.4	14.8	15.3	—.6	3.8	3.7	0.1
1975	1,522.5	18.3	21.8	—3.5	14.2	17.9	—3.6	4.1	4.0	0.1
1976	1,698.2	17.6	21.9	—4.3	13.6	17.8	—4.2	3.9	4.1	—.2
TQ	448.7	18.1	21.4	—3.3	14.1	17.1	—3.0	4.0	4.3	—.3
1977	1,933.0	18.4	21.2	—2.8	14.4	17.0	—2.6	4.0	4.2	—.2
1978	2,171.8	18.4	21.1	—2.7	14.5	17.0	—2.5	3.9	4.1	—.2
1979	2,447.8	18.9	20.6	—1.6	14.9	16.5	—1.6	4.0	4.1	—.1
1980	2,670.6	19.4	22.1	—2.8	15.1	17.8	—2.7	4.2	4.3	—*
1981	2,986.4	20.1	22.7	—2.6	15.7	18.2	—2.5	4.4	4.5	—.2
1982	3,139.1	19.7	23.8	—4.1	15.1	18.9	—3.8	4.6	4.8	—.3
1983	3,321.9	18.1	24.3	—6.3	13.6	19.9	—6.3	4.4	4.4	*
1984	3,687.7	18.1	23.1	—5.0	13.6	18.6	—5.0	4.5	4.5	*
1985	3,952.4	18.6	23.9	—5.4	13.9	19.5	—5.6	4.7	4.5	0.2
1986	4,180.9	18.4	23.7	—5.3	13.6	19.3	—5.7	4.8	4.4	0.4
1987	4,430.2	19.3	22.7	—3.4	14.5	18.3	—3.8	4.8	4.4	0.4
1988	4,792.2	19.0	22.2	—3.2	13.9	18.0	—4.0	5.0	4.2	0.8
1989	5,151.3	19.2	22.2	—2.9	14.1	18.1	—4.0	5.1	4.1	1.0
1990 estimate	5,488.9	19.6	21.8	—2.3	14.4	17.7	—3.3	5.2	4.1	1.1
1991 estimate	5,892.4	19.9	20.9	—1.1	14.5	16.9	—2.4	5.3	4.0	1.3
1992 estimate	6,329.0	19.7	20.1	—.4	14.4	16.2	—1.9	5.3	3.9	1.5
1993 estimate	6,770.0	19.6	19.5	0.1	14.3	15.8	—1.5	5.3	3.8	1.6
1994 estimate	7,213.6	19.5	19.4	0.1	14.1	15.7	—1.6	5.4	3.7	1.7
1995 estimate	7,659.2	19.4	19.3	0.1	14.0	15.7	—1.7	5.4	3.6	1.8

* 0.05 percent or less.

Note: Fiscal year GNP data for years 1947 to current are those produced by the Bureau of Economic Analysis, Department of Commerce from seasonally unadjusted quarterly data. For years prior to 1947 the Department produces calendar year estimates but not fiscal year or quarterly estimates. For fiscal years prior to 1947 these GNP estimates are the average of the data for the two calendar years; for 1947, they use two quarters of quarterly data and one half of calendar year data.

Table 4.1—OUTLAYS BY AGENCY: 1983–1995

(in millions of dollars)

Department or other unit	1983	1984	1985	1986	1987	1988	1989	1990 estimate	1991 estimate	1992 estimate	1993 estimate	1994 estimate	1995 estimate
Legislative Branch	1,437	1,579	1,610	1,665	1,812	1,852	2,095	2,317	2,678	2,765	2,714	2,827	2,833
The Judiciary	787	866	966	1,069	1,178	1,337	1,492	1,701	2,028	2,223	2,289	2,351	2,409
Executive Office of the President	94	95	111	107	109	121	124	174	319	408	375	382	395
Funds Appropriated to the President	7,878	10,837	11,858	11,042	10,406	7,253	4,280	9,162	12,188	13,227	12,479	12,538	13,253
Agriculture	52,404	42,015	55,523	58,679	49,600	44,003	48,316	48,246	48,715	50,304	48,652	47,809	47,384
Commerce	1,925	1,894	2,140	2,083	2,127	2,279	2,571	3,861	2,771	2,655	2,650	2,558	2,296
Defense-Military	204,410	220,928	245,154	265,480	273,966	281,935	294,880	286,791	292,145	296,943	299,035	302,310	304,842
Defense-Civil	18,891	19,540	18,770	20,254	20,684	22,029	23,450	24,751	25,517	26,620	27,737	28,834	29,944
Education	14,558	15,511	16,682	17,673	16,800	18,246	21,608	22,316	23,711	24,054	24,146	24,295	24,488
Energy	10,590	10,991	10,587	11,026	10,693	11,166	11,387	12,290	13,438	15,732	16,509	17,203	17,682
Health and Human Services-except social security	125,941	121,082	132,104	143,253	148,893	159,071	172,301	191,174	204,082	222,615	241,236	262,921	283,908
Health and Human Services-soc. sec.	150,731	171,167	183,434	190,684	202,422	214,489	227,473	244,587	260,089	275,302	291,741	308,185	324,579
Housing and Urban Development	15,814	16,663	28,720	14,139	15,484	18,938	19,680	22,802	23,023	23,873	24,266	25,033	26,052
Interior	4,552	4,947	4,825	4,789	5,050	5,147	5,213	5,832	5,698	5,686	5,780	5,811	5,715
Justice	2,849	3,184	3,586	3,768	4,333	5,426	6,232	6,898	8,990	10,066	9,863	9,655	9,859
Labor	38,052	24,522	23,893	24,141	23,453	21,870	22,654	24,935	26,274	26,953	27,823	28,716	29,774
State	2,273	2,404	2,645	2,865	2,788	3,421	3,722	3,777	4,094	4,268	4,378	4,502	4,563
Transportation	20,643	23,030	25,020	27,378	25,424	26,404	26,607	28,281	28,764	29,144	29,653	30,209	30,197
Treasury	116,368	141,009	164,892	179,231	180,253	202,386	230,571	247,239	254,928	257,697	274,544	315,139	361,880
Veterans Affairs	24,827	25,593	26,333	26,536	26,952	29,271	30,041	28,733	30,143	30,803	33,106	32,473	31,566
Environmental Protection Agency	4,312	4,076	4,490	4,867	4,904	4,871	4,906	5,492	5,824	5,726	5,573	5,444	5,197
General Services Administration	111	117	−2	380	51	−281	−463	253	47	252	339	192	76
NASA	6,853	7,055	7,251	7,403	7,591	9,092	11,036	12,026	14,137	16,413	18,148	19,379	20,122
Office of Personnel Management	21,278	22,590	23,727	23,955	26,966	29,191	29,073	33,211	33,628	34,839	37,422	39,829	42,289
Small Business Administration	661	510	680	557	−65	−54	85	1,056	280	112	207	291	361
Other Independent Agencies	11,165	11,904	9,974	12,201	14,264	23,444	32,463	26,637	23,523	16,363	16,040	14,359	13,319
Allowances									−1,070	−1,121	−1,175	−1,232	−1,293
Undistributed offsetting receipts	−51,078	−52,329	−58,656	−64,967	−72,310	−78,863	−89,155	−97,305	−112,634	−122,493	−133,712	−144,038	−156,750
(On-budget)	(−47,455)	(−46,975)	(−52,029)	(−57,780)	(−63,720)	(−67,066)	(−72,903)	(−76,114)	(−86,782)	(−91,437)	(−96,526)	(−100,006)	(−105,646)
(Off-budget)	(−3,623)	(−5,354)	(−6,627)	(−7,186)	(−8,590)	(−11,798)	(−16,252)	(−21,191)	(−25,852)	(−31,056)	(−37,186)	(−44,032)	(−51,104)
Total outlays	808,327	851,781	946,316	990,258	1,003,830	1,064,044	1,142,643	1,197,236	1,233,331	1,271,429	1,321,819	1,397,976	1,476,941

Table 5.2—BUDGET AUTHORITY BY AGENCY: 1983–1995

(in millions of dollars)

Department or other unit	1983	1984	1985	1986	1987	1988	1989	1990 estimate	1991 estimate	1992 estimate	1993 estimate	1994 estimate	1995 estimate
Legislative Branch	1,687	1,770	1,705	1,722	1,875	2,127	2,276	2,240	2,671	2,718	2,740	2,850	2,867
The Judiciary	823	904	1,052	1,044	1,267	1,338	1,476	1,734	2,075	2,278	2,345	2,409	2,469
Executive Office of the President	101	109	116	108	118	125	129	287	355	362	374	387	399
Funds Appropriated to the President	6,590	18,946	20,364	10,709	13,002	11,656	10,953	12,393	12,377	12,743	13,076	13,252	13,883
Agriculture	69,921	46,824	61,916	59,249	52,518	55,236	55,733	55,141	55,310	56,186	55,327	53,375	55,924
Commerce	1,923	2,016	2,309	1,980	2,155	2,450	2,807	3,558	2,544	2,446	2,474	2,430	2,233
Defense-Military	238,900	258,176	286,827	281,436	279,469	283,755	290,837	291,369	295,131	299,972	304,350	308,036	311,760
Defense-Civil	19,591	19,225	30,347	32,682	35,137	36,329	37,234	36,656	38,386	40,107	42,309	44,604	46,690
Education	15,397	15,423	19,077	17,872	19,608	20,234	22,956	24,111	24,618	24,217	24,374	24,526	24,664
Energy	11,893	10,953	12,618	10,559	10,125	11,163	11,697	14,296	14,761	16,880	17,568	17,784	18,032
Health and Human Services-except social security	116,833	128,000	141,107	156,535	159,715	177,043	196,638	212,349	232,442	249,273	270,679	293,501	314,269
Health and Human Services-soc. sec.	163,380	171,429	190,973	196,802	221,992	253,289	279,918	306,625	340,393	368,447	399,133	432,431	461,799
Housing and Urban Development	16,561	18,148	31,398	15,928	14,657	14,949	14,347	18,368	23,700	22,230	22,169	21,882	22,104
Interior	4,956	4,917	5,016	4,589	5,279	5,246	5,482	6,248	5,590	5,662	5,725	5,824	5,738
Justice	3,046	3,461	3,848	3,865	5,210	5,630	6,732	8,587	8,943	9,286	9,814	9,765	10,095
Labor	36,413	34,826	27,660	28,839	30,252	30,684	29,923	32,475	32,104	32,274	32,959	33,549	33,860
State	2,759	2,979	3,562	4,039	3,765	3,757	4,093	4,211	5,457	4,666	4,797	4,927	5,057
Transportation	26,308	28,596	28,770	28,079	26,122	27,169	28,455	30,177	29,336	30,349	30,674	30,734	31,294
Treasury	117,237	141,638	166,101	179,675	181,857	204,104	232,080	248,501	256,054	258,905	275,910	316,516	363,230
Veterans Affairs	25,324	26,477	27,298	27,075	27,363	29,432	29,893	29,907	30,869	31,423	31,957	32,692	33,470
Environmental Protection Agency	3,688	4,064	4,346	3,446	5,344	4,968	5,081	5,400	5,402	5,243	4,969	4,418	3,901
General Services Administration	393	247	309	287	281	184	187	119	40	51	66	66	73
NASA	7,065	7,458	7,573	7,807	10,923	9,062	10,969	12,324	15,240	17,638	19,258	20,261	20,963
Office of Personnel Management	35,724	37,695	41,606	44,200	44,775	48,141	51,248	55,602	58,197	61,301	64,454	67,965	70,757
Small Business Administration	1,278	971	1,254	714	604	418	421	928	350	471	503	542	571
Other Independent Agencies	11,368	16,998	15,561	18,497	18,789	25,900	67,501	21,321	17,835	19,636	19,617	21,469	20,020
Allowances									−1,070	−1,121	−1,175	−1,232	−1,293
Undistributed offsetting receipts	−51,078	−52,329	−58,656	−64,967	−72,310	−78,863	−89,155	−97,305	−112,634	−122,493	−133,712	−144,038	−156,750
(On-budget)	(−47,455)	(−46,975)	(−52,029)	(−57,780)	(−63,720)	(−67,066)	(−72,903)	(−76,114)	(−86,782)	(−91,437)	(−96,526)	(−100,006)	(−105,646)
(Off-budget)	(−3,623)	(−5,354)	(−6,627)	(−7,186)	(−8,590)	(−11,798)	(−16,252)	(−21,191)	(−25,852)	(−31,056)	(−37,186)	(−44,032)	(−51,104)
Total budget authority	888,082	949,921	1,074,057	1,072,773	1,099,893	1,185,526	1,309,913	1,337,621	1,396,476	1,451,149	1,522,732	1,620,926	1,718,078

EXPLANATION OF ESTIMATES

This part contains various tables and schedules in support of the budget. It includes explanations of the work to be performed and the money needed. It includes the language proposed for enactment by Congress on each item for which congressional action in an appropriations bill is required. It also contains the language proposed for the general provisions of appropriations acts which apply to entire agencies or groups of agencies.

ARRANGEMENT

The chapters in this part reflect the branches of Government, and the cabinet departments, selected independent agencies, and other activities of the executive branch. The smaller agencies in the executive branch are grouped alphabetically in one chapter—"Other independent agencies."

Each chapter is organized by major subordinate organizations within the agency (usually bureaus) or by major program area. For each bureau or major program area, *Federal funds,* covering the funds that are not set aside in "trust," precede *trust funds,* covering moneys that are held by the Government in accounts established by law or by trust agreement for specific purposes and designated by law as being trust funds. Within each fund group, accounts with new budget authority in 1991 generally will precede those without such an entry. By law, the Old-Age and Survivors Insurance and Disability Insurance trust funds are outside the budget totals. These accounts are presented in a separate chapter, Health and Human Services, Social Security. Also, by law the Postal Service Fund is outside the budget totals. A presentation for the Fund is included in the "Other independent agencies" chapter.

The general provisions that are Government-wide in scope (identified "Departments, Agencies, and Corporations"), normally contained in the Treasury, Postal Service, and General Government Appropriations Act appear after this introductory section. The proposed language for general provisions of appropriations acts that are only applicable to the agency in each chapter appear in a separate section at the end of that chapter. In some instances general provisions in an appropriations act may apply to two or more agencies. The first column of the following table lists the most recently enacted appropriations and the major agencies that are included in each act. The second column provides the location of the general provisions that apply to the agencies listed in the first column.

	Appropriation Act	*Chapters containing general provisions which apply to two or more agencies*
1.	Legislative Branch Appropriations Act, 1990 (Public Law 101-163)	Legislative Branch.
2.	Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1990 (Public Law 101-167). Department of Defense Department of State Agency for International Development Department of Agriculture	Funds Appropriated to the President.
3.	Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990 (Public Law 101-161). Department of Agriculture Department of Health and Human Services	Department of Agriculture.
4.	Departments of Commerce, Justice, and State, the Judiciary and Related Agencies Appropriations Act, 1990 (Public Law 101-162). Department of Commerce Department of Justice Department of State The Judiciary Department of Transportation Small Business Administration	Department of Commerce.
5.	Department of Defense Appropriations Act, 1990 (Public Law 101-165)	Department of Defense Military.
6.	Military Construction Appropriations Act, 1990 (Public Law 101-148)	Department of Defense.
7.	Energy and Water Development Appropriations Act, 1990 (Public Law 101-101) Department of Energy Corps of Engineers Department of Interior	Department of Energy.
8.	Department of Housing and Urban Development-Independent Agencies Appropriations Act, 1990 (Public Law 101-144). Housing and Urban Development NASA Veterans Administration Environmental Protection Agency General Services Administration	Department of Housing and Urban Development.
9.	Department of the Interior and Related Agencies Appropriations Act, 1990 (Public Law 101-121). Department of Interior Department of Agriculture Department of Energy Department of Education Department of Health and Human Services	Department of the Interior.

	Appropriation Act	*Chapters containing general provisions which apply to two or more agencies*
10.	Departments of Labor, Health and Human Services, and Education and Related Agencies Appropriations Act, 1990 (Public Law 101–166).	Department of Labor.
	Department of Labor	
	Department of Health and Human Services	
	Department of Education	
11.	Department of Transportation and Related Agencies Appropriations Act, 1990 (Public Law 101–164).	Department of Transportation.
12.	Treasury, Postal Service and General Government Appropriations Act, 1990 (Public Law 101–136).	Department of Treasury.
	All departments, agencies, and corporations	Following this section.

FORM OF DETAILED MATERIAL

APPROPRIATIONS LANGUAGE

The language proposed for inclusion in the 1991 appropriations acts is printed following the account title. Language for 1990 appropriations, printed in roman type, is used as a base. Brackets enclose material that is proposed for deletion; italic type indicates proposed new language. At the end of the final language paragraph, and printed in italic within parentheses, are citations to any relevant authorizing legislation and to the specific appropriations act from which the basic text of the 1990 language is taken. Where appropriate, a note follows the language indicating that the budget authority proposed is for continuing activities for which additional appropriations authorization is or has been proposed. An illustration of proposed appropriations language for 1991 follows:

OPERATING EXPENSES

For necessary expenses of the Office of Climate Information, [$30,290,000] *$28,870,000* of which [$150,000] *$400,000* shall remain available until expended. (*34 U.S.C. 218 et seq.; Department of Government Appropriation Act, 1990.*)

The language proposed for general provisions is presented in the same fashion, except that the previously enacted language is not shown where whole sections or subsections of language are proposed for deletion.

BASIS FOR SCHEDULES

The 1989 column of this budget generally presents the actual transactions and balances for that year, as recorded in agency accounts.

For 1990, the regular schedules include enacted appropriations. In addition, indefinite appropriations are included on the basis of amounts likely to be required.

The 1991 column of the regular schedules includes proposed appropriations for all programs under existing legislation, including those that require extension or renewal of expiring laws.

Amounts for proposed new legislation are shown generally in separate schedules, following the regular schedules or in budget sequence in the respective bureau. These schedules are headed "Proposed for later transmittal under proposed legislation." Appropriations language is included with the regular schedules, but not with the separate schedules for proposed legislation. Necessary appropriations language will be transmitted later upon enactment of the proposed legislation. In some cases, when the amount requested in the budget is less than the amount required for the program level mandated in existing authorizing legislation (as in the case of certain entitlement programs), the reduced amount is reflected in the proposed appropriations language and the regular schedules. The proposed change in the authorizing legislation may be included in the appropriations language transmitted with the budget or in proposed legislation, to be transmitted separately. In these cases, the words, "Legislative Action Required" appear at the end of the language.

PROGRAM AND FINANCING SCHEDULE

This schedule consists of three parts.

In the "Program by activities" section, obligations generally are shown for specific activities or projects. The activity structure is developed individually for each appropriation or fund account to provide a meaningful presentation of information for the program being financed. That structure is tailored to the individual account and is not uniform across the Government. When the amounts of obligations that are financed from collections credited to an account (reimbursements and repayments) are significant, "Reimbursable program" obligations are shown separately from "Direct program" obligations. When the amounts are significant, "Capital investments" are shown separately from "Operating expenses." The last entry "Total obligations," indicates the minimum amount of budgetary resources that must be available to the appropriation or fund account in that year.

The "Financing" section shows the budgetary resources available or estimated to be available to finance the total obligations. First are the amounts of offsetting collections credited to the account. Next are unobligated balances of budgetary resources (that have not expired) brought forward from the end of the prior year. Finally, those amounts that were available for obligation during the year and were not used, but continue to be available, are shown as an unobligated balance available, end of year. That balance is carried forward and usually obligated in a subsequent year. Other adjusting entries may be included. The residual is the new budget authority required to finance the program. Where more than one kind of budget authority is provided, that information is shown. In some cases, provisions of law other than the appropriations language for the account increase or reduce the budget authority provided. In such cases, the public law number is usually indicated in the stub entry. For example, P.L. 99–177 refers to the Balanced Budget and Emergency Deficit Control Act of 1987, also known as the Gramm-Rudman-Hollings Act. In some cases, the availability of budgetary resources may be restrained by legally binding limitations on obligations for direct loans or for other purposes. Such limitations are usually included in appropriations language.

The "Relation of obligations to outlays" section shows the difference between obligations, which may not be liquidated in the same year in which they are incurred, and outlays. The entry "obligations incurred, net," shows the amount of new obligations incurred in the year, less offsetting collections credited to the account. The amount of obligations that were incurred in previous years but not liquidated, are entered as an obligated balance, start of year. Similarly, an end of year obligated balance is entered. Certain adjusting entries may be included. The residual is the net amount of outlays resulting

from the liquidation of obligations incurred in that year and previous years.

Program and Financing (in thousands of dollars)

Identification code 17-0643-0-1-452	1989 actual	1990 est.	1991 est.
Program by activities:			
Direct program:			
00.01 Information services	22,866	22,700	21,500
00.02 Meterological research	4,780	4,900	4,900
00.03 Longitudinal weather studies	2,500	2,490	2,120
00.04 Construction		150	400
00.91 Total direct program	30,146	30,240	28,920
01.01 Reimbursable program	250	350	380
10.00 Total obligations	30,396	30,590	29,300
Financing:			
11.00 Offsetting collections from: Federal funds	−250	−350	−380
21.40 Unobligated balance available, start of year			−50
24.40 Unobligated balance available, end of year		50	
25.00 Unobligated balance lapsing	45		
40.00 **Budget authority (appropriation)**	**30,191**	**30,290**	**28,870**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	30,146	30,240	28,920
72.40 Obligated balance, start of year	1,364	1,120	1,246
74.40 Obligated balance, end of year	−1,120	−1,246	−1,275
90.00 Outlays	30,390	30,114	28,891

A schedule entitled "Summary of Budget Authority and Outlays" is shown immediately following the program and financing schedule and any associated notes for each account that includes separate program and financing schedules for program supplemental requests, requests for later transmittal under proposed or existing legislation, or rescission proposals.

NARRATIVE STATEMENT OF PROGRAM AND PERFORMANCE

Narrative statements present briefly the objectives of the program and the work to be financed primarily for 1991. Measures of expected performance may be included, and the relationship to the financial estimates is described.

SCHEDULE OF OBJECT CLASSIFICATION AND PERSONNEL SUMMARY

There is shown for each account a schedule of obligations, according to the following uniform list of object classifications:

10 PERSONAL SERVICES AND BENEFITS
11 Personnel compensation
12 Personnel benefits
13 Benefits for former personnel
20 CONTRACTUAL SERVICES AND SUPPLIES
21 Travel and transportation of persons
22 Transportation of things
23.1 Rental payment to GSA
23.2 Rental payments to others
23.3 Communications, utilities, and miscellaneous charges
24 Printing and reproduction
25 Other services
26 Supplies and materials
30 ACQUISITION OF CAPITAL ASSETS
31 Equipment
32 Lands and structures
33 Investments and loans
40 GRANTS AND FIXED CHARGES
41 Grants, subsidies, and contributions
42 Insurance claims and indemnities
43 Interest and dividends
44 Refunds

These object classes reflect the nature of the things or services purchased, regardless of the purpose of the program for which they are used.

Several of the object classes are divided into subclasses—personnel compensation, for example, is shown separately for full-time permanent employees, for other than full-time employees, and for certain other payments.

Except for revolving funds, reimbursable obligations are aggregated in a single line and not identified by object class. Data, classified by object, are illustrated in the following schedule:

Object Classification (in thousands of dollars)

Identification code 17-0643-0-1-452	1989 actual	1990 est.	1991 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	19,653	19,540	19,200
11.3 Other than full-time permanent	792	800	570
11.5 Other personnel compensation	231	169	190
11.9 Total personnel compensation	20,676	20,509	19,960
12.1 Civilian personnel benefits	1,940	1,899	1,887
21.0 Travel and transportation of persons	91	85	80
22.0 Transportation of things	17	18	17
23.1 Rental payments to GSA	1,680	1,752	1,790
23.3 Communications, utilities, and miscellaneous charges	1,759	1,580	1,675
24.0 Printing and reproduction	1,390	1,429	1,470
25.0 Other services	1,774	1,838	559
26.0 Supplies and materials	429	480	497
31.0 Equipment	390	500	585
32.0 Land and structures		150	400
99.0 Subtotal, direct obligations	30,146	30,240	28,920
99.0 Reimbursable obligations	250	350	380
99.9 Total obligations	30,396	30,590	29,300

When obligations for personnel compensation are shown in the object classification schedule, a personnel summary generally will follow the object classification schedule, as illustrated below:

Personnel Summary

Direct:			
Total number of full-time permanent positions	813	785	741
Total compensable workyears:			
Full-time equivalent employment	774	748	706
Full-time equivalent of overtime and holiday hours	23	17	19
Reimbursable:			
Total number of full-time permanent positions	9	13	14
Total compensable workyears: Full-time equivalent employment	8	12	13

Control of Federal civilian employment generally is on a full-time equivalent (FTE) or workyear basis for the executive branch.

BUSINESS-TYPE BUDGET STATEMENTS

Business-type budget statements are presented for activities specifically required by the Government Corporation Control Act or similar legislation and generally for other revolving and trust revolving funds conducting business with the public. They are not usually presented for funds conducting business within the Government.

Statement of Revenue and Expense

For many revolving funds there is a statement of revenue and expense that shows the resulting net income or loss for the year. This statement usually includes accrued revenue (e.g., revenue earned) and accrued expenditures (e.g., including cost incurred but not yet paid), whether funded or unfunded.

Revenue and Expense (in thousands of dollars)

	1989 actual	1990 est.	1991 est.
Operating income:			
Revenue	23,625	27,950	34,980
Expense	−2,830	−3,700	−4,000
Net operating income, total	20,795	24,250	30,980

Revenue and Expense (in thousands of dollars)—Continued

	1989 actual	1990 est.	1991 est.
Nonoperating income: Interest from U.S. securities	8,092	9,874	12,791
Net income for the year	28,887	34,124	43,771

Statement of Financial Condition

The statement of financial condition shows assets, liabilities, and Government equity for the fund at the close of each fiscal year. In addition to this information, which is similar to commercial balance sheet data, budget needs also require additional information, shown in the equity section. A disclosure is made of obligations incurred that have not yet accrued into liabilities (undelivered orders) and of budgetary resources for which no funding has been received (unfinanced budgetary resources). Unfinanced budgetary resources include orders from Federal customers that have not been filled (unfilled orders), and unfinanced budget authority in the form of authority to borrow for which borrowing has not taken place, and contract authority for which liquidating cash has not been received. Orders received from the public must be accompanied by advance payment.

Financial Condition (in thousands of dollars)

	1988 actual	*1989 actual*	*1990 est.*	*1991 est.*
Assets:				
Fund balance with Treasury	1,214	350	550	450
U.S. securities (par)	98,174	129,969	170,769	218,169
Accounts receivable (net)	5,546	5,737	7,365	9,106
Loans receivable (net)	6,901	4,059	6,415	8,715
Total assets	111,835	140,115	185,909	236,440
Liabilities:				
Accounts payable and accrued liabilities	1,941	1,162	862	862
Advances received	21,656	21,828	32,988	40,558
Total liabilities	23,597	22,990	33,850	41,420
Government equity:				
Unexpended balances:				
Unobligated balance	81,051	112,491	144,486	186,702
Undelivered orders	280	569	348	603
Unfinanced budget authority: Unfilled customer orders	−1,340	−896	−1,205	−1,536
Invested capital	8,247	4,961	7,620	9,251
Total Government equity	88,238	117,125	151,249	195,020

FEDERAL CREDIT SCHEDULES

As part of an effort to establish systematic control of the levels of Federal credit during any fiscal year, the budget proposes annual limitations on the amount of obligations for direct loans and commitments for guaranteed loans in appropriations language for appropriation or fund accounts with credit activity. For those accounts under which Federal credit is extended, schedules for the status of direct loans and the status of guaranteed loans summarize activity for the years shown.

Status of Direct Loans

A direct loan obligation is a legal or binding agreement that results in: (1) a disbursement of funds to a non-Federal entity by a Federal agency (including the Federal Financing Bank on behalf of a Federal agency) that is contracted to be repaid, with or without interest; (2) a purchase of non-Federal loans by a Federal agency through secondary market operations; or (3) a sale of Federal agency assets to a non-Federal entity on credit terms of more than 90 days duration.

Acquisitions of guaranteed non-Federal loans by a Federal agency in satisfaction of default or other guarantee claims are not recorded as new direct loan obligations. However, they are recorded as disbursements for guaranteed loan claims (line 1232) in the cumulative balance of loans outstanding section of the schedule on the status of direct loans.

A direct loan obligation is counted against the annual limitation when the principal amount is obligated. Limitations apply to the gross obligations for direct loans, which means the amount obligated during a fiscal year, without reductions for such items as repayments, prepayments, sale of loan assets, defaults, or forgiveness.

For each appropriation or fund account with direct loan activity, a schedule is displayed immediately following the program and financing schedule as follows:

Status of Direct Loans (in thousands of dollars)

Identification code 17–4023–0–3–453		1989 actual	1990 est.	1991 est.
	Position with respect to appropriations act limitation on obligations:			
1111	Limitation on direct loans	19,700	14,000	14,000
1112	Unobligated direct loan limitation	−1,000	.....	.....
1150	Total direct loan obligations	18,700	14,700	14,000
	Cumulative balance of direct loans outstanding:			
1210	Outstanding, start of year	58,430	66,239	65,789
	Disbursements:			
1231	Direct loan disbursements	18,700	14,000	14,000
1232	Disbursements for guarantee loan claims	5,000	3,000	2,000
	Repayments:			
1251	Repayments and prepayments	−15,475	−16,500	−15,000
1252	Repayments of defaulted guaranteed loans	−150	−150	−150
	Adjustments:			
1262	Write-offs for default	−1,000	−800	−600
1264	Other adjustments, net [1]	734	.....	.....
1290	Outstanding, end of year	66,239	65,789	66,039
	Estimate of direct loan subsidy:			
1320	Subsidy rate (in percent)	.....	.....	7.83
1330	Subsidy amount (in thousands of dollars)	.....	.....	1,096

[1] Represents an adjustment to the prior year balance of direct loans outstanding.

The subsidy amounts presented in these schedules are the estimated present value of the difference in cost to the borrower between the Federal direct loan or guaranteed loan and alternative private financing available to the same or a similar borrower for the same or a similar purpose.

Status of Guaranteed Loans

A guaranteed loan commitment is a legal or binding agreement that results in a non-Federal debt instrument on which the agency pledges to pay part or all of the amount due to a lender or holder in the event of default by the borrower. Agency guarantees that result in loans that are disbursed by the FFB are counted as *direct loans* of the agency and, therefore, will not be counted as guaranteed loans. However, the amount of direct loans made in this manner is subject to limitations on loan guarantee commitments of the originating agency. Loan guarantees include agreements in the form of loan insurance, defined as a type of guarantee in which an agency pledges the use of accumulated insurance premiums to secure lenders against default on the part of borrowers.

A guaranteed loan is counted against the annual limitation when a firm commitment is made, i.e., when the Government enters into a guarantee agreement to become effective at such time as the lender meets stipulated pre-conditions. A commitment is reported for every guaranteed loan, even though the commitment and the actual loan guarantee may occur simultaneously. Amounts for limitations and in the schedules are the full principal amounts of loans guaranteed whether guaranteed in full or in part. The amount of the Government's contingent liability is shown as a memorandum entry in the schedule. Limitations apply to the gross commitments for guaranteed loans, which means the amount committed during

a fiscal year, without reductions for such items as repayments, prepayments, sale of guaranteed loans, or defaults.

For each appropriation or fund account with guaranteed loan activity, a schedule is displayed following the program and financing schedule (or status of direct loans schedule, if there is one) as follows:

Status of Guaranteed Loans (in thousands of dollars)

Identification code 17-4023-0-3-453		1989 actual	1990 est.	1991 est.
	Position with respect to appropriations act limitation on commitments:			
2111	Limitation on guaranteed loans made by private lenders...	300,000	200,000	200,000
2112	Uncommitted limitation	−120,000		
2150	Total, guaranteed loan commitments	180,000	200,000	200,000
	Cumulative balance of guaranteed loans outstanding:			
2210	Outstanding, start of year	965,752	910,736	923,336
2231	Disbursements of new guaranteed loans	158,600	170,000	170,000
2251	Repayments and prepayments	−208,616	−200,000	−200,000
	Adjustments:			
2261	Terminations for default that result in direct loans	−5,000	−3,000	−2,000
2264	Other adjustments, net [1]		45,600	
2290	Outstanding, end of year	910,736	923,336	891,336
	Memorandum:			
2299	U.S. contingent liability for guaranteed loans outstanding end of year	910,736	923,336	891,336
	Estimate of guaranteed loan subsidy:			
2320	Subsidy rate (in percent)			1.2
2330	Subsidy amount (in dollars)			2,400

[1] Writedown of balance outstanding.

ALLOCATIONS BETWEEN AGENCIES

In some cases, funds appropriated to the President or to an agency are allocated to one or more agencies that help to carry out a program. Obligations incurred under such allocations are included in the data for the account to which the appropriation is made in the allocating agency. The object classification schedule for such accounts identifies the amount of such obligations by performing agency. A note at the end of a bureau or equivalent grouping identifies allocations received from other agencies.

BUDGETS NOT SUBJECT TO REVIEW

In accordance with law or established practice, the presentations for the Legislative Branch, the Judiciary, the Federal Deposit Insurance Corporation, the Milk Market Orders Assessment Fund of the Department of Agriculture, the Farm Credit Administration, and the International Trade Commission have been included, without review, in the amounts submitted by the agencies.

The budgets of the privately owned Government-sponsored enterprises and the Board of Governors of the Federal Reserve System, are not subject to review; they are included for information purposes only.

TITLE VI—GENERAL PROVISIONS

Departments, Agencies, and Corporations

The following sections are proposed for deletion and do not appear below:

Sec. 606 ..... Prohibition on paying persons previously nominated for a position but disapproved by the Senate.
Sec. 610 ..... Prohibition against enforcing regulations disapproved by resolutions adopted by the Congress.
Sec. 613 ..... Prohibition against planning, implementing or administering reductions in the Customs Service's regions or offices.
Sec. 614 ..... Prohibition against office furnishing or redecoration in excess of $5,000, unless approved by Committees on Appropriations.
Sec. 617 ..... Nullifies section 622(b).
Sec. 618 ..... Prohibition against the implementation or enforcement of certain non-disclosure agreements between the Government and its employees.
Sec. 619 ..... Adjusts rates of pay for federal and District of Columbia employees and officials.
Sec. 620 ..... Restriction on acquiring facilities for law enforcement training without approval of Appropriations Committees.
Sec. 622(b).. Prohibits payments to non-federal grantees or contractors unless such entities have a written policy designed to ensure a drug-free workplace.
Sec. 625 ..... Amends title 5 of the United States Code by adding a provision concerning the membership of review boards and prohibits reductions in rank or pay of a career appointee in the Senior Executive Service upon reassignment or transfer.

Section 601. Unless otherwise specifically provided, the maximum amount allowable during the current fiscal year in accordance with section 16 of the Act of August 2, 1946 (60 Stat. 810), for the purchase of any passenger motor vehicle (exclusive of buses and ambulances), is hereby fixed at $7,100 except station wagons for which the maximum shall be $8,100: *Provided,* That these limits may be exceeded by not to exceed $3,700 for police-type vehicles, and by not to exceed $4,000 for special heavy-duty vehicles: *Provided further,* That the limits set forth in this section may be exceeded by not more than five percent for electric or hybrid vehicles purchased for demonstration under the provisions of the Electric and Hybrid Vehicle Research, Development, and Demonstration Act of 1976.

Sec. 602. Appropriations of the executive departments and independent establishments for the current fiscal year available for expenses of travel or for the expenses of the activity concerned, are hereby made available for quarters allowances and cost-of-living allowances, in accordance with 5 U.S.C. 5922–24.

Sec. 603. Unless otherwise specified during the current fiscal year no part of any appropriation contained in this or any other Act shall be used to pay the compensation of any officer or employee of the Government of the United States (including any agency the majority of the stock of which is owned by the Government of the United States) whose post of duty is in the continental United States unless such person (1) is a citizen of the United States, (2) is a person in the service of the United States on the date of enactment of this Act, who, being eligible for citizenship, has filed a declaration of intention to become a citizen of the United States prior to such date and is actually residing in the United States, (3) is a person who owes allegiance to the United States, (4) is an alien from Cuba, Poland, South Vietnam, or the Baltic countries lawfully admitted to the United States for permanent residence, or (5) South Vietnamese, Cambodian, and Laotian refugees paroled in the United States after January 1, 1975: *Provided,* That for the purpose of this section, an affidavit signed by any such person shall be considered prima facie evidence that the requirements of this section with respect to his status have been complied with: *Provided further,* That any person making a false affidavit shall be guilty of a felony, and, upon conviction, shall be fined no more than $4,000 or imprisoned for not more than one year, or both: *Provided further,* That the above penal clause shall be in addition to, and not in substitution for any other provisions of existing law: *Provided further,* That any payment made to any officer or employee contrary to the provisions of this section shall be recoverable in action by the Federal Government. This section shall not apply to citizens of Ireland, Israel, the Republic of the Philippines or to nationals of those countries allied with the United States in the current defense effort, or to temporary employment of translators, or to temporary employment in the field service (not to exceed sixty days) as a result of emergencies.

Sec. 604. Appropriations available to any department or agency during the current fiscal year for necessary expenses, including maintenance or operating expenses, shall also be available for payment to the General Services Administration for charges for space and services and those expenses of renovation and alteration of buildings and facilities which constitute public improvements performed in accordance with the Public Buildings Act of 1959 (73 Stat. 749), the Public Buildings Amendments of 1972 (86 Stat. 216), or other applicable law.

Sec. 605. Funds made available by this or any other Act for administrative expenses in the current fiscal year of the corporations and agencies subject to chapter 91 of title 31, United States Code, shall be available, in addition to objects for which such funds are otherwise available, for rent in the District of Columbia; services in accordance with 5 U.S.C. 3109; and the objects specified under this head, all the provisions of which shall be applicable to the expenditure of such funds unless otherwise specified in the Act by which they are made available: *Provided,* That in the event any functions budgeted as administrative expenses are subsequently transferred to or paid from other funds, the limitations on administrative expenses shall be correspondingly reduced.

Sec. [607] *606.* Pursuant to section 1415 of the Act of July 15, 1952 (66 Stat. 662), foreign credits (including currencies) owed to or owned by the United States may be used by Federal agencies for any purpose for which appropriations are made for the current fiscal year (including the carrying out of Acts requiring or authorizing the use of such credits), only when reimbursement therefor is made to the Treasury from applicable appropriations of the agency concerned: *Provided,* That such credits received as exchanged allowances or proceeds of sales of personal property may be used in whole or part payment for acquisition of similar items, to the extent and in the manner authorized by law, without reimbursement to the Treasury.

Sec. [608] *607.* No part of any appropriation contained in this or any other Act shall be available for interagency financing of boards, commissions, councils, committees, or similar groups (whether or not they are interagency entities) which do not have a prior and specific statutory approval to receive financial support from more than one agency or instrumentality.

Sec. [609] *608.* Funds made available by this or any other Act to the "Postal Service Fund" (39 U.S.C. 2003) shall be available for employment of guards for all buildings and areas owned or occupied by the Postal Service and under the charge and control of the Postal Service, and such guards shall have, with respect to such property, the powers of special policemen provided by the first section of the Act of June 1, 1948, as amended (62 Stat. 281; 40 U.S.C. 318), and, as to property owned or occupied by the Postal Service, the Postmaster General may take the same actions as the Administrator of General Services may take under the provisions of sections 2 and 3 of the Act of June 1, 1948, as amended (62 Stat. 281; 40 U.S.C. 318a, 318b), attaching thereto penal consequences under the authority and within the limits provided in section 4 of the Act of June 1, 1948, as amended (62 Stat. 281; 40 U.S.C. 318c).

Sec. [611] *609.* No part of any appropriation contained in, or funds made available by, this or any other Act, shall be available for any agency to pay to the Administrator of the General Services Administration a higher rate per square foot for rental of space and services (established pursuant to section 210(j) of the Federal Property and

Administrative Services Act of 1949, as amended) than the rate per square foot established for the space and services by the General Services Administration for the fiscal year for which appropriations were granted.

SEC. [612] *610.* (a) Notwithstanding any other provision of law, and except as otherwise provided in this section, no part of any of the funds appropriated for the fiscal years ending September 30, [1990] *1991,* or September 30, [1991] *1992,* by this Act or any other Act, may be used to pay any prevailing rate employee described in section 5342(a)(2)(A) of title 5, United States Code, or any employee covered by section 5348 of that title—

(1) during the period from the date of expiration of the limitation imposed by section 612 of the Treasury, Postal Service, and General Government Appropriations Act, [1989] *1990,* until the first day of the first applicable pay period that begins not less than ninety days after that date, in an amount that exceeds the rate payable for the applicable grade and step of the applicable wage schedule in accordance with such section 612; and

(2) during the period consisting of the remainder, if any, of fiscal year [1990] *1991,* and that portion of fiscal year [1991] *1992,* that precedes the normal effective date of the applicable wage survey adjustment that is to be effective in fiscal year [1991] *1992,* in an amount that exceeds, as a result of a wage survey adjustment, the rate payable under paragraph (1) of this subsection by more than the overall average percentage adjustment in the General Schedule during fiscal year [1990] *1991.*

(b) Notwithstanding section 9(b) of Public Law 92-392 or section 704(b) of Public Law 95-454, subsection (a) of this section shall apply (in such manner as the Office of Personnel Management shall prescribe) to any prevailing rate employee to whom such section 9(b) applies.

[(b)] *(c)* Notwithstanding any other provision of law, no prevailing rate employee described in subparagraph (B) or (C) of section 5342(a)(2) of title 5, United States Code, may be paid during the periods for which subsection (a) of this section is in effect at a rate that exceeds the rates that would be payable under subsection (a) were subsection (a) applicable to such employee.

[(c)] *(d)* For the purpose of this section, the rates payable to an employee who is covered by this section and who is paid from a schedule that was not in existence on September 30, [1989] *1990,* shall be determined under regulations prescribed by the Office of Personnel Management.

[(d)] *(e)* Notwithstanding any other provision of law, rates of premium pay for employees subject to this section may not be changed from the rates in effect on September 30, [1989] *1990,* except to the extent determined by the Office of Personnel Management to be consistent with the purpose of this section.

[(e)] *(f)* The provisions of this section shall apply with respect to pay for services performed by any affected employee on or after October 1, [1989] *1990.*

[(f)] *(g)* For the purpose of administering any provision of law, including section 8431 of title 5, United States Code, or any rule or regulation that provides premium pay, retirement, life insurance, or any other employee benefit, that requires any deduction or contribution, or that imposes any requirement or limitation, on the basis of a rate of salary or basic pay, the rate of salary or basic pay payable after the application of this section shall be treated as the rate of salary or basic pay.

[(g)] *(h)* Nothing in this section may be construed to permit or require the payment to any employee covered by this section at a rate in excess of the rate that would be payable were this section not in effect.

[(h)] *(i)* The Office of Personnel Management may provide for exceptions to the limitations imposed by this section if the Office determines that such exceptions are necessary to ensure the recruitment or retention of qualified employees.

SEC. [615] *611.* Funds appropriated in this or any other Act may be used to pay travel to the United States for the immediate family of employees serving abroad in cases of death or life threatening illness of said employee.

SEC. [616] *612.* (a) Notwithstanding the provisions of sections 112 and 113 of title 3, United States Code, each Executive agency detailing any personnel shall submit a report on an annual basis in each fiscal year to the Senate and House Committees on Appropriations on all employees or members of the armed services detailed to Executive agencies, listing the grade, position, and offices of each person detailed and the agency to which each such person is detailed.

(b) The provisions of this section shall not apply to Federal employees or members of the armed services detailed to or from—

(1) the Central Intelligence Agency;

(2) the National Security Agency;

(3) the Defense Intelligence Agency;

(4) the offices within the Department of Defense for the collection of specialized national foreign intelligence through reconnaissance programs;

(5) the Bureau of Intelligence and Research of the Department of State;

(6) any agency, office, or unit of the Army, Navy, Air Force, and Marine Corps, the Federal Bureau of Investigation and the Drug Enforcement Administration of the Department of Justice, the Department of the Treasury, and the Department of Energy performing intelligence functions; and

(7) the Director of Central Intelligence.

(c) The exemptions in part (b) of this section are not intended to apply to information on the use of personnel detailed to or from the intelligence agencies which is currently being supplied to the Senate and House Intelligence and Appropriations Committees by the executive branch through budget justification materials and other reports.

(d) For the purposes of this section, the term "Executive agency" has the same meaning as defined under section 105 of title 5, United States Code (except that the provisions of section 104(2) of title 5, United States Code shall not apply) and includes the White House Office, the Executive Residence, and any office, council, or organizational unit of the Executive Office of the President.

SEC. [621] *613.* None of the funds appropriated by this or any other Act may be expended by any Federal agency to procure any product or service that is subject to the provisions of Public Law 89-306 and that will be available under the procurement by the Administrator of General Services known as "FTS2000" unless—

(1) such product or service is procured by the Administrator of General Services as part of the procurement known as "FTS2000"; or

(2) that agency establishes to the satisfaction of the Administrator of General Services that—

(A) the agency's requirements for such procurement are unique and cannot be satisfied by property and service procured by the Administrator of General Services as part of the procurement known as "FTS2000"; and

(B) the agency procurement, pursuant to such delegation, would be cost-effective and would not adversely affect the cost-effectiveness of the FTS2000 procurement.

SEC. [622 (a)] *614.* No department, agency, or instrumentality of the United States receiving appropriated funds under this Act for fiscal year [1990] *1991,* or under any other Act appropriating funds for fiscal year [1990] *1991,* shall obligate or expend any such funds, unless such department, agency, or instrumentality has in place, and will continue to administer in good faith, a written policy designed to ensure that all of its workplaces are free from the illegal use, possession, or distribution of controlled substances (as defined in the Controlled Substances Act) by the officers and employees of such department, agency, or instrumentality.

SEC. [623] *615.* (a) No amount of any grant made by a Federal agency shall be used to finance the acquisition of goods or services (including construction services) unless the recipient of the grant agrees, as a condition for the receipt of such grant, to—

(1) announce in any solicitation for offers to procure such goods or services (including construction services) the amount of Federal funds that will be used to finance the acquisition for which such offers are being solicited; and

(2) express the amount announced pursuant to paragraph (1) as a percentage of the total costs of the planned acquisition.

(b) The requirements of subsection (a) shall not apply to a procurement for goods or services (including construction services) that has an aggregate value of less than $500,000.

SEC. [624] *616.* Notwithstanding section 1346 of title 31, United States Code, or section [608 of Public Law 100-440] *607 of this Act,* funds made available for fiscal year [1990] *1991* by this or any other Act shall be available for the interagency funding of national security and emergency preparedness telecommunications initiatives which benefit multiple Federal departments, agencies, or entities, as provided by Executive Order Numbered 12472 (April 3, 1984).

SEC. 617. Notwithstanding any other provision of law, beginning in fiscal year 1991 and thereafter, the Government of the District of Columbia shall bill directly on a quarterly basis and in advance,

individual establishments of the Judicial, Legislative, and Executive branches of the Federal Government for the water and sewer services that they receive in buildings owned by such establishments, pursuant to sections 106 and 212 of the District of Columbia Public Works Act of 1954. From funds available to such Federal establishments, each establishment shall pay quarterly and in advance to "Federal Payment for Water and Sewer Services" the amount billed by the District Government for water and sewer services to be furnished: Provided, That the amounts paid to "Federal Payment for Water and Sewer Services" shall be paid quarterly and in advance to the District of Columbia for such services, pursuant to sections 106 and 212 of the Act: Provided further, That after the end of each quarter, the District Government shall adjust its individual billings promptly to reflect actual usage of services. (Treasury, Postal Service and General Government Appropriations Act, 1990.)

DEPARTMENT OF AGRICULTURE

OFFICE OF THE SECRETARY

Federal Funds

General and special funds:

OFFICE OF THE SECRETARY

For necessary expenses of the Office of the Secretary of Agriculture, and not to exceed [$50,000] *$75,000* for employment under 5 U.S.C. 3109, [$1,789,000] *$7,786,000: Provided,* That not to exceed [$8,000] *$11,000* of this amount shall be available for official reception and representation expenses, not otherwise provided for, as determined by the Secretary.

[FARM AND EXPORT PROGRAMS]

[For development of a plan by the Secretary for returning the use of the Commodity Credit Corporation to its primary function which was to buy and sell competitively to enable the farmer to offset high American costs and to maintain his fair share of world markets; and to restore the use of section 32 (30 per centum of customs receipts) as authorized by law, the use of which is presently suspended, to enable the farmer to secure his income from the user of his products rather than the U.S. Treasury and to enable the American farmer to regain and retain, by competitive sales, our normal share of world markets, $400,000.]

[COMPILATION OF METHODS USED BY FOREIGN COUNTRIES TO PROTECT THEIR DOMESTIC AGRICULTURE]

[To enable the Secretary of Agriculture to investigate and compile a listing of the laws and practices used by foreign countries to protect their domestic agriculture from foreign competition and to expand their foreign markets in order to assist the Department in regaining and retaining our fair share of world markets, $400,000.]

[OFFICE OF THE DEPUTY SECRETARY]

[For necessary expenses of the Office of the Deputy Secretary of Agriculture, including not to exceed $25,000 for employment under 5 U.S.C. 3109, $397,000: *Provided,* That not to exceed $3,000 of this amount shall be available for official reception and representation expenses, not otherwise provided for, as determined by the Deputy Secretary.]

[OFFICE OF THE ASSISTANT SECRETARY FOR ADMINISTRATION]

[For necessary expenses of the Office of the Assistant Secretary for Administration to carry out the programs funded in this Act, $470,000.]

[OFFICE OF THE ASSISTANT SECRETARY FOR GOVERNMENTAL AND PUBLIC AFFAIRS]

[For necessary expenses of the Office of the Assistant Secretary for Governmental and Public Affairs to carry out the programs funded in this Act, $414,000.]

[OFFICE OF THE ASSISTANT SECRETARY FOR ECONOMICS]

[For necessary expenses of the Office of the Assistant Secretary for Economics to carry out the programs funded in this Act, $454,000.]

[OFFICE OF THE ASSISTANT SECRETARY FOR SCIENCE AND EDUCATION]

[For necessary salaries and expenses of the Office of the Assistant Secretary for Science and Education to administer the laws enacted by the Congress for the Agricultural Research Service, Cooperative State Research Service, Extension Service, and National Agricultural Library, $438,000.]

[OFFICE OF THE ASSISTANT SECRETARY FOR MARKETING AND INSPECTION SERVICES]

[For necessary salaries and expenses of the Office of the Assistant Secretary for Marketing and Inspection Services to administer programs under the laws enacted by the Congress for the Animal and Plant Health Inspection Service, Food Safety and Inspection Service, Federal Grain Inspection Service, Agricultural Cooperative Service, Agricultural Marketing Service (including Office of Transportation) and Packers and Stockyards Administration, $427,000.]

[OFFICE OF THE UNDER SECRETARY FOR INTERNATIONAL AFFAIRS AND COMMODITY PROGRAMS]

[For necessary salaries and expenses of the Office of the Under Secretary for International Affairs and Commodity Programs to administer the laws enacted by Congress for the Agricultural Stabilization and Conservation Service, Office of International Cooperation and Development, Foreign Agricultural Service, and the Commodity Credit Corporation, $419,000.]

[OFFICE OF THE UNDER SECRETARY FOR SMALL COMMUNITY AND RURAL DEVELOPMENT]

[For necessary salaries and expenses of the Office of the Under Secretary for Small Community and Rural Development to administer programs under the laws enacted by the Congress for the Farmers Home Administration, Rural Electrification Administration, Federal Crop Insurance Corporation, and rural development activities of the Department of Agriculture, $424,000.]

[OFFICE OF THE ASSISTANT SECRETARY FOR FOOD AND CONSUMER SERVICES]

[For necessary salaries and expenses of the Office of the Assistant Secretary for Food and Consumer Services to administer the laws enacted by the Congress for the Food and Nutrition Service and the Human Nutrition Information Service, $412,000.]

[OFFICE OF THE ASSISTANT SECRETARY FOR NATURAL RESOURCES AND ENVIRONMENT]

[For necessary salaries and expenses of the Office of the Assistant Secretary for Natural Resources and Environment to administer the laws enacted by the Congress for the Forest Service and the Soil Conservation Service, $445,000.] *(7 U.S.C. 2201–2202; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12–0115–0–1–352		1989 actual	1990 est.	1991 est.
	Program by activities:			
	Direct program:			
00.01	Office of the Secretary	1,663	1,718	1,943
00.02	Farm and export plan	.....	395	.....
00.03	Investigation of foreign practices	.....	395	.....
00.04	Office of the Deputy Secretary	351	392	477
00.05	Administration	437	465	544
00.06	Governmental and public affairs/Congressional relations	387	945	1,095
00.07	Economics	411	449	529
00.08	Science and education	384	433	512
00.09	Marketing and inspection service	365	422	497
00.10	International affairs and commodity programs	405	414	506
00.11	Small community and rural development	302	419	660
00.12	Natural resources and environment	.....	440	538
00.13	Food and consumer services	296	407	485
00.14	Assistant to the Secretary for Special Services	137	.....	.....
00.15	Assistant to the Secretary for Natural Resources and Environment	231	.....	.....
00.91	Total direct program	5,369	7,294	7,786
01.01	Reimbursable program	1,562	989	1,061
10.00	Total obligations	6,931	8,283	8,847
	Financing:			
11.00	Offsetting collections from: Federal funds	−1,562	−989	−1,061
25.00	Unobligated balance lapsing	584	.....	.....
39.00	**Budget authority**	**5,953**	**7,294**	**7,786**
	Budget authority:			
40.00	Appropriation	5,953	6,889	7,786
40.00	Reduction pursuant to P.L. 99-177	.....	−87	.....
41.00	Transferred to other accounts	.....	−50	.....

General and special funds—Continued

[OFFICE OF THE ASSISTANT SECRETARY FOR NATURAL RESOURCES AND ENVIRONMENT]—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code 12-0115-0-1-352		1989 actual	1990 est.	1991 est.
42.00	Transferred from other accounts		542	
43.00	**Appropriation (adjusted)**	**5,953**	**7,294**	**7,786**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	5,369	7,294	7,786
72.40	Obligated balance, start of year	324	17	76
74.40	Obligated balance, end of year	−17	−76	−93
77.00	Adjustments in expired accounts	−130		
90.00	Outlays	5,546	7,235	7,769

The Office of the Secretary covers the overall planning, coordination, and administration of the Department's programs. This includes the Secretary, Deputy Secretary, Under Secretaries, Assistant Secretaries, and their immediate staffs, who provide top policy guidance for the Department; maintain relationships with agricultural organizations and others in the development of farm programs; and provide liaison with the Executive Office of the President and Members of Congress on all matters pertaining to agricultural policy.

In 1990 the Congressional Relations function was transferred into the Office of the Secretary. That function replaces the Governmental and Public Affairs office within the Office of the Secretary. Also in 1990 the press function was transferred from the immediate Office of the Secretary into the Office of Public Affairs.

As in past years, the Administration has requested combining the individual appropriations for each major policy office into one appropriation. This will enable the Secretary to more effectively manage his own staff resources.

Object Classification (in thousands of dollars)

Identification code 12-0115-0-1-352		1989 actual	1990 est.	1991 est.
	Direct obligations:			
	Personnel compensation:			
11.1	Full-time permanent	3,092	4,525	5,406
11.5	Other personnel compensation	40	40	40
11.9	Total personnel compensation	3,132	4,565	5,446
12.1	Civilian personnel benefits	639	936	1,094
21.0	Travel and transportation of persons	161	108	131
22.0	Transportation of things	18	1	1
23.3	Communications, utilities, and miscellaneous charges	453	446	407
24.0	Printing and reproduction	264	129	146
25.0	Other services	416	997	427
26.0	Supplies and materials	185	100	114
31.0	Equipment	101	12	20
99.0	Subtotal, direct obligations	5,369	7,294	7,786
99.0	Reimbursable obligations	1,562	989	1,061
99.9	Total obligations	6,931	8,283	8,847

Personnel Summary

Direct			
Total number of permanent positions	59	82	82
Total compensable workyears:			
Full-time equivalent employment	69	82	84
Full-time equivalent of overtime and holiday hours	1	4	4
Reimbursable:			
Total number of permanent positions	11	11	11
Total compensable workyears: Full-time equivalent employment	11	11	11

Trust Funds

GIFTS AND BEQUESTS

Program and Financing (in thousands of dollars)

Identification code 12-8203-0-7-352		1989 actual	1990 est.	1991 est.
	Program by activities:			
10.00	Total obligations	2,269	2,632	2,501
	Financing:			
21.40	Unobligated balance available, start of year	−354	−180	−181
24.40	Unobligated balance available, end of year	180	181	180
60.00	**Budget authority (appropriation)** (permanent, indefinite)	**2,095**	**2,633**	**2,500**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	2,269	2,632	2,501
72.40	Obligated balance, start of year	1,394	280	280
74.40	Obligated balance, end of year	−280	−280	−280
90.00	Outlays	3,382	2,632	2,501

The Secretary is authorized to accept and administer gifts and bequests of real and personal property to facilitate the work of the Department. Property and the proceeds thereof are used in accordance with the terms of the gift or bequest (7 U.S.C. 2269). Funding in 1989 and 1990 represents donations for the purchase of land in the Lake Tahoe area.

Object Classification (in thousands of dollars)

Identification code 12-8203-0-7-352		1989 actual	1990 est.	1991 est.
21.0	Travel and transportation of persons	1	5	5
25.0	Other services	48	60	60
26.0	Supplies and materials	20	40	40
32.0	Lands and structures	2,200	2,527	2,396
99.9	Total obligations	2,269	2,632	2,501

DEPARTMENTAL ADMINISTRATION

Federal Funds

General and special funds:

DEPARTMENTAL ADMINISTRATION

(INCLUDING TRANSFERS OF FUNDS)

For Personnel, Finance and Management, Operations, Information Resources Management, Advocacy and Enterprise, and Administrative Law Judges and Judicial Officer, [$22,020,000] *$23,305,000;* and in addition, for payment of the USDA share of the National Communications System, [$2,000] *$50,000;* making a total of [$22,022,000] *$23,355,000* for Departmental Administration to provide for necessary expenses for management support services to offices of the Department of Agriculture and for general administration and emergency preparedness of the Department of Agriculture, repairs and alterations, and other miscellaneous supplies and expenses not otherwise provided for and necessary for the practical and efficient work of the Department of Agriculture, including employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), of which not to exceed $10,000 is for employment under 5 U.S.C. 3109: *Provided,* That this appropriation shall be reimbursed from applicable appropriations in this Act for travel expenses incident to the holding of hearings as required by 5 U.S.C. 551-558. *(7 U.S.C. 2201, 2202, 2231, 2235; 42 U.S.C. 2000d; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-0120-0-1-352		1989 actual	1990 est.	1991 est.
	Program by activities:			
	Direct program:			
00.01	Budget and program analysis	4,196		
00.02	Personnel	5,872	6,032	6,517
00.03	Finance and management	3,650	3,921	4,092

00.04	Operations	2,676	2,728	2,956
00.05	Information resources management	4,490	4,901	5,027
00.06	Advocacy and enterprise	3,054	3,113	3,351
00.07	Administrative law judges and judicial officer	1,027	1,325	1,361
00.08	National communications system	116	2	50
00.91	Total direct program	25,081	22,022	23,355
01.01	Reimbursable program	7,291	4,014	4,272
10.00	Total obligations	32,372	26,036	27,627
	Financing:			
11.00	Offsetting collections from: Federal funds	−7,291	−4,014	−4,272
25.00	Unobligated balance lapsing	841		
40.00	**Budget authority (appropriation)**	**25,922**	**22,022**	**23,355**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	25,081	22,022	23,355
72.40	Obligated balance, start of year	8,404	6,720	6,157
73.40	Obligated balance transferred, net		−674	
74.40	Obligated balance, end of year	−6,720	−6,157	−6,590
77.00	Adjustments in expired accounts	−1,608		
90.00	Outlays	25,156	21,911	22,922

Personnel.—This activity provides general liaison, direction, leadership coordination and monitoring of the personnel management program in the Department. Department policies and procedures relating to all personnel functions are promulgated, and operational services are provided to the Office of the Secretary, Office of the General Counsel, Office of Public Affairs, Office of Budget and Program Analysis, and those staff offices under Departmental Administration reporting to the Assistant Secretary for Administration.

Finance and management.—This activity provides Departmental leadership, development, and evaluation of programs in finance, accounting, Federal assistance, occupational safety and health, productivity improvement, management improvement, audit resolution and follow up activities, and for the management and operation of the National Finance Center. The Director serves as the Department's chief financial officer, management improvement officer, and comptroller of the Working Capital Fund. Finance and Management also provides budget, accounting, and fiscal services for the Departmental staff offices, Office of the General Counsel, Office of Public Affairs, and the Office of the Secretary.

Operations.—This activity provides staff and support services in the management of real and personal property, procurement, contracts, transportation, supplies, motor vehicles and internal energy conservation to the USDA agencies, including those in the Washington, D.C., complex.

Information resources management.—This activity designs, implements, and revises systems, processes, work methods and techniques to improve the management of information resources and the operational effectiveness of USDA. The Director serves as the Department's clearance officer for statistical reporting and information collection. This activity also provides telecommunications and ADP services to USDA agencies and staff offices, including the operation of computer centers in Fort Collins, Colorado and Kansas City, Missouri.

Advocacy and enterprise.—This activity provides leadership, direction and coordination for the Department's programs for civil rights, which include program delivery, compliance and equal employment opportunity, and for efforts to further participation of minority colleges and universities in Departmental programs. It provides oversight of all procurement activities to assure maximum participation of small and disadvantaged business in the process and directs and monitors agency compliance in promoting full and open competition in procurement.

Administrative law judges and judicial officer.—The administrative law judges hold hearings on new regulations and orders and on disciplinary complaints filed by the Department or on some petitions filed by private parties. Final administrative decisions in regulatory proceedings are rendered by the Judicial Officer.

National communications system.—This item provides funding for USDA's proportional share of the communications system being developed as part of the National Security and Emergency Preparedness Program. Participation in the NCS is required under National Security Directive 201 of December 1985.

Budget and program analysis.—Beginning in 1990, the Office of Budget and Program Analysis will be shown as a separate account within the Departmental Administration bureau.

Object Classification (in thousands of dollars)

Identification code 12-0120-0-1-352		1989 actual	1990 est.	1991 est.
	Direct obligations:			
	Personnel compensation:			
11.1	Full-time permanent	17,216	15,958	16,325
11.3	Other than full-time permanent	273	280	284
11.5	Other personnel compensation	459	350	350
11.9	Total personnel compensation	17,948	16,588	16,959
12.1	Civilian personnel benefits	2,364	2,028	2,069
13.0	Benefits for former personnel	10	13	14
21.0	Travel and transportation of persons	453	365	437
22.0	Transportation of things	8	7	7
23.2	Rental payments to others	6		
23.3	Communications, utilities, and miscellaneous charges	1,021	888	980
24.0	Printing and reproduction	332	216	280
25.0	Other services	1,953	1,625	1,998
26.0	Supplies and materials	403	133	313
31.0	Equipment	483	59	197
41.0	Grants, subsidies, and contributions	100	100	101
99.0	Subtotal, direct obligations	25,081	22,022	23,355
99.0	Reimbursable obligations	7,291	4,014	4,272
99.9	Total obligations	32,372	26,036	27,627

Personnel Summary

Direct			
Total number of permanent positions	420	383	388
Total compensable workyears:			
Full-time equivalent employment	441	392	394
Full-time equivalent of overtime and holiday hours	2	1	1
Reimbursable:			
Total number of permanent positions	73	75	75
Total compensable workyears: Full-time equivalent employment	73	75	75

Hazardous Waste Management

(including transfers of funds)

For necessary expenses of the Department of Agriculture, except for expenses of the Commodity Credit Corporation, to comply with the requirement of section 107g of the Comprehensive Environmental Response, Compensation, and Liability Act, as amended, 42 U.S.C. 9607g, and section 6001 of the Resource Conservation and Recovery Act, as amended, 42 U.S.C. 6961, [$20,000,000] *$29,586,000,* to remain available until expended: *Provided,* That appropriations and funds available herein to the Department of Agriculture for hazardous waste management may be transferred to any agency of the Department for its use in meeting all requirements pursuant to the above Acts on Federal and non-Federal lands. *(42 U.S.C. 6961, et seq., 42 U.S.C. 9601, et seq.; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-0500-0-1-304		1989 actual	1990 est.	1991 est.
	Program by activities:			
10.00	Total obligations	3,467	19,927	29,586
	Financing:			
21.40	Unobligated balance available, start of year	−1,256	−2,789	−2,789

General and special funds—Continued

HAZARDOUS WASTE MANAGEMENT—Continued

(INCLUDING TRANSFERS OF FUNDS)—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code 12-0500-0-1-304		1989 actual	1990 est.	1991 est.
24.40	Unobligated balance available, end of year	2,789	2,789	2,789
39.00	**Budget authority**	**5,000**	**19,927**	**29,586**
	Budget authority:			
40.00	Appropriation	5,000	20,000	29,586
40.00	Reduction pursuant to P.L. 99-177		−73	
43.00	**Appropriation (adjusted)**	**5,000**	**19,927**	**29,586**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	3,467	19,927	29,586
72.40	Obligated balance, start of year	37	2,310	9,079
74.40	Obligated balance, end of year	−2,310	−9,079	−12,530
90.00	Outlays	1,194	13,158	26,135

Under the Comprehensive Environmental Response, Compensation, and Liability Act and the Resource Conservation and Recovery Act, the Department has the responsibility to meet the same standards for storage and disposition of hazardous wastes as private businesses. Since the Department may have substantial commitments under these Acts, a central fund has been established so that resources may be allocated to the Department's agencies. Allocations will be made according to objective criteria.

Object Classification (in thousands of dollars)

Identification code 12-0500-0-1-304		1989 actual	1990 est.	1991 est.
21.0	Travel and transportation of persons	29		
22.0	Transportation of things	32		
24.0	Printing and reproduction	1		
25.0	Other services	3,040	19,927	29,586
26.0	Supplies and materials	35		
31.0	Equipment	44		
32.0	Land and structures	287		
43.0	Interest and dividends	1		
99.9	Total obligations	3,467	19,927	29,586

OFFICE OF BUDGET AND PROGRAM ANALYSIS

For necessary expenses of the Office of Budget and Program Analysis, including employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), of which not to exceed $5,000 is for employment under 5 U.S.C. 3109, [$4,554,000] *$4,971,000. (7 U.S.C. 2201, 2202; 42 U.S.C. 2000d; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-0503-0-1-352		1989 actual	1990 est.	1991 est.
	Program by activities:			
00.01	Direct program		4,522	4,971
01.01	Reimbursable program		4	
10.00	Total obligations		4,526	4,971
	Financing:			
11.00	Offsetting collections from: Federal funds		−4	
39.00	**Budget authority**		4,522	4,971
	Budget authority:			
40.00	Appropriation		4,554	4,971
40.00	Reduction pursuant to P.L. 99-177		−32	
43.00	**Appropriation (adjusted)**		4,522	4,971
	Relation of obligations to outlays:			
71.00	Obligations incurred, net		4,522	4,971
72.40	Obligated balance, start of year			674
73.40	Obligated balance transferred, net		674	
74.40	Obligated balance, end of year		−674	−700
90.00	Outlays		4,522	4,945

The Office of Budget and Program Analysis provides overall direction and administration of the Department's budgetary functions including development, presentation, and execution of the budget; review of program and legislative proposals for program and budget implications; and analysis of program issues and alternatives and preparation of summaries of pertinent data to aid Departmental policy officials and agency program managers in the decision-making process.

Object Classification (in thousands of dollars)

Identification code 12-0503-0-1-352		1989 actual	1990 est.	1991 est.
	Direct obligations:			
	Personnel compensation:			
11.1	Full-time permanent		3,609	3,698
11.5	Other personnel compensation		90	94
11.9	Total personnel compensation		3,699	3,792
12.1	Civilian personnel benefits		505	553
13.0	Benefits for former personnel		3	4
21.0	Travel and transportation of persons		21	27
23.3	Communications, utilities, and miscellaneous charges		66	96
24.0	Printing and reproduction		57	74
25.0	Other services		78	164
26.0	Supplies and materials		34	86
31.0	Equipment		59	175
99.0	Subtotal, direct obligations		4,522	4,971
99.0	Reimbursable obligations		4	
99.9	Total obligations		4,526	4,971

Personnel Summary

Total number of full-time permanent positions		78	78
Total compensable workyears:			
Full-time equivalent employment		78	78
Full-time equivalent of overtime and holiday hours		1	1

RENTAL PAYMENTS (USDA)

(INCLUDING TRANSFERS OF FUNDS)

For payment of space rental and related costs pursuant to Public Law 92-313 for programs and activities of the Department of Agriculture which are included in this Act, [$49,467,000] *$49,305,000,* of which $3,000,000 shall be retained by the Department of Agriculture for non-recurring repairs as determined by the Department of Agriculture: *Provided,* That in the event an agency within the Department of Agriculture should require modification of space needs, the Secretary of Agriculture may transfer a share of that agency's appropriation made available by this Act to this appropriation, or may transfer a share of this appropriation to that agency's appropriation, but such transfers shall not exceed 10 per centum of the funds made available for space rental and related costs to or from this account.

BUILDING OPERATIONS AND MAINTENANCE

For the operation, maintenance, and repair of Agriculture buildings pursuant to the delegation of authority from the Administrator of General Services authorized by 40 U.S.C. 486, [$23,033,000] *$25,093,000. (7 U.S.C. 2201, 2202, 2208; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-0117-0-1-352		1989 actual	1990 est.	1991 est.
	Program by activities:			
	Direct program:			
00.01	Rental payments to GSA: Non-recurring repairs	49,240	49,037	49,305

00.02	Building operations and maintenance	19,871	22,990	25,093
00.91	Total direct program	69,111	72,027	74,398
01.01	Reimbursable program	2,800	1,786	1,786
10.00	Total obligations	71,911	73,813	76,184
	Financing:			
11.00	Offsetting collections from: Federal funds	−2,800	−1,786	−1,786
25.00	Unobligated balance lapsing	1,550		
39.00	**Budget authority**	**70,661**	**72,027**	**74,398**
	Budget authority:			
40.00	Appropriation	71,956	72,500	74,398
40.00	Reduction pursuant to P.L. 99-177		−203	
41.00	Transferred to other accounts	−1,295	−270	
43.00	**Appropriation (adjusted)**	**70,661**	**72,027**	**74,398**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	69,111	72,027	74,398
72.40	Obligated balance, start of year	9,817	12,483	11,948
74.40	Obligated balance, end of year	−12,483	−11,948	−12,452
77.00	Adjustments in expired accounts	−825		
90.00	Outlays	65,620	72,562	73,894
	Distribution of budget authority by account:			
	Rental payments	49,364	49,037	49,305
	Building operations and maintenance	21,297	22,990	25,093
	Distribution of outlays by account:			
	Rental payments	47,841	49,307	49,305
	Building operations and maintenance	17,779	23,255	24,589

This account finances the General Services Administration's fees for rental of space and related services. The appropriation covers all fees for all regular appropriated accounts within the Department of Agriculture with the exception of the Forest Service. This account also finances the operation and maintenance of seven buildings in the Headquarters area.

Object Classification (in thousands of dollars)

Identification code 12–0117–0–1–352		1989 actual	1990 est.	1991 est.
	Direct obligations:			
	Personnel compensation:			
11.1	Full-time permanent	2,383	2,503	2,605
11.5	Other personnel compensation	194	220	220
11.9	Total personnel compensation	2,577	2,723	2,825
12.1	Civilian personnel benefits	382	302	317
13.0	Benefits for former personnel	1	1	1
21.0	Travel and transportation of persons	11	10	15
22.0	Transportation of things	2	4	4
23.1	Rental payments to GSA	46,363	46,037	46,305
23.3	Communications, utilities, and miscellaneous charges	3,553	4,500	5,149
24.0	Printing and reproduction	13	19	20
25.0	Other services	15,185	17,778	19,088
26.0	Supplies and materials	416	223	230
31.0	Equipment	345	164	169
32.0	Land and structures	262	261	270
43.0	Interest and dividends	1	5	5
99.0	Subtotal, direct obligations	69,111	72,027	74,398
99.0	Reimbursable obligations	2,800	1,786	1,786
99.9	Total obligations	71,911	73,813	76,184

Personnel Summary

Total number of full-time permanent positions	68	74	74
Total compensable workyears:			
Full-time equivalent employment	68	71	71
Full-time equivalent of overtime and holiday hours	4	5	5

ADVISORY COMMITTEES (USDA)

For necessary expenses for activities of Advisory Committees of the Department of Agriculture which are included in this Act, [$1,494,000] *$1,407,000: Provided,* That no other funds appropriated to the Department of Agriculture in this Act shall be available to the Department of Agriculture for support of activities of Advisory Committees. *(7 U.S.C. 2233; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12–0118–0–1–352		1989 actual	1990 est.	1991 est.
	Program by activities:			
	Direct program:			
00.01	USDA advisory committees	1,232	1,494	1,407
00.02	National Commission on Agricultural and Rural Development		100	
00.91	Total direct program	1,232	1,594	1,407
01.01	Reimbursable program	6		
10.00	Total obligations	1,238	1,594	1,407
	Financing:			
11.00	Offsetting collections from: Federal funds	−6		
21.40	Unobligated balance available, start of year	−100	−104	
24.40	Unobligated balance available, end of year	104		
25.00	Unobligated balance lapsing	259	4	
40.00	**Budget authority (appropriation)**	**1,494**	**1,494**	**1,407**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	1,232	1,594	1,407
72.40	Obligated balance, start of year	346	494	594
74.40	Obligated balance, end of year	−494	−594	−480
77.00	Adjustments in expired accounts	471		
90.00	Outlays	1,555	1,494	1,521

The Federal Advisory Committee Act (Public Law 92-463) was passed in 1972 to recognize a means by which committees and similar groups provide expert advice to officers of the Federal Government. This account provides for direction and financial support of all authorized Department of Agriculture advisory committee activities other than those included in the Forest Service or financed by other than appropriated funds.

Object Classification (in thousands of dollars)

Identification code 12–0118–0–1–352		1989 actual	1990 est.	1991 est.
	Direct obligations:			
11.1	Personnel compensation: Full-time permanent	434	536	529
12.1	Civilian personnel benefits	69	66	65
21.0	Travel and transportation of persons	489	643	586
22.0	Transportation of things	1	1	1
23.3	Communications, utilities, and miscellaneous charges	12	11	11
24.0	Printing and reproduction	11	31	30
25.0	Other services	150	269	160
26.0	Supplies and materials	24	30	19
31.0	Equipment	2	7	6
41.0	Grants, subsidies, and contributions	40		
99.0	Subtotal, direct obligations	1,232	1,594	1,407
99.0	Reimbursable obligations	6		
99.9	Total obligations	1,238	1,594	1,407

Personnel Summary

Total compensable workyears: Full-time equivalent employment	14	14	14

Note.—Represents employees detailed from other agencies.

Intragovernmental funds:

WORKING CAPITAL FUND

To increase the Government's equity in this fund and to provide for the purchase of automated data processing, data communication, and other related equipment necessary for the provision of Departmental centralized services to the agencies, $3,750,000. (7 U.S.C. 2235.)

Intragovernmental funds—Continued

WORKING CAPITAL FUND—Continued

Program and Financing (in thousands of dollars)

Identification code 12-4609-0-4-352		1989 actual	1990 est.	1991 est.
	Program by activities:			
	Operating expenses:			
00.01	Supply and other central services	13,091	13,821	14,424
00.02	Video and other visual information services	3,616	3,635	3,729
00.03	National Finance Center	66,362	71,466	76,340
00.04	ADP systems	48,106	48,117	47,062
00.91	Total operating expenses	131,175	137,039	141,555
	Purchase of equipment:			
01.01	Supply and other central services	2,175	1,965	1,170
01.02	Video and other visual information services	596	247	235
01.03	National Finance Center	6,010	7,699	7,128
01.04	ADP systems	7,261	5,211	6,490
01.91	Total purchase of equipment	16,042	15,124	15,023
10.00	Total obligations	147,217	152,163	156,578
	Financing:			
	Offsetting collections from:			
11.00	Federal funds	−135,210	−151,863	−152,528
14.00	Non-Federal sources	−300	−300	−300
17.00	Recovery of prior year obligations	−12,027	.....	.....
21.90	Unobligated balance available, start of year: Fund balance	−4,444	−9,472	−9,472
24.90	Unobligated balance available, end of year: Fund balance	9,472	9,472	9,472
40.00	**Budget authority (appropriation)**	**4,708**	.....	**3,750**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	11,707	.....	3,750
72.90	Obligated balance, start of year: Fund balance	11,476	6,540	5,539
74.90	Obligated balance, end of year: Fund balance	−6,540	−5,539	−5,539
77.00	Adjustments in expired accounts	64	.....	.....
78.00	Adjustments in unexpired accounts	−12,027	.....	.....
90.00	Outlays	4,680	1,001	3,750

This fund finances by advances or reimbursements certain central services in the Department of Agriculture, including duplicating and other visual information services, art and graphics, video services, supply, centralized accounting systems, centralized automated data processing systems for payroll, personnel, and related services, voucher payments services, and ADP systems. The capital consists of $400 thousand appropriated (7 U.S.C. 2235), and accumulated earnings of $2,388 thousand as of September 30, 1989. Earnings are kept at a low level through adjustments in rates charged for services to maintain as nearly as possible the nonprofit nature of the fund. The 1991 budget includes an appropriation request of $3.75 million for the acquisition of computer equipment.

Object Classification (in thousands of dollars)

Identification code 12-4609-0-4-352		1989 actual	1990 est.	1991 est.
	Personnel compensation:			
11.1	Full-time permanent	40,852	41,995	44,426
11.3	Other than full-time permanent	3,281	4,994	3,927
11.5	Other personnel compensation	2,511	2,267	2,329
11.9	Total personnel compensation	46,644	49,256	50,682
12.1	Civilian personnel benefits	6,553	7,039	7,273
13.0	Benefits for former personnel	94	110	112
21.0	Travel and transportation of persons	1,066	1,206	1,153
22.0	Transportation of things	307	369	328
23.1	Rental payments to GSA	2,132	3,364	2,798
23.2	Rental payments to others	1,289	1,373	1,436
23.3	Communications, utilities, and miscellaneous charges	25,969	28,956	29,878
24.0	Printing and reproduction	879	944	942
25.0	Other services	39,665	36,810	39,618
26.0	Supplies and materials	6,138	7,141	6,899
31.0	Equipment	16,466	15,594	15,458
43.0	Interest and dividends	15	1	1
99.9	Total obligations	147,217	152,163	156,578

Personnel Summary

	1989 actual	1990 est.	1991 est.
Total number of full-time permanent positions	1,508	1,675	1,671
Total compensable workyears:			
Full-time equivalent employment	1,586	1,665	1,675
Full-time equivalent of overtime and holiday hours	63	66	67

OFFICE OF [GOVERNMENTAL AND] PUBLIC AFFAIRS

Federal Funds

General and special funds:

OFFICE OF PUBLIC AFFAIRS

For necessary expenses to carry on services relating to the coordination of programs involving public affairs, and for the dissemination of agricultural information and the coordination of information, work and programs authorized by Congress in the Department, [$7,964,000] *$8,442,000* including employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), of which not to exceed $10,000 shall be available for employment under 5 U.S.C. 3109, and not to exceed $2,000,000, may be used for farmers' bulletins and not fewer than two hundred thirty-two thousand two hundred and fifty copies for the use of the Senate and House of Representatives of part 2 of the annual report of the Secretary (known as the Yearbook of Agriculture) as authorized by 44 U.S.C. 1301: *Provided,* That in the preparation of motion pictures or exhibits by the Department, this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225).

[CONGRESSIONAL RELATIONS]

[For necessary expenses for liaison with the Congress on legislative matters, $542,000.]

[INTERGOVERNMENTAL AFFAIRS]

For necessary expenses for programs involving intergovernmental affairs and liaison within the executive branch, [$479,000] *$440,000. (7 U.S.C. 2201, 2202, 2231, 2235; 42 U.S.C. 2000d; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-0130-0-1-352		1989 actual	1990 est.	1991 est.
	Program by activities:			
	Direct program:			
00.01	Public affairs	7,690	8,072	8,442
00.02	Congressional relations	462	.....	.....
00.03	Intergovernmental affairs	420	421	440
00.91	Total direct program	8,572	8,493	8,882
01.01	Reimbursable program	1,122	634	659
10.00	Total obligations	9,694	9,127	9,541
	Financing:			
	Offsetting collections from:			
11.00	Federal funds	−1,113	−625	−650
14.00	Non-Federal sources	−9	−9	−9
25.00	Unobligated balance lapsing	287	.....	.....
39.00	**Budget authority**	**8,859**	**8,493**	**8,882**
	Budget authority:			
40.00	Appropriation	8,859	8,985	8,882
41.00	Transferred to other accounts	.....	−542	.....
42.00	Transferred from other accounts	.....	50	.....
43.00	**Appropriation (adjusted)**	**8,859**	**8,493**	**8,882**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	8,572	8,493	8,882
72.40	Obligated balance, start of year	2,085	2,765	2,765
74.40	Obligated balance, end of year	−2,765	−2,765	−2,765
77.00	Adjustments in expired accounts	127	.....	.....
90.00	Outlays	8,019	8,493	8,882

Public affairs.—This activity provides general direction, leadership, and coordination of the Department's information program. The major objective is to provide a balanced and useful information program that reports on USDA's research, action, and regulatory activities using all communications media in order to enable the general public and the agricultural industry to have a better understanding of agriculture's services to farmers and to society.

At the beginning of 1990, the press function was transferred to the new Office of Public Affairs from the immediate Office of the Secretary.

Congressional relations.—This activity includes responsibility for maintaining liaison with the Congress and the White House on legislative matters of concern to the Department and for the coordination of all Congressional matters except Congressional appropriation. At the beginning of 1990, this activity was transferred to the Office of the Secretary.

Intergovernmental affairs.—This activity provides for overall direction and coordination in the development and implementation of policies and procedures applicable to the Department's intra- and intergovernmental relations.

Object Classification (in thousands of dollars)

Identification code 12–0130–0–1–352		1989 actual	1990 est.	1991 est.
	Direct obligations:			
	Personnel compensation:			
11.1	Full-time permanent	4,955	5,175	5,451
11.3	Other than full-time permanent	119	124	125
11.5	Other personnel compensation	90	61	60
11.9	Total personnel compensation	5,164	5,360	5,636
12.1	Civilian personnel benefits	649	716	732
13.0	Benefits for former personnel	11	13	14
21.0	Travel and transportation of persons	92	100	107
22.0	Transportation of things	9	8	9
23.3	Communications, utilities, and miscellaneous charges	547	574	634
24.0	Printing and reproduction	808	754	811
25.0	Other services	990	760	727
26.0	Supplies and materials	146	119	123
31.0	Equipment	156	89	89
99.0	Subtotal, direct obligations	8,572	8,493	8,882
99.0	Reimbursable obligations	1,121	634	659
99.9	Total obligations	9,694	9,127	9,541

Personnel Summary

Direct:			
Total number of permanent positions	108	119	119
Total compensable workyears:			
Full-time equivalent employment	123	125	125
Full-time equivalent of overtime and holiday hours	1	4	4
Reimbursable:			
Total number of permanent positions	2	2	2
Total compensable workyears: Full-time equivalent employment	2	2	2

OFFICE OF THE INSPECTOR GENERAL

Federal Funds

General and special funds:

OFFICE OF THE INSPECTOR GENERAL

For necessary expenses of the Office of the Inspector General, including employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), [$52,053,000] *and the Inspector General Act of 1978, as amended, $57,630,000,* including such sums as may be necessary for contracting and other arrangements with public agencies and private persons pursuant to section 6(a)(8) of the Inspector General Act of 1978, *as amended,* [(Public Law 95–452)] and including a sum not to exceed $50,000 for employment under 5 U.S.C. 3109; and including a sum not to exceed $95,000 for certain confidential operational expenses including the payment of informants, to be expended under the direction of the Inspector General pursuant to Public Law 95–452 and section 1337 of Public Law 97–98. *(7 U.S.C. 450b, 2201, 2202, 2220, 2270; Public Law 100–504; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12–0900–0–1–352		1989 actual	1990 est.	1991 est.
	Program by activities:			
00.01	Direct program	50,422	51,779	57,630
01.01	Reimbursable program	483	.....	.....
10.00	Total obligations	50,905	51,779	57,630
	Financing:			
11.00	Offsetting collections from: Federal funds	−483	.....	.....
25.00	Unobligated balance lapsing	88	.....	.....
39.00	**Budget authority**	**50,510**	**51,779**	**57,630**
	Budget authority:			
40.00	Appropriation	50,491	52,053	57,630
40.00	Reduction pursuant to P.L. 99-177	.....	−274	.....
42.00	Transferred from other accounts	19	.....	.....
43.00	**Appropriation (adjusted)**	**50,510**	**51,779**	**57,630**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	50,422	51,779	57,630
72.40	Obligated balance, start of year	5,069	4,520	4,823
74.40	Obligated balance, end of year	−4,520	−4,823	−4,823
77.00	Adjustments in expired accounts	−360	.....	.....
90.00	Outlays	50,611	51,476	57,630

The Office keeps the Secretary and Congress informed about fraud, other serious problems, mismanagement, and deficiencies in Department programs and operations, recommends corrective action, and reports on the progress made in correcting the problems. It reviews existing and proposed legislation and regulations and makes recommendations to the Secretary and Congress regarding the impact these laws have on the Department's programs and the prevention and detection of fraud and mismanagement in such programs. The Office provides policy direction and conducts, supervises, and coordinates all audits and investigations. The office supervises and coordinates other activities in the Department and between the Department and other Federal, State and local government agencies whose purposes are to: (a) promote economy and efficiency; (b) prevent and detect fraud and mismanagement; and (c) identify and prosecute people involved in fraud or mismanagement.

Object Classification (in thousands of dollars)

Identification code 12–0900–0–1–352		1989 actual	1990 est.	1991 est.
	Direct obligations:			
	Personnel compensation:			
11.1	Full-time permanent	30,184	31,080	33,193
11.3	Other than full-time permanent	402	411	433
11.5	Other personnel compensation	1,752	1,800	2,112
11.9	Total personnel compensation	32,338	33,291	35,738
12.1	Civilian personnel benefits	6,306	6,497	7,320
13.0	Benefits for former personnel	13	13	14
21.0	Travel and transportation of persons	4,293	4,371	4,945
22.0	Transportation of things	185	188	347
23.2	Rental payments to others	169	172	189
23.3	Communications, utilities, and miscellaneous charges	2,213	2,253	2,525
24.0	Printing and reproduction	82	83	100
25.0	Other services	3,473	3,547	4,006
26.0	Supplies and materials	633	645	714
31.0	Equipment	706	719	1,732
42.0	Insurance claims and indemnities	10	.....	.....
43.0	Interest and dividends	1	.....	.....
99.0	Subtotal, direct obligations	50,422	51,779	57,630
99.0	Reimbursable obligations	483	.....	.....
99.9	Total obligations	50,905	51,779	57,630

General and special funds—Continued

OFFICE OF THE INSPECTOR GENERAL—Continued

Personnel Summary

Total number of full-time permanent positions	812	840	850
Total compensable workyears:			
Full-time equivalent employment	860	860	870
Full-time equivalent of overtime and holiday hours	30	30	30

OFFICE OF THE GENERAL COUNSEL

Federal Funds

General and special funds:

OFFICE OF THE GENERAL COUNSEL

For necessary expenses of the Office of the General Counsel, [$21,828,000] *$23,517,000. (7 U.S.C. 2201; 2202, 2214a; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-2300-0-1-352		1989 actual	1990 est.	1991 est.
	Program by activities:			
00.01	Direct program	20,811	21,525	23,517
01.01	Reimbursable program	75	205	145
10.00	Total obligations	20,886	21,730	23,662
	Financing:			
11.00	Offsetting collections from: Federal funds	−75	−205	−145
25.00	Unobligated balance lapsing	25		
39.00	**Budget authority**	**20,836**	**21,525**	**23,517**
	Budget authority:			
40.00	Appropriation	20,836	21,828	23,517
40.00	Reduction pursuant to P.L. 99-177		−303	
43.00	**Appropriation (adjusted)**	**20,836**	**21,525**	**23,517**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	20,811	21,525	23,517
72.40	Obligated balance, start of year	1,993	2,612	2,612
74.40	Obligated balance, end of year	−2,612	−2,612	−2,612
77.00	Adjustments in expired accounts	−72		
90.00	Outlays	20,120	21,525	23,517

The Office of the General Counsel of the Department of Agriculture provides all legal advice, counsel, and services to the Secretary and all agencies, offices, and corporations of the Department on all aspects of their operations. It represents the Department in administrative proceedings; nonlitigation debt collection proceedings; state water rights adjudications; proceedings before the Environmental Protection Agency, Interstate Commerce Commission, Federal Maritime Administration and International Trade Commission; and, in conjunction with the Department of Justice, in judicial proceedings and litigation. All attorneys and related support personnel of the Department are under the supervision of the General Counsel.

Object Classification (in thousands of dollars)

Identification code 12-2300-0-1-352		1989 actual	1990 est.	1991 est.
	Direct obligations:			
11.1	Personnel compensation: Full-time permanent	14,889	16,058	17,408
12.1	Civilian personnel benefits	2,527	2,625	2,884
13.0	Benefits for former employees	11	11	11
21.0	Travel and transportation of persons	267	354	511
22.0	Transportation of things	23	15	39
23.3	Communications, utilities, and miscellaneous charges	924	902	1,209
24.0	Printing and reproduction	33	23	23
25.0	Other services	519	472	524
26.0	Supplies and materials	518	567	638
31.0	Equipment	1,100	498	270
99.0	Subtotal, direct obligations	20,811	21,525	23,517
99.0	Reimbursable obligations	75	205	145
99.9	Total obligations	20,886	21,730	23,662

Personnel Summary

Total number of full-time permanent positions	355	387	400
Total compensable workyears:			
Full-time equivalent employment	359	387	400
Full-time equivalent of overtime and holiday hours	1	3	3

AGRICULTURAL RESEARCH SERVICE

Federal Funds

General and special funds:

AGRICULTURAL RESEARCH SERVICE

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses to enable the Agricultural Research Service to perform agricultural research and demonstration relating to production, utilization, marketing, and distribution (not otherwise provided for), home economics or nutrition and consumer use, and for acquisition of lands by donation, exchange, or purchase at a nominal cost not to exceed $100, [$592,339,000] *$621,510,000: Provided,* That appropriations hereunder shall be available for temporary employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed $115,000 shall be available for employment under 5 U.S.C. 3109: *Provided further,* That funds appropriated herein can be used to provide financial assistance to the organizers of national and international conferences, if such conferences are in support of agency programs: *Provided further,* That appropriations hereunder shall be available for the operation and maintenance of aircraft and the purchase of not to exceed one for replacement only: *Provided further,* That uniform allowances for each uniformed employee of the Agricultural Research Service shall not be in excess of $400 annually: *Provided further,* That appropriations hereunder shall be available to conduct marketing research: *Provided further,* That appropriations hereunder shall be available pursuant to 7 U.S.C. 2250 for the construction, alteration, and repair of buildings and improvements, but unless otherwise provided the cost of constructing any one building shall not exceed $250,000, except for headhouses or greenhouses which shall each be limited to [$750,000] *$1,000,000,* and except for ten buildings to be constructed or improved at a cost not to exceed [$450,000] *$500,000* each, and the cost of altering any one building during the fiscal year shall not exceed 10 per centum of the current replacement value of the building or $250,000, whichever is greater: *Provided further,* That the limitations on alterations contained in this Act shall not apply to modernization or replacement of existing facilities at Beltsville, Maryland: *Provided further,* That the foregoing limitations shall not apply to replacement of buildings needed to carry out the Act of April 24, 1948 (21 U.S.C. 113a): [*Provided further,* That the foregoing limitations on purchase of land shall not apply to the purchase of land at Corvallis, Oregon; Weslaco, Texas; and Kimberly, Idaho:] *Provided further,* That not to exceed $190,000 of this appropriation may be transferred to and merged with the appropriation for the Office of the Assistant Secretary for Science and Education for the scientific review of international issues involving agricultural chemicals and food additives.

Special fund: To provide for additional labor, subprofessional, and junior scientific help to be employed under contracts and cooperative agreements to strengthen the work at Federal research installations in the field, $2,000,000. *(7 U.S.C. 328, 427, 427i, 1281 note, 1621, 2201, 2204, 2225, 2250, 3101 note; 10 U.S.C. 2306; 16 U.S.C. 590(a)-590(b), 590(k); 18 U.S.C. 1114; 19 U.S.C. 1306(a), 1306(c); 20 U.S.C. 191-194; 21 U.S.C. 113a, 114c, 114e-131; 42 U.S.C. 1476(e), 1483; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-1400-0-1-352		1989 actual	1990 est.	1991 est.
	Program by activities:			
	Direct program:			
00.01	Research on soil and water conservation	65,949	73,565	89,043
00.02	Research on plant science	213,461	216,589	229,752
00.03	Research on animal science	94,233	99,833	104,120
00.04	Research on commodity conversion and delivery	107,518	110,113	122,048
00.05	Human nutrition research	45,576	47,873	48,027
00.06	Integration of agricultural systems	12,979	12,108	12,228
00.07	Repair and maintenance of facilities	20,844	24,914	17,364
00.08	Pest control	942	928	928
00.09	Construction of facilities	4,166	3,725	.....
00.91	Total direct program	565,668	589,648	623,510
01.01	Reimbursable program	20,386	20,003	20,000
10.00	Total obligations	586,054	609,651	643,510
	Financing:			
	Offsetting collections from:			
11.00	Federal funds	−16,487	−16,400	−16,400
14.00	Non-Federal sources	−3,899	−3,648	−3,600
21.40	Unobligated balance available, start of year	−7,891	−3,725	.....
24.40	Unobligated balance available, end of year	3,725	.....	.....
25.00	Unobligated balance lapsing	1,879	.....	.....
27.00	Reduction pursuant to P.L. 99-177	.....	45	.....
39.00	**Budget authority**	**563,381**	**585,923**	**623,510**
	Budget authority:			
40.00	Appropriation	563,381	594,339	623,510
40.00	Reduction pursuant to P.L. 99-177	.....	−8,193	.....
41.00	Transferred to other accounts	.....	−223	.....
43.00	**Appropriation (adjusted)**	**563,381**	**585,923**	**623,510**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	565,668	589,603	623,510
72.40	Obligated balance, start of year	151,316	154,527	163,020
74.40	Obligated balance, end of year	−154,527	−163,020	−174,099
77.00	Adjustments in expired accounts	5,283	.....	.....
90.00	Outlays	567,740	581,110	612,431

The Agricultural Research Service conducts research to provide the means for a safer, more economical supply of agricultural products for the Nation and to provide producers with technologies to competitively supply these products. The Service uses coordinated, interdisciplinary approaches to perform basic and applied research on soil and water conservation, plant and animal sciences, commodity conversion and delivery, human nutrition, and integrated agricultural systems. The 1991 budget proposes increases to improve the quality of the Nation's agricultural soil and water resources, enhance plant productivity, improve food safety and quality, and improve the production efficiency of high quality livestocks and poultry. In addition, the 1991 budget includes increases for the ARS portion of the U.S. Global Change Research Program being coordinated by the Federal Coordinating Council on Science, Engineering, and Technology's Committee on Earth Sciences.

Research on soil and water conservation.—Research is conducted to improve soil and water management, irrigation, and conservation practices; to protect natural resources from harmful effects of soil, air, and water pollutants and to minimize certain agricultural pollution problems; and to determine the relation of soil types and water to plant, animal, and human nutrition. Additional funds are proposed for research to support the development of crop production systems which minimize adverse impacts on water quality in the Midwest Corn Belt and other areas. Funds for this work are part of a coordinated, government-wide research and technical assistance initiative.

Research on plant science.—Research is conducted to increase plant productivity by improving plant varieties, developing new crop resources, and improving crop production practices, including methods to control plant diseases, nematodes, insects, and weeds. Increases in 1991 are for a coordinated program to map important crop plant genes to be jointly funded through the proposed National Research Initiative. Plant germplasm preservation and evaluation programs will also be enhanced.

Research on animal science.—Research is conducted to increase livestock productivity (including poultry) through improved breeding, feeding, and management practices, and to develop methods for controlling diseases, parasites, and insect pests affecting these animals. The increases proposed for 1991 are to improve diagnostic methods for animal diseases, and enhance animal germplasm preservation.

Research on commodity conversion and delivery.—Research is conducted to develop new and improved foods, feeds, products, and processes for agricultural commodities and to improve the processing, transportation, storage, wholesaling, and retailing of products. Research is also conducted on problems of human health and safety, including means to insure the safety of food and feed supplies, control insect pests of man and his belongings, and reduce the hazards to human life resulting from pesticide residues and other causes. The increase proposed in 1991 is to reduce bacterial and mycotoxin contamination and drug and pesticide residues in foods and food products.

Human nutrition research.—Research is conducted on subjects such as human nutritional requirements and the composition and nutritive value of foods, to promote optimum human health through improved nutrition.

Integration of agricultural systems.—Research is conducted to develop integrated systems for efficiently producing, processing, and marketing agricultural products, and to develop alternative agricultural systems that are less dependent upon nonrenewable resources and that are productive, efficient, and sustainable in the long term.

Repair and maintenance of facilities.—Funds are used to restore, upgrade, and maintain Federal facilities to meet OSHA and EPA requirements, provide suitable workspace for in-house research programs, and to retrofit existing structures for better energy utilization.

Pest control.—Funds available to meet urgent needs that develop unexpectedly during the year when such needs cannot be met by redirection of resources from other projects.

Construction of facilities.—Unobligated balances are used for this purpose. Construction proposals for 1991 are included under Buildings and Facilities.

Reimbursements.—Agricultural Research Service performs program research activities and services for other USDA, Federal, and non-Federal agencies. These activities and services are paid for on a reimbursable basis.

Object Classification (in thousands of dollars)

Identification code 12-1400-0-1-352		1989 actual	1990 est.	1991 est.
	AGRICULTURAL RESEARCH SERVICE			
	Direct obligations:			
	Personnel compensation:			
11.1	Full-time permanent	230,109	239,734	250,564
11.3	Other than full-time permanent	21,818	22,717	23,277
11.5	Other personnel compensation	6,384	6,645	6,827
11.9	Total personnel compensation	258,311	269,096	280,668
12.1	Civilian personnel benefits	47,557	49,061	50,833
21.0	Travel and transportation of persons	9,501	9,950	10,400
22.0	Transportation of things	1,372	1,400	1,450
23.3	Communications, utilities, and miscellaneous charges	30,185	31,600	33,100
24.0	Printing and reproduction	833	850	875
25.0	Other services	123,504	123,181	139,342
26.0	Supplies and materials	44,168	47,600	49,980
31.0	Equipment	36,250	39,500	42,300
32.0	Land and structures	3,762	4,050	4,200
41.0	Grants, subsidies, and contributions	9,870	13,000	10,000

General and special funds—Continued

AGRICULTURAL RESEARCH SERVICE—Continued

(INCLUDING TRANSFERS OF FUNDS)—Continued

Object Classification (in thousands of dollars)—Continued

Identification code 12-1400-0-1-352		1989 actual	1990 est.	1991 est.
99.0	Subtotal, direct obligations	565,312	589,288	623,148
99.0	Reimbursable obligations	20,386	20,003	20,000
	ALLOCATION TO FOREST SERVICE			
	Personnel compensation:			
11.1	Full-time permanent	14	14	15
11.3	Other than full-time permanent	31	31	32
11.9	Total personnel compensation	45	45	47
12.1	Civilian personnel benefits	3	3	4
21.0	Travel and transportation of persons	11	11	11
25.0	Other services	262	266	265
26.0	Supplies and materials	12	12	12
31.0	Equipment	23	23	23
99.0	Subtotal, Forest Service obligations	356	360	362
99.9	Total obligations	586,054	609,651	643,510

Personnel Summary

Direct:			
Total number of full-time permanent positions	6,781	6,781	6,781
Total compensable workyears:			
Full-time equivalent employment	7,988	7,988	7,988
Full-time equivalent of overtime and holiday hours	62	62	62
Reimbursable:			
Total number of full-time permanent positions	143	143	143
Total compensable workyears: Full-time equivalent employment	168	168	168

BUILDINGS AND FACILITIES

For acquisition of land, construction, repair, improvement, extension, alteration, and purchase of fixed equipment or facilities as necessary to carry out the agricultural research programs of the Department of Agriculture, where not otherwise provided, [$10,675,000] *$32,600,000: Provided,* That facilities to house Bonsai collections at the National Arboretum may be constructed with funds accepted under the provisions of Public Law 94-129 (20 U.S.C. 195) and the limitation on construction contained in the Act of August 24, 1912 (40 U.S.C. 68) shall not apply to the construction of such facilities: *Provided further,* That funds recovered in satisfaction of judgment at the Plum Island Animal Disease Center shall be available and augment funds appropriated in a prior fiscal year for construction at Plum Island Animal Disease Center and be used for construction necessary to consolidate research and operations at the Center and for renovation of the Beltsville Agricultural Research Center. *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-1401-0-1-352		1989 actual	1990 est.	1991 est.
	Program by activities:			
10.00	Total obligations (object class 32.0)	7,012	15,000	30,000
	Financing:			
21.40	Unobligated balance available, start of year	−21,001	−23,532	−19,206
22.40	Unobligated balance transferred, net	7,500	.....	.....
24.40	Unobligated balance available, end of year	23,532	19,206	21,806
39.00	**Budget authority**	**17,044**	**10,675**	**32,600**
	Budget authority:			
40.00	Appropriation	28,350	10,675	32,600
41.00	Transferred to other accounts	−22,960	.....	.....
43.00	**Appropriation (adjusted)**	**5,390**	**10,675**	**32,600**
50.00	**Reappropriation**	**11,654**	.....	.....
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	7,012	15,000	30,000
72.40	Obligated balance, start of year	28,361	16,513	11,513
74.40	Obligated balance, end of year	−16,513	−11,513	−23,513
78.00	Adjustments in unexpired accounts	−11,654	.....	.....
90.00	Outlays	7,207	20,000	18,000

This account provides funds for acquisition of land, construction, repair, improvement, extension, alterations, and purchases of fixed equipment or facilities of or used by the Agricultural Research Service. The 1991 request of $32.6 million is for: constructing the National Seed Storage Laboratory, Fort Collins, Colorado ($4 million); planning, design, and construction of a Poultry Disease Laboratory in Athens, Georgia ($2.5 million); modernization of facilities, ARS Agricultural Research Center in Beltsville, Maryland ($16 million); and construction of the Yakima Agricultural Research Laboratory in Yakima, Washington ($10.1 million).

Trust Funds

MISCELLANEOUS CONTRIBUTED FUNDS

Program and Financing (in thousands of dollars)

Identification code 12-8214-0-7-352		1989 actual	1990 est.	1991 est.
	Program by activities:			
10.00	Total obligations	6,009	5,000	5,000
	Financing:			
21.40	Unobligated balance available, start of year	−3,292	−3,287	−3,287
24.40	Unobligated balance available, end of year	3,287	3,287	3,287
60.00	**Budget authority (appropriation)** (permanent, indefinite)	**6,004**	**5,000**	**5,000**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	6,009	5,000	5,000
72.40	Obligated balance, start of year	522	1,784	1,784
74.40	Obligated balance, end of year	−1,784	−1,784	−1,784
90.00	Outlays	4,748	5,000	5,000

Miscellaneous contributed funds received from States, local organizations, individuals, and others are available for work under cooperative agreements on research activities.

Object Classification (in thousands of dollars)

Identification code 12-8214-0-7-352		1989 actual	1990 est.	1991 est.
	Personnel compensation:			
11.1	Full-time permanent	373	387	387
11.3	Other than full-time permanent	1,087	1,126	1,126
11.5	Other personnel compensation	12	12	12
11.9	Total personnel compensation	1,472	1,525	1,525
12.1	Civilian personnel benefits	315	317	317
21.0	Travel and transportation of persons	185	185	185
22.0	Transportation of things	309	309	309
24.0	Printing and reproduction	4	4	4
25.0	Other services	2,546	1,482	1,482
26.0	Supplies and materials	657	657	657
31.0	Equipment	390	390	390
32.0	Land and structures	3	3	3
41.0	Grants, subsidies, and contributions	128	128	128
99.9	Total obligations	6,009	5,000	5,000

Personnel Summary

Total number of full-time permanent positions	37	37	37
Total compensable workyears: Full-time equivalent employment	44	44	44

COOPERATIVE STATE RESEARCH SERVICE

Federal Funds

General and special funds:

COOPERATIVE STATE RESEARCH SERVICE

For payments to agricultural experiment stations, for cooperative forestry and other research, for facilities, and for other expenses, including [$157,045,000] *$158,545,000* to carry into effect the provisions of the Hatch Act approved March 2, 1887, as amended, including administration by the United States Department of Agriculture, and penalty mail costs of agricultural experiment stations under section 6 of the Hatch Act of 1887, as amended, and payments under section 1361(c) of the Act of October 3, 1980 (7 U.S.C. 301n.); [$17,500,000] *$12,975,000* for grants for cooperative forestry research under the Act approved October 10, 1962 (16 U.S.C. 582a–582–a7), as amended [by Public Law 92–318 approved June 23, 1972], including administrative expenses, and payments under section 1361(c) of the Act of October 3, 1980 (7 U.S.C. 301n.); [$25,333,000] *$26,169,000* for payments to the 1890 land-grant colleges, including Tuskegee University, for research under section 1445 of the National Agricultural Research, Extension, and Teaching Policy Act of 1977 (Public Law 95–113), as amended, including administration by the United States Department of Agriculture, and penalty mail costs of the 1890 land-grant colleges including Tuskegee University; [$56,543,000] *$25,597,000* for contracts and grants for agricultural research under the Act of August 4, 1965, as amended (7 U.S.C. 450i); [$43,066,000] *$100,000,000* for competitive research grants including administrative expenses; [$5,476,000 for the support of animal health and disease programs authorized by section 1433 of Public Law 95–113, including administrative expenses; $325,000] *$918,000* for supplemental and alternative crops and products as authorized by the National Agricultural Research, Extension, and Teaching Policy Act of 1977 (7 U.S.C. 3319d); [$5,368,000 for grants for research and construction of facilities to conduct research pursuant to the Critical Agricultural Materials Act of 1984 (7 U.S.C. 178); and section 1472 of the Food and Agricultural Act of 1977, as amended (7 U.S.C. 3318), to remain available until expended; $475,000 for rangeland research grants as authorized by subtitle M of the National Agricultural Research, Extension, and Teaching Policy Act of 1977, as amended; $6,004,000] *$6,000,000* for higher education grants under section 1417(a) of Public Law 95–113, as amended (7 U.S.C. 3152(a)); [$3,750,000 for grants as authorized by section 1475 of the National Agricultural Research, Extension, and Teaching Policy Act of 1977 and other Acts; $3,152,000 for grants to States for the operation of international trade development centers, as authorized by the National Agricultural Research, Extension, and Teaching Policy Act of 1977, as amended (7 U.S.C. 3292);] $4,450,000 for low-input agriculture as authorized by the National Agricultural Research, Extension, and Teaching Policy Act of 1977 (7 U.S.C. 4701–4710); and [$13,507,000] *$12,239,000* for necessary expenses of Cooperative State Research Service activities, including coordination and program leadership for higher education work of the Department, administration of payments to State agricultural experiment stations, funds for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), *of which $11,000,000 shall be for a program of capacity building grants to colleges eligible to receive funds under the Act of August 30, 1890 (7 U.S.C. 321–326 and 328), including Tuskegee University, of which* and not to exceed $100,000 *shall be* for employment under 5 U.S.C. 3109; in all, [$341,994,000] *$346,893,000.*

[BUILDINGS AND FACILITIES]

[For acquisition of land, construction, repair, improvement, extension, alteration, and purchase of fixed equipment or facilities and for grants to States and other eligible recipients for such purposes, as necessary to carry out the agricultural research, extension and teaching programs of the Department of Agriculture, where not otherwise provided, $45,686,000.] *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12–1500–0–1–352		1989 actual	1990 est.	1991 est.
	Program by activities:			
	Direct program:			
00.01	Payments under the Hatch Act	154,707	155,058	158,545
00.02	Cooperative forestry research	17,500	17,279	12,975
00.03	Payments to 1890 colleges and Tuskegee University	24,333	25,012	26,169
00.04	Special research grants	61,681	73,127	30,965
00.05	Competitive research grants	39,716	42,521	100,000
00.06	Animal health and disease research	5,476	5,407	.....
00.07	Federal administration	6,377	13,336	12,239
00.08	Higher education	7,604	8,738	8,850
00.09	Buildings and facilities	29,650	46,228	.....
00.91	Total direct program	347,044	386,706	349,743
01.01	Reimbursable program	4,946	4,500	4,500
10.00	Total obligations	351,990	391,206	354,243
	Financing:			
11.00	Offsetting collections from: Federal funds	−4,946	−4,500	−4,500
21.40	Unobligated balance available, start of year	−310	−1,120	−40
22.40	Unobligated balance transferred, net	−7,775	.....	.....
24.40	Unobligated balance available, end of year	1,120	40	40
25.00	Unobligated balance lapsing	838	.....	.....
39.00	**Budget authority**	**340,917**	**385,626**	**349,743**
	Budget authority:			
	Current:			
40.00	Appropriation	315,107	387,680	346,893
40.00	Reduction pursuant to P.L. 99-177	.....	−4,904	.....
42.00	Transferred from other accounts	22,960	.....	.....
43.00	**Appropriation (adjusted)**	**338,067**	**382,776**	**346,893**
	Permanent:			
60.00	**Appropriation (indefinite)**	**2,850**	**2,850**	**2,850**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	347,044	386,706	349,743
72.40	Obligated balance, start of year	332,957	336,515	329,866
74.40	Obligated balance, end of year	−336,515	−329,866	−304,795
77.00	Adjustments in expired accounts	−1	.....	.....
90.00	Outlays	343,485	393,355	374,814
	Distribution of budget authority by account:			
	Cooperative State Research Service	340,917	340,478	349,743
	Building and facilities	.....	45,108	.....
	Distribution of outlays by account:			
	Cooperative State Research Service	340,774	376,000	364,303
	Buildings and Facilities	2,711	17,355	10,511

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

[in thousands of dollars]

	1989 actual	*1990 est.*	*1991 est.*
Enacted/requested:			
Budget authority	340,917	385,626	349,743
Outlays	343,485	393,355	374,814
Proposed for later transmittal under proposed legislation:			
Budget authority	.....	.....	−2,850
Outlays	.....	.....	−2,850
Total:			
Budget authority	340,917	385,626	346,893
Outlays	343,485	393,355	371,964

Cooperative State Research Service participates in a nationwide system of agricultural research program planning and coordination between State institutions and the U.S. Department of Agriculture. It assists in maintaining cooperation among the State institutions, and between the State institutions and their Federal research partners. The Agency administers grants and payments to State institutions to supplement State and local funding for agricultural research and higher education.

Payments under the Hatch Act.—Funds under the Hatch Act are allocated on a formula basis to agricultural experiment stations of the land-grant colleges in the 50 States, the District of Columbia, Puerto Rico, Guam, the Virgin Islands, American Samoa, Micronesia, and Northern Mariana Islands.

Cooperative forestry research.—These funds are allocated by formula to land-grant colleges or agricultural experiment stations in the 50 States, Puerto Rico, Guam, the Virgin Islands, and other State-supported colleges and universities having a forestry school and offering graduate training in forestry sciences.

General and special funds—Continued

COOPERATIVE STATE RESEARCH SERVICE—Continued

[BUILDINGS AND FACILITIES]—Continued

Payments to 1890 colleges and Tuskegee University.—Funds support agricultural research at the 1890 land-grant colleges, including Tuskegee University.

Special research grants.—This program targets research to problems of national interest. Funding is proposed for seven national interest grants, including a category for water quality research. This is the university research component of a coordinated Federal initiative in water quality and will provide funds to focus on agriculture-related water quality concerns in the Midwest Corn Belt and other regions. Funding is also proposed for related grants in pesticide impact assessment and integrated pest management. A new grant program for global change is also being requested for research at universities as part of a coordinated Federal initiative.

Competitive research grants.—Funding is being proposed for a new National Initiative for Research on Agriculture, Food, and the Environment. Research scientists throughout the U.S. scientific community compete for funding under this program. These grants support research in plant and animal systems; natural resources and the environment; and nutrition, food quality, and health. This Initiative includes $15 million for a plant genome mapping program to be managed by the Agricultural Research Service and $9.4 million for global change research that is part of a government-wide program developed by the Committee on Earth Sciences.

Animal health and disease research.—Funds, distributed by formula, support livestock and poultry disease research in colleges of veterinary medicine and in eligible agricultural experiment stations. Funding for animal health and disease research for 1991 is proposed within the competitive research grants programs.

Federal administration.—A coordinating and review staff assists in maintaining cooperation within and among the States, and between the States and their Federal research partners. This staff also administers research grants and payments to States. Federal administration is funded from a combination of program set-asides from formula and grant programs and from direct appropriation for administration. Funding is proposed for a capacity building program at the 1890 institutions as part of a USDA initiative to strengthen these institutions.

Higher education.—Funding is proposed for graduate training grants and competitive challenge grants.

Buildings and facilities.—Funds support the acquisition of land, construction, repair, improvement, extension, alteration, and purchase of fixed equipment or facilities and grants to States and other eligible recipients as necessary to carry out the agricultural research, extension and teaching programs of the Department of Agriculture. No funding is proposed in 1991.

Reimbursable program.—Funds support basic and applied agriculture research and activities performed for other USDA, Federal, and non-Federal agencies.

Object Classification (in thousands of dollars)

Identification code 12-1500-0-1-352		1989 actual	1990 est.	1991 est.
	Direct obligations:			
	Personnel compensation:			
11.1	Full-time permanent	4,771	5,243	6,217
11.3	Other than full-time permanent	370	380	393
11.5	Other personnel compensation	210	211	213
11.9	Total personnel compensation	5,351	5,834	6,823
12.1	Civilian personnel benefits	798	881	1,033
13.0	Benefits for former personnel	5	5	5
21.0	Travel and transportation of persons	855	921	1,074
22.0	Transportation of things	16	17	20
23.3	Communications, utilities, and miscellaneous charges	414	431	494
24.0	Printing and reproduction	181	194	208
25.0	Other services	4,723	5,194	2,478
26.0	Supplies and materials	185	192	218
31.0	Equipment	439	239	276
41.0	Grants, subsidies, and contributions	334,077	372,798	337,114
99.0	Subtotal, direct obligations	347,044	386,706	349,743
99.0	Reimbursable obligations	4,946	4,500	4,500
99.9	Total obligations	351,990	391,206	354,243

Personnel Summary

	1989 actual	1990 est.	1991 est.
Direct:			
Total number of full-time permanent positions	158	170	188
Total compensable workyears:			
Full-time equivalent employment	159	167	185
Full-time equivalent of overtime and holiday hours	1	1	1
Reimbursable:			
Total number of full-time permanent positions	10	10	10
Total compensable workyears: Full-time equivalent employment	10	10	10

COOPERATIVE STATE RESEARCH SERVICE

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12-1500-2-1-352		1989 actual	1990 est.	1991 est.
	Program by activities:			
00.08	Higher education			−2,850
10.00	Total obligations (object class 41.0)			−2,850
	Financing:			
40.00	**Budget authority (appropriation)**			**−2,850**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net			−2,850
90.00	Outlays			−2,850

Legislation will be proposed amending the authorizing statute for the Morrill-Nelson permanent appropriation to eliminate these mandatory payments to States and territories.

EXTENSION SERVICE

Federal Funds

General and special funds:

EXTENSION SERVICE

Payments to States, Puerto Rico, Guam, the Virgin Islands, Micronesia, Northern Marianas and American Samoa: For payments for cooperative agricultural extension work under the Smith-Lever Act, as amended, to be distributed under sections 3(b) and 3(c) of said Act, for retirement and employees' compensation costs for extension agents and for costs of penalty mail for cooperative extension agents and State extension directors, [$244,094,000] *$246,535,000;* payments for the nutrition and family education program for low-income areas under section 3(d) of the Act, [$58,635,000; payments for the urban gardening program under section 3(d) of the Act, $3,500,000] *$21,600,000;* payments for the pest management program under section 3(d) of the Act, $7,164,000; [payments for the farm safety program under section 3(d) of the Act, $970,000;] payments for the pesticide impact assessment program under section 3(d) of the Act, [$2,580,000] *$3,580,000;* grants to upgrade 1890 land-grant college extension facilities as authorized by section 1416 of Public Law 99-198, $9,508,000, to remain available until expended; [payments for the rural development centers under section 3(d) of the Act, $950,000;] payments for extension work under section 209(c) of Public Law 93-471, [$953,000] *$1,000,000;* payments for a groundwater quality program under section 3(d) of the Act, [$5,250,000; payments for a financial management assistance program under section 3(d) of the Act, $1,427,000; for special grants for financially stressed farmers and dislocated farmers as authorized by Public Law 100-219, $3,350,000; payments for carrying out the provisions of the Renewable Resource Extension Act of 1978 under 3(d) of the Act, $2,765,000] *$15,500,000;*

payments for youth-at-risk programs under section 3(d) of the Act, $10,000,000; payments for a food safety program under section 3(d) of the Act, $2,000,000; and payments for extension work by the colleges receiving the benefits of the second Morrill Act (7 U.S.C. 321–326, 328) and Tuskegee University, [$22,000,000] *$23,092,000;* in all, [$363,146,000, of which not less than $79,400,000 is for Home Economics] *$339,979,000: Provided,* That funds hereby appropriated pursuant to section 3(c) of the Act of June 26, 1953, and section 506 of the Act of June 23, 1972, as amended, shall not be paid to any State, Puerto Rico, Guam, or the Virgin Islands, Micronesia, Northern Marianas, and American Samoa prior to availability of an equal sum from non-Federal sources for expenditure during the current fiscal year.

Federal administration and coordination: For administration of the Smith-Lever Act, as amended [by the Act of June 26, 1953, the Act of August 11, 1955, the Act of October 5, 1962, section 506 of the Act of June 23, 1972, section 209(d) of Public Law 93-471], and the Act of September 29, 1977 (7 U.S.C. 341–349), as amended, and section 1361(c) of the Act of October 3, 1980 (7 U.S.C. 301n.), and to coordinate and provide program leadership for the extension work of the Department and the several States and insular possessions, [$8,811,000, of which not less than $2,300,000 is for Home Economics] *$5,697,000. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12–0502–0–1–352	1989 actual	1990 est.	1991 est.
Program by activities:			
Direct program:			
00.01 Smith-Lever Act, 3(b) and 3(c)	241,570	242,272	246,535
Smith-Lever Act, 3(d):			
00.02 Youth-at-risk			10,000
00.03 Water quality	1,500	5,211	15,500
00.04 Food and nutrition education (EFNEP)	58,635	58,197	21,600
00.05 Pest management	7,164	7,110	7,164
00.06 Farm safety	970	963	
00.07 Pesticide impact assessment	1,633	2,561	3,580
00.08 Urban gardening	3,500	3,474	
00.09 Financial managment	1,427	1,416	
00.10 Integrated reproductive management	47		
00.11 Rural development centers	950	943	
00.12 Payments to the District of Columbia	953	946	1,000
00.13 Payments to 1890 colleges and Tuskegee University	18,291	21,836	23,092
00.14 1890 facilities	8,030	10,915	9,508
00.15 Farmer assistance	3,350	3,325	
00.16 Renewable Resources Extension Act	2,765	2,744	
00.17 Federal administration	9,075	8,745	5,697
00.18 Food safety			2,000
00.91 Total direct program	359,860	370,658	345,676
01.01 Reimbursable program	6,700	6,695	6,700
10.00 Total obligations	366,560	377,353	352,376
Financing:			
Offsetting collections from:			
11.00 Federal funds	−6,366	−6,455	−6,455
14.00 Non-Federal sources	−334	−245	−245
21.40 Unobligated balance available, start of year		−1,478	
24.40 Unobligated balance available, end of year	1,478		
25.00 Unobligated balance lapsing	32		
27.00 Reduction pursuant to P.L. 99-177		5	
39.00 **Budget authority**	**361,370**	**369,180**	**345,676**
Budget authority:			
40.00 Appropriation	361,370	371,957	345,676
40.00 Reduction pursuant to P.L. 99-177		−2,777	
43.00 **Appropriation (adjusted)**	**361,370**	**369,180**	**345,676**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	359,860	370,653	345,676
72.40 Obligated balance, start of year	108,066	112,195	115,370
74.40 Obligated balance, end of year	−112,195	−115,370	−119,096
77.00 Adjustments in expired accounts	4,752		
90.00 Outlays	360,484	367,478	341,950

The Extension Service-USDA, States, and localities comprise the Cooperative Extension System. This nationwide system provides out-of-school, applied education, information, and technology transfer to the public on national issues and concerns.

Federal funds are distributed primarily by formula to States, Puerto Rico, Guam, the Virgin Islands, Micronesia, Northern Marianas and American Samoa, on the basis of population and other factors. Funds are used primarily for the employment of State, area, and county extension workers and paraprofessionals who work with individuals, families, community organizations, marketing concerns, and others by providing advice and assistance in the application of improved methods for agricultural production, marketing, nutrition, family living, youth programs, and community development. Most of these funds are matched by the States and provide the Federal share of costs associated with program activities specifically undertaken with these matched funds.

Initiatives proposed for 1991 will provide resources to assist Extension professionals to address priority National concerns in water quality, youth-at-risk, and food safety. Increased funding for water quality education is part of a coordinated Federal initiative and will allow Extension to assist agricultural producers and others adopt new technologies to minimize adverse impacts on water resources. Funding for youth-at-risk programs will be developed to assist communities and families in the areas of high-risk youth and school-age children. Food safety will target education programs to producers and cooperative efforts with other Federal Agencies. Increases are proposed for the 1890 institutions and Tuskegee University to strengthen the capabilities of those institutions to address priority issues. Funds are also proposed for low income nutrition education and an increase in the pesticide impact assessment program is proposed consistent with Federal pesticide regulatory activity levels.

The Extension Service provides leadership and assistance to States, Puerto Rico, Guam, the Virgin Islands, the District of Columbia, American Samoa, Northern Marianas and Micronesia, in developing extension programs, improving teaching methods, efficient use of available resources, evaluation of programs, and administrative services. These responsibilities are funded from a combination of program set-asides for administering payments to States and from direct appropriations for the Federal Extension Administration.

Object Classification (in thousands of dollars)

Identification code 12–0502–0–1–352	1989 actual	1990 est.	1991 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	7,743	7,902	8,135
11.3 Other than full-time permanent	146	150	160
11.5 Other personnel compensation	48	50	55
11.9 Total personnel compensation	7,937	8,102	8,350
12.1 Civilian personnel benefits	1,189	1,210	1,244
21.0 Travel and transportation of persons	643	640	640
22.0 Transportation of things	39	35	30
23.3 Communications, utilities, and miscellaneous charges	698	680	630
24.0 Printing and reproduction	480	450	418
25.0 Other services	1,265	1,250	1,200
26.0 Supplies and materials	210	200	150
31.0 Equipment	142	140	100
41.0 Grants, subsidies, and contributions	347,257	357,951	332,914
99.0 Subtotal, direct obligations	359,860	370,658	345,676
99.0 Reimbursable obligations	6,700	6,695	6,700
99.9 Total obligations	366,560	377,353	352,376

Personnel Summary

Total number of full-time permanent positions	163	198	200
Total compensable workyears:			
Full-time equivalent employment	171	173	175
Full-time equivalent of overtime and holiday hours	1	1	1

NATIONAL AGRICULTURAL LIBRARY

Federal Funds

General and special funds:

NATIONAL AGRICULTURAL LIBRARY

For necessary expenses of the National Agricultural Library, [$14,883,000] *$15,773,000: Provided,* That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed $35,000 shall be available for employment under 5 U.S.C. 3109: *Provided further,* That not to exceed $675,000 shall be available pursuant to 7 U.S.C. 2250 for the alteration and repair of buildings and improvements[: *Provided further,* That $385,000 shall be available for a grant pursuant to section 1472 of the National Agricultural Research, Extension, and Teaching Policy Act of 1977 (7 U.S.C. 3818)]. *(5 U.S.C. 301, 552, 5946; 7 U.S.C. 450b, 450i, 2201, 2202, 2204, 2206, 2244, 2264, 2265, 3318; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-0300-0-1-352	1989 actual	1990 est.	1991 est.
Program by activities:			
Direct program:			
00.01 Agricultural information and library services	13,824	14,380	15,477
00.02 Repairs and maintenance of facilities	300	296	296
00.91 Total direct program	14,124	14,676	15,773
01.01 Reimbursable program	1,753	1,500	1,500
10.00 Total obligations	15,877	16,176	17,273
Financing:			
11.00 Offsetting collections from: Federal funds	−1,753	−1,500	−1,500
25.00 Unobligated balance lapsing	144	.....	.....
39.00 Budget authority	**14,268**	**14,676**	**15,773**
Budget authority:			
40.00 Appropriation	14,268	14,883	15,773
40.00 Reduction pursuant to P.L. 99-177	.....	−207	.....
43.00 Appropriation (adjusted)	**14,268**	**14,676**	**15,773**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	14,124	14,676	15,773
72.40 Obligated balance, start of year	4,185	4,812	4,972
74.40 Obligated balance, end of year	−4,812	−4,972	−5,369
77.00 Adjustments in expired accounts	−48	.....	.....
90.00 Outlays	13,450	14,516	15,376

The primary purpose of the National Agricultural Library (NAL) is to acquire, preserve, and disseminate a comprehensive collection of reliable information in all phases of the agricultural and allied sciences.

Agricultural information and library services.—The NAL provides a variety of information products and services through: (1) the administration of a unique collection of books, journals, and other information materials about food and agriculture to ensure accessibility to their contents; (2) the development and maintenance of cooperative efforts in the library and related information areas, with other Federal agencies and with educational institutions in each State; and (3) an active program of information dissemination. Increases are proposed for 1991 for additional networking to improve library services, increases in purchase costs of library materials, and to strengthen ongoing NAL programs.

Repairs and maintenance of facilities.—These funds are used for maintaining the library building.

Object Classification (in thousands of dollars)

Identification code 12-0300-0-1-352	1989 actual	1990 est.	1991 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	5,708	5,585	5,782
11.3 Other than full-time permanent	179	190	200
11.5 Other personnel compensation	120	130	140
11.9 Total personnel compensation	6,007	5,905	6,122
12.1 Civilian personnel benefits	954	939	960
13.0 Benefits for former personnel	4	.....	.....
21.0 Travel and transportation of persons	132	154	157
22.0 Transportation of things	20	21	22
23.3 Communications, utilities, and miscellaneous charges	664	700	750
24.0 Printing and reproduction	72	80	90
25.0 Other services	3,512	3,962	4,254
26.0 Supplies and materials	1,507	1,600	2,399
31.0 Equipment	800	850	900
41.0 Grants, subsidies, and contributions	452	465	119
99.0 Subtotal, direct obligations	14,124	14,676	15,773
99.0 Reimbursable obligations	1,753	1,500	1,500
99.9 Total obligations	15,877	16,176	17,273

Personnel Summary

Direct:			
Total number of full-time permanent positions	185	182	182
Total compensable workyears:			
Full-time equivalent employment	192	182	182
Full-time equivalent of overtime and holiday hours	5	5	5
Reimbursable:			
Total number of full-time permanent positions	10	10	10
Total compensable workyears: Full-time equivalent employment	10	10	10

NATIONAL AGRICULTURAL STATISTICS SERVICE

Federal Funds

General and special funds:

NATIONAL AGRICULTURAL STATISTICS SERVICE

For necessary expenses of the National Agricultural Statistics Service in conducting statistical reporting and service work, including crop and livestock estimates, statistical coordination and improvements, and marketing surveys, as authorized by the Agricultural Marketing Act of 1946 (7 U.S.C. 1621-1627) and other laws, [$67,901,000] *$81,151,000: Provided,* That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed $40,000 shall be available for employment under 5 U.S.C. 3109. *(7 U.S.C. 411, 411a, 411b, 427, 471, 475, 476, 501, 951, 953, 955-57, 2201, 2202, 2248, 3103, 3311, 3504; 18 U.S.C. 1902, 1905, 2072; 42 U.S.C. 1891-93; 44 U.S.C. 3501-11; 50 U.S.C. 2061 et seq., 2251 et seq.; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-1801-0-1-352	1989 actual	1990 est.	1991 est.
Program by activities:			
Direct program:			
00.01 Crop and livestock estimates	60,536	63,784	77,921
00.02 Statistical research and service	2,897	3,092	3,230
00.91 Total direct program	63,433	66,876	81,151
01.01 Reimbursable program	7,279	8,600	8,600
10.00 Total obligations	70,711	75,476	89,751
Financing:			
Offsetting collections from:			
11.00 Federal funds	−5,927	−6,900	−6,900
14.00 Non-Federal sources	−1,352	−1,717	−1,700
25.00 Unobligated balance lapsing	155	.....	.....
27.00 Reduction pursuant to P.L. 99-177	.....	17	.....
39.00 Budget authority	**63,588**	**66,876**	**81,151**
Budget authority:			
40.00 Appropriation	63,588	67,901	81,151
40.00 Reduction pursuant to P.L. 99-177	.....	−925	.....
41.00 Transferred to other accounts	.....	−100	.....

43.00	**Appropriation (adjusted)**	**63,588**	**66,876**	**81,151**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	63,433	66,859	81,151
72.40	Obligated balance, start of year	7,720	8,472	10,494
74.40	Obligated balance, end of year	−8,472	−10,494	−11,220
77.00	Adjustments in expired accounts	−303	.....	.....
90.00	Outlays	62,379	64,837	80,425

Crop and livestock estimates.—The Service provides the official National and State estimates of acreage, yield, and production of crops, stocks, and value of farm commodities, and numbers of inventory values of livestock items. Data on approximately 120 crops and 45 livestock products are covered in some 300 reports issued each year. Data collected and published on prices paid and received by farmers are basic to computation of parity prices.

The work under this activity is conducted through 45 State offices serving the 50 States; most of these offices are operated as joint State and Federal services. Cooperative arrangements with State agencies provide additional State and county data. The major program modifications in 1991 are: an increase of $1,850,000 for improved labor data collection; $2,400,000 for improved list frame; and $7,000,000 for a pesticide use survey under the food safety initiative.

Statistical research and service.—This activity is designed to improve crop and livestock estimating techniques by improving sample survey designs and procedures and by testing new forecasting and estimating techniques, such as the use of satellite data.

Object Classification (in thousands of dollars)

Identification code 12–1801–0–1–352		1989 actual	1990 est.	1991 est.
	Direct obligations:			
	Personnel compensation:			
11.1	Full-time permanent	29,123	29,229	34,491
11.3	Other than full-time permanent	957	960	1,132
11.5	Other personnel compensation	641	644	758
11.9	Total personnel compensation	30,721	30,833	36,381
12.1	Civilian personnel benefits	5,638	6,031	7,042
13.0	Benefits for former personnel	12	7	7
21.0	Travel and transportation of persons	1,137	1,429	1,748
22.0	Transportation of things	276	316	345
23.3	Communications, utilities, and miscellaneous charges	3,293	3,330	3,839
24.0	Printing and reproduction	451	526	569
25.0	Other services	19,251	19,749	25,780
26.0	Supplies and materials	941	1,137	1,474
31.0	Equipment	1,712	3,518	3,966
43.0	Interest and dividends	1	.....	.....
99.0	Subtotal, direct obligations	63,433	66,876	81,151
99.0	Reimbursable obligations	7,279	8,600	8,600
99.9	Total obligations	70,711	75,476	89,751

Personnel Summary

Total number of full-time permanent positions	1,005	995	1,125
Total compensable workyears:			
Full-time equivalent employment	1,057	1,032	1,207
Full-time equivalent of overtime and holiday hours	1	2	2

Trust Funds

MISCELLANEOUS CONTRIBUTED FUNDS

Program and Financing (in thousands of dollars)

Identification code 12–8218–0–7–352		1989 actual	1990 est.	1991 est.
	Program by activities:			
10.00	Total obligations	203	200	200
	Financing:			
60.00	**Budget authority (appropriation)** (permanent, indefinite)	**203**	**200**	**200**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	203	200	200
72.40	Obligated balance, start of year	39	35	35
74.40	Obligated balance, end of year	−35	−35	−35
90.00	Outlays	206	200	200

Miscellaneous funds received from local organizations, commodity groups, and others are available for dissemination of reports and for crop and livestock survey work under cooperative agreements (7 U.S.C. 450b, 450h).

Object Classification (in thousands of dollars)

Identification code 12–8218–0–7–352		1989 actual	1990 est.	1991 est.
	Personnel compensation:			
11.1	Full-time permanent	45	45	45
11.3	Other than full-time permanent	1	1	1
11.9	Total personnel compensation	46	46	46
12.1	Civilian personnel benefits	7	7	7
21.0	Travel and transportation of persons	1	1	1
23.3	Communications, utilities, and miscellaneous charges	31	31	31
24.0	Printing and reproduction	50	50	50
25.0	Other services	65	62	62
26.0	Supplies and materials	3	3	3
99.9	Total obligations	203	200	200

Personnel Summary

Total number of full-time permanent positions	1	1	1
Total compensable workyears: Full-time equivalent employment	2	2	2

ECONOMIC RESEARCH SERVICE

Federal Funds

General and special funds:

ECONOMIC RESEARCH SERVICE

For necessary expenses of the Economic Research Service in conducting economic research and service relating to agricultural production, marketing, and distribution, as authorized by the Agricultural Marketing Act of 1946 (7 U.S.C. 1621–1627), and other laws, including economics of marketing; analyses relating to farm prices, income and population, and demand for farm products, use of resources in agriculture, adjustments, costs and returns in farming, and farm finance; research relating to the economic and marketing aspects of farmer cooperatives; and for analysis of supply and demand for farm products in foreign countries and their effect on prospects for United States exports, progress in economic development and its relation to sales of farm products, assembly and analysis of agricultural trade statistics and analysis of international financial and monetary programs and policies as they affect the competitive position of United States farm products, [$51,102,000; of which $500,000 shall be available for investigation, determination and finding as to the effect upon the production of food and upon the agricultural economy of any proposed action affecting such subject matter pending before the Administrator of the Environmental Protection Agency for presentation, in the public interest, before said Administrator, other agencies or before the courts: *Provided,* That this appropriation shall be available to continue to gather statistics and conduct a special study on the price spread between the farmer and the consumer] *$56,262,000: Provided* [*further*], That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225)[: *Provided further,* That this appropriation shall be available for analysis of statistics and related facts on foreign production and full and complete information on methods used by other countries to move farm commodities in world trade on a competitive basis]. *(7 U.S.C. 292, 411, 427, 1441a, 1704, 1761–68, 2201, 2202, 3103, 3291, 3311, 3504; 22 U.S.C. 3101; 42 U.S.C. 1891–93; 44 U.S.C. 3501–11; 50 U.S.C. 2061 et seq., 2251 et seq.; Rural*

General and special funds—Continued

ECONOMIC RESEARCH SERVICE—Continued

Development, Agriculture, and Related Agencies Appropriations Act, 1990.)

Program and Financing (in thousands of dollars)

Identification code 12–1701–0–1–352		1989 actual	1990 est.	1991 est.
	Program by activities:			
00.01	Direct program	49,508	51,033	56,262
01.01	Reimbursable program	1,689	1,500	1,500
10.00	Total obligations	51,197	52,533	57,762
	Financing:			
11.00	Offsetting collections from: Federal funds	−1,689	−1,500	−1,500
21.40	Unobligated balance available, start of year	−572	−345	
24.40	Unobligated balance available, end of year	345		
25.00	Unobligated balance lapsing	54		
39.00	**Budget authority**	**49,336**	**50,689**	**56,262**
	Budget authority:			
40.00	Appropriation	49,336	51,102	56,262
40.00	Reduction pursuant to P.L. 99-177		−513	
42.00	Transferred from other accounts		100	
43.00	**Appropriation (adjusted)**	**49,336**	**50,689**	**56,262**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	49,508	51,033	56,262
72.40	Obligated balance, start of year	8,095	7,105	7,966
74.40	Obligated balance, end of year	−7,105	−7,966	−8,731
77.00	Adjustments in expired accounts	−493		
90.00	Outlays	50,005	50,172	55,497

The Economic Research Service performs agricultural economic and other social science research, outlook forecasting, policy analysis, and development of economic and statistical indicators related to U.S. and international agriculture, food, natural resources, and rural America. Funding for 1991 includes $4,700,000 for water quality data collection and analysis as part of the governmentwide Water Quality Initiative and $1,925,000 for food safety analysis.

Object Classification (in thousands of dollars)

Identification code 12–1701–0–1–352		1989 actual	1990 est.	1991 est.
	Direct obligations:			
	Personnel compensation:			
11.1	Full-time permanent	29,926	30,723	31,950
11.3	Other than full-time permanent	435	446	462
11.5	Other personnel compensation	653	669	694
11.9	Total personnel compensation	31,014	31,838	33,106
12.1	Civilian personnel benefits	5,091	5,226	5,624
13.0	Benefits for former personnel	19	19	21
21.0	Travel and transportation of persons	720	740	804
22.0	Transportation of things	78	80	87
23.3	Communications, utilities, and miscellaneous charges	1,054	1,082	1,177
24.0	Printing and reproduction	428	439	477
25.0	Other services	8,073	9,498	12,582
26.0	Supplies and materials	753	773	841
31.0	Equipment	2,278	1,338	1,543
99.0	Subtotal, direct obligations	49,508	51,033	56,262
99.0	Reimbursable obligations	1,689	1,500	1,500
99.9	Total obligations	51,197	52,533	57,762

Personnel Summary

Total number of full-time permanent positions	769	831	816
Total compensable workyears: Full-time equivalent employment	792	850	835

Trust Funds

MISCELLANEOUS CONTRIBUTED FUNDS

Program and Financing (in thousands of dollars)

Identification code 12–8227–0–7–352		1989 actual	1990 est.	1991 est.
	Program by activities:			
10.00	Total obligations	255	267	200
	Financing:			
21.40	Unobligated balance available, start of year	−29	−67	
24.40	Unobligated balance available, end of year	67		
60.00	**Budget authority (appropriation)** (permanent, indefinite)	**293**	**200**	**200**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	255	267	200
72.40	Obligated balance, start of year	17	164	231
74.40	Obligated balance, end of year	−164	−231	−231
90.00	Outlays	108	200	200

Miscellaneous funds received from States, local organizations, and others are available for support of economic research and analysis (7 U.S.C. 450b, 450h).

Object Classification (in thousands of dollars)

Identification code 12–8227–0–7–352		1989 actual	1990 est.	1991 est.
11.1	Personnel compensation: Full-time permanent	37	37	37
12.1	Civilian personnel benefits	11	11	11
23.3	Communications, utilities, and miscellaneous charges	21	21	21
24.0	Printing and reproduction	12	12	12
25.0	Other services	172	184	117
26.0	Supplies and materials	2	2	2
99.9	Total obligations	255	267	200

Personnel Summary

Direct			
Total number of permanent positions	1	1	1
Total compensable workyears: Full-time equivalent employment	1	1	1

WORLD AGRICULTURAL OUTLOOK BOARD

Federal Funds

General and special funds:

WORLD AGRICULTURAL OUTLOOK BOARD

For necessary expenses of the World Agricultural Outlook Board to coordinate and review all commodity and aggregate agricultural and food data used to develop outlook and situation material within the Department of Agriculture, as authorized by the Agricultural Marketing Act of 1946 (7 U.S.C. 1622g), [$1,936,000] *$2,404,000: Provided,* That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225). *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12–2100–0–1–352		1989 actual	1990 est.	1991 est.
	Program by activities:			
00.01	Direct program	1,805	1,909	2,404
01.01	Reimbursable program	30	33	34
10.00	Total obligations	1,835	1,942	2,438
	Financing:			
11.00	Offsetting collections from: Federal funds	−30	−33	−34
25.00	Unobligated balance lapsing	15		
39.00	**Budget authority**	**1,820**	**1,909**	**2,404**

	Budget authority:			
40.00	Appropriation	1,820	1,936	2,404
40.00	Reduction pursuant to P.L. 99-177		−27	
43.00	**Appropriation (adjusted)**	**1,820**	**1,909**	**2,404**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	1,805	1,909	2,404
72.40	Obligated balance, start of year	374	374	395
74.40	Obligated balance, end of year	−374	−395	−482
77.00	Adjustments in expired accounts	−73		
90.00	Outlays	1,733	1,888	2,317

The World Agricultural Outlook Board (WAOB) was established to provide a single focal point for the Nation's economic intelligence related to domestic and international food and agriculture.

The objectives of the WAOB are to improve the consistency, objectivity, and reliability of outlook and situation material being disseminated to the public and to integrate and coordinate USDA domestic and international economic information assistance.

The WAOB carries out these objectives through daily market surveillance and special analyses of international and domestic agricultural developments, direct participation in the planning of research programs supporting outlook and situation activities, and coordination of all departmental activities relating to weather and climate and remote sensing. The 1991 budget includes funds for economic meteorological data base expansion/remote sensing inventory, improved operation of agricultural weather systems, ADP maintenance and replacement of obsolete equipment, and management support.

Object Classification (in thousands of dollars)

Identification code 12-2100-0-1-352		1989 actual	1990 est.	1991 est.
	Direct obligations:			
	Personnel compensation:			
11.1	Full-time permanent	1,280	1,351	1,506
11.3	Other than full-time permanent	9	5	6
11.9	Total personnel compensation	1,289	1,356	1,512
12.1	Civilian personnel benefits	178	194	214
21.0	Travel and transportation of persons	35	32	32
23.3	Communications, utilities, and miscellaneous charges	57	60	60
24.0	Printing and reproduction	23	24	24
25.0	Other services	145	166	305
26.0	Supplies and materials	23	22	24
31.0	Equipment	55	55	233
99.0	Subtotal, direct obligations	1,805	1,909	2,402
99.0	Reimbursable obligations	30	33	34
99.9	Total obligations	1,835	1,942	2,438

Personnel Summary

Total number of full-time permanent positions	28	32	33
Total compensable workyears: Full-time equivalent employment	28	32	33

FOREIGN AGRICULTURAL SERVICE

Federal Funds

General and special funds:

FOREIGN AGRICULTURAL SERVICE

For necessary expenses of the Foreign Agricultural Service, including carrying out title VI of the Agricultural Act of 1954, as amended (7 U.S.C. 1761-1768), market development activities abroad, and for enabling the Secretary to coordinate and integrate activities of the Department in connection with foreign agricultural work, including not to exceed [$110,000] *$135,000* for representation allowances and for expenses pursuant to section 8 of the Act approved August 3, 1956 (7 U.S.C. 1766), [$102,529,000] *$103,548,000: Provided,* That this appropriation shall be available to obtain statistics and related facts on foreign production and full and complete information on methods used by other countries to move farm commodities in world trade on a competitive basis.

[AGRICULTURAL TRADE MISSIONS]

[For necessary expenses for agricultural aid and trade missions as authorized by Public Law 100-202, $200,000.]

GENERAL SALES MANAGER

(INCLUDING TRANSFERS OF FUNDS)

Not to exceed [$7,415,000] *$8,090,000* may be transferred from the Commodity Credit Corporation funds to support the General Sales Manager, of which up to $4,000,000 shall be available only for the purpose of selling surplus agricultural commodities from Commodity Credit Corporation inventory in world trade at competitive prices for the purpose of regaining and retaining our normal share of world markets. The General Sales Manager shall report directly to the Secretary of Agriculture. The General Sales Manager shall obtain, assimilate, and analyze all available information on developments related to private sales, as well as those funded by the Corporation, including grade and quality as sold and as delivered, including information relating to the effectiveness of greater reliance by the General Sales Manager upon loan guarantees as contrasted to direct loans for financing commercial export sales of agricultural commodities out of private stocks on credit terms, as provided in titles I and II of the Agricultural Trade Act of 1978, Public Law 95-501, and shall submit quarterly reports to the appropriate committees of Congress concerning such developments. *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-2900-0-1-352		1989 actual	1990 est.	1991 est.
	Program by activities:			
	Direct program:			
00.01	Foreign agricultural affairs	27,448	31,848	33,194
00.02	Foreign market information and access	14,641	15,840	16,065
00.03	Foreign market development	52,999	53,655	54,289
00.91	Total direct program	95,088	101,343	103,548
01.01	Reimbursable program	2,841	3,342	3,342
10.00	Total obligations	97,929	104,685	106,890
	Financing:			
	Offsetting collections from:			
11.00	Federal funds	−2,573	−3,079	−3,079
14.00	Non-Federal sources	−268	−263	−263
25.00	Unobligated balance lapsing	329		
39.00	**Budget authority**	**95,417**	**101,343**	**103,548**
	Budget authority:			
40.00	Appropriation	95,417	102,729	103,548
40.00	Reduction pursuant to P.L. 99-177		−1,386	
43.00	**Appropriation (adjusted)**	**95,417**	**101,343**	**103,548**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	95,088	101,343	103,548
72.40	Obligated balance, start of year	58,929	64,290	64,290
74.40	Obligated balance, end of year	−64,290	−64,290	−64,290
77.00	Adjustments in expired accounts	−445		
90.00	Outlays	89,282	101,343	103,548

The Foreign Agricultural Service mission is to help American farmers and traders take maximum advantage of increased opportunities to sell U.S. agricultural commodities abroad and to help increase U.S. farm income.

Activities are conducted within three program areas:

Foreign agricultural affairs.—The Service maintains agricultural counselors, attachés, or trade officers at 75 foreign posts to assist overseas development of markets for U.S. farm commodities. They work closely with numerous U.S. agricultural trade groups and maintain significant contacts with foreign governments and traders to promote market access for U.S. farm products. They also file annually about 5,000 comprehensive reports regarding foreign agricultural production,

General and special funds—Continued

GENERAL SALES MANAGER—Continued

(INCLUDING TRANSFERS OF FUNDS)—Continued

supply, demand, marketing, and trade policy developments to keep U.S. agriculture, industry, and Government currently informed.

Foreign market information and access.—Under this broad program heading, the Service initiates, directs, and coordinates the Department's formulation of trade policies and programs with the goal of maintaining and expanding world markets for U.S. agricultural products. The Service is responsible for the development and maintenance of the USDA statistical data base encompassing foreign production estimates, trade data, export forecasts, economic indicators, price data and export sales reporting. These data are collected, analyzed, and disseminated to U.S. farm and trade groups providing ready access to reliable information to assess short-term changes in world agricultural supply and demand conditions by commodity.

The analyses of world commodity conditions provide the information necessary to develop export marketing strategies that can be used by the Department not only to gain market access but to enhance the long term market development plans for major U.S. commodities.

Foreign market development.—This program provides funding support to 47 commodity associations (cooperators), 2 contractors participating in the export incentive program, 4 regional groups (representing 47 State departments of agriculture) and the National Association of State Departments of Agriculture. Under FAS guidance and supervision, these organizations conduct an extensive worldwide market development program on behalf of the U.S. farm sector. In addition, the Service develops and operates a worldwide system of multicommodity promotional programs utilizing product exhibits, trade teams, trade services, market information programs, and trade referral services to expand overseas markets. Historically, FAS contributes approximately one-third of the total annual cost of this program.

Object Classification (in thousands of dollars)

Identification code 12-2900-0-1-352		1989 actual	1990 est.	1991 est.
	Direct obligations:			
	Personnel compensation:			
11.1	Full-time permanent	27,391	28,211	30,186
11.3	Other than full-time permanent	1,263	1,342	1,496
11.5	Other personnel compensation	761	924	1,004
11.9	Total personnel compensation	29,415	30,477	32,686
12.1	Civilian personnel benefits	5,949	6,056	6,487
13.0	Benefits for former personnel	73	311	311
21.0	Travel and transportation of persons	3,132	3,342	3,416
22.0	Transportation of things	1,105	1,145	1,085
23.2	Rental payments to others	5,715	6,055	6,037
23.3	Communications, utilities, and miscellaneous charges	1,846	2,217	2,337
24.0	Printing and reproduction	944	1,187	993
25.0	Other services	44,260	47,464	47,159
26.0	Supplies and materials	1,317	1,507	1,517
31.0	Equipment	1,319	1,569	1,507
42.0	Insurance claims and indemnities	13	13	13
99.0	Subtotal, direct obligations	95,088	101,343	103,548
99.0	Reimbursable obligations	2,841	3,342	3,342
99.9	Total obligations	97,929	104,685	106,890

Personnel Summary

Direct:			
Total number of full-time permanent positions	741	732	732
Total compensable workyears:			
Full-time equivalent employment	735	726	726
Full-time equivalent of overtime and holiday hours	2	2	2
Reimbursable:			
Total number of full-time permanent positions	2	2	2
Total compensable workyears: Full-time equivalent employment	2	2	2

OFFICE OF INTERNATIONAL COOPERATION AND DEVELOPMENT

Federal Funds

General and special funds:

OFFICE OF INTERNATIONAL COOPERATION AND DEVELOPMENT

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses of the Office of International Cooperation and Development to coordinate, plan, and direct activities involving international development, technical assistance and training, and international scientific and technical cooperation in the Department of Agriculture, including those authorized by the Food and Agriculture Act of 1977 (7 U.S.C. 3291), [$6,118,000] *$4,893,000: Provided,* That not to exceed $3,000 of this amount shall be available for official reception and representation expenses as authorized by 7 U.S.C. 1766: [*Provided further,* That in addition, funds available to the Department of Agriculture shall be available to assist an international organization in meeting the costs, including salaries, fringe benefits and other associated costs, related to the employment by the organization of Federal personnel that may transfer to the organization under the provisions of 5 U.S.C. 3581-3584, or of other well-qualified United States citizens, for the performance of activities that contribute to increased understanding of international agricultural issues, with transfer of funds for this purpose from one appropriation to another or to a single account authorized, such funds remaining available until expended:] *Provided further,* That the Office may utilize advances of funds, or reimburse this appropriation for expenditures made on behalf of Federal agencies, public and private organizations and institutions under agreements executed pursuant to the agricultural food production assistance programs (7 U.S.C. 1736) and the foreign assistance programs of the International Development Cooperation Administration (22 U.S.C. 2392). *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-3200-0-1-352		1989 actual	1990 est.	1991 est.
	Program by activities:			
	Direct program:			
00.01	International agricultural development	1,792	1,937	472
00.02	International scientific and technical cooperation	3,527	3,610	3,913
00.03	Financial and administrative systems tracking (FAST)		494	507
00.91	Total direct program	5,319	6,041	4,893
	Reimbursable program:			
01.01	Technical assistance and analyses to aid foreign development	17,356	25,661	25,661
01.02	Subsistence, tuitions, and training for foreign nationals in the United States	9,371	13,855	13,855
01.03	International research	1,680	2,484	2,484
01.91	Total reimbursable program	28,407	42,000	42,000
10.00	Total obligations	33,726	48,041	46,893
	Financing:			
11.00	Offsetting collections from: Federal funds	−28,407	−42,000	−42,000
39.00	**Budget authority**	**5,319**	**6,041**	**4,893**
	Budget authority:			
40.00	Appropriation	5,319	6,118	4,893
40.00	Reduction pursuant to P.L. 99-177		−77	
43.00	**Appropriation (adjusted)**	**5,319**	**6,041**	**4,893**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	5,319	6,041	4,893
72.10	Receivables in excess of obligations, start of year	−79,248	−54,679	−54,679
74.10	Receivables in excess of obligations, end of year	54,679	54,679	54,679

77.00	Adjustments in expired accounts	20,558	.....	.....
90.00	Outlays	1,308	6,041	4,893

The mission of the Office of International Cooperation and Development (OICD) is to promote U.S. agriculture and to advance the agriculture of developing countries as parts of a complementary global agricultural system capable of providing ample food and fiber for all people.

International agricultural development.—OICD analyzes agricultural policy issues related to USDA's international agricultural development efforts, and supports the International Science and Education Council. The Agency also reviews food aid development activities supported by Public Law 480 Titles I and III agreements.

International scientific and technical cooperation.—OICD manages the Department's bilateral exchange and cooperative research programs with foreign governments and institutions in order to strengthen the role of science and technology in the ongoing effort to stabilize world food supplies and to increase the efficiency with which world resources are used. Priorities and criteria for these programs are based on domestic research priorities, potential benefits to U.S. agricultural production, and the availability of desired technologies. OICD coordinates USDA's and the U.S. Government's participation in approximately 30 international organizations concerned with food, agriculture, and rural development.

Reimbursable program.—OICD, using USDA and university expertise, provides technical assistance and training to developing countries at the request of the Agency for International Development and international organizations. OICD manages technical assistance projects in over 80 countries, focusing on land and water management, crop and livestock production and marketing, forestry, pest control, resource conservation and other areas. OICD offers a technical and management training program in agriculture and rural development to participants from foreign countries and designees of international organizations.

Object Classification (in thousands of dollars)

Identification code 12–3200–0–1–352		1989 actual	1990 est.	1991 est.
	Direct obligations:			
	Personnel compensation:			
11.1	Full-time permanent	2,276	2,695	2,894
11.3	Other than full-time permanent	93	110	118
11.5	Other personnel compensation	89	106	114
11.9	Total personnel compensation	2,458	2,911	3,126
12.1	Civilian personnel benefits	410	524	563
21.0	Travel and transportation of persons	420	436	285
22.0	Transportation of things	18	14	14
23.3	Communications, utilities, and miscellaneous charges	221	246	180
24.0	Printing and reproduction	33	48	27
25.0	Other services	938	999	493
26.0	Supplies and materials	43	74	35
31.0	Equipment	66	100	54
41.0	Grants, subsidies, and contributions	712	689	117
99.0	Subtotal, direct obligations	5,319	6,041	4,893
99.0	Reimbursable obligations	28,407	42,000	42,000
99.9	Total obligations	33,726	48,041	46,893

Personnel Summary

Direct:			
Total number of full-time permanent positions	58	61	65
Total compensable workyears: Full-time equivalent employment	60	63	65
Reimbursements:			
Total number of full-time permanent positions	121	118	116
Total compensable workyears:			
Full-time equivalent employment	131	131	131
Full-time equivalent of overtime and holiday hours	2	2	2

[SCIENTIFIC ACTIVITIES OVERSEAS (FOREIGN CURRENCY PROGRAM)]

[For payments in foreign currencies owed to or owned by the United States for market development research authorized by section 104(b)(1) and for agricultural and forestry research and other functions related thereto authorized by section 104(b)(3) of the Agricultural Trade Development and Assistance Act of 1954, as amended (7 U.S.C. 1704(b)(1), (3)), $875,000: *Provided,* That this appropriation shall be available, in addition to other appropriations for these purposes, for payments in the foregoing currencies: *Provided further,* That funds appropriated herein shall be used for payments in such foreign currencies as the Department determines are needed and can be used most effectively to carry out the purposes of this paragraph: *Provided further,* That not to exceed $25,000 of this appropriation shall be available for payments in foreign currencies for expenses of employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), as amended by 5 U.S.C. 3109.] *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12–1404–0–1–352		1989 actual	1990 est.	1991 est.
	Program by activities:			
00.01	Market development research (sec. 104(b)(1))	292	224	182
00.02	Agricultural and forestry research (sec. 104(b)(3))	2,624	2,011	1,638
10.00	Total obligations	2,916	2,235	1,820
	Financing:			
11.00	Offsetting collections from: Federal funds	−30	.....	.....
17.00	Recovery of prior year obligations	−11,546	.....	.....
21.40	Unobligated balance available, start of year	−713	−10,373	−9,013
24.40	Unobligated balance available, end of year	10,373	9,013	7,193
40.00	**Budget authority (appropriation)**	**1,000**	**875**	.....
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	2,886	2,235	1,820
72.40	Obligated balance, start of year	11,621	199	199
74.40	Obligated balance, end of year	−199	−199	−199
78.00	Adjustments in unexpired accounts	−11,546	.....	.....
90.00	Outlays	2,762	2,235	1,820

As authorized by the Agricultural Trade Development and Assistance Act of 1954 (Public Law 480), as amended, USDA uses foreign currencies to support research on problems of mutual interest to the United States and participating foreign countries. After 1990 no new foreign currency programs will be initiated.

Object Classification (in thousands of dollars)

Identification code 12–1404–0–1–352		1989 actual	1990 est.	1991 est.
11.5	Personnel compensation: Other personnel compensation	10	.....	.....
12.1	Civilian personnel benefits	1	.....	.....
21.0	Travel and transportation of persons	343	264	215
22.0	Transportation of things	1	1	1
23.3	Communications, utilities, and miscellaneous charges	72	55	45
24.0	Printing and reproduction	2	2	1
25.0	Other services	168	130	105
26.0	Supplies and materials	9	7	6
31.0	Equipment	13	10	8
41.0	Grants, subsidies, and contributions	2,297	1,766	1,439
99.9	Total obligations	2,916	2,235	1,820

Trust Funds

MISCELLANEOUS CONTRIBUTED FUNDS

Program and Financing (in thousands of dollars)

Identification code 12–8232–0–7–352		1989 actual	1990 est.	1991 est.
	Program by activities:			
10.00	Total obligations	2,887	3,935	3,935

Miscellaneous Contributed Funds—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code 12-8232-0-7-352		1989 actual	1990 est.	1991 est.
	Financing:			
21.40	Unobligated balance available, start of year	−2,025	−2,955	−2,955
24.40	Unobligated balance available, end of year	2,955	2,955	2,955
60.00	**Budget authority (appropriation)** (permanent, indefinite)	**3,817**	**3,935**	**3,935**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	2,887	3,935	3,935
72.40	Obligated balance, start of year	765	174	174
74.40	Obligated balance, end of year	−174	−174	−174
90.00	Outlays	3,477	3,935	3,935

Miscellaneous funds are received from the Department of State, the Department of Defense, international organizations, and from Saudi Arabia, Spain, and developing countries, for USDA development assistance and international research projects (22 U.S.C. 2392).

Object Classification (in thousands of dollars)

Identification code 12-8232-0-7-352		1989 actual	1990 est.	1991 est.
	Personnel compensation:			
11.1	Full-time permanent	33	45	45
11.3	Other than full-time permanent	134	183	183
11.5	Other personnel compensation	41	56	56
11.9	Total personnel compensation	208	284	284
12.1	Civilian personnel benefits	59	80	80
21.0	Travel and transportation of persons	65	86	86
22.0	Transportation of things	41	56	56
23.2	Rental payments to others	14	19	19
23.3	Communications, utilities, and miscellaneous charges	24	33	33
24.0	Printing and reproduction	5	7	7
25.0	Other services	1,050	1,431	1,431
26.0	Supplies and materials	61	83	83
31.0	Equipment	2	3	3
41.0	Grants, subsidies, and contributions	1,358	1,853	1,853
99.9	Total obligations	2,887	3,935	3,935

Personnel Summary

Total number of full-time permanent positions	1	1	1
Total compensable workyears: Full-time equivalent employment	6	6	6

FOREIGN ASSISTANCE PROGRAMS

Facilities and funds of the Commodity Credit Corporation may, by law, be used in carrying out programs for exporting agricultural commodities.

Included in this category are the following activities carried out under the Agricultural Trade Development and Assistance Act of 1954, Public Law 480, as amended: Financing sales of agricultural commodities for dollars on credit terms, for convertible foreign currency on credit terms, or for convertible foreign currency for use under section 108 of the Act; furnishing commodities to carry out the Food for Progress Act of 1985 (titles I and III); and for dispositions abroad (title II).

No agreements to finance sales under the authority of title I or programs of assistance under title II may be entered into after December 31, 1990.

Federal Funds

General and special funds:

Public Law 480

(INCLUDING TRANSFERS OF FUNDS)

For expenses during the current fiscal year, not otherwise recoverable, and unrecovered prior years' costs, including interest thereon, under the Agricultural Trade Development and Assistance Act of 1954, as amended (7 U.S.C. 1691, 1701-1715, 1721-1726, 1727-1727f, 1731-1736g), as follows: (1) financing the sale of agricultural commodities for convertible foreign currencies and for dollars on credit terms pursuant to titles I and III of said Act, or for convertible foreign currency for use under 7 U.S.C. 1708, and for furnishing commodities to carry out the Food for Progress Act of 1985, not more than [$860,955,000] *$817,000,000,* of which [$309,900,000] *$251,853,000* is hereby appropriated and the balance derived from proceeds from sales of foreign currencies and dollar loan repayments, repayments on long-term credit sales, carryover balances and commodities made available from the inventories of the Commodity Credit Corporation by the Secretary of Agriculture pursuant to sections 102 and 403(b) of said Act, and (2) commodities supplied in connection with dispositions abroad, pursuant to title II of said Act, not more than [$682,100,000] *646,000,000,* of which [$682,100,000] *$646,000,000* is hereby appropriated: *Provided,* That not to exceed [10] *15* per centum of the funds made available to carry out any title [to] *of* this paragraph may be used to carry out any other title of this paragraph. *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-2274-0-1-151		1989 actual	1990 est.	1991 est.
	Program by activities:			
10.00	Total obligations (object class 25.0)	1,098,100	978,221	897,853
	Financing:			
39.00	**Budget authority**	**1,098,100**	**978,221**	**897,853**
	Budget authority:			
40.00	Appropriation	1,098,100	992,000	897,853
40.00	Reduction pursuant to P.L. 99-177		−13,779	
43.00	**Appropriation (adjusted)**	**1,098,100**	**978,221**	**897,853**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	1,098,100	978,221	897,853
90.00	Outlays	1,098,100	978,221	897,853

Status of Direct Loans (in thousands of dollars)

Identification code 12-2274-0-1-151		1989 actual	1990 est.	1991 est.
	Position with respect to appropriations act limitation on obligations:			
1111	Limitation on direct loans			
1131	Direct loan obligations exempt from limitation	766,554	789,600	752,400
1150	Total direct loan obligations	766,554	789,600	752,400
	Cumulative balance of direct loans outstanding:			
1210	Outstanding, start of year	11,632,252	12,203,947	12,808,873
1231	Disbursements: Direct loan disbursements	734,383	789,600	752,400
1251	Repayments: Repayments and prepayments	−194,859	−184,674	−213,598
1261	Adjustments: Capitalized interest	32,171		
1290	Outstanding, end of year	12,203,947	12,808,873	13,347,675
	Estimate of direct loan subsidy:			
1320	Subsidy rate (in percent)			72.7
1330	Subsidy amount (in thousands of dollars)			540,000

Program Activities

(In thousands of dollars)

Financing the sale of agricultural commodities for foreign currencies and for dollars on credit terms (titles I and III)	767,480	848,963	817,000
Commodities supplied in connection with dispositions abroad (title II)	699,000	672,599	646,000
Total program level	1,466,480	1,521,562	1,463,000

Amount financed by balance in CCC and by receipts	−368,380	−543,341	−565,147
Total P.L. 480 appropriation	1,098,100	978,221	897,853

RECONCILIATION OF PROGRAM LEVEL TO PROGRAM COSTS FUNDED BY CCC

[In thousands of dollars]

Titles I/III	*1989 actual*	*1990 est.*	*1991 est.*
Gross commodity costs	735,071	805,700	767,800
Ocean freight differential and ocean transportation	50,409	59,363	64,600
Subtotal	785,480	865,063	832,400
Initial payments to exporters	−18,000	−16,100	−15,400
Total program level, current year	767,480	848,963	817,000
Prior year obligations financed	211,096	199,642	199,642
Obligations financed in succeeding year	−199,642	−199,642	−199,642
Total program costs, funded	778,934	848,963	817,000
Title II			
Commodity costs	468,000	474,720	417,140
Ocean and inland transportation	231,000	197,879	228,860
Total program level, current year	699,000	672,599	646,000
Prior year obligations financed	626,612	486,048	486,048
Obligations financed in succeeding year	−486,048	−486,048	−486,048
Total program costs, funded	839,564	672,599	646,000

Financing the sale of agricultural commodities for convertible foreign currencies and for dollars on credit terms; for convertible foreign currency for use under section 108; and furnishing commodities to carry out the Food for Progress Act of 1985 (titles I and III).—The Commodity Credit Corporation finances through Public Law 480 appropriations and repayments of loans all sales made pursuant to agreements concluded under the authority of title I, and may serve as the purchasing or shipping agent, or both, if the purchaser so requests. Sales are made to friendly countries—as defined in section 103(d) of the act—and must not displace expected commercial sales for cash dollars (secs. 103 (c) and (n)).

Agreements may not be made under title I in any calendar year which call for an appropriation to reimburse the Corporation in excess of $1.9 billion, plus unused prior years' authorizations.

Whenever practicable, terms of agreements must require payment at time of delivery of not less than 5% of the purchase price in dollars or in currencies convertible to dollars. These initial payments are applied against costs to reduce appropriation requests.

When U.S.-flag vessels are required to ship commodities under this title, the Corporation will pay the difference between U.S.-flag rates and foreign-flag rates. In limited cases, full transportation costs to port of entry or point of entry abroad may be included along with the cost of the commodity in the amount financed by CCC in order to ensure that U.S. food aid would reach the most needy recipients.

Use of foreign currency (title I).—Certain U.S. uses of foreign currencies are subject to the appropriation process. The Corporation is reimbursed for the dollar value of currencies so used. Proceeds from sales of foreign currencies and from dollar repayments of foreign currency loans are applied as a reduction in appropriation requests.

Financing sales of agricultural commodities for dollars or convertible foreign currencies on credit terms (title I).—Agreements are made with friendly countries for delivery in annual installments for not more than 10 years from the date of the agreement subject to the availability of the commodity.

Credit terms are to be no less favorable than those required by section 122 of the Foreign Assistance Act of 1961, as amended, for loans made under that section.

Terms of repayment under dollar credit agreements are not more than 20 years with a grace period of not more than 2 years on repayment of principal. Convertible foreign currency terms permit repayment of up to 40 years with deferral of principal payments for up to 10 years. As payments are received each year, they are applied against current costs to reduce appropriation requests.

Financing sales of agricultural commodities for convertible foreign currencies to be used pursuant to section 108 (title I).—Title I sales may be financed for convertible foreign currencies, which are then loaned to financial intermediaries in the recipient country pursuant to agreements whereby the intermediaries would reloan the funds to promote private enterprise. Funds repaid by the financial intermediaries may be used to finance additional private enterprise investment, develop new markets, pay U.S. obligations, or be converted to dollars.

Furnishing commodities to carry out the Food for Progress Act of 1985 (title I).—Funds appropriated to carry out title I may be used to furnish commodities to carry out the Food for Progress Act of 1985. Such commodities may be furnished on credit terms or on a grant basis in order to assist countries that have made a commitment to introduce and expand free enterprise elements in their agricultural economies.

Total title I agreements made since inception of the program to September 30, 1989, amount to $18,337.6 million cost value, including ocean freight for shipment on U.S. ships. Major commodities are wheat, cotton, oils, rice, and feed grains. Payments received during the period amount to $5,328.5 million, of which $3,199.7 million was applied to principal and $2,128.8 million to interest.

The following table reflects the composition of the combined appropriations (in thousands of dollars):

SALES FOR DOLLARS ON CREDIT TERMS

Item:	*1989 actual*	*1990 est.*	*1991 est.*
Expenses of shipments:			
Commodity costs:			
Foreign currency	18,164	24,598	24,598
Long-term credit	710,865	765,002	727,802
Total commodity costs	729,029	789,600	752,400
Ocean freight and freight differential (support of U.S. Merchant Marine):			
Foreign currency	1,220	4,827	4,827
Long-term credit	48,685	54,536	59,773
Total ocean freight and freight differential	49,905	59,363	64,600
Total expenses of shipments	778,934	848,963	817,000
Collections:			
Proceeds from sales and use of currencies and loan repayments (foreign currency)	−77,525	.....	−50,000
Payments from foreign governments, including interest, applied to reduce appropriation (long-term credit)	−383,748	−344,000	−384,000
Total collections	−461,273	−344,000	−434,000
Net Expense of Shipments	317,661	504,963	383,000
Prior years' costs or funds brought or carried forward:			
1988: Funds: Long-term credit	−469,952	.....	.....
1989: Funds: Long-term credit	551,391	−551,391	.....
1990: Funds: Long-term credit	.....	352,050	−352,050
1991: Funds: Long-term credit	.....	.....	220,903
Appropriation or estimate: Long-term credit	399,100	305,622	251,853

Commodities supplied in connection with dispositions abroad (title II).—Under title II, agricultural commodities are furnished to developing countries to meet famine or other emergency relief needs and to combat malnutrition. They are furnished through friendly governments, private voluntary agencies, foreign nonprofit voluntary agencies if no such U.S. agency is available, and intergovernmental organizations such as the United Nations World Food Program.

The Corporation is authorized to pay the costs of acquisition, packaging, processing, enrichment, preservation, fortifi-

General and special funds—Continued

PUBLIC LAW 480—Continued

(INCLUDING TRANSFERS OF FUNDS)—Continued

cation, transportation, handling, and other incidental costs incurred up to the time of delivery to U.S. ports. The Corporation also pays ocean freight charges, and pays transportation costs to points of entry other than ports in the case of landlocked countries, where carriers to a specific country are unavailable, where ports cannot be used effectively, or where a substantial saving in costs or time can be obtained, and pays general average contributions arising from ocean transport. In addition, transportation costs from designated points of entry or ports of entry abroad to storage and distribution sites and associated storage and distribution costs may be paid for commodities made available to meet urgent and extraordinary relief requirements.

Up to $7.5 million each year may be used to buy foreign currencies accruing under title I of this act to meet costs directed to community and other self-help activities designed to alleviate the causes of the need for such aid. Such costs may not include personnel and administrative costs of cooperating sponsors, distributing agencies and recipient agencies.

Through September 30, 1989, appropriations totaling $20,850 million were authorized. Beginning October 1, 1985, no programs of assistance shall be undertaken under this title during any fiscal year that call for an appropriation of more than $1 billion to reimburse the Corporation. This limitation applies to costs incurred, including its investment in commodities (but only on the basis of a price not greater than the export market price of commodities acquired under a price support program), plus any amount by which programs of assistance undertaken under this title in the preceding fiscal year have called or will call for appropriations in amounts less than authorized during the preceding year. This limitation may be waived if the President determines that a waiver is necessary to undertake programs to meet urgent humanitarian needs. Any incidental sales proceeds and proceeds from loss, damage, and other claims are applied against costs to reflect a reduction in appropriation requests.

The following reflects the composition of the appropriations (in thousands of dollars):

COMMODITIES SUPPLIED IN CONNECTION WITH DISPOSITIONS ABROAD

Item:	*1989 actual*	*1990 est.*	*1991 est.*
Expenses of shipments:			
Commodity Credit Corporation stocks and other costs in connection with commodities supplied	597,651	474,720	417,140
Ocean transportation	241,913	197,879	228,860
Total program costs	839,564	672,599	646,000
Prior years' costs or funds brought or carried forward:			
1988: Funds	−595,015	.....	.....
1989: Funds	454,451	−454,451	.....
1990: Funds	.....	454,451	−454,451
1991: Funds	.....	.....	454,451
Appropriation or estimate	699,000	672,599	646,000

AGRICULTURAL STABILIZATION AND CONSERVATION SERVICE

Federal Funds

General and special funds:

SALARIES AND EXPENSES

(INCLUDING TRANSFERS OF FUNDS)

For necessary administrative expenses of the Agricultural Stabilization and Conservation Service, including expenses to formulate and carry out programs authorized by title III of the Agricultural Adjustment Act of 1938, as amended (7 U.S.C. 1301–1393); the Agricultural Act of 1949, as amended (7 U.S.C. 1421 et seq.); sections 7 to 15, 16(a), 16(f), and 17 of the Soil Conservation and Domestic Allotment Act, as amended and supplemented (16 U.S.C. 590g–590o, 590p(a), 590p(f), and 590q); sections 1001 to 1004, 1006 to 1008, and 1010 of the Agricultural Act of 1970 as added by the Agriculture and Consumer Protection Act of 1973 (16 U.S.C. 1501 to 1504, 1506 to 1508, and 1510); the Water Bank Act, as amended (16 U.S.C. 1301–1311); the Cooperative Forestry Assistance Act of 1978 (16 U.S.C. 2101); sections 202(c) and 205 of title II of the Colorado River Basin Salinity Control Act of 1974, as amended (43 U.S.C. 1592(c), 1595); sections 401, 402, and 404 to 406 of the Agricultural Credit Act of 1978 (16 U.S.C. 2201 to 2205); the United States Warehouse Act, as amended (7 U.S.C. 241–273); and laws pertaining to the Commodity Credit Corporation, not to exceed [$632,588,000] *$630,406,000,* to be derived by transfer from the Commodity Credit Corporation fund: *Provided,* That other funds made available to the Agricultural Stabilization and Conservation Service for authorized activities may be advanced to and merged with this account: *Provided further,* That these funds shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed $100,000 shall be available for employment under 5 U.S.C. 3109: *Provided further,* That no part of the funds made available under this Act shall be used (1) to influence the vote in any referendum; (2) to influence agricultural legislation, except as permitted in 18 U.S.C. 1913; or (3) for salaries or other expenses of members of county and community committees established pursuant to section 8(b) of the Soil Conservation and Domestic Allotment Act, as amended, for engaging in any activities other than advisory and supervisory duties and delegated program functions prescribed in administrative regulations. *(7 U.S.C. 135b, 442–445, 447–449, 450j–1, 608c, 624, 1282, 1421–33, 1441–49, 1691–92, 1701–10, 1721–24, 1731–36f, 1781–87, 1838, 1851–54, 1856–57, 1859; 15 U.S.C. 712a, 713a–4—713a–13, 714–714p; 31 U.S.C. 9101, 9103–9109; 40 U.S.C. App. A203, A401–5; 50 U.S.C. App. 1917; Public Law 96–108; Public Law 96–528; Public Law 97–103; Public Law 97–370; Public Law 100–387; Public Law 100–393; Public Law 100–460; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12–3300–0–1–351		1989 actual	1990 est.	1991 est.
	Program by activities:			
00.01	Program formulation and appraisal	25,580	25,704	26,340
00.02	Operation of supply adjustment, conservation, and price support programs	594,570	605,966	612,234
00.03	Inventory management and merchandising	71,211	71,553	73,326
00.04	Warehouse examination	6,145	6,573	6,839
10.00	Total obligations	697,506	709,796	718,739
	Financing:			
	Offsetting collections from:			
	Federal funds:			
11.00	Commodity Credit Corporation fund	−618,975	−632,588	−630,406
11.00	Other	−35,390	−40,886	−36,335
14.00	Non-Federal sources	−42,760	−36,542	−51,998
27.00	Reduction pursuant to P.L. 99-177	.....	330	.....
39.00	**Budget authority**	**381**	**110**	.....
	Budget authority:			
42.00	Transferred from other accounts	381	110	.....
43.00	**Appropriation (adjusted)**	**381**	**110**	.....
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	381	−220	.....
72.40	Obligated balance, start of year	43,844	57,975	66,501
74.40	Obligated balance, end of year	−57,975	−66,501	−66,501
90.00	Outlays	−13,750	−8,746	.....

This account includes funds to cover expenses of programs administered by, and functions assigned to, the Service. The funds consist of transfers from the Commodity Credit Corporation (CCC), user fees, and miscellaneous advances from other sources. This is a consolidated account for administrative expenses of national, commodity, State, and county offices.

Program formulation and appraisal.—The supply adjustment, conservation, and commodity support programs, and the management and merchandising of commodities acquired under the support program, have a tremendous impact on the national and (to a lesser extent) the international economy. This activity provides for constant review of the effectiveness of these programs. It also provides for the analysis of data to formulate more effective programs.

Operation of supply adjustment, conservation, and price support programs.—This activity includes all functions dealing with the administration of programs carried out through the farmer committee system, including: (a) developing program regulations and procedures; (b) holding meetings with employees and producers to discuss new programs or changes in existing programs; (c) collecting and compiling basic data for individual farms; (d) establishing individual farm allotments, bases, and yields; (e) notifying producers of established allotments, bases, and yields; (f) determining farm marketing quotas; (g) handling appeals; (h) conducting referendums and certifying results; (i) accepting farmer certifications and checking compliance; (j) accepting producer applications for participation in commodity price stabilizing programs; (k) issuing marketing cards so that production from the allotted acreage can be marketed without penalty; (l) processing producer requests for conservation cost-sharing and issuing conservation reserve rental payments; (m) processing commodity loan and storage facility loan documents and issuing checks; (n) processing disaster, deficiency, and diversion payments and issuing checks and commodity certificates; and (o) certifying payment eligibility and monitoring payment limitations.

Inventory management and merchandising.—This activity includes: (a) overall management of CCC-owned commodities; (b) purchasing commodities; (c) donating commodities; (d) selling commodities; (e) processing the redemption of commodity certificates for CCC inventory; and (f) accounting for loans and commodities.

Warehouse examination.—This activity provides for the examination of warehouses licensed under the U.S. Warehouse Act and non-licensed warehouses storing CCC-owned or pledged commodities. ASCS examiners perform periodic examinations of the facilities and the warehouse records to ensure protection of depositors against potential losses of the stored commodities and to ensure compliance with the U.S. Warehouse Act and any CCC storage agreements.

Object Classification (in thousands of dollars)

Identification code 12-3300-0-1-351		1989 actual	1990 est.	1991 est.
	Personnel compensation:			
11.1	Full-time permanent	91,733	97,516	101,394
11.3	Other than full-time permanent	7,058	7,346	7,550
11.5	Other personnel compensation	3,065	3,614	3,879
11.9	Total personnel compensation	101,856	108,476	112,823
12.1	Civilian personnel benefits	19,013	20,522	21,453
13.0	Benefits for former personnel	603	625	646
21.0	Travel and transportation of persons	6,254	6,947	7,286
22.0	Transportation of things	1,074	1,291	1,326
23.1	Rental payments to GSA	34	35	36
23.3	Communications, utilities, and miscellaneous charges	18,099	27,309	30,042
24.0	Printing and reproduction	2,854	3,123	3,374
25.0	Other services	25,531	35,382	27,363
26.0	Supplies and materials	5,401	6,860	7,544
31.0	Equipment	1,127	1,472	1,479
41.0	Grants, subsidies, and contributions	515,573	497,675	505,283
42.0	Insurance claims and indemnities	29	14	19
43.0	Interest and dividends	6	10	10
44.0	Refunds	52	55	55
99.9	Total obligations	697,506	709,796	718,739

Personnel Summary

	1989 actual	1990 est.	1991 est.
Total number of full-time permanent positions	2,900	2,956	2,960
Total compensable workyears:			
Full-time equivalent employment	3,308	3,375	3,380
Full-time equivalent of overtime and holiday hours	49	65	67

Rural Clean Water Program

Program and Financing (In thousands of dollars)

Identification code 12-3337-0-1-304		1989 actual	1990 est.	1991 est.
	Program by activities:			
10.00	Total obligations (object class 41.0)	57	2,558	.....
	Financing:			
17.00	Recovery of prior year obligations	−2,381	.....	.....
21.40	Unobligated balance available, start of year	−234	−2,558	.....
24.40	Unobligated balance available, end of year	2,558	.....	.....
39.00	Budget authority	.....	.....	.....
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	57	2,558	.....
72.40	Obligated balance, start of year	19,944	13,480	11,175
74.40	Obligated balance, end of year	−13,480	−11,175	−7,549
78.00	Adjustments in unexpired accounts	−2,381	.....	.....
90.00	Outlays	4,140	4,863	3,626

This experimental Rural Clean Water Program, authorized by Public Law 96-108 and Public Law 96-528, is a cooperative endeavor among farmers, various USDA agencies, and other organizations to develop and test means of controlling agricultural nonpoint source water pollution in rural areas.

Recommended project areas were developed by local and State committees and approved by the Secretary of Agriculture in consultation with the Administrator of the Environmental Protection Agency. Full funding has been provided in previous budgets for all approved projects.

The 1991 budget requires no additional funding for implementing this program.

Agricultural Conservation Program

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses to carry into effect the program authorized in sections 7 to 15, 16(a), 16(f), and 17 of the Soil Conservation and Domestic Allotment Act approved February 29, 1936, as amended and supplemented (16 U.S.C. 590g-590o, 590p(a), 590p(f), and 590q), and sections 1001-1004, 1006-1008, and 1010 of the Agricultural Act of 1970, as added by the Agriculture and Consumer Protection Act of 1973 (16 U.S.C. 1501-1504, 1506-1508, and 1510[)]), and including not to exceed $15,000 for the preparation and display of exhibits, including such displays at State, interstate, and international fairs within the United States, [$184,935,000] *$176,000,000,* to remain available until expended [(16 U.S.C. 590o)], for agreements, excluding administration but including technical assistance and related expenses *(16 U.S.C. 590o),* except that no participant in the Agricultural Conservation Program shall receive more than $3,500 per year, except where the participants from two or more farms or ranches join to carry out approved practices designed to conserve or improve the agricultural resources of the community, or where a participant has a long-term agreement, in which case the total payment shall not exceed the annual payment limitation multiplied by the number of years of the agreement: *Provided,* That no portion of the funds for the current year's program may be utilized to provide financial or technical assistance for drainage on wetlands now designated as Wetlands Types 3 (III) through 20 (XX) in United States Department of the Interior, Fish and Wildlife Circular 39, Wetlands of the United States, 1956: *Provided further,* That such amounts shall be available for the purchase of seeds, fertilizers, lime, trees, or any other conservation materials, or any soil-terracing services, and making grants thereof to agricultural producers to aid them in carrying out approved farming

General and special funds—Continued

AGRICULTURAL CONSERVATION PROGRAM—Continued

(INCLUDING TRANSFERS OF FUNDS)—Continued

practices as authorized by the Soil Conservation and Domestic Allotment Act, as amended, as determined and recommended by the county committees, approved by the State committees and the Secretary, under programs provided for herein: *Provided further,* That such assistance will not be used for carrying out measures and practices that are primarily production-oriented or that have little or no conservation or pollution abatement benefits: *Provided further,* That not to exceed 5 per centum of the allocation for the current year's program for any county may, on the recommendation of such county committee and approval of the State committee, be withheld and allotted to the Soil Conservation Service for services of its technicians in formulating and carrying out the Agricultural Conservation Program in the participating counties, and shall not be utilized by the Soil Conservation Service for any purpose other than technical and other assistance in such counties, and in addition, on the recommendation of such county committee and approval of the State committee, not to exceed 1 per centum may be made available to any other Federal, State, or local public agency for the same purpose and under the same conditions: *Provided further,* That for the current year's program $2,500,000 shall be available for technical assistance in formulating and carrying out rural environmental practices: *Provided further,* That no part of any funds available to the Department, or any bureau, office, corporation, or other agency constituting a part of such Department, shall be used in the current fiscal year for the payment of salary or travel expenses of any person who has been convicted of violating the Act entitled "An Act to prevent pernicious political activities" approved August 2, 1939, as amended, or who has been found in accordance with the provisions of title 18 U.S.C. 1913 to have violated or attempted to violate such section which prohibits the use of Federal appropriations for the payment of personal services or other expenses designed to influence in any manner a Member of Congress to favor or oppose any legislation or appropriation by Congress except upon request of any Member or through the proper official channels. *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990).*

Program and Financing (in thousands of dollars)

Identification code 12-3315-0-1-302		1989 actual	1990 est.	1991 est.
	Program by activities:			
10.00	Total obligations (object class 41.0)	184,114	226,837	176,000
	Financing:			
17.00	Recovery of prior year obligations	−103		
21.40	Unobligated balance available, start of year	−51,544	−44,468	
24.40	Unobligated balance available, end of year	44,468		
39.00	**Budget authority**	**176,935**	**182,369**	**176,000**
	Budget authority:			
40.00	Appropriation	176,935	184,935	176,000
40.00	Reduction pursuant to P.L. 99-177		−2,566	
43.00	**Appropriation (adjusted)**	**176,935**	**182,369**	**176,000**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	184,114	226,837	176,000
72.40	Obligated balance, start of year	187,341	182,736	245,594
74.40	Obligated balance, end of year	−182,736	−245,594	−255,896
78.00	Adjustments in unexpired accounts	−103		
90.00	Outlays	188,615	163,980	165,698

The primary objectives of the program are to conserve soil and water resources. Along with annual agreements, cost sharing is authorized for long-term agreements of 3-10 years.

The program is administered by ASC county committees, with review and approval by State ASC committees and the Secretary. Technical assistance is provided by the Soil Conservation Service and the Forest Service.

The 1990 program level of $182,369 thousand will be allocated to States based on the highest priority soil and water resource problems, and is expected to serve 7.8 million acres. Practices are expected to prevent approximately 41.6 million tons of soil erosion and save 539,000 acre-feet of water.

The 1991 budget proposes funding for activities consistent with the Government-wide water quality initiative as well as practices that help solve soil and water conservation problems identified in State and county ACP plans.

COLORADO RIVER BASIN SALINITY CONTROL PROGRAM

For necessary expenses for carrying out a voluntary cooperative salinity control program pursuant to section 202(c) of title II of the Colorado River Basin Salinity Control Act, as amended (43 U.S.C. 1592(c)), to be used to reduce salinity in the Colorado River and to enhance the supply and quality of water available for use in the United States and the Republic of Mexico, [$10,420,000] *$14,783,000,* to be used for investigations and surveys, for technical assistance in developing conservation practices and in the preparation of salinity control plans, for the establishment of on-farm irrigation management systems, including related lateral improvement measures, for making cost-share payments to agricultural landowners and operators, Indian tribes, irrigation districts and associations, local governmental and nongovernmental entities, and other landowners to aid them in carrying out approved conservation practices as determined and recommended by the county *ASC* committees, approved by the State *ASC* committees and the Secretary, and for associated costs of program planning, information and education, and program monitoring and evaluation: *Provided,* That the Soil Conservation Service shall provide technical assistance and the Agricultural Stabilization and Conservation Service shall provide administrative services for the program, including but not limited to, the negotiation and administration of agreements and the disbursement of payments: *Provided further,* That such program shall be coordinated with the regular Agricultural Conservation Program and with research programs of other agencies. *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-3318-0-1-304		1989 actual	1990 est.	1991 est.
	Program by activities:			
10.00	Total obligations (object class 41.0)	6,058	10,656	14,783
	Financing:			
21.40	Unobligated balance available, start of year	−921	−315	
24.40	Unobligated balance available, end of year	315		
39.00	**Budget authority**	**5,452**	**10,341**	**14,783**
	Budget authority:			
40.00	Appropriation	5,452	10,420	14,783
40.00	Reduction pursuant to P.L. 99-177		−79	
43.00	**Appropriation (adjusted)**	**5,452**	**10,341**	**14,783**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	6,058	10,656	14,783
72.40	Obligated balance, start of year	2,934	4,568	7,140
74.40	Obligated balance, end of year	−4,568	−7,140	−5,663
90.00	Outlays	4,424	8,084	16,260

This program carries out the purposes of section 202(c) of title II of the Colorado River Basin Salinity Control Act (43 U.S.C. 1592(c)), as amended, by providing cost-share assistance to landowners and others in the Colorado River Basin. The main objective is to enhance the supply and quality of water in the Colorado River for delivery to downstream users in the U.S. and Mexico.

Practices are recommended by the ASC county committees and approved by the State committees and the Secretary of Agriculture. Technical assistance is provided by the Soil Conservation Service. Education and information activities are provided by the Extension Service.

The 1990 program will focus on six projects in Colorado, Nevada, Utah, and Wyoming.

The 1991 budget will provide financial assistance in promoting the Government-wide water quality initiative. The fund-

ing level of $14.8 million will fund six existing projects and three additional projects.

Under this program, 30 percent of ASCS cost-share funds will be reimbursed to the U.S. Treasury by the Colorado River Basin States.

Conservation Reserve Program

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses to carry out the conservation reserve program pursuant to the Food Security Act of 1985 (16 U.S.C. 3831–3845), [$1,010,978,000] *$1,878,038,000,* to remain available until expended, to be used for Commodity Credit Corporation expenditures for cost-share assistance for the establishment of conservation practices provided for in approved conservation reserve program contracts, for annual rental payments provided in such contracts, and for technical assistance: *Provided,* That none of the funds in this Act may be used to enter into new contracts that are in excess of the prevailing local rental rates for an acre of comparable land. *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-3319-0-1-302	1989 actual	1990 est.	1991 est.
Program by activities:			
00.01 Cost-sharing assistance	182,256	301,535	191,908
00.02 Annual rental payments	1,162,064	1,455,587	2,061,698
00.03 Technical assistance	27,885	8,200	.....
10.00 Total obligations	1,372,205	1,765,322	2,253,606
Financing:			
21.40 Unobligated balance available, start of year	−794,283	−1,149,617	−395,273
24.40 Unobligated balance available, end of year	1,149,617	395,273	19,705
39.00 **Budget authority**	**1,727,539**	**1,010,978**	**1,878,038**
Budget authority:			
40.00 Appropriation	1,864,000	1,010,978	1,878,038
40.00 Appropriation rescinded (unobligated balance) (P.L. 100-45)	−75,000	.....	.....
41.00 Transferred to other accounts	−61,461	.....	.....
43.00 **Appropriation (adjusted)**	**1,727,539**	**1,010,978**	**1,878,038**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	1,372,205	1,765,322	2,253,606
74.40 Obligated balance, end of year	.....	.....	−262,106
90.00 Outlays	1,372,205	1,765,322	1,991,500

RECONCILIATION OF PROGRAM LEVEL TO APPROPRIATION

[In thousands of dollars]

	1989 actual	*1990 est.*	*1991 est.*
Annual rental payments:			
Cash	1,162,064	1,455,587	2,061,698
CCC commodity certificates	−13,509	.....	.....
Total rental payments	1,148,555	1,455,587	2,061,698
Cost-sharing assistance	182,256	301,535	191,908
Technical assistance	27,885	8,200	.....
Total program level, current year	1,358,696	1,765,322	2,253,606
Add:			
Adjustment for rental payments in CCC commodity certificates	13,509	.....	.....
Change in unobligated balances	355,334	−754,344	−375,568
Appropriation, net	1,727,539	1,010,978	1,878,038

The Conservation Reserve Program (CRP) was mandated by sections 1231–1244 of the Food Security Act of 1985 (Public Law 99–198) to establish permanent cover on highly erodible cropland. The primary objectives of the CRP are to help farmers control critical soil erosion that occurs on about a third of America's cropland and to decrease production of some surplus agricultural commodities.

The CRP is authorized in all 50 States, Puerto Rico, and the Virgin Islands, on all croplands meeting the eligibility criteria of eroding at three times the soil loss tolerance or higher, or twice the soil loss tolerance with serious gully erosion or with an erosion predominance of 66⅔ percent of the field if planted to grass or an erosion predominance of 33⅓ percent if the area is planted to trees. In addition, to increase water quality benefits, eligible land includes areas adjacent to lakes and streams that can be devoted to filter strips, cropped wetlands, and cropland subject to overflow and suffering from scour erosion. The 1991 budget proposes funding for 40 million acres of highly erodible cropland in the reserve.

The program is administered through the Commodity Credit Corporation (CCC) by State and local ASC committees working under the general direction of ASCS. Technical assistance is provided by the Soil Conservation Service, the Forest Service, the Cooperative Extension Service, and others.

Under the Food Security Act, authority is provided to enter into CRP contracts through the 1990 crop year. Appropriations needed to make annual payments will be requested through 2000.

Since program inception in 1986, nine signup periods have been held through 1989, enrolling approximately 34 million acres including about 4 million 1990 crop acres enrolled in advance during 1989.

The 1990 program is expected to enroll 6.0 million additional acres of highly erodible cropland. These 1990 crop acres, together with 1990 crop acres enrolled in advance during 1989, would bring total crop-year 1990 enrollment to approximately 10 million acres. Total participation through 1990 is projected to meet the minimum requirement of 40 million acres established by the Act.

The appropriation requested for 1991 would be used for annual rental payments due on all contracts, and for cost-sharing assistance on 1990 and prior crop years' contracts.

Object Classification (in thousands of dollars)

Identification code 12-3319-0-1-302	1989 actual	1990 est.	1991 est.
25.0 Other services	27,885	8,200	.....
41.0 Grants, subsidies, and contributions	1,344,320	1,757,122	2,253,606
99.9 Total obligations	1,372,205	1,765,322	2,253,606

Water Bank Program

For necessary expenses to carry into effect the provisions of the Water Bank Act (16 U.S.C. 1301–1311), [$12,371,000] *$10,498,000,* to remain available until expended. *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-3320-0-1-302	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations (object class 41.0)	9,154	13,495	10,498
Financing:			
21.40 Unobligated balance available, start of year	−1,409	−1,255	.....
24.40 Unobligated balance available, end of year	1,255	.....	.....
39.00 **Budget authority**	**9,000**	**12,240**	**10,498**
Budget authority:			
40.00 Appropriation	9,000	12,371	10,498
40.00 Reduction pursuant to P.L. 99-177	.....	−131	.....
43.00 **Appropriation (adjusted)**	**9,000**	**12,240**	**10,498**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	9,154	13,495	10,498
72.40 Obligated balance, start of year	37,153	37,723	41,283
74.40 Obligated balance, end of year	−37,723	−41,283	−42,510
90.00 Outlays	8,584	9,935	9,271

General and special funds—Continued

WATER BANK PROGRAM—Continued

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

[in thousands of dollars]

Enacted/requested:	*1989 actual*	*1990 est.*	*1991 est.*
Budget authority	9,000	12,240	10,498
Outlays	8,584	9,935	9,271
Proposed for later transmittal under proposed legislation:			
Budget authority	.....	.....	2,295
Outlays	.....	.....	2,295
Total:			
Budget authority	9,000	12,240	12,793
Outlays	8,584	9,935	11,566

The objectives of the Water Bank Program are to conserve water; preserve, maintain, and improve the Nation's wetlands; increase waterfowl habitat in migratory waterfowl nesting, breeding, and feeding areas in the United States; and secure recreational and environmental benefits for the Nation. The program was authorized by the Water Bank Act of 1970, as amended by Public Law 96-182, approved January 2, 1980.

The Secretary of Agriculture, through designated ASCS county offices, uses program funds to enter into 10-year agreements with landowners and operators for the conservation of specified wetlands. Provisions exist to renew agreements for additional periods, to make annual payments on agreements, and under certain conditions to increase payment rates in the fifth year of a contract or at the time of renewal.

Legislation is being proposed to authorize program participants the option of receiving a one-time payment in exchange for a permanent easement on wetlands or adjacent lands or continuing to participate in 10-year agreements. The budget includes a request under proposed legislation to authorize permanent easements and a request under current law for 10-year agreements. The 1991 appropriation request under current law would provide new 10-year agreements comparable to the 1989 program level.

WATER BANK PROGRAM

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12-3320-2-1-302	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations (object class 41.0)	.....	.....	2,295
Financing:			
40.00 **Budget authority (appropriation)**	.....	.....	**2,295**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	.....	.....	2,295
90.00 Outlays	.....	.....	2,295

This proposal would amend existing law to authorize the purchase of conservation easements from Water Bank Program participants. A one-time payment would be made to Water Bank Program participants in exchange for a permanent easement on wetlands or adjacent lands.

This proposal would enable the Department to operate a dual program and to assess the costs of and producer interest in permanent easements while ensuring that the Nation's wetlands continue to be preserved. Participants could choose either option within the total program level proposed for 1991.

[EMERGENCY CONSERVATION PROGRAM]

[For necessary expenses to carry into effect the program authorized in sections 401, 402, and 404 of title IV of the Agricultural Credit Act of 1978 (16 U.S.C. 2201-2205), $10,000,000, to remain available until expended, as authorized by 16 U.S.C. 2204.] *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-3316-0-1-453	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations (object class 41.0)	6,515	16,433	.....
Financing:			
21.40 Unobligated balance available, start of year	-8,021	-6,506	.....
24.40 Unobligated balance available, end of year	6,506	.....	.....
39.00 **Budget authority**	**5,000**	**9,927**	.....
Budget authority:			
40.00 Appropriation	5,000	10,000	.....
40.00 Reduction pursuant to P.L. 99-177	.....	-73	.....
43.00 **Appropriation (adjusted)**	**5,000**	**9,927**	.....
Relation of obligations to outlays:			
71.00 Obligations incurred, net	6,515	16,433	.....
72.40 Obligated balance, start of year	3,766	2,387	9,038
74.40 Obligated balance, end of year	-2,387	-9,038	-4,437
90.00 Outlays	7,894	9,782	4,601

This program was authorized by the Agricultural Credit Act of 1978 (16 U.S.C. 2201-05). It provides funds for sharing the cost of emergency measures to deal with cases of severe damage to farms and rangelands resulting from natural disasters.

Under the 1989 program, cost-sharing assistance was provided in 38 States to treat farmlands damaged by floods, tornadoes, and drought. The 1990 program is expected to rehabilitate approximately 894,000 acres of farmland damaged by natural disaster.

The 1991 budget proposes no funding for this program.

[DAIRY INDEMNITY PROGRAM]

[(INCLUDING TRANSFERS OF FUNDS)]

[For necessary expenses involved in making indemnity payments to dairy farmers for milk or cows producing such milk and manufacturers of dairy products who have been directed to remove their milk or dairy products from commercial markets because it contained residues of chemicals registered and approved for use by the Federal Government, and in making indemnity payments for milk, or cows producing such milk, at a fair market value to any dairy farmer who is directed to remove his milk from commercial markets because of (1) the presence of products of nuclear radiation or fallout if such contamination is not due to the fault of the farmer, or (2) residues of chemicals or toxic substances not included under the first sentence of the Act of August 13, 1968, as amended (7 U.S.C. 450j), if such chemicals or toxic substances were not used in a manner contrary to applicable regulations or labeling instructions provided at the time of use and the contamination is not due to the fault of the farmer, $5,000: *Provided,* That none of the funds contained in this Act shall be used to make indemnity payments to any farmer whose milk was removed from commercial markets as a result of his willful failure to follow procedures prescribed by the Federal Government: *Provided further,* That this amount shall be transferred to the Commodity Credit Corporation: *Provided further,* That the Secretary is authorized to utilize the services, facilities, and authorities of the Commodity Credit Corporation for the purpose of making dairy indemnity disbursement.] *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-3314-0-1-351	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations (object class 41.0)	230	100	100
Financing:			
17.00 Recovery of prior year obligations	-518	.....	.....

21.40	Unobligated balance available, start of year	−565	−858	−763
24.40	Unobligated balance available, end of year	858	763	663
40.00	**Budget authority (appropriation)**	5	5	.....
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	230	100	100
72.40	Obligated balance, start of year	496	303	67
74.40	Obligated balance, end of year	−303	−67	−101
78.00	Adjustments in unexpired accounts	−518	.....	.....
90.00	Outlays	−95	336	66

The Dairy Indemnity Program was authorized under 78 Stat. 508 in 1964, and has been extended through September 30, 1990, by the Food Security Act of 1985 (Public Law 99-198). Payments are made to farmers and manufacturers who are directed to remove their milk or milk products from commercial markets because they contain residues of: chemicals that have been registered and approved for use by the Federal Government; other chemicals; nuclear radiation; or nuclear fallout. The authority also provides that indemnification may be paid for cows producing such milk.

In 1990, an estimated $336 thousand will be paid to producers and manufacturers who file claims under the program.

Due to the emergency nature of this program, funding is requested as needs arise. Since sufficient carryover funds are available to operate a program in a normal year, the 1991 budget requests no additional funding for this program.

Forestry Incentives Program

For necessary expenses, not otherwise provided for, to carry out the program of forestry incentives, as authorized in the Cooperative Forestry Assistance Act of 1978 (16 U.S.C. 2101), including technical assistance and related expenses, $12,446,000, to remain available until expended, as authorized by that Act. *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-3336-0-1-302		1989 actual	1990 est.	1991 est.
	Program by activities:			
10.00	Total obligations (object class 41.0)	12,295	14,517	12,446
	Financing:			
17.00	Recovery of prior year obligations	−163	.....	.....
21.40	Unobligated balance available, start of year	−1,757	−2,071	.....
24.40	Unobligated balance available, end of year	2,071	.....	.....
40.00	**Budget authority (appropriation)**	**12,446**	**12,446**	**12,446**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	12,295	14,517	12,446
72.40	Obligated balance, start of year	18,613	17,352	19,444
74.40	Obligated balance, end of year	−17,352	−19,444	−18,979
78.00	Adjustments in unexpired accounts	−163	.....	.....
90.00	Outlays	13,393	12,425	12,911

This program was authorized by the Cooperative Forestry Assistance Act of 1978 (16 U.S.C. 2101). The objectives of the program are to bring private, nonindustrial forest land under intensified management, to increase timber production, to ensure adequate supplies of timber products, and to enhance other forest resources.

The Forestry Incentives Program shares up to 65 percent of the cost of tree planting and timberstand improvement. The percentage cost-shared depends on the rate set in a particular State and county by the Agricultural Stabilization and Conservation Committee, after consulting with the State forester. The program is available in designated counties based on a Forest Service survey of total eligible private timberland available for production of timber products. The program is administered by ASCS. Technical assistance is provided by Forest Service.

Under the 1990 program, cost-sharing will be provided to farmers for planting trees on 165,000 acres and improving the timberstand on 35,000 acres of forest.

The 1991 program will provide cost-sharing for tree planting on 159,300 acres and timberstand improvement on 33,650 acres.

CORPORATIONS

The following corporations and agencies are hereby authorized to make expenditures, within the limits of funds and borrowing authority available to each such corporation or agency and in accord with law, and to make contracts and commitments without regard to fiscal year limitations as provided by section 104 of the Government Corporation Control Act, as amended, as may be necessary in carrying out the programs set forth in the budget for the current fiscal year for such corporation or agency, except as hereinafter provided:

FEDERAL CROP INSURANCE CORPORATION

Federal Funds

General and special funds:

Administrative and Operating Expenses

For administrative and operating expenses, as authorized by the Federal Crop Insurance Act, as amended (7 U.S.C. 1516), [$225,626,000] *$314,429,000: Provided,* That not to exceed $700 shall be available for official reception and representation expenses, as authorized by 7 U.S.C. 1506(i). *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-2707-0-1-351		1989 actual	1990 est.	1991 est.
	Program by activities:			
00.01	Underwriting, actuarial, and program development	12,723	14,934	15,821
00.02	Reinsured companies	139,783	154,992	218,023
00.03	Agency sales and service agreements and loss adjustment contracts	18,975	20,281	47,265
00.04	Program administration	4,946	3,488	3,689
00.05	Program management and administrative support	24,065	28,999	29,631
00.06	Other expenses	600	900	.....
10.00	Total obligations	201,092	223,594	314,429
	Financing:			
21.90	Unobligated balance available, start of year: Fund balance	.....	−900	.....
24.90	Unobligated balance available, end of year: Fund balance	900	.....	.....
39.00	**Budget authority**	**201,992**	**222,694**	**314,429**
	Budget authority:			
40.00	Appropriation	201,992	225,626	314,429
40.00	Reduction pursuant to P.L. 99-177	.....	−2,932	.....
43.00	**Appropriation (adjusted)**	**201,992**	**222,694**	**314,429**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	201,092	223,594	314,429
72.40	Obligated balance, start of year	88,166	67,175	107,184
74.40	Obligated balance, end of year	−67,175	−107,184	−148,968
77.00	Adjustments in expired accounts	4,331	.....	.....
90.00	Outlays	226,414	183,585	272,645

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

[in thousands of dollars]

Enacted/requested:	*1989 actual*	*1990 est.*	*1991 est.*
Budget authority	201,992	222,694	314,429
Outlays	226,414	183,585	272,645
Proposed for later transmittal under proposed legislation:			
Budget authority	.....	.....	−241,576
Outlays	.....	.....	−130,865

General and special funds—Continued

ADMINISTRATIVE AND OPERATING EXPENSES—Continued

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS—Continued

[in thousands of dollars]

Total:			
Budget authority	201,992	222,694	72,853
Outlays	226,414	183,585	141,780

This appropriation finances the administrative and operating expenses of the Corporation to provide funds to establish and maintain rates and coverages for 21,300 county programs in over 3,000 counties.

The major portion of administrative and operating expenses is to support delivery systems that rely heavily on the private sector as provided by the Federal Crop Insurance Act of 1980 under section 507(c). The delivery systems are:

(a) Reinsured companies that enable insurance companies to provide the insurance marketing, distribution, servicing, training, quality control, and loss adjustment functions. The companies also share with the Federal Crop Insurance Corporation, to a limited extent, in both profits and losses; and

(b) Agency sales and service agreement, also known as the "master marketing agreement." Under this type of agreement, private insurance companies and associations are offered the opportunity to contract with FCIC to provide insurance sales and services. They are compensated on a commission basis.

In addition, in areas where an adequate private sales and service force is not available, FCIC may ask other USDA agencies to sell and service multiple peril crop insurance through existing county offices.

Legislation will be proposed to eliminate the FCIC in 1991. Currently the Corporation projects the same level of business in 1991 as the 1990 estimate.

Object Classification (in thousands of dollars)

Identification code 12-2707-0-1-351	1989 actual	1990 est.	1991 est.
Personnel compensation:			
11.1 Full-time permanent	23,583	27,209	28,569
11.3 Other than full-time permanent	2,349	2,710	2,846
11.5 Other personnel compensation	2,080	346	363
11.9 Total personnel compensation	28,012	30,265	31,778
12.1 Civilian personnel benefits	5,311	6,192	6,502
13.0 Benefits for former personnel	138	65	89
21.0 Travel and transportation of persons	2,577	3,622	3,910
22.0 Transportation of things	364	553	597
23.2 Rental payments to others	400	500	539
23.3 Communications, utilities, and miscellaneous charges	3,250	4,110	4,438
24.0 Printing and reproduction	378	831	897
25.0 Other services	158,930	174,580	264,178
26.0 Supplies and materials	545	760	820
31.0 Equipment	1,167	2,110	675
42.0 Insurance claims and indemnities	15	2	4
43.0 Interest and dividends	5	4	2
99.9 Total obligations	201,092	223,594	314,429

Personnel Summary

Total number of full-time permanent positions	760	760	760
Total compensable workyears:			
Full-time equivalent employment	865	865	865
Full-time equivalent of overtime and holiday hours	10	10	10

ADMINISTRATIVE AND OPERATING EXPENSES

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12-2707-2-1-351	1989 actual	1990 est.	1991 est.
Program by activities:			
00.02 Reinsured companies			-218,023
00.03 Agency sales and service agreement and loss adjustment contracts			-23,553
10.00 Total obligations (object class 25.0)			-241,576
Financing:			
40.00 **Budget authority (appropriation)**			**-241,576**
Relation of obligations to outlays:			
71.00 Obligations incurred, net			-241,576
74.40 Obligated balance, end of year			110,711
90.00 Outlays			-130,865

Legislation will be proposed to eliminate the Federal Crop Insurance Corporation, effective with the 1991 crop year. The proposed legislation will request sufficient funding to cover prior year obligations and 1991 administrative costs for program elimination.

Public enterprise funds:

FEDERAL CROP INSURANCE CORPORATION FUND

For payments as authorized by section 508(b) of the Federal Crop Insurance Act, as amended, [$162,939,000] *$286,693,000,* of which [$28,862,000] *$117,368,000* is to reimburse the Federal Crop Insurance Corporation Fund for agents' commission and loss adjustment obligations incurred during prior years, but not previously reimbursed, as provided for under the provisions of section 516(a) of the Act. *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-4085-0-3-351	1989 actual	1990 est.	1991 est.
Program by activities:			
Operating expenses:			
00.01 Indemnities	184,209	129,675	131,541
00.02 Other expenses	148,600	77,516	1,313
01.01 Reinsurance losses, net	1,134,986	867,825	880,314
10.00 Total obligations	1,467,795	1,075,016	1,013,168
Financing:			
14.00 Offsetting collections from: Non-Federal sources	-579,950	-504,375	-504,904
17.00 Recovery of prior year obligations	-402,719		
21.90 Unobligated balance available, start of year: Fund balance	-358,545	-385,419	-127,717
22.90 Unobligated balance transferred, net: Fund balance	-400,000	-150,000	-299,000
24.90 Unobligated balance available, end of year: Fund balance	385,419	127,717	205,146
40.00 **Budget authority (appropriation)**	**112,000**	**162,939**	**286,693**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	887,845	570,641	508,264
72.40 Obligated balance, start of year	1,001,934	610,049	183,434
74.40 Obligated balance, end of year	-610,049	-183,434	-152,869
78.00 Adjustments in unexpired accounts	-402,719		
90.00 Outlays	877,012	997,255	538,829

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

[in thousands of dollars]

	1989 actual	*1990 est.*	*1991 est.*
Enacted/requested:			
Budget authority	112,000	162,939	286,693
Outlays	877,012	997,255	538,829
Proposed for later transmittal under proposed legislation:			
Budget authority			-286,693
Outlays			-250,526
Total:			
Budget authority	112,000	162,939	
Outlays	877,012	997,255	288,303

The Federal Crop Insurance Corporation, a wholly owned Government corporation, was created on February 16, 1938 (7 U.S.C. 1501-1520), to carry out the provisions of the Federal Crop Insurance Act, as amended. The purpose of this Act is to

promote the national welfare by improving the economic stability of agriculture through a sound system of crop insurance, and to provide the means for the research and experience helpful in devising and establishing such insurance.

Crop insurance offered to agricultural producers by the Corporation provides protection from losses caused by natural hazards, such as insect and wildlife damage, plant diseases, fire, drought, flood, wind, and other weather conditions. It does not indemnify producers for losses resulting from negligence or failure to observe good farming practices.

Budget program.—The program for crop year 1990 will provide crop insurance protection to farmers amounting to approximately $10.9. billion on the following commodities: Almonds, apples, barley, beans (dry and C&P), citrus, citrus trees, corn, cotton, ELS cotton, cranberries, figs, flax, forage production, forage seeding, grain sorghum, grapes, table grapes, hybrid seeding, macadamia nuts, macadamia trees, nursery stock, oats, onions, peaches, peanuts, pears, peas (dry and green), peppers, popcorn, potatoes, prevented planting, prunes, raisins, rice, rye, safflower, soybeans, stonefruit (CA only—apricots, nectarines and peaches), sugar beets, sugarcane, sunflowers, C&P sweet corn, sweet corn (fresh), tobacco, tomatoes (fresh), C&P tomatoes, walnuts, and wheat.

The 1989 appropriation provided sufficient funding for crop year 1989 to insure 99.9 million acres with an estimated $800.0 million in total premium income, including $200.0 million in premium subsidy.

Legislation will be proposed to eliminate the Federal Crop Insurance Corporation in 1991. The following table compares the scope of the insurance operations planned for 1990 and projected for 1991, as compared with 1989. Amounts in the 1989 column are as of September 30, 1989, and pertain to the 1989 crop year.

The Corporation's budget is presented in accordance with generally accepted accounting principles, the Financial Accounting Standards Board (FASB) Statement No. 60, "Accounting and Reporting by Insurance Enterprises," and Statement No. 5, "Accounting for Contingencies."

	1989 crop year estimate	*1990 crop year estimate*	*1991 crop year estimate*
Number of States	50	50	50
Number of counties	3,019	3,019	3,019
Insurance in force (thousands)	13,320,350	10,873,908	11,330,612
Insured acreage (thousands)	99,875	81,149	81,149
Farmers premium (thousands) [1]	600,000	487,500	507,975
Premium subsidy (thousands) [1]	200,000	162,500	169,325
Total premium (thousands) [1]	800,000	650,000	677,300
Indemnities (thousands) [1]	1,360,000	975,000	1,015,950
Loss ratio	1.7	1.5	1.5

[1] Includes amounts that will appear on the books of the reinsured companies. The Corporation records will only reflect the net reinsurance income and net reinsurance loss.

Financing.—The Corporation is authorized under the Federal Crop Insurance Act, as amended, to use funds from the issuance of capital stock which provides working capital for the Corporation.

Receipts, which are for deposit to this fund, come mainly from premiums paid by farmers. The principal payments from this fund are for indemnities to insured farmers, the direct cost of adjusting crop losses, and agents' commissions. However, an appropriation will be requested in subsequent years for payments made from premium income used for loss adjustment costs and/or agents' commissions as provided by section 516(a) of the Federal Crop Insurance Act, as amended.

Premium subsidies are authorized by section 508(b) of the Federal Crop Insurance Act, as amended. The purpose of the subsidy is to encourage the broadest possible participation of farm producers in the crop insurance program. Subsidies are paid by the Corporation based upon 30 percent of each producer's premium (reduced, where applicable, for hail and fire exclusion or State agency subsidy) on any coverage, under the Corporation's policy of insurance of up to a maximum of 65 percent of the recorded or appraised average yield, as adjusted.

In 1989, the Corporation received a transfer of $400 million from the Commodity Credit Corporation as a reserve against heavy losses in crop years 1988 and 1989.

PREMIUM AND SUBSIDY

[In thousands of dollars]

	1989 crop year actual	*1990 crop year estimate*	*1991 crop year estimate*
Premiums:			
Producer premium	600,000	487,500	507,975
(Government operations)	(78,000)	(63,375)	(66,037)
(Reinsurance operations) [1]	(522,000)	(424,125)	(441,938)
Amount of subsidies	200,000	162,500	169,325
(Government operations)	(26,000)	(21,125)	(22,012)
(Reinsurance operations) [1]	(174,000)	(141,375)	(147,313)
Total premiums	800,000	650,000	677,300
Indemnities	1,360,000	975,000	1,015,950
(Government operations)	(176,800)	(126,750)	(132,074)
(Reinsurance operations) [1]	(1,183,200)	(848,250)	(883,876)

[1] These amounts will appear on the books of the reinsured companies. The Corporation records will only reflect the net reinsurance income and net reinsurance losses.

The annual appropriation for the administrative and operating expenses of the Corporation is presented earlier in the budget.

Operating results and financial condition.—As of September 30, 1989, the Corporation reflected a deficit of $3,392.0 million. This compares with a deficit of $2,504.1 million at September 30, 1988.

For crop years 1948 through 1988, indemnities ($4,888.2 million) exceeded premium income ($3,130.6 million) by $1,757.6 million; the loss ratio for the period was 1.56. Indemnity costs exceeded premiums in 23 of the 40 years.

The following table summarizes the insurance operations for 1989, 1990 and 1991:

NET INCOME OR LOSS (−) ON INSURANCE OPERATIONS

[In thousands of dollars]

	1989 fiscal year actual	*1990 fiscal year estimate*	*1991 fiscal year estimate*
Premiums over indemnities	−110,710	−64,106	−65,904
(Premium subsidy expenses—non-add)	(24,500)	(21,856)	(21,880)
Interest expense	3,999		
Administrative expenses	−147,130	−76,205	
Other income or expense, net (−)	15,142	−1,311	−1,313
Reinsurance underwriting gain (+) or loss (−)	−649,146	−429,019	−441,047
Premium subsidy expense—reinsurance (non add)	(161,930)	(146,267)	(146,407)
Net income or loss (−)	−887,845	−570,641	−508,264

Revenue and Expense (in thousands of dollars)

	1989 actual	1990 est.	1991 est.
Revenue	579,950	504,375	504,904
Expense	1,467,795	1,075,016	1,013,168
Net income or loss (−) for the year	−887,845	−570,641	−508,264

Financial Condition (in thousands of dollars)

	1988 actual	1989 actual	1990 est.	1991 est.
Assets:				
Selected assets:				
Treasury balance	1,360,479	995,467	314,991	362,855
Accounts receivable, net	689,860	618,325	526,554	504,829
Total assets	2,050,339	1,613,792	841,545	867,685

Public enterprise funds—Continued

FEDERAL CROP INSURANCE CORPORATION FUND—Continued

Financial Condition (in thousands of dollars)—Continued

	1988 actual	1989 actual	1990 est.	1991 est.
Liabilities:				
Selected liabilities:				
Accounts payable and accrued liabilities	1,282,984	1,228,298	713,757	661,468
Deferred credits	49,280	43,264	43,260	43,260
Provisions for surety losses and other	75	75	75	75
Total liabilities	1,332,339	1,271,637	757,092	704,803
Government equity:				
Selected equities:				
Non-interest-bearing capital	500,000	500,000	500,000	500,000
Paid-in capital	39,978	39,978	39,978	39,978
Appropriation (Treasury borrowing)	113,000	113,000	113,000	113,000
Appropriation (premium subsidy)	866,604	978,604	1,112,681	1,282,006
Appropriation (master marketing expenses)	47,909	47,909	63,301	80,923
Appropriation (loss adjustment)	4,632	4,632	4,632	4,632
Appropriation (reinsurance loss adjustment)			13,470	113,216
Transfer from Commodity Credit Corp	1,650,000	2,050,000	2,200,000	2,500,000
Retained earnings	−2,504,123	−3,391,968	−3,962,609	−4,470,873
Total Government equity [1]	718,000	342,155	84,453	162,882

[1] Reflects long-term notes payable to Treasury for borrowing. Includes $113 million Treasury borrowing in 1985. Also includes $150 million CCC borrowing in 1990, which has been added to the unobligated balance.

Object Classification (in thousands of dollars)

Identification code 12-4085-0-3-351		1989 actual	1990 est.	1991 est.
	Other services:			
25.0	Master marketing expenses	20,800	16,900	
25.0	Loss adjustment cost	8,593	5,062	
25.0	Reinsurance loss adjustment	117,737	54,243	
	Insurance claims and indemnities:			
42.0	Government operations	185,679	130,986	132,854
42.0	Reinsurance	1,134,986	867,825	880,314
99.9	Total obligations	1,467,795	1,075,016	1,013,168

FEDERAL CROP INSURANCE CORPORATION

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12-4085-2-3-351		1989 actual	1990 est.	1991 est.
	Program by activities:			
	Operating expenses:			
00.01	Indemnities			−118,866
00.02	Other expenses			−1,313
01.01	Reinsurance losses, net			−795,489
10.00	Total obligations			−915,668
	Financing:			
14.00	Offsetting collections from: Non-Federal sources			431,779
22.90	Unobligated balance transferred, net: Fund balance			250,000
24.90	Unobligated balance available, end of year: Fund balance			−52,804
40.00	**Budget authority (appropriation)**			−286,693
	Relation of obligations to outlays:			
71.00	Obligations incurred, net			−483,889
74.10	Receivables in excess of obligations, end of year			233,363
90.00	Outlays			−250,526

The budget proposes to eliminate the Federal Crop Insurance Corporation, effective with the 1991 crop year. Under this proposal, premium subsidy appropriations would not be required and net indemnities would include only those deferred in crop year 1990.

Object Classification (in thousands of dollars)

Identification code 12-4085-2-3-351		1989 actual	1990 est.	1991 est.
	Insurance claims and indemnities:			
42.0	Government operations			−120,179
42.0	Reinsurance			−795,489
99.9	Total obligations			−915,668

COMMODITY CREDIT CORPORATION

Federal Funds

General and special funds:

COMMODITY CREDIT CORPORATION

REIMBURSEMENT FOR NET REALIZED LOSSES

For fiscal year [1990] *1991,* such sums as may be necessary to reimburse the Commodity Credit Corporation for net realized losses sustained, but not previously reimbursed [(estimated to be $4,800,000,000 in the President's fiscal year 1990 Budget Request (H. Doc. 101-4)), but not to exceed $4,233,000,000], pursuant to section 2 of the Act of August 17, 1961, as amended (15 U.S.C. 713a-11).

[Such funds are appropriated to reimburse the Corporation to restore losses incurred during prior fiscal years. Such losses for fiscal years 1988 and 1989 include $1,969,000,000 in connection with carrying out the Export Enhancement Program (EEP), $264,000,000 in connection with carrying out the Targeted Export Assistance Program (TEA), $1,500,000,000 in connection with carrying out the Federal Crop Insurance Program, and $31,831,000,000 in connection with carrying out the commodity programs.]

SHORT-TERM EXPORT CREDIT

The Commodity Credit Corporation shall make available not [less] *more* than $5,000,000,000 in credit guarantees under its export credit guarantee program for short-term credit extended to finance the export sales of United States agricultural commodities and the products thereof, as authorized by section 1125(b) of the Food Security Act of 1985 (Public Law 99-198).

INTERMEDIATE EXPORT CREDIT

The Commodity Credit Corporation shall make available not [less] *more* than $500,000,000 in credit guarantees under its export guarantee program for intermediate-term credit extended to finance the export sales of United States agricultural commodities and the products thereof, as authorized by section 1131(3)(B) of the Food Security Act of 1985 (Public Law 99-198). *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

REIMBURSEMENT TO COMMODITY CREDIT CORPORATION, NATIONAL WOOL ACT

Public enterprise funds:

COMMODITY CREDIT CORPORATION FUND

Program and Financing (in thousands of dollars)

Identification code 12-4336-0-3-351		1989 actual	1990 est.	1991 est.
	Program by activities:			
	Support and related programs:			
	Operating expenses:			
00.01	Commodity purchases and related inventory acquisitions	2,146,384	1,219,712	1,331,141
00.02	Storage, transportation, and other obligations not included above	988,831	575,344	613,464
00.03	Producer storage payments	481,794	291,855	70,020
	Direct producer payments:			
00.05	Feed grains	5,034,964	3,714,935	6,441,500
00.06	Wheat	626,725	1,671,807	2,513,000
00.07	Rice	482,136	563,026	630,000
00.08	Cotton	356,382	453,993	546,000
00.09	Dairy	168,240	178,309	106,085
00.11	Crop disaster	3,385,946	6,000	
00.12	Livestock assistance	532,579	90,343	
00.14	Operating expenses	629,243	635,799	643,191

	Interest expenses:			
00.15	Treasury	976,294	569,826	551,915
00.16	Other	33,251		
00.91	Total operating expenses	15,842,769	9,970,949	13,446,316
	Capital investment:			
	Direct loans:			
01.01	Storage facility	189		
01.02	Commodity	7,067,551	6,632,574	7,262,362
01.03	Guarantee claims	4,437	251,344	191,910
01.04	Purchase of administrative equipment	19,503	40,500	42,100
01.91	Total capital investment	7,091,680	6,924,418	7,496,372
01.92	Total support and related programs	22,934,449	16,895,367	20,942,688
	Special activities:			
	Operating expenses:			
02.01	Commodities transferred from support program and commodities procured (P.L. 480 Title II Commodity Costs)	597,651	474,720	417,140
02.02	Interest (Wool program)	3,868	3,591	3,104
02.03	Conservation reserve program payments	1,727,539	1,010,978	1,878,038
02.04	Wool program and operating expenses	89,617	117,725	117,125
02.05	Other P.L. 480 operating expenses	1,020,847	1,046,842	1,045,860
02.91	Total special activities	3,439,522	2,653,856	3,461,267
10.00	Total obligations	26,373,971	19,549,223	24,403,955
	Financing:			
	Offsetting collections from:			
	Federal funds:			
	Supports and related programs:			
11.00	Sales to special activities	−597,651	−474,720	−417,140
11.00	Interest revenue	−3,868	−4,053	−3,501
11.00	Other revenue	−1,799	−1,925	−1,925
	Special activities:			
11.00	Reimbursements received (P.L. 480 foreign currency sales proceeds)	−77,525		−50,000
11.00	Advance from foreign assistance programs (P.L. 480)	−1,098,100	−978,221	−897,853
11.00	Advance from conservation reserve program	−1,727,539	−1,010,978	−1,878,038
	Non-Federal sources (62 Stat. 1070):			
	Supports and related programs:			
14.00	Sales and other proceeds	−459,488	−526,427	−320,871
14.00	Interest revenue	−400,035	−215,163	−202,223
14.00	Other revenue	−37,929	−3,022	−3,433
14.00	Realization of assets	362	−250	−250
14.00	Loans repaid	−9,432,249	−6,603,471	−7,020,267
	Repayments by importers:			
14.00	Short-term export credit sales program	−961	−34,739	−45,714
14.00	Export guarantee program	−70,591	−79,974	−44,501
14.00	Interest revenue	−243,263	−189,112	−227,488
	Special activities:			
14.00	Non-Federal sources (62 Stat. 1070): P.L. 480 Long-term credit repayments	−383,748	−344,000	−384,000
22.90	Unobligated balance transferred, net: Fund balance	406,575	149,600	299,000
39.00	**Budget authority**	**12,246,162**	**9,232,768**	**13,205,751**
	Budget authority:			
	Current: Support and related programs:			
40.00	Appropriation	8,828,286	4,233,000	6,100,000
40.47	Portion applied to debt reduction	−8,828,286	−4,233,000	−6,100,000
43.00	**Appropriation (adjusted)**			
	Permanent:			
60.00	**Appropriation: Reimbursement to Commodity Credit Corporation, National Wool Act** (indefinite) (special fund)	**4,527**	**93,485**	**121,316**
67.10	**Authority to borrow** (15 U.S.C. 713a–4)	**12,241,635**	**9,139,283**	**13,084,435**
	Relation of obligations to outlays:			
	Obligations incurred, net:			
71.00	Support and related programs	11,686,977	8,762,511	12,655,375
71.00	National Wool Act	93,485	121,316	120,229
71.00	P.L. 480	59,125	199,341	131,147
	Obligated balance, start of year:			
72.47	Authority to borrow	18,241,534	16,293,989	17,004,244
72.90	Fund balance	−476,013	−334,879	−334,879
	Obligated balance, end of year:			
74.47	Authority to borrow	−16,293,989	−17,004,244	−18,040,974
74.90	Fund balance	334,879	334,879	334,879
77.00	Adjustments in expired accounts	−3,063,733		
90.00	Total outlays	10,582,265	8,372,913	11,870,021

Note.—Contingent liabilities, commitments, and other obligations do not become charges against the statutory borrowing authority until they result in borrowing from Treasury.

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

[in thousands of dollars]

	1989 actual	*1990 est.*	*1991 est.*
Enacted/requested:			
Budget authority	12,246,162	9,232,768	13,205,751
Outlays	10,582,265	8,372,913	11,870,021
Proposed for later transmittal under proposed legislation:			
Budget authority			−1,750,000
Outlays			−1,500,000
Total:			
Budget authority	12,246,162	9,232,768	11,455,751
Outlays	10,582,265	8,372,913	10,370,021

Status of Direct Loans (in thousands of dollars)

Identification code 12–4336–0–3–351	1989 actual	1990 est.	1991 est.
SHORT AND MEDIUM TERM LOANS			
Cumulative balance of direct loans outstanding:			
1210 Outstanding, start of year	732,538	865,151	889,113
1251 Repayments: Repayments and prepayments	−961	−34,739	−45,714
1261 Adjustments: Capitalized interest	133,574	58,701	43,999
1290 Outstanding, end of year	865,151	889,113	887,398
COMMODITY LOANS			
Position with respect to appropriations act limitation on obligations:			
1131 Direct loan obligations exempt from limitation	7,067,551	6,632,574	7,262,362
1150 Total direct loan obligations	7,067,551	6,632,574	7,262,362
Cumulative balance of direct loans outstanding:			
1210 Outstanding, start of year	8,329,106	4,908,151	4,021,519
1231 Disbursements: Direct loan disbursements	7,067,551	6,632,574	7,262,362
1251 Repayments: Repayments and prepayments	−9,420,929	−6,591,660	−7,018,599
Adjustments:			
1262 Write-offs for default	−6,573		
1264 Other adjustments, net/1/	−1,061,004	−927,546	−1,303,201
1290 Outstanding, end of year	4,908,151	4,021,519	2,962,081
STORAGE FACILITY LOANS			
Position with respect to appropriations act limitation on obligations:			
1111 Limitation on direct loans			
1131 Direct loan obligations exempt from limitation	189		
1150 Total direct loan obligations	189		
Cumulative balance of direct loans outstanding:			
1210 Outstanding, start of year	24,610	13,479	1,668
1231 Disbursements: Direct loan disbursements	189		
1251 Repayments: Repayments and prepayments	−11,320	−11,811	−1,668
1290 Outstanding, end of year	13,479	1,668	
EXPORT GUARANTEE CLAIMS			
Cumulative balance of direct loans outstanding:			
1210 Outstanding, start of year	2,912,481	3,118,410	3,481,963
1232 Disbursements for guaranteed loan claims	4,437	251,344	191,910
Repayments:			
1251 Repayments and prepayments	−67,976	−79,974	−44,501
1252 Repayments of defaulted guaranteed loans	−2,615		
1261 Adjustments: Capitalized interest	272,083	192,183	145,065
1290 Outstanding, end of year	3,118,410	3,481,963	3,774,437

[1] This entry includes commodities received as the result of loan forfeitures valued at $1.1, $.9, and $1.3 billion for fiscal years 1989 through 1991, respectively. It also includes adjustments for loans to peanut associations.

Public enterprise funds—Continued

COMMODITY CREDIT CORPORATION FUND—Continued

Status of Guaranteed Loans (in thousands of dollars)

Identification code 12-4336-0-3-351		1989 actual	1990 est.	1991 est.
	CCC EXPORT GUARANTEE PROGRAM			
	Position with respect to appropriations act limitation on commitments:			
2111	Limitation on guaranteed loans made by private lenders			5,500,000
2131	Guaranteed loan commitments exempt from limitation	3,217,734	5,500,000	
2150	Total guaranteed loan commitments	3,217,734	5,500,000	5,500,000
	Cumulative balance of guaranteed loans outstanding:			
2210	Outstanding, start of year	4,918,973	7,239,585	9,170,287
2231	Disbursements: Disbursements of new guaranteed loans	3,749,243	5,500,000	5,500,000
2251	Repayments and prepayments	−1,424,515	−3,348,452	−3,677,551
2261	Adjustments: Terminations for default that result in direct loans	−4,116	−220,846	−166,540
2290	Outstanding, end of year	7,239,585	9,170,287	10,826,196
	MEMORANDUM			
2299	U.S. contingent liability for guaranteed loans outstanding, end of year	7,094,793	8,986,881	10,609,672
	Estimate of guaranteed loan subsidy:			
2320	Subsidy rate (in percent)			14.0
2330	Subsidy amount (in thousands of dollars)			749,000

The Corporation was created to: stabilize, support, and protect farm income and prices; help maintain balanced and adequate supplies of agricultural commodities, their products, foods, feeds, and fibers; and help in their orderly distribution (15 U.S.C. 714–714p). It may make available materials and facilities required in connection with the production and marketing of agricultural commodities and it may be used to administer and to temporarily finance numerous special activities.

The Corporation's capital stock of $100 million is held by the United States Treasury. Under present law, up to $30 billion may be borrowed from the U.S. Treasury to finance operations.

The 1991 estimate includes savings from improving the control and timing of disbursements and handling of cash collections as part of continuing budget management reforms. Current, indefinite appropriation authority is requested to cover all net realized losses. Appropriations to the Corporation for net realized losses have no effect on budget authority as they are used to redeem debt directly with the Treasury.

Budget assumptions.—The following general assumptions form the basis for the Corporation's 1990 and 1991 budget estimates: (a) National income will rise both in 1990 and 1991 from the present level; (b) 1990 crop production will rise from 1989 crop levels; (c) generally, exports of agricultural commodities in 1991 are expected to be slightly higher than 1990 levels; (d) yields for the 1990 crops are based on recent averages adjusted for trend; (e) acreage allotments and marketing quotas will be in effect for the 1990 crops of certain kinds of tobacco; (f) poundage quotas will be in effect for the 1990 crop of peanuts.

It is difficult to forecast with accuracy requirements for the year ending September 30, 1991, since the projections are subject to complex and unpredictable factors such as weather, other factors which affect the volume of production of crops not yet planted, feed and food needs here and overseas, and available dollar exchange.

Appropriations are made to reimburse the Corporation for net realized losses sustained in carrying out its operations:

1991 estimate [In thousands of dollars]

Program	Gross obligations	Net outlays	Net realized loss for year
Short-term and intermediate export credit sales		−45,714	
Export Guarantee Programs	191,910	104,999	−42,410
Commodity loans	7,262,362	704,336	3,094
Storage facilities		−1,668	
Supply	212		
Feed grain payments	6,441,500	5,314,163	6,441,500
Wheat payments	2,513,000	2,062,000	2,513,000
Rice payments	630,000	570,900	630,000
Cotton payments	546,000	503,400	546,000
Dairy	106,085	106,085	106,085
Other support and related	1,970,373	814,411	2,962,000
Other items not distributed by program:			
Interest	551,915	262,010	118,703
All other	729,331	1,223,723	545,944
Total (support and related stabilization programs)	20,942,688	11,618,645	13,823,916

PROGRAMS OF THE CORPORATION

Price support and related stabilization programs.—The Corporation conducts programs to support farm income and prices and stabilize the market for agricultural commodities. Price support is provided to producers of agricultural commodities through loans, purchases, payments, and other means. This is done mainly under the Commodity Credit Corporation Charter Act, as amended (15 U.S.C. 714 et seq.), the Agricultural Act of 1949, as amended (7 U.S.C. 1421 et seq.), and the Agricultural Adjustment Act of 1938, as amended (7 U.S.C. 1281 et seq.).

Price support is mandatory for the basic commodities—corn, cotton, wheat, rice, peanuts, and tobacco. The Agricultural Act of 1949, as amended, also requires support of the following nonbasic commodities: honey, milk, barley, oats, rye, grain sorghum, sugar and soybeans. The National Wool Act of 1954, as amended (7 U.S.C. 1781–87), requires support for wool and mohair. Support for other nonbasic commodities is discretionary. The support program may also include operations to remove and dispose of surplus agricultural commodities in order to stabilize prices at levels not in excess of those permissible by law.

The principal methods of providing support are loans to and purchases from producers. With limited exceptions, loans made on commodities are nonrecourse. The commodities serve as collateral for the loan and on maturity the producer may deliver or forfeit such collateral to satisfy the loan obligation without further payment.

Direct purchases are also made from processors as well as producers, depending on the commodity involved. Also, special purchases are made under various laws for the removal of surpluses; for example, the Act of August 19, 1958, as amended (7 U.S.C. 1421 note), and section 416 of the Agricultural Act of 1949, as amended (7 U.S.C. 1431).

Set-aside program and acreage limitation program.—The Agricultural Act of 1949, as amended, authorizes the Secretary to establish, through the Corporation, acreage limitation programs for the 1986 through 1990 crops of upland cotton, rice, and ELS cotton. In addition, the Secretary is authorized to implement a set-aside or acreage limitation program for the 1986 through 1990 crops of wheat and feed grains.

Land diversion payments.—Land diversion programs were also required for certain crops in years prior to 1989.

Producer eligibility.—Producers of feed grains and wheat must comply with acreage limitation provisions or acreage set-aside provisions, and normal crop acreage (NCA) requirements, if in effect, in order to be eligible for price support loans and purchases and deficiency payments. Producers of rice must comply with acreage limitation provisions, if in effect, in order to be eligible for price support loans and purchases and deficiency payments. Producers of cotton must comply with acreage limitation provisions, if in effect, in

order to be eligible for price support loans and deficiency payments.

Deficiency payments.—The Agricultural Act of 1949, as amended, establishes: (1) minimum established "target" prices for the 1986 through 1990 crops of the following commodities—wheat, corn, upland cotton, rice, and ELS cotton; (2) minimum price support loan and purchase levels for wheat, feed grains, and rice; and (3) minimum price support loan levels for upland cotton and ELS cotton. Deficiency payments for each of the commodities are required when the target price for the commodity exceeds the national average market price or the price support loan level, whichever is higher. The target prices for grain sorghum and oats and, if designated by the Secretary, barley, are established at a level which is fair and reasonable in relation to the target prices established for corn. These payments may be paid by cash or on a non-cash basis, including payments in the form of commodities or commodity certificates that may be exchanged for commodities owned by CCC.

Disaster Assistance.—The Disaster Assistance Act of 1988, Public Law 100-387, provides assistance to producers who experienced livestock or crop losses on program and nonprogram crops in 1988 due to drought, hail, or excessive moisture that occurred in 1988. Assistance is also made available with respect to tree and forage losses.

The Disaster Assistance Act of 1989, Public Law 101-82, provides assistance to producers of program and nonprogram crops for losses in 1989 due to adverse weather in 1988 and 1989 in much the same manner as the Disaster Assistance Act of 1988. Assistance is also made available to eligible orchardists and tree farmers.

Marketing loan and certificate programs.—The Agricultural Act of 1949, as amended, authorizes a mandatory marketing loan program for each of the 1986 through 1990 crops of rice and upland cotton and a discretionary marketing loan program for each of the 1986 through 1990 crops of wheat, feed grains, and soybeans. Under a marketing loan program, a producer may repay a price support loan at a level that is lower than the original loan rate. The Agricultural Act of 1949, as amended, also provides that the Secretary may allow honey producers to repay price support loans at a level that is lower than the original loan rate. The Agricultural Act of 1949, as amended, provided for payments, in the form of negotiable marketing certificates, to persons holding free stocks of upland cotton as of August 1, 1986, and to first handlers of upland cotton (persons regularly engaged in buying or selling upland cotton). The Food Security Act of 1985, as amended, provides for a marketing certificate program for rice producers and sellers.

The following table itemizes CCC certificate payments by program:

VALUE OF CCC CERTIFICATES ISSUED

[In thousands of dollars]

Item	1988 actual	1989 actual	1990 est.	1991 est.
Deficiency payments	7,765,122	1,951,767	125,876	.....
Diversion payments	692,740	20,015	11,317	.....
Upland cotton loan deficiency	296	1,248	.....	.....
Upland cotton inventory protection	−2,630	3,953	.....	.....
Upland cotton first handler	4,833	−2,686	.....	.....
Rice marketing	185	107	.....	.....
Disaster certificates (1986)	9,874	796	.....	.....
Disaster certificates (1989)	.....	17,974	994,730	.....
Export enhancement program	1,198,760	393,476	566,000	900,000
Targeted export assistance	104,195	122,349	200,000	200,000
Ethanol plant assistance	−709	−90	.....	.....
Conservation Reserve Program	759,067	−13,509	.....	.....
Emergency Feed Program	40,862	527	.....	.....
Distress Commodity Program	36	108	.....	.....
Total	10,572,631	2,496,035	1,897,923	1,100,000

Grain reserves.—The Agricultural Act of 1949, as amended, authorizes a producer-owned grain reserve program for wheat and feed grains that provides 3-year extended loans to producers. Producers receive annual storage payments under the contract. Program provisions establish when interest is charged. Storage payments cease and producers may repay their loans when market prices reach the higher of 140 percent of the nonrecourse loan rate for the commodity or the established price for the commodity.

Dairy.—The Agricultural Act of 1949, as amended, provided for a revised dairy price support program. During the period April 1, 1989, through June 30, 1989, the support price in effect was increased by 50 cents per hundredweight. As of July 1, 1989, the support price was $10.60 again. The Secretary may also, on January 1 of calendar year 1990, reduce the support price in effect by 50 cents per hundredweight if estimates of CCC purchases of milk or milk products for the twelve-month period beginning on such date is in excess of five billion pounds milk equivalent. In addition, if the Secretary estimates on January 1 in the calendar years 1989 and 1990 that the level of purchases of milk and milk products by CCC for such calendar year will not exceed 2.5 billion pounds, the Secretary must increase the support price in effect on such date by 50 cents per hundredweight. The Secretary was required to provide for a reduction of 2½ cents per hundredweight in the support price received on all milk marketed for commercial use by producers to be made during the period January 1, 1988 through December 31, 1988.

Storage facilities.—Pursuant to sections 4(h) and 5(b) of the Commodity Credit Corporation Charter Act, as amended, the Corporation has authority to make secured loans for the purchase, construction, or remodeling of facilities for storage and care of commodities on the farm.

Payment limitations.—The Food Security Act of 1985, as amended, provides that the total amount of deficiency and land diversion payments, excluding any deficiency payment received as the result of a reduction of the wheat or feed grain price support loan level, that a person is entitled to receive under one or more of the annual programs for feed grains, wheat, upland cotton, ELS cotton, and rice for each of the 1987 through 1990 crops of these commodities shall not exceed $50 thousand. For each of the 1987 through 1990 crops, the total amount of: (1) deficiency payments, land diversion payments, disaster payments, loan deficiency payments, inventory reduction payments and gains realized from a marketing loan repayment with respect to wheat, feed grains, upland cotton, ELS cotton, rice, and honey; and (2) gains realized by a producer from repaying a loan at less than the original loan level with respect to other commodities, that a person shall be entitled to receive under one or more of the annual programs for such commodities shall not exceed $250 thousand, except as otherwise may be authorized by the Secretary. Annual rental payments made under the Conservation Reserve Program are limited to $50,000 per person. Combined disaster and emergency livestock payments made under the Disaster Assistance Act of 1988 or the Disaster Assistance Act of 1989 are limited to $100,000 per person, under each Act. The total amount of benefits that a person may receive annually under one or more of the emergency livestock assistance programs is limited to $50,000. Payments under the Forage Assistance Program are limited to $3,500 per person and under the Tree Assistance Program to $25,000 per person.

Supply and foreign purchase.—The Corporation can procure from domestic and foreign sources food, agricultural commodities, and products and related materials to supply the needs of Federal agencies, foreign governments, and private and international relief agencies, under sections 5 (b) and (c) of the Commodity Credit Corporation Charter Act, as amended.

Commodity export.—The Corporation promotes the export of agricultural commodities and products through sales for dollars or foreign currency, payments, extension of credit, assumption of certain risks, and conduct of other operations

Public enterprise funds—Continued

COMMODITY CREDIT CORPORATION FUND—Continued

PROGRAMS OF THE CORPORATION—Continued

with respect to the exportation of commodities. Such commodities and products may be those held in private trade channels as well as those acquired by the Corporation. These programs are carried out under the Corporation's charter and other specific legislation.

Foreign donations.—Under the authority of section 416(b) of the Agricultural Act of 1949, as amended, the Corporation may furnish eligible commodities for carrying out programs of assistance in developing and friendly countries and may pay costs associated with making the commodities available. Such commodities may also be used to carry out the Food for Progress Act of 1985 or furnished under title II of the Agricultural Trade Development Act of 1954, as amended.

Loan operations.—The following table reflects commodity and storage facility loan operations of the Corporation:

[In thousands of dollars]

Item	1989 actual	1990 est.	1991 est.
Loans outstanding, gross, start of year:			
Commodity Credit Corporation	8,353,716	4,921,630	4,023,187
Additional loans made	7,067,740	6,632,574	7,262,362
Deduct:			
Loans repaid	−9,432,249	−6,603,471	−7,020,267
Acquisition of loan collateral	−1,054,809	−923,046	−1,300,107
Write-offs	−12,768	−4,500	−3,094
Total loans outstanding, gross, end of year	4,921,630	4,023,187	2,962,081
Loans outstanding, gross, end of year:			
Commodity Credit Corporation	4,921,630	4,023,187	2,962,081
Allowance for losses	−293,961	−240,889	−177,429
Loans receivable, net (support and storage facilities)	4,627,669	3,782,298	2,784,652

Inventory operations.—The following table reflects the inventory operations applicable to the preceding programs:

AGRICULTURAL COMMODITIES

[In thousands of dollars]

Item	1989 actual	1990 est.	1991 est.
On hand, start of year: gross	5,588,151	3,771,312	2,903,219
Acquisitions:			
Forfeiture of loan collateral	1,054,809	923,046	1,300,107
Excess of collateral acquired over loans canceled	−62,982	70,277	98,864
Purchases	2,201,247	1,113,390	1,204,300
Transfers and exchanges, net	−24,161	.....	.....
Carrying charges:			
Charges to inventory	32,280	36,045	27,977
Storage and handling (non-add)	(586,399)	(393,386)	(424,292)
Transportation (non-add)	(40,648)	(35,561)	(37,507)
Total acquisitions	3,201,193	2,142,758	2,631,248
Dispositions:			
Domestic donations to:			
Families	141,644	130,174	105,086
Institutions	152,072	149,516	158,513
School lunch	225,610	192,636	230,157
Total domestic donations	519,326	472,326	493,756
Export donations	288,942	208,412	100,678
Sales and transfers:			
Special programs: Title II, Public Law 480	597,651	441,219	417,140
Other sales	2,952,293	1,530,801	897,231
Net loss or gain (−) on sales and transfers	659,820	358,093	368,122
Total sales and transfers	4,209,764	2,330,113	1,682,493
Total dispositions	5,018,032	3,010,851	2,276,927
On hand, end of year, gross	3,771,312	2.903,219	3,257,540
Allowance for losses	−803,875	−618,966	−694,508
On hand, end of year, net	2,967,437	2,284,253	2,563,032

Other data.—The following table reflects other data which is applicable to price support and related programs:

DATA ON SUPPORT AND RELATED PROGRAMS

[In thousands of dollars]

Item	1989 actual	1990 est.	1991 est.
Loans made	7,067,740	6,632,574	7,262,362
Loans repaid	9,432,249	6,603,471	7,020,267
Loan collateral forfeited	1,054,809	923,046	1,300,107
Loans outstanding, end of year	4,921,630	4,023,187	2,962,081
Acquisitions	3,201,193	2,142,758	2,631,248
Cost of commodities sold	4,209,764	2,330,113	1,682,493
Cost of commodities donated	808,268	680,738	594,434
Inventory, end of year	3,771,312	2,903,219	3,257,540
Investment in loans and inventory, end of year	8,692,942	6,926,406	6,219,621
Direct producer payments	6,010,840	4,702,545	9,556,548
Net expenditures	10,429,655	8,052,256	11,618,645
Realized losses	6,901,675	9,956,785	13,823,916

Operating expenses.—The Corporation carries out its functions through utilization of employees and facilities of other Government agencies. Administrative expenses are incurred for the services of: the Agricultural Stabilization and Conservation Service; General Sales Manager; and other agencies of the Department engaged in the Corporation's activities; and the General Accounting Office for audit. Additional expenses are incurred for ASCS county offices for work related to programs of the Corporation, other ASCS expenses offset by revenue, custodian, and agency expenses of the Federal Reserve banks and lending agencies, and miscellaneous costs.

Expenses are incurred for acquisition, operation, maintenance, improvement, or disposition of property that the Corporation owns or in which it has an interest. These expenses are treated as program expenses. Such program expenses include inspection, classing and grading work performed on a fee basis by Federal employees or Federal- or State-licensed inspectors; work relating to Commodity Credit Corporation programs performed on a contract or fee basis by Agricultural Stabilization and Conservation Service; and special services performed by other Federal agencies within and outside this Department. Most of these general expenses, including storage and handling, transportation, inspection, classing and grading, and producer storage payments, are included in program costs. They are shown in the program and financing schedule in the entries entitled "Storage, transportation, and other obligations not included above," and "Producer storage payments."

The Corporation receives reimbursement for grain requisitioned pursuant to Public Law 87-152 (7 U.S.C. 447-449) by the States from Corporation stocks to feed resident wildlife threatened with starvation through the appropriation reimbursement for net realized losses. There have been no requisitions in recent years, however.

SPECIAL ACTIVITIES

These activities are carried out under authority of section 5(g) of the Corporation's charter act and specific statutory authorizations or directives with respect thereto that are currently in effect or which may subsequently be enacted.

A summary of such current activities not included under other designated activities is as follows:

[In thousands of dollars]

Item	1991 estimate	
	Gross obligations	Outlays (reimbursable)
(1) Sale of agricultural commodities for foreign currencies	29,425	−20,575
(2) Financing sales of agricultural commodities for convertible foreign currencies and for dollars on credit terms	787,575	403,575
(3) Commodities supplied in connection with dispositions abroad	646,000	646,000
(4) National Wool Act	120,229	120,229
(5) Conservation Reserve Program	1,878,038	1,991,500
Total	3,461,267	3,140,729

The Corporation receives appropriations or reimbursement for cost of these activities as described under each.

Activities currently being carried out are as follows (see Foreign Assistance programs for details of items (1), (2), (3) and (4) and see Conservation Reserve Program for details of item (5)):

(1) Sale of agricultural commodities for foreign currencies *(title I, Public Law 480).*

(2) Financing sales of agricultural commodities for convertible foreign currencies and for dollars on credit terms *(titles I and III, Public Law 480).*

(3) Commodities supplied in connection with dispositions abroad *(title II, Public Law 480).*

(4) *National Wool Act.*—Under the National Wool Act of 1954, as amended, support of wool and mohair prices is mandatory. The Corporation makes payments to producers in order to bring the national average price received by all producers up to the support price required under the act.

(5) *Conservation Reserve Program.*—The Food Security Act of 1985, as amended, provides that the Secretary shall carry out a Conservation Reserve Program by entering into 10- to 15-year contracts with owners and operators of highly erodible cropland to assist them in conserving and using the soil and water resources of their farms. In return for placing land in the reserve, farmers receive cost-share and rental payments, as well as technical assistance from USDA agencies. Beginning in 1988, a separate appropriation for advance to CCC was provided to carry out the program.

COST OF THE NATIONAL WOOL ACT

[In thousands of dollars]

Item	1989 actual	1990 est.	1991 est.
Marketings on which payments made:			
Shorn wool (thousand pounds)	84,800	87,400	86,600
Unshorn lambs (thousands cwts)	4,700	4,700	4,700
Mohair (thousand pounds)	17,322	16,900	14,600
Amount of payments:			
Shorn wool	32,306	54,200	62,400
Unshorn lambs	7,091	11,700	13,500
Mohair	48,421	49,900	39,300
Promotional and advertising program[1] (non-add)	(6,257)	(7,414)	(7,266)
Total payments	87,818	115,800	115,200
Administrative expense	1,799	1,925	1,925
Interest expense	3,868	3,591	3,104
Total	93,485	121,316	120,229

[1] Deductions from producer payments for promotional advertising and selected marketing development activities.

Total payments made under the National Wool Act cannot at any time exceed an amount equal to 70 percent of the accumulated totals, as of the same date, of the gross receipts from import duties collected on and after January 1, 1953, on wool and wool manufactures. Actual or estimated payments compared with this limitation are as follows:

[In thousands of dollars]

Item	1989 actual	1990 est.	1991 est.
70% of customs receipts on wool and wool manufactures, cumulative from Jan. 1, 1953, to end of preceding calendar year	4,367,696	4,676,131	4,988,066
Cumulative incentive payments on marketings to end of preceding calendar year	1,888,428	2,004,228	2,119,428
Balance of limitation available for payments in succeeding marketing years	2,479,268	2,671,903	2,868,638

Funds of the Corporation are used to carry on this program. For the purpose of reimbursing the Corporation, section 705 of the act appropriates each fiscal year an amount equal to amounts expended by the Corporation during the preceding year and to amounts expended in prior fiscal years not previously reimbursed, but not to exceed an amount equal to 70 percent of the gross receipts from duties collected on wool and wool manufactures during the calendar year preceding the fiscal year. However, for 1988, Congress appropriated specified amounts for various activities of the Corporation in lieu of providing reimbursement for the Corporation's losses. This included $126,108,000 for the National Wool Act, which was applied to 1988 expenditures to reduce the amount that was appropriated under section 705 in 1989.

FINANCING

Borrowing authority.—The Corporation has an authorized capital stock of $100 million held by the United States and, effective in 1988, authority to borrow up to $30 billion.

Funds are borrowed from Treasury and may also be borrowed from private lending agencies and others. The Corporation reserves a sufficient amount of its borrowing authority to purchase at any time all notes and other obligations evidencing loans made by such agencies and others. All bonds, notes, debentures, and similar obligations issued by the Corporation are subject to approval by the Secretary of the Treasury as required by the Act of March 8, 1938 (15 U.S.C. 713a-4).

Interest on borrowings from the Treasury (and on capital stock) is paid at a rate based upon the average interest rate of all outstanding marketable obligations (of comparable maturity date) of the United States as of the preceding month. Interest is also paid on other notes and obligations at a rate prescribed by the Corporation and approved by the Secretary of Treasury.

The Department of Agriculture and Related Agencies Appropriation Act, 1966, made provision for terminating interest after June 30, 1964 on the portion of the Corporation's borrowings from the Treasury equal to the unreimbursed realized losses recorded on the books of the Corporation after the end of the fiscal year in which such losses are realized.

POSITION WITH RESPECT TO BORROWING AUTHORITY, END OF YEAR

[In thousands of dollars]

Item	1989 actual	1990 est.	1991 est.
Statutory borrowing authority	30,000,000	30,000,000	30,000,000
Deduct: Borrowings from Treasury	13,706,011	18,656,383	24,979,656
Net statutory borrowing authority available	16,293,989	11,343,617	5,020,344

Note.—Accounts payable, accrued liabilities and other outstanding obligations not reflected on this table do not become charges against the statutory borrowing authority until they result in borrowings from the Treasury.

Contract authority.—Price support and other programs required by statute may result in the Corporation incurring obligations in excess of available funds and borrowing authority. Such obligations are liquidated from subsequent appropriations and other funds that may become available to the Corporation. Any increase in obligations in excess of available fund resources is reported as contract authority in the year involved; a decrease is reported as the application of appropriations and other funds to liquidate the authority.

Appropriations.—Under section 2 of Public Law 87-155 (15 U.S.C. 713a-11), annual appropriations are authorized for each fiscal year to reimburse the Corporation for net realized losses incurred as of the close of each year. However, for 1988, Congress appropriated specified amounts for various activities of the Corporation in lieu of providing reimbursement for the Corporation's losses.

The special activities are financed as indicated in the program descriptions above. In addition to certain reimbursements from other agencies, appropriations are made for the National Wool Act (see above), foreign assistance programs, and the Conservation Reserve Program.

Deficit.—The net realized losses of the Corporation have previously been reimbursed as follows:

Public enterprise funds—Continued

COMMODITY CREDIT CORPORATION FUND—Continued

PROGRAMS OF THE CORPORATION—Continued

SUPPORT AND RELATED PROGRAMS

[In thousands of dollars]

Realized losses, 1933 to 1989, inclusive		181,552,787
Reimbursements by the Treasury:		
Reimbursements of realized losses:		
Appropriations (50 times)	169,926,531	
Note cancellations (6 times)	2,697,807	
Less dividends paid to Treasury (4 times)	−138,209	
Total reimbursements for net realized losses	172,486,129	
Other reimbursements:		
Appropriations (2 times)	541,916	
Note cancellation (1 time)	56,239	
Total other reimbursements	598,155	
Total		173,084,284
Realized deficit as of September 30, 1989, support and related programs		8,468,503

SPECIAL ACTIVITIES

Realized losses, 1948 to 1989, inclusive		45,206,565
Excess amounts appropriated to reimburse cost of special activities		1,005,842
Reimbursements by the Treasury:		
Appropriations (43 times)	45,548,799	
Note cancellations (4 times)	536,518	
Other reimbursements: Sale proceeds (5 times)	33,605	
Total reimbursements		46,118,922
Realized deficit as of September 30, 1989, special activities		93,485

Capital and deficit, special activities.—Advances to the Corporation in excess of costs incurred, and costs incurred in excess of advances received are shown in the following table:

Excess of funds held by CCC [In thousands of dollars]

	1988 actual	*1989 actual*	*1990 est.*	*1991 est.*
Foreign assistance programs: Public Law 480:				
Titles I and III: Sale of agricultural commodities for foreign currencies and for dollars on credit terms	469,952	551,391	352,050	220,903
Title II: Commodities supplied in connection with dispositions abroad	595,015	454,451	454,451	454,451
Total	1,064,967	1,005,842	806,501	675,354

Deficit requiring subsequent funds

Deficit financed by CCC or excess funds held (−) (nonadd)	−1,064,967	−1,005,842	−806,501	−675,354
Increase or decrease (−) in amount owed by general fund for foreign assistance programs (nonadd)	−286,026	59,125	199,341	131,147
Other programs: National Wool Act	4,527	93,485	121,316	120,229
Total	4,527	93,485	121,316	120,229

Revenue and Expense (in thousands of dollars)

	1989 actual	1990 est.	1991 est.
Support and related programs:			
Revenue	8,478,090	2,690,949	2,003,883
Expense	−15,379,765	−12,647,734	−15,827,799
Net realized losses	−6,901,675	−9,956,785	−13,823,916
Increase (−) or decrease in provisions for losses (unrealized):			
On commodities for sale	307,505	184,909	−75,541
On loans receivable	52,368	53,072	63,460
On accounts receivable	22,443	4	
Net loss for the year, support and related programs	−6,519,359	−9,718,800	−13,835,997
Special activities:			
Revenue	461,273	344,000	434,000
Received from appropriations: Decrease in unearned receipts	59,125	199,341	131,147
Earned revenue	520,398	543,341	565,147
Expense	1,711,983	1,642,878	1,583,229
Net realized loss, special activities	−1,191,585	−1,099,537	−1,018,082
Net loss for the year	−7,710,944	−10,818,337	−14,854,079

Financial Condition (in thousands of dollars)

	1988 actual	1989 actual	1990 est.	1991 est.
Assets:				
Drawing account with Treasury	−476,013	−334,879	−334,879	−334,879
Accounts receivable: Support and related programs (net of provisions for losses)	2,931,900	14,701,296	1,151,038	1,151,038
Selected assets: Support and related programs:				
Agricultural commodities for sale, net of provision for losses	4,476,771	2,967,437	2,284,253	2,563,032
Advances to producers	9,532,748	284,861		
Deferred and undistributed charges	828,897	78,814	97,510	623,774
Loans receivable, guarantee claims rescheduled	2,681,551	3,118,410	3,481,963	3,774,437
Interest in amounts due from foreign governments and private trade entities under Public Law 480	11,984,574	12,557,795	13,178,953	13,734,791
Loans receivable, net of provision for losses:				
Commodity and storage facility loans (held by Commodity Credit Corporation)	8,007,387	4,627,669	3,782,298	2,784,652
Loans to other government agencies		6,200	5,700	4,700
Export credit sales programs	732,538	865,151	889,113	887,398
Fixed assets, net	109,542	107,076	113,433	122,680
Total assets	40,809,895	38,979,830	24,649,382	25,311,623
Liabilities:				
Current liabilities:				
Support and related programs	24,927,663	9,590,474	7,255,646	8,904,833
Deferred interest in amounts due from foreign governments and private trade entities under Public Law 480	11,984,574	12,557,795	13,178,953	13,734,791
Debt issued under borrowing authority: Borrowing from the Treasury	11,758,466	13,706,011	18,656,383	24,979,656
Total liabilities	48,670,703	35,854,280	39,090,982	47,619,280
Government equity:				
Obligations other than liabilities:				
Support and related programs: Other commitments	226,888	177,831	75,324	69,348
Special activities: Letters of commitment for Public Law 480	210,655	497,963	536,960	516,005
Total obligations other than liabilities	437,543	675,794	612,284	585,353
Unfinanced budget authority	−8,298,351	2,449,756	−15,053,884	−22,893,010
Total Government equity	−7,860,808	3,125,550	−14,441,600	−22,307,657

Note.—In addition to obligations other than liabilities, the Corporation does not reflect in its accounts claims by the Corporation on which adequate proof has not been established.

Object Classification (in thousands of dollars)

Identification code 12-4336-0-3-351		1989 actual	1990 est.	1991 est.
22.0	Transportation of things	377,249	342,720	374,967
25.0	Other services	948,043	734,121	752,781
25.0	Other services (storage and handling)	1,068,193	685,241	494,312
	Supplies and materials: Cost of commodities sold or donated:			
26.0	Foreign assistance programs	1,326,680	1,264,320	1,169,540
26.0	Other	3,873,923	2,230,773	3,209,179
31.0	Equipment	19,503	40,500	42,100
33.0	Investments and loans	7,072,177	6,883,918	7,454,272
41.0	Grants, subsidies, and contributions	10,674,790	6,794,213	10,351,785

43.0	Interest and dividends	1,013,413	573,417	555,019
99.9	Total obligations	26,373,971	19,549,223	24,403,955

COMMODITY CREDIT CORPORATION FUND

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12-4336-2-3-351		1989 actual	1990 est.	1991 est.
	Program by activities:			
10.00	Total obligations (object class 41.0)			−1,500,000
	Financing:			
22.90	Unobligated balance transferred, net: Fund balance			−250,000
47.10	**Budget authority (authority to borrow)** (15 U.S.C. 713a-4)			**−1,750,000**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net			−1,500,000
90.00	Outlays			−1,500,000

As part of a Government-wide effort to reduce outlays, legislation will be needed to modify the current provisions of the CCC price support and related programs.

OFFICE OF RURAL DEVELOPMENT POLICY

Federal Funds

General and special funds:

SALARIES AND EXPENSES

Program and Financing (in thousands of dollars)

Identification code 12-0801-0-1-452		1989 actual	1990 est.	1991 est.
	Relation of obligations to outlays:			
71.00	Obligations incurred, net			
72.40	Obligated balance, start of year	2		
77.00	Adjustments in expired accounts	−2		
90.00	Outlays			

No funding was provided for 1990, and no funding is requested for 1991.

RURAL ELECTRIFICATION ADMINISTRATION

Federal Funds

General and special funds:

SALARIES AND EXPENSES

For administrative expenses to carry out the provisions of the Rural Electrification Act of 1936, as amended (7 U.S.C. 901-950(b)), and to administer the loan and loan guarantee programs for Community Antenna Television facilities as authorized by the Consolidated Farm and Rural Development Act (7 U.S.C. 1921-1995), and for which commitments were made prior to fiscal year [1990] *1991*, including not to exceed $7,000 for financial and credit reports, funds for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed $103,000 for employment under 5 U.S.C. 3109, [$31,124,000: *Provided,* That none of the funds in this Act may be used to authorize the transfer of funds to this account from the Rural Telephone Bank: *Provided further,* That not less than $500,000 of this appropriation shall be expended to provide community and economic development technical assistance by Rural Electrification Administration employees to rural electric and telephone systems, and that such technical assistance program be made available within ninety days of enactment] *$33,055,000.*

[OFFICE OF THE ADMINISTRATOR]

[For necessary salaries and expenses of the Office of the Administrator of the Rural Electrification Administration, $194,000: *Provided,* That no other funds in this Act shall be available for this Office.] *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-3100-0-1-271		1989 actual	1990 est.	1991 est.
	Program by activities:			
00.01	Administration of rural electrification program	16,644	16,807	17,850
00.02	Administration of rural telephone and CATV programs	14,046	14,317	15,205
00.03	Office of the Administrator	57	194	
10.00	Total obligations	30,747	31,318	33,055
	Financing:			
25.00	Unobligated balance lapsing	536		
40.00	**Budget authority (appropriation)**	**31,284**	**31,318**	**33,055**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	30,747	31,318	33,055
72.40	Obligated balance, start of year	5,633	6,103	5,876
74.40	Obligated balance, end of year	−6,103	−5,876	−5,948
77.00	Adjustments in expired accounts	473		
90.00	Outlays	30,750	31,545	32,983

The Rural Electrification Administration (REA), under authority of the Rural Electrification Act of 1936, as amended, makes direct loans and guarantees loans made by other qualified lenders to suppliers of electric and telephone service in rural areas. REA also makes grants and loans for the purpose of promoting rural economic development and job creation projects.

In order to administer the REA loan programs and to ensure that construction and operation projects conform to approved standards, REA furnishes, without cost to the borrower, business management and technical assistance on a regular basis. This objective is carried out through regulations, personal visits to the borrowers, and training. REA has personnel in the Washington office and a field staff who have expertise in the electric or telephone industry and who are available to assist borrowers in specialized areas.

The Administration proposes to gradually convert the electric direct loan program to partially guaranteed, privately originated loans. A small amount of direct electric loan authority is maintained in the 1991 budget. All telephone direct and guaranteed loans will be made by the Rural Telephone Bank. Staff resources necessary to carry out these programs are also requested.

Object Classification (in thousands of dollars)

Identification code 12-3100-0-1-271		1989 actual	1990 est.	1991 est.
	Personnel compensation:			
11.1	Full-time permanent	20,718	21,722	21,947
11.3	Other than full-time permanent	190	199	201
11.5	Other personnel compensation	214	224	227
11.9	Total personnel compensation	21,122	22,145	22,375
12.1	Civilian personnel benefits	3,303	3,543	3,826
13.0	Benefits for former personnel	9	11	12
21.0	Travel and transportation of persons	1,920	1,780	1,934
22.0	Transportation of things	35	40	86
23.3	Communications, utilities, and miscellaneous charges	875	886	1,098
24.0	Printing and reproduction	315	320	352
25.0	Other services	1,785	1,509	2,190
26.0	Supplies and materials	427	457	531
31.0	Equipment	956	627	651
99.9	Total obligations	30,747	31,318	33,055

Personnel Summary

Total number of full-time permanent positions	550	540	531
Total compensable workyears: Full-time equivalent employment	533	540	531

General and special funds—Continued

[REIMBURSEMENT TO THE RURAL ELECTRIFICATION AND TELEPHONE REVOLVING FUND]

[For an additional amount to reimburse the rural electrification and telephone revolving fund for interest subsidies and losses sustained in prior years, but not previously reimbursed, in carrying out the provisions of the Rural Electrification Act of 1936, as amended (7 U.S.C. 901–950(b)), $244,100,000.] *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12–3101–0–1–271	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations (object class 33.0)	341,000	240,757	
Financing:			
39.00 **Budget authority**	**341,000**	**240,757**	
Budget authority:			
40.00 Appropriation	341,000	244,100	
40.00 Reduction pursuant to P.L. 99-177		−3,343	
43.00 **Appropriation (adjusted)**	**341,000**	**240,757**	
Relation of obligations to outlays:			
71.00 Obligations incurred, net	341,000	240,757	
90.00 Outlays	341,000	240,757	

This appropriation reimburses the rural electrification and telephone revolving fund for interest subsidies and losses incurred by the revolving fund.

The fund is exempted by the Rural Electrification Act of 1936, as amended, from paying annual interest costs owed to the Treasury on advances totaling $7.9 billion. Additional funds are not needed. Therefore, no appropriation is requested for 1991.

[PURCHASE OF RURAL TELEPHONE BANK CAPITAL STOCK]

[For the purchase of Class A stock of the Rural Telephone Bank, $28,710,000, to remain available until expended (7 U.S.C. 901–950(b)).] *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12–3102–0–1–452	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations (object class 33.0)	28,710	28,710	
Financing:			
40.00 **Budget authority (appropriation)**	**28,710**	**28,710**	
Relation of obligations to outlays:			
71.00 Obligations incurred, net	28,710	28,710	
90.00 Outlays	28,710	28,710	

The Rural Electrification Act of 1936, as amended, authorizes appropriations for the purchase of Class A stock in the Rural Telephone Bank (RTB) by the U.S. Government.

No appropriation is requested for 1991. The Federal Government has already provided $564 million in subsidized capital (2 percent interest) to the Bank—$264 million over the amount in the original statute establishing the Bank. Many RTB borrowers are financially strong and compare favorably to investor-owned companies. Therefore, further capitalization of the Rural Telephone Bank is not necessary.

Public enterprise funds:

RURAL COMMUNICATION DEVELOPMENT FUND

To reimburse the Rural Communication Development Fund for interest subsidies and losses sustained in prior years, but not previously reimbursed, in making Community Antenna Television loans and loan guarantees under sections 306 and 310B of the Consolidated Farm and Rural Development Act, as amended, [$1,329,000] *$1,264,000. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification Code 12–4142–0–3–452	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations (Interest on borrowings) (object class 43.0)	2,569	2,616	2,622
Financing:			
14.00 Offsetting collections from: Non-Federal sources	−1,464	−1,354	−1,358
32.47 Balance of authority to borrow withdrawn	342	67	
40.00 **Budget authority (appropriation)**	**1,447**	**1,329**	**1,264**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	1,105	1,262	1,264
Obligated balance, start of year:			
72.47 Authority to borrow	−799	−1,141	−1,208
72.90 Fund balance	3,202	3,341	3,334
Obligated balance, end of year:			
74.47 Authority to borrow	1,141	1,208	1,208
74.90 Fund balance	−3,341	−3,334	−3,275
90.00 Outlays	1,307	1,338	1,324

Status of Direct Loans (in thousands of dollars)

Identification Code 12–4142–0–3–452	1989 actual	1990 est.	1991 est.
Cumulative balance of direct loans outstanding:			
1210 Outstanding, start of year	18,255	17,825	17,320
1231 Disbursements: Direct loan disbursements	126	75	60
1251 Repayments: Repayments and prepayments	−556	−580	−610
1290 Outstanding, end of year	17,825	17,320	16,770

Status of Guaranteed Loans (in thousands of dollars)

Identification Code 12–4142–0–3–452	1989 actual	1990 est.	1991 est.
Cumulative balance of guaranteed loans outstanding:			
2210 Outstanding, start of year	4,813	5,080	5,487
2231 Disbursements: Disbursements of guaranteed loans	326	491	
2251 Repayments: Repayments and prepayments	−59	−84	−100
2290 Outstanding, end of year	5,080	5,487	5,387
MEMORANDUM			
2299 U.S. contingent liability for guaranteed loans outstanding, end of year	5,080	5,487	5,387

The Rural Communication Development Fund was established pursuant to the Secretary's Memorandum No. 1988, approved May 22, 1979. This memorandum transferred certain financing authorities under the Consolidated Farm and Rural Development Act (7 U.S.C. 1921 et seq.) from the Farmers Home Administration to the Rural Electrification Administration for the purpose of financing and administering community antenna television services or facilities in rural areas. A reimbursement is required for operating losses sustained in 1989 that are not wholly funded by annual collections of principal and interest.

Revenue and Expense (in thousands of dollars)

	1989 actual	1990 est.	1991 est.
Operating income or loss (−):			
Revenue	908	774	748

Expense	−2,569	−2,616	−2,622
Net loss for the year	−1,661	−1,842	−1,874

Financial Condition (in thousands of dollars)

	1988 actual	1989 actual	1990 est.	1991 est.
Assets:				
Fund balance	3,202	3,342	3,333	3,273
Loans receivable (net)	15,656	11,764	11,259	10,709
Accounts receivable (net)	289	328	309	299
Total assets	19,147	15,434	14,901	14,281
Liabilities:				
Debt issued under borrowing authority:				
Borrowings from Treasury	24,604	24,604	24,604	24,604
Accounts payable (net)	1,333	1,296	1,276	1,266
Total liabilities	25,937	25,900	25,880	25,870
Government equity:				
Undelivered orders	1,359	1,233	1,158	1,098
Unfinanced budget authority:				
Borrowing authority	799	1,141	1,208	1,208
Invested capital	−8,948	−12,840	−13,345	−13,895
Total Government equity	−6,790	−10,466	−10,979	−11,589

Rural Electrification and Telephone Revolving Fund [Loan Authorizations]

Insured loans pursuant to the authority of section 305 of the Rural Electrification Act of 1936, as amended (7 U.S.C. 935), shall be made [as follows:] *for* rural electrification loans, [not less than $622,050,000 nor more than $933,075,000; and rural telephone loans, not less than $239,250,000 nor more than $311,025,000; to remain available until expended: *Provided,* That loans made pursuant to section 306 of that Act are in addition to these amounts but during fiscal year 1989 total commitments to guarantee loans pursuant to section 306 shall be not less than $933,075,000 nor more than $2,100,615,000 of contingent liability for total loan principal: *Provided further,*] *$200,000,000: Provided,* That as a condition of approval of insured electric loans during fiscal year [1990] *1991,* borrowers shall obtain concurrent supplemental financing in accordance with the applicable criteria and ratios in effect as of July 15, 1982[: *Provided further,* That no funds appropriated in this Act may be used to deny or reduce loans or loan advances based upon a borrower's level of general funds].

[Rural economic development subaccount]

[For grants and loans authorized under section 313 of the Rural Electrification Act, for the purpose of promoting rural economic development and job creation projects, $5,000,000, to remain available until expended: *Provided,* That this amount will be in addition to any amounts generated by the interest differential on voluntary cushion of credit payments made by REA borrowers.] *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12–4230–0–3–271	1989 actual	1990 est.	1991 est.
Program by activities:			
Operating expenses:			
00.01 Interest expense on certificates of beneficial ownership	451,487	458,400	486,900
00.02 Interest on interim borrowings	168	400	
00.03 Administrative expenses	371	830	200
00.04 Interest expense, FFB direct	1,626,802	1,627,205	1,604,864
00.05 Other interest expenses	297,394	200,000	451,000
00.06 Rural economic development grants		602	149
00.91 Total operating expenses	2,376,222	2,287,437	2,543,113
Capital investment:			
01.01 Rural electrification	622,050	622,050	200,000
01.02 Rural telephone	214,149	239,250	
01.03 Direct loans, FFB	39,502	933,075	
01.04 Economic development loans	1,869	5,417	1,339
01.91 Total capital investment	877,570	1,799,792	201,339
10.00 Total obligations	3,253,792	4,087,229	2,744,452
Financing:			
Offsetting collections from:			
Federal funds:			
11.00 Reimbursement for interest subsidies and losses	−341,000	−240,757	
11.00 Earnings on cushion of credit	−17,022	−6,550	−2,400
Non-Federal sources:			
14.00 Principal repayments	−769,952	−1,336,665	−884,346
14.00 Interest income	−2,276,143	−2,347,180	−2,428,339
17.00 Recovery of prior year obligations	−830,011		
25.00 Unobligated balance lapsing	830,011		
Redemption of debt:			
31.00 Repayment of FFB loans	157,897	695,141	218,719
31.00 Repurchase of CBOs and other	172,752	111,500	
32.47 Balance of authority to borrow withdrawn			351,914
39.00 **Budget authority**	**180,324**	**962,718**	
Budget authority:			
Current:			
40.00 Appropriation	540	5,000	
40.00 Reduction pursuant to P.L. 99-177		−8	
43.00 **Appropriation (adjusted)**	**540**	**4,992**	
Permanent:			
67.10 **Authority to borrow** (indefinite) (7 U.S.C. 901–950(b))	**179,784**	**957,726**	
Relation of obligations to outlays:			
71.00 Obligations incurred, net	−150,325	156,077	−570,633
Obligated balance, start of year:			
72.47 Authority to borrow	6,691,847	5,598,374	5,953,437
72.90 Fund balance	1,554	2,517	
Obligated balance, end of year:			
74.47 Authority to borrow	−5,598,374	−5,953,437	−4,784,699
74.90 Fund balance	−2,517		
77.00 Adjustments in expired accounts	−6	6	
78.00 Adjustments in unexpired accounts	−830,011		
90.00 Outlays	112,168	−196,463	598,105

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

[in thousands of dollars]

Enacted/requested:	*1989 actual*	*1990 est.*	*1991 est.*
Budget authority	180,324	962,718	
Outlays	112,168	−196,463	598,105
Proposed for later transmittal under proposed legislation:			
Budget authority			
Outlays			−11,000
Total:			
Budget authority	180,324	962,718	
Outlays	112,168	−196,463	587,105

Status of Direct Loans (in thousands of dollars)

Identification code 12–4230–0–3–271	1989 actual	1990 est.	1991 est.
Position with respect to appropriations act limitation on obligations:			
Limitation on direct loans:			
1111 REA financed direct loans [1]	1,271,377	861,300	200,000
1111 FFB financed direct loans [2]	933,075	933,075	
Unobligated direct loan limitation:			
1112 REA financed direct loans	−435,178		
1112 FFB financed direct loans	−893,573		
1131 Direct loan obligations exempt from limitation: Economic development loans	1,869	5,417	1,339
1150 Total direct loan obligations	877,570	1,799,792	201,339
Cumulative balance of direct loans outstanding:			
1210 Outstanding, start of year	34,353,993	35,129,236	35,125,703
1231 Disbursements: Direct loan disbursements	1,107,714	1,145,132	1,079,059
1251 Repayments: Repayments and prepayments	−769,952	−836,665	−884,346
1253 Proceeds from loan asset sales to the public or discounted prepayments without recourse		−500,000	
1264 Adjustments: Other adjustments, net [3]	437,481	188,000	1,562,411
1290 Outstanding, end of year	35,129,236	35,125,703	36,882,827

Public enterprise funds—Continued

RURAL ELECTRIFICATION AND TELEPHONE REVOLVING FUND [LOAN AUTHORIZATIONS]—Continued

Status of Direct Loans (in thousands of dollars)—Continued

Identification code 12–4230–0–3–271	1989 actual	1990 est.	1991 est.
Estimate of direct loan subsidy:			
Subsidy rate (in percent):			
1320 REA financed electric loans			29.8
1320 Economic development loans			45.1
Subsidy amount (in thousands of dollars):			
1330 REA financed electric loans			59,674
1330 Economic development loans			603

[1] The enacted limitation in 1989 and 1990 is $861,300 thousand. 1989 includes a $410,077 thousand carryover from 1988; 1990 excludes a $435,178 thousand carryover from 1989.

[2] Loans that are guaranteed by REA and disbursed by the Federal Financing Bank (FFB) are shown as FFB financed direct loans in this schedule.

[3] Represents discount from face value on prepayment of loans and reclassified amounts for payments made on behalf of FFB financed direct loan borrowers, and restructured loans.

Status of Guaranteed Loans (in thousands of dollars)

Identification code 12–4230–0–3–271	1989 actual	1990 est.	1991 est.
Position with respect to appropriations act limitation on commitments:			
2111 Limitation on guaranteed loans by private lenders[1]			
2131 Guaranteed loan commitments exempt from limitation		500,000	
2150 Total guaranteed loan commitments		500,000	
Cumulative balance of guaranteed loans outstanding:			
2210 Outstanding, start of year	2,868,266	2,557,356	2,843,698
2231 Disbursements: Disbursement of new guaranteed loans[2]		500,000	
2251 Repayments and prepayments	−30,250	−26,800	−29,600
2264 Adjustments: Other adjustments, net[3]	−280,660	−186,858	−1,562,410
2290 Outstanding, end of year	2,557,356	2,843,698	1,251,688
MEMORANDUM			
2299 U.S. contingent liability for guaranteed loans outstanding, end of year	2,557,356	2,843,698	1,251,688

[1] Loans that are guaranteed by REA and disbursed by the Federal Financing Bank are shown in the REA status of direct loan schedule. Limitations enacted or proposed on these loans are as follows: 1989, $933,075 thousand; and 1990, $933,075 thousand.

[2] These disbursements of new guaranteed loans result from loan guarantee commitments on loans used to refinance FFB-disbursed loans.

[3] Represents reclassified amounts for payments on behalf of borrowers and restructured loans.

STATUS OF AGENCY DEBT

(In thousands of dollors)

Agency Debt Held by FFB:	*1989 actual*	*1990 est.*	*1991 est.*
Outstanding FFB Direct, start of year	19,204,885	19,273,826	18,895,765
Outstanding CBO's, start of year	4,139,200	4,182,700	4,490,000
New agency borrowing, FFB Direct	227,534	287,200	332,700
New agency borrowing, CBO's	116,300	418,800	392,700
Repayments and prepayments, FFB Direct	−158,593	−665,261	−189,937
Repayments and prepayments, CBO's	−72,800	−111,500	
Outstanding FFB Direct, end of year	19,273,826	18,895,765	19,038,528
Outstanding CBO's, end of year	4,182,700	4,490,000	4,882,700

The Rural Electrification Administration conducts two loan programs: (1) the rural electrification program; and (2) the rural telephone program.

Direct electric and telephone loans from the Rural Electrification and Telephone Revolving Fund (RETRF) bear an interest rate of 5 percent. Some loans may be made at a lesser rate. RETRF loans must be repaid within a period not to exceed 35 years. REA also guarantees loans made directly by the Government through the Federal Financing Bank (FFB) at long-term Treasury rates plus 12.5 basis points or by other qualified lenders at rates agreed upon by the lender and the borrower.

Loans from the RETRF are financed from available receipts or, when necessary, by interim Treasury borrowings. Long-term RETRF borrowing is financed through the FFB based on loan collateral held in the form of certificates of beneficial ownership. The 1991 budget proposes to shift the majority of electric and telephone borrowers from direct Federal loans to partial guarantees of private loans. Most REA borrowers have the financial resources to afford private financing terms.

Rural electrification.—This loan program is financed through REA direct and guaranteed loans for the operation of generating plants, electric transmission, and distribution lines or systems. The 1991 budget will gradually phase-out RETRF direct loans and terminate the 100 percent loan guarantee program. It will be replaced by a new partial REA loan guarantee program. A small amount of direct loan authority is included in each of the next 5 years for electric borrowers who cannot afford private sector financing.

STATUS OF THE ELECTRIFICATION PROGRAM—ELECTRIFICATION LOAN LEVELS

[In thousands of dollars]

Loan level:	*1989 actual*	*1990 est.*	*1991 est.*
Direct loans	622,050	622,050	200,000
FFB direct loans	39,502	813,450	
Refinanced guaranteed loans		350,000	
Total, electrification program	661,552	1,785,500	200,000

PROGRAM STATISTICS

[Dollars in thousands]

	1989 actual	*1990 est.*	*1991 est.*
Cumulative REA financed direct loans	20,991,326	21,613,376	21,813,376
Cumulative FFB financed direct loans	29,704,658	30,518,108	30,518,108
Cumulative REA funds advanced	19,577,377	20,212,377	20,748,377
Unadvanced REA funds, end of year	1,413,949	1,400,999	1,064,999
Cumulative REA principal repaid	7,504,550	7,822,973	8,270,814
Cumulative REA interest paid	6,471,859	6,970,977	7,489,148
Cumulative loan guarantee commitments[1]	3,661,317	4,016,317	4,016,317
Cumulative consumers served (thousands)—calendar year (estimated)[2]	11,975	12,152	12,329
Cumulative miles energized (thousands)—calendar year (thousands—estimated)[2]	2,165	2,180	2,195
Number of borrowers	963	963	963

NOTES

[1] Represents loans financed by private lenders, including refinanced direct loans, FFB.

[2] Data represents accomplishments from all sources of funds.

Rural telephone.—This loan program is financed through REA direct and guaranteed loans for the construction, expansion, acquisition, and operation of telephone lines and facilities or systems. The 1991 proposal will move financing for this program to the Rural Telephone Bank.

STATUS OF THE TELEPHONE PROGRAM—TELEPHONE LOAN LEVELS

[In thousands of dollars]

Loan level:	*1989 actual*	*1990 est.*	*1991 est.*
REA direct loans	214,149	239,250	
FFB direct loans		119,625	
Refinanced guaranteed loans		150,000	
Subtotal, direct loans and loan guarantee commitments	214,149	508,875	
RTB loans (account follows)	177,045	177,045	125,000
Total, telephone program	391,194	685,920	125,000

PROGRAM STATISTICS

[Dollars in thousands]

	1989 actual	*1990 est.*	*1991 est.*
Cumulative REA financed direct loans	5,721,580	5,960,830	5,960,830
Cumulative FFB financed direct loans	581,883	701,508	701,508
Cumulative REA funds advanced	4,832,431	5,049,431	5,257,431
Unadvanced REA funds, end of period	889,149	911,399	703,399
Cumulative REA principal repaid	1,655,451	1,783,328	1,914,387
Cumulative REA interest paid	1,402,144	1,518,626	1,639,555
Cumulative loan guarantee commitments[1]		150,000	150,000
Cumulative route miles of line constructed or improved—(thousands—estimated)[2]	912	928	944

Cumulative dial subscribers, new and improved service (thousands)—calendar year (estimated) [2]	5,211	5,326	5,441
Number of borrowers	962	962	962

[1] Other lenders—privately financed direct loans, FFB.
[2] Data represents accomplishments from borrowers financed 20% or more by REA, RTB, and guaranteed loans.

Revenue and Expense (in thousands of dollars)

	1989 actual	1990 est.	1991 est.
Operating income or loss (—):			
Revenue: Interest earned on loans to borrowers	2,352,519	2,353,707	2,401,597
Expense	—2,508,187	—2,588,955	—2,833,982
Net operating income	—155,668	—235,248	—432,385

Financial Condition (in thousands of dollars)

	1988 actual	1989 actual	1990 est.	1991 est.
Assets:				
Selected assets:				
Fund balance with Treasury	1,544	2,523		
Accounts receivable (net)	519,496	1,062,537	1,000,000	1,000,000
Loans receivable (net)	33,069,081	32,703,450	32,397,798	33,863,904
Other assets (net)	542,379	534,660	563,370	563,370
Total assets	34,132,510	34,303,170	33,961,168	35,427,274
Liabilities:				
Selected liabilities:				
Accounts payable to the public	500	16,509	16,500	16,500
Long-term notes payable to Treasury	7,864,742	7,864,742	7,864,742	7,864,742
Other liabilities	23,919,405	24,722,649	24,839,610	26,517,483
Total liabilities	31,784,647	32,603,900	32,720,852	34,398,725
Government equity:				
Selected equities:				
Other revolving fund balances	2,347,863	1,699,270	1,240,316	1,028,549
Total Government equity	2,347,863	1,699,270	1,240,316	1,028,549

Object Classification (in thousands of dollars)

Identification code 12–4230–0–3–271		1989 actual	1990 est.	1991 est.
25.0	Other services	371	830	200
33.0	Investments and loans	877,570	1,799,792	201,339
43.0	Interest and dividends	2,375,851	2,286,607	2,542,913
99.9	Total obligations	3,253,792	4,087,229	2,744,452

RURAL ELECTRIFICATION AND TELEPHONE REVOLVING FUND [LOAN AUTHORIZATIONS]

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12–4230–2–3–271		1989 actual	1990 est.	1991 est.
	Financing:			
14.00	Offsetting collections from: Non-Federal sources: Origination fee			—11,000
32.47	Balance of authority to borrow withdrawn			11,000
39.00	**Budget authority**			
	Relation of obligations to outlays:			
71.00	Obligations incurred, net			—11,000
90.00	Outlays			—11,000

Status of Guaranteed Loans (in thousands of dollars)

Identification code 12–4230–2–3–271		1989 actual	1990 est.	1991 est.
	Position with respect to appropriations act limitation on commitments:			
2111	Limitation on guaranteed loans made by private lenders			1,100,000
2150	Total guaranteed loan commitments			1,100,000
	Cumulative balance of guaranteed loans outstanding:			
2231	Disbursements: Disbursements of new guaranteed loans			110,000
2290	Outstanding, end of year			110,000
	MEMORANDUM			
2299	U.S. contingent liability of guaranteed loans outstanding, end of year			91,000
	Estimate of guaranteed loan subsidy:			
	Subsidy rate (in percent)			
2320	Electric distribution			5.6
2320	Power supply/electric			15.2
	Subsidy amount (in thousands of dollars)			
2330	Electric distribution			22,318
2330	Power supply/electric			106,347

Legislation will be proposed to provide 90 percent REA guarantees of power supply loans and 70 percent guarantees of electric distribution loans made by the private sector. Direct electric loans will be gradually phased out. All telephone loans will be made by the Rural Telephone Bank.

Legislation will also be proposed to allow a guarantee origination fee of 1 percent to be charged on loan commitments, which will be deposited in the Fund and used to offset administrative and default costs. The fee will increase by one-half of 1 percent each year through 1995, reaching 3 percent in 1995.

RURAL TELEPHONE BANK

The Rural Telephone Bank is hereby authorized to make such expenditures, within the limits of funds and borrowing authority available to such corporation in accord with law, and to make such contracts and commitments without regard to fiscal year limitations as provided by section 104 of the Government Corporation Control Act, as amended, as may be necessary in carrying out its authorized programs for the current fiscal year. During fiscal year [1990] *1991* and within the resources and authority available, gross obligations for the principal amount of direct loans shall be not [less than $177,045,000 nor] more than [$210,540,000] *$125,000,000. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12–4231–0–3–452		1989 actual	1990 est.	1991 est.
	Program by activities:			
	Operating expenses:			
00.01	Administrative expenses	519	69	73
00.02	Interest expense	56,790	58,591	62,571
00.03	Dividends	577	700	750
00.91	Total operating expenses	57,886	59,360	63,394
01.01	Capital investment loans	177,045	177,045	125,000
10.00	Total obligations	234,931	236,405	188,394
	Financing:			
	Offsetting collections from:			
11.00	Federal funds	—28,767	—28,767	—57
14.00	Non-Federal sources	—139,364	—147,823	—156,938
17.00	Recovery of prior year obligations	—58,819		
25.00	Unobligated balance lapsing	58,819		
27.00	Capital transfer to general fund	10,555	11,267	11,267
67.10	**Budget authority (authority to borrow) (permanent, indefinite) (7 U.S.C. 901–950(b))**	**77,355**	**71,082**	**42,666**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	66,800	59,815	31,399
	Obligated balance, start of year:			
72.47	Authority to borrow	507,516	526,052	597,132
72.90	Treasury balance	188,376	189,739	175,703
72.91	U.S. securities: Par value	805	805	805
	Obligated balance, end of year:			
74.47	Authority to borrow	—526,052	—597,132	—639,798
74.90	Treasury balance	—189,739	—175,703	—134,037
74.91	U.S. securities: Par value	—805	—805	—805

Public enterprise funds—Continued

RURAL TELEPHONE BANK—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code 12-4231-0-3-452	1989 actual	1990 est.	1991 est.
78.00 Adjustments in unexpired accounts	−58,819		
90.00 Outlays	−11,918	2,771	30,399

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

[In thousands of dollars]

	1989 actual	*1990 est.*	*1991 est.*
Enacted/requested:			
Budget authority	77,355	71,082	42,666
Outlays	−11,918	2,771	30,399
Proposed for later transmittal under proposed legislation:			
Budget authority			−2,521
Outlays			−2,521
Total:			
Budget authority	77,355	71,082	40,145
Outlays	−11,918	2,771	27,878

Status of Direct Loans (in thousands of dollars)

Identification code 12-4231-0-3-452	1989 actual	1990 est.	1991 est.
Position with respect to appropriations act limitation on obligations:			
1111 Limitation on direct loans	177,045	177,045	125,000
1150 Total direct loan obligations	177,045	177,045	125,000
Cumulative balance of direct loans outstanding:			
1210 Outstanding, start of year	1,413,410	1,485,102	1,578,705
1231 Disbursements: Direct loan disbursements	97,047	120,000	124,000
1251 Repayments: Repayments and prepayments	−25,355	−26,397	−28,881
1290 Outstanding, end of year	1,485,102	1,578,705	1,673,824
Estimate of direct loan subsidy:			
1320 Subsidy rate (in percent)			8.0
1330 Subsidy amount (in thousands of dollars)			9,996

The Rural Telephone Bank (RTB) provides a supplemental source of financing for rural telephone borrowers. The Bank charges an interest rate based on the cost of money to the Bank, as prescribed by law, but not less than 5 percent per annum. The composite interest rate on cumulative loans through September 30, 1989, was 7.586 percent. The interest rate on advances for loans approved since October 1, 1987, is 5 percent.

Equity capital of the Bank consists of class A stock purchased by the United States of $564 million with a 2 percent dividend and classes B and C stock purchased by bank borrowers, organizations eligible to become borrowers and organizations controlled by borrowers. The Bank has borrowed $759 million from the Treasury. The $564 million purchase of capital stock has been financed through appropriations.

Administrative support is provided without charge for the general operations of the Bank by REA employees and the Office of the General Counsel. Administrative expenses, such as expense of the elected members of the Board of Directors, postage fees and the audit by the General Accounting Office, are paid by the Bank.

Bank loans totaled $177 million in 1989. After almost 17 years in operation, loans to 600 borrowers have been approved, totaling over $2.526 billion. Bank loans are $177 million for 1990 and $125 million annually from 1991 through 1995. The Administration will propose increasing interest rates on RTB loans, which would permit the accumulation of equity necessary to repurchase 51 percent of Class A stock and privatize the RTB, as authorized, beginning in FY 1996. The Bank will provide both direct and partially guaranteed private-sector financing to telephone borrowers previously financed by RETRF.

BUDGET AUTHORITY, OBLIGATIONS, AND BALANCES

[In thousands of dollars]

	1989 actual	*1990 est.*	*1991 est.*
Budget authority:			
Appropriation for class A stock	28,710	28,710	
Borrowing authority (program and financing schedule)	77,355	71,082	42,666
New budget authority	106,065	99,792	42,666
Other funds available	139,421	147,880	156,995
Less return on class A stock	−10,555	−11,267	−11,267
Total budgetary resources	234,931	236,405	188,394
Obligations:			
Loans approved	177,045	177,045	125,000
Expenses and C stock dividends	57,886	59,360	63,394
Total	234,931	236,405	188,394

LIMITATION ON AUTHORITY TO BORROW

[In thousands of dollars]

	1989 actual	*1990 est.*	*1991 est.*
A stock	28,710	28,710	
B stock	126,398	47,094	50,264
C stock	2,575	25	30
Retained earnings	−83,984	2,970	2,341
Total	73,699	78,799	52,635
Maximum authority to borrow during year	1,473,980	1,575,980	1,052,700

Note.—Computed in accordance with sec. 407 of the Rural Electrification Act of 1936 as amended.

PROGRAM STATISTICS

[Dollars in thousands]

	1989 actual	*1990 est.*	*1991 est.*
Cumulative net loans	2,525,810	2,702,855	2,827,855
Cumulative loan funds, advanced	1,816,457	1,936,457	2,060,457
Unadvanced loan funds, end of year	709,353	766,398	767,398
Cumulative principal repaid	331,354	357,751	386,632
Cumulative interest paid	1,093,174	1,208,575	1,330,402
Number of borrowers	600	600	600

Revenue and Expense (in thousands of dollars)

	1989 actual	1990 est.	1991 est.
Operating income or loss (−):			
Interest earned on loans to borrowers	110,114	115,401	121,827
Expenses	−57,945	−59,427	−63,462
Net operating income	52,169	55,974	58,365
Nonoperating income:			
Interest earned on U.S. securities (net of discount less premium amortization)	57	57	57
Net income for the year	52,226	56,031	58,422

Financial Condition (in thousands of dollars)

	1988 actual	1989 actual	1990 est.	1991 est.
Assets:				
Selected assets:				
Fund balance with Treasury	188,376	189,739	175,703	134,037
U.S. securities	805	805	805	805
Accounts receivable (net)	7,659	7,231	9,379	9,900
Loans receivable (net)	1,407,899	1,478,955	1,571,790	1,666,091
Total assets	1,604,739	1,676,730	1,757,677	1,810,833
Liabilities:				
Selected liabilities:				
Accounts payable and other accrued liabilities	16,182	14,474	16,621	17,143
Debt issued under borrowing authority: Borrowing from Treasury	758,762	758,762	758,762	758,762
Total liabilities	774,944	773,236	775,383	775,905
Fund equity:				
Government equity:				
Selected equities:				
Undelivered orders: Undisbursed loans	688,174	709,353	766,398	767,398
Unfinanced budget authority: Undrawn authority to borrow	−507,516	−526,052	−597,132	−639,798
Invested capital	325,292	351,359	394,104	435,770
Total Government equity	505,950	534,660	563,370	563,370

Private equity:				
Class B stock	181,403	307,801	354,895	405,159
Class C stock	6,787	9,362	9,387	9,417
Retained earnings	135,655	51,671	54,642	56,982
Total private equity	323,845	368,834	418,924	471,558
Total equity	829,795	903,494	982,294	1,034,928

Object Classification (in thousands of dollars)

Identification code 12-4231-0-3-452	1989 actual	1990 est.	1991 est.
11.8 Personnel compensation: Special personal services payments	10	15	15
21.0 Travel and transportation of persons	33	43	45
23.3 Communications, utilities, and miscellaneous charges	3	5	6
24.0 Printing and reproduction	8	4	5
25.0 Other services	465	1	1
26.0 Supplies and materials	.....	1	1
33.0 Investments and loans	177,045	177,045	125,000
43.0 Interest and dividends	57,367	59,291	63,321
99.9 Total obligations	234,931	236,405	188,394

RURAL TELEPHONE BANK

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12-4231-2-3-452	1989 actual	1990 est.	1991 est.
Program by activities:			
00.02 Interest expense	.....	.....	-231
10.00 Total obligations (object class 43.0)	.....	.....	-231
Financing:			
Offsetting collections from: Non-Federal sources			
14.00 Interest income	.....	.....	-290
14.00 Origination fee on guaranteed loans	.....	.....	-2,000
40.00 **Budget authority (appropriation)**	.....	.....	-2,521
Relation of obligations to outlays:			
71.00 Obligations incurred, net	.....	.....	-2,521
90.00 Outlays	.....	.....	-2,521

Status of Guaranteed Loans (in thousands of dollars)

Identification code 12-4231-2-3-452	1989 actual	1990 est.	1991 est.
Position with respect to appropriations act limitation on commitments:			
2111 Limitation on guaranteed loans by private lenders	.....	.....	200,000
2150 Total guaranteed loan commitments	.....	.....	200,000
Cumulative balance of guaranteed loans outstanding:			
2231 Disbursements of new guaranteed loans	.....	.....	20,000
2290 Outstanding, end of year	.....	.....	20,000
MEMORANDUM			
2299 U.S. contingent liability for guaranteed loans outstanding, end of year	.....	.....	14,000
Estimate of guaranteed loan subsidy:			
2320 Subsidy rate (in percent)	.....	.....	5.6
2330 Subsidy amount (in thousands of dollars)	.....	.....	11,159

Legislation will be proposed to change RTB interest rates such that the net charge to borrowers equals yields on Treasury rates of comparable maturity. Proposed legislation will also allow the Bank to provide partial guarantees of telephone loans made by the private sector. A loan origination fee of one percent will be charged on guaranteed private-sector loans in 1991 to offset administrative and default costs. The fee will increase by one-half percent each year, reaching three percent in 1995.

The 1991 budget also proposes to allow telephone systems with an average subscriber density of three or fewer per mile access to RTB.

FARMERS HOME ADMINISTRATION

Federal Funds

General and special funds:

SALARIES AND EXPENSES

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses of the Farmers Home Administration, not otherwise provided for, in administering the programs authorized by the Consolidated Farm and Rural Development Act (7 U.S.C. 1921-2000), as amended; title V of the Housing Act of 1949, as amended (42 U.S.C. 1471-1490o); the Rural Rehabilitation Corporation Trust Liquidation Act, approved May 3, 1950 (40 U.S.C. 440-444), for administering the loan program authorized by title III-A of the Economic Opportunity Act of 1964 (Public Law 88-452 approved August 20, 1964), as amended, and such other programs which the Farmers Home Administration has the responsibility for administering, [$422,934,000] *$447,787,000,* together with not more than $3,000,000 of the charges collected in connection with the insurance of loans as authorized by section 309(a) of the Consolidated Farm and Rural Development Act, as amended, and section 517(i) of the Housing Act of 1949, as amended, or in connection with charges made on borrowers under section 502(a) of the Housing Act of 1949, as amended: *Provided,* That, in addition, not to exceed $1,000,000 of the funds available for the various programs administered by this agency may be transferred to this appropriation for temporary [field] employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), to meet unusual or heavy workload increases: *Provided further,* That not to exceed $500,000 of this appropriation may be used for employment under 5 U.S.C. 3109[: *Provided further,* That not to exceed $3,234,000 of this appropriation shall be available for contracting with the National Rural Water Association or other equally qualified national organization for a circuit rider program to provide technical assistance for rural water systems: *Provided further,* That notwithstanding any other provision of law, $1,000,000 of this appropriation shall be available solely to carry out the Lower Mississippi Delta Development Act as incorporated by reference in Public Law 100-460, that all funds appropriated to carry out the purposes of the Lower Mississippi Delta Development Act shall be available for obligation and expenditure through September 30, 1990, or the date of expiration of the Commission, whichever shall occur first, and that notwithstanding section 10(a) of the Delta Development Act, the date for the submission of the Commission's interim report is extended to October 16, 1989: *Provided further,* That, in addition to any other authority that the Secretary may have to defer principal and interest and forego foreclosure, the Secretary may permit, at the request of the borrowers, the deferral of principal and interest on any outstanding loan made, insured, or held by the Secretary under this title, or under the provisions of any other law administered by the Farmers Home Administration, and may forego foreclosure of any such loan, for such period as the Secretary deems necessary upon a showing by the borrower that due to circumstances beyond the borrower's control, the borrower is temporarily unable to continue making payments of such principal and interest when due without unduly impairing the standard of living of the borrower. The Secretary may permit interest that accrues during the deferral period on any loan deferred under this section to bear no interest during or after such period: *Provided,* That, if the security instrument securing such loan is foreclosed, such interest as is included in the purchase price at such foreclosure shall become part of the principal and draw interest from the date of foreclosure at the rate prescribed by law].

[OFFICE OF THE ADMINISTRATOR]

[For necessary salaries and expenses of the Office of the Administrator of the Farmers Home Administration, $600,000: *Provided,* That no other funds in this Act shall be available for this Office.] *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

General and special funds—Continued

[OFFICE OF THE ADMINISTRATOR]—Continued

Program and Financing (in thousands of dollars)

Identification code 12-2001-0-1-452	1989 actual	1990 est.	1991 est.
Program by activities:			
00.01 Direct program	409,904	426,934	451,787
00.02 Office of the Administrator	412	600	.....
01.01 Reimbursable program	331	675	691
10.00 Total obligations	410,647	428,209	452,478
Financing:			
11.00 Offsetting collections from: Federal funds	−1,331	−4,675	−4,691
25.00 Unobligated balance lapsing	6,201	.....	.....
39.00 **Budget authority**	**415,517**	**423,534**	**447,787**
Budget authority:			
40.00 Appropriation	415,334	423,534	447,787
42.00 Transferred from other accounts	183	.....	.....
43.00 **Appropriation (adjusted)**	**415,517**	**423,534**	**447,787**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	409,316	423,534	447,787
72.40 Obligated balance, start of year	41,964	43,687	47,721
74.40 Obligated balance, end of year	−43,687	−47,721	−52,008
77.00 Adjustments in expired accounts	−1,520	.....	.....
90.00 Outlays	406,073	419,500	443,500
Distribution of outlays by account:			
Office of the Administrator	395	590	30
Salaries and expenses	405,678	418,910	443,470

These funds are used to administer the loan, guaranteed loan, and grant programs of the Farmers Home Administration. Activities include reviewing applications, servicing the loan portfolio and providing technical assistance and guidance to borrowers; and to assist in extending other Federal programs to people in rural areas.

The 1991 budget proposes an additional 525 staff years to increase FmHA's loan servicing efforts and prudently dispose of inventory property. New staff will be focused on States with high loan delinquency rates or large work backlogs due to Agricultural Credit Act loan restructurings.

In 1990, Congress separately funded the administrative costs for the Office of the Administrator. Separate funding is eliminated in 1991 and the Administrator's costs once again are funded from the Salaries and Expenses appropriation.

The following tables show total administrative funding available to FmHA and personnel:

Total Administrative Funds Available to FmHA

(In thousands of dollars)

	1989 actual	*1990 est.*	*1991 est.*
Administrative Expenses charged under Salaries and Expenses:			
Appropriated	415,517	423,534	447,787
Transfer from ACIF for Emergency programs, Farm Credit servicing, etc.	103,478	136,733	148,789
Authorized under appropriation for temporary employment, etc.	1,000	4,000	4,000
Miscellaneous reimbursements	646	985	1,000
Subtotal, Salaries and Expenses	520,641	565,252	601,576
Expenses charged directly to revolving funds:			
ACIF	[1] 34,822	[1] 22,918	[1] 25,229
RHIF	38,277	[1] 61,745	[1] 47,130
RDIF	225	1,078	970
Subtotal, direct charges	73,324	85,741	73,329
Total Administrative Funds	593,965	650,993	674,905

[1] Excludes transfer amounts charged above under Salaries and expenses.

FmHA Personnel Summary, by Funding Source

(In thousands of dollars)

	1989 actual	*1990 est.*	*1991 est.*
Full-time equivalent workyears:			
S&E appropriation	10,393	10,061	10,311
Soil Conservative Service	10	9	9
Agricultural Credit Insurance Fund	2,620	3,255	3,430
Total FmHA workyears	13,023	13,325	13,750

Object Classification (in thousands of dollars)

Identification code 12-2001-0-1-452	1989 actual	1990 est.	1991 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	240,298	239,228	253,263
11.3 Other than full-time permanent	13,841	14,295	14,602
11.5 Other personnel compensation	6,070	6,766	7,110
11.9 Total personnel compensation	260,209	260,289	274,975
12.1 Civilian personnel benefits	50,450	54,889	62,081
13.0 Benefits for former personnel	460	600	600
21.0 Travel and transportation of persons	15,490	16,484	17,132
22.0 Transportation of things	2,095	2,362	2,488
23.2 Rental payments to others	14,006	15,955	17,725
23.3 Communications, utilities, and miscellaneous charges	27,396	29,647	28,818
24.0 Printing and reproduction	4,017	3,882	4,141
25.0 Other services	29,648	34,453	34,915
26.0 Supplies and materials	3,227	4,195	4,501
31.0 Equipment	2,868	4,488	4,096
42.0 Insurance claims and indemnities	430	258	275
43.0 Interest and dividends	20	32	40
99.0 Subtotal, direct obligations	410,316	427,534	451,787
99.0 Reimbursable obligations	331	675	691
99.9 Total obligations	410,647	428,209	452,478

Personnel Summary

Total number of full-time permanent positions	9,422	9,334	9,354
Total compensable workyears:			
Full-time equivalent employment	10,276	9,941	10,191
Full-time equivalent of overtime and holiday hours	117	120	120

RURAL WATER AND WASTE DISPOSAL GRANTS

For grants pursuant to sections 306(a)(2) and 306(a)(6) of the Consolidated Farm and Rural Development Act, as amended (7 U.S.C. 1926), [$209,395,000] *$100,000,000,* to remain available until expended, pursuant to section 306(d) of the above Act. *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-2066-0-1-452	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations (object class 41.0)	122,699	208,970	100,000
Financing:			
17.00 Recovery of prior year obligations	−5,834	.....	.....
21.40 Unobligated balance available, start of year	−1,240	−1,271	.....
24.40 Unobligated balance available, end of year	1,271	.....	.....
39.00 **Budget authority**	**116,895**	**207,700**	**100,000**
Budget authority:			
40.00 Appropriation	116,895	209,395	100,000
40.00 Reduction pursuant to P.L. 99-177	.....	−1,695	.....
43.00 **Appropriation (adjusted)**	**116,895**	**207,700**	**100,000**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	122,699	208,970	100,000
72.40 Obligated balance, start of year	335,494	326,748	402,427
74.40 Obligated balance, end of year	−326,748	−402,427	−356,930
78.00 Adjustments in unexpired accounts	−5,834	.....	.....
90.00 Outlays	125,611	133,291	145,497

This grant program is authorized by subtitle A of the Consolidated Farm and Rural Development Act, as amended. Grants are authorized to be made to associations, including nonprofit corporations, public and quasi-public agencies, and certain Indian tribes to finance storage, treatment, purification, or distribution of water or the collection, treatment, or disposal of waste in rural areas. The amount of any development grant may not exceed 75 percent of the eligible development cost of the project.

The major objectives of the rural water and waste disposal grant program are: (1) to provide assistance to attain basic human amenities; (2) to alleviate health hazards; (3) to promote stability of rural areas by meeting the need for new and improved rural water and waste disposal systems; and (4) to meet national safe drinking water and clean water standards.

GRANT OBLIGATIONS

	1989 actual	*1990 est.*	*1991 est.*
Number of grants	344	569	264
Amount of grants (in thousands of dollars)	122,699	208,970	100,000

[Rural Community Fire Protection Grants]

[For grants pursuant to section 7 of the Cooperative Forestry Assistance Act of 1978 (Public Law 95-313), $3,091,000 to fund up to 50 per centum of the cost of organizing, training, and equipping rural volunteer fire departments.] *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-2067-0-1-452	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations (object class 41.0)	3,057	3,091	.....
Financing:			
25.00 Unobligated balance lapsing	34	.....	.....
40.00 **Budget authority (appropriation)**	**3,091**	**3,091**	.....
Relation of obligations to outlays:			
71.00 Obligations incurred, net	3,057	3,091	.....
72.40 Obligated balance, start of year	2,497	2,740	2,831
74.40 Obligated balance, end of year	−2,740	−2,831	−559
77.00 Adjustments in expired accounts	6	.....	.....
90.00 Outlays	2,820	3,000	2,272

This assistance was authorized by section 7 of the Cooperative Forestry Assistance Act of 1978. Grants are made to public bodies to organize, train, and equip local firefighting forces, including those of Indian tribes or other native groups, to prevent, control, and suppress fires threatening human lives, crops, livestock, farmsteads or other improvements, pastures, orchards, wildlife, rangeland, woodland, and other resources in rural areas. In 1989, 3,364 grants were obligated for a total of $3.057 million. It is anticipated that in 1990, 3,000 grants will be obligated for a total of $3.091 million. No program is proposed for 1991.

Rural Housing for Domestic Farm Labor

For financial assistance to eligible nonprofit organizations for housing for domestic farm labor, pursuant to section 516 of the Housing Act of 1949, as amended (42 U.S.C. 1486), [$11,000,000] *$10,000,000,* to remain available until expended. *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-2004-0-1-604	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations (object class 41.0)	9,734	12,937	10,000
Financing:			
17.00 Recovery of prior year obligations	−1,846	.....	.....
21.40 Unobligated balance available, start of year	−450	−2,075	.....
24.40 Unobligated balance available, end of year	2,075	.....	.....
39.00 **Budget authority**	**9,513**	**10,862**	**10,000**
Budget authority:			
40.00 Appropriation	9,513	11,000	10,000
40.00 Reduction pursuant to P.L. 99-177	.....	−138	.....
43.00 **Appropriation (adjusted)**	**9,513**	**10,862**	**10,000**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	9,734	12,937	10,000
72.40 Obligated balance, start of year	30,125	26,020	26,715
74.40 Obligated balance, end of year	−26,020	−26,715	−25,646
78.00 Adjustments in unexpired accounts	−1,846	.....	.....
90.00 Outlays	11,993	12,242	11,069

This grant program is authorized under section 516 of the Housing Act of 1949, as amended. Grants are made to public and private nonprofit organizations for low-rent housing and related facilities for domestic farm labor. Grant assistance may not exceed 90 percent of the cost of a project, and may be used for construction of new structures, site acquisition and development, rehabilitation of existing structures, and purchase of furnishings and equipment for dwellings, dining halls, community rooms and infirmaries.

GRANT OBLIGATIONS

	1989 actual	*1990 est.*	*1991 est*
Number of grants	11	14	11
Amount of grants (in thousands of dollars)	9,734	12,937	10,000

[Mutual and Self-Help Housing]

[For grants and contracts pursuant to section 523(b)(1)(A) of the Housing Act of 1949 (42 U.S.C. 1490c), $8,750,000.] *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-2006-0-1-604	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations (object class 41.0)	10,200	15,493	.....
Financing:			
17.00 Recovery of prior year obligations	−516	.....	.....
21.40 Unobligated balance available, start of year	−8,543	−6,859	.....
24.40 Unobligated balance available, end of year	6,859	.....	.....
39.00 **Budget authority**	**8,000**	**8,634**	.....
Budget authority:			
40.00 Appropriation	8,000	8,750	.....
40.00 Reduction pursuant to P.L. 99-177	.....	−116	.....
43.00 **Appropriation (adjusted)**	**8,000**	**8,634**	.....
Relation of obligations to outlays:			
71.00 Obligations incurred, net	10,200	15,493	.....
72.40 Obligated balance, start of year	11,242	13,513	21,202
74.40 Obligated balance, end of year	−13,513	−21,202	−13,806
78.00 Adjustments in unexpired accounts	−516	.....	.....
90.00 Outlays	7,413	7,804	7,396

This program is authorized under section 523 of the Housing Act of 1949, as amended. Grants and contracts are made for the purpose of providing technical and supervisory assistance to groups of families to enable them to build their own homes through the mutual exchange of labor. No program is proposed for 1991.

General and special funds—Continued

[Mutual and Self-Help Housing]—Continued

GRANT OBLIGATIONS

	1989 actual	*1990 est.*	*1991 est.*
Number of grants	35	48	.....
Amount of grants (in thousands of dollars)	10,200	15,493	.....

Very Low-Income Housing Repair Grants

For grants to the very low-income elderly for essential repairs to dwellings pursuant to section 504 of the Housing Act of 1949, as amended, [$12,500,000] *$10,000,000,* to remain available until expended. *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-2064-0-1-604	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations (object class 41.0)	12,500	12,500	10,000
Financing:			
40.00 Budget authority (appropriation)	**12,500**	**12,500**	**10,000**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	12,500	12,500	10,000
72.40 Obligated balance, start of year	343	350	625
74.40 Obligated balance, end of year	−350	−625	−500
77.00 Adjustments in expired accounts	−268	.....	.....
90.00 Outlays	12,225	12,225	10,125

This program is authorized under section 504 of the Housing Act of 1949, as amended. This grant program enables very low-income elderly residents in rural areas to improve or modernize their dwelling; to make the dwelling safer or more sanitary; or to remove health and safety hazards. A summary of the activity for very low-income housing repair grants is as follows:

GRANT OBLIGATIONS

	1989 actual	*1990 est.*	*1991 est.*
Number of grants	3,684	3,542	2,720
Amount of grants (in thousands of dollars)	12,500	12,500	10,000

Rural [Rental Assistance Payments] *Housing Voucher Program*

For necessary expenses to operate a housing voucher program under section 8(o) of the United States Housing Act of 1937, as amended (42 U.S.C. 1437f(o)), $189,928,000 to be administered by the Secretary of Agriculture.

Program and Financing (in thousands of dollars)

Identification code 12-2002-0-1-604	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations (object class 41.0)	.....	.....	189,928
Financing:			
40.00 Budget authority (appropriation)	.....	.....	**189,928**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	.....	.....	189,928
72.40 Obligated balance, start of year	63,968	48,283	33,151
74.40 Obligated balance, end of year	−48,283	−33,151	−200,127
77.00 Adjustments in expired accounts	−580	.....	.....
90.00 Outlays	15,104	15,132	22,952

This is a new program proposed for implementation in 1991. Funding under this proposal will help 8,000 rural, low-income households to obtain adequate housing for a 5-year period. These vouchers more than offset the reduction in the Rural Housing Insurance Fund's subsidized direct loans to rental property developers.

Prior year outlays reflect funding for rental assistance for newly constructed units provided in limited amounts in 1984 and 1985. Since 1986, rental assistance for newly constructed units, as well as existing rental assistance contract renewals and additional servicing assistance for existing projects, has been funded under the Rural Housing Insurance Fund.

The benefits of this voucher program accrue to the renting household. With vouchers, families have the opportunity to choose from any apartment or house that is suitable to their needs. To help pay for housing, the government will cover the difference between 30 percent of the recipient's income and the median rental cost in that residential area.

This proposal is authorized under section 8(o) of the United States Housing Act of 1937, as amended. As practiced by the Department of Housing and Urban Development, FmHA will distribute vouchers to low-income households through a nation-wide network of public housing authorities.

VOUCHER OBLIGATIONS

	1989 actual	*1990 est.*	*1991 est.*
Number of familes	.....	.....	8,000
Amount of vouchers (in thousands of dollars)	.....	.....	189,928

[Compensation for Construction Defects]

[For compensation for construction defects as authorized by section 509(c) of the Housing Act of 1949, as amended, $500,000, to remain available until expended.] *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-2071-0-1-371	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations (object class 41.0)	312	686	.....
Financing:			
21.40 Unobligated balance available, start of year	.....	−186	.....
24.40 Unobligated balance available, end of year	186	.....	.....
25.00 Unobligated balance lapsing	2	.....	.....
40.00 Budget authority (appropriation)	**500**	**500**	.....
Relation of obligations to outlays:			
71.00 Obligations incurred, net	312	686	.....
72.40 Obligated balance, start of year	.....	.....	319
74.40 Obligated balance, end of year	.....	−319	.....
90.00 Outlays	312	367	319

This program is carried out under the provisions of section 509(c) of the Housing Act of 1949, as amended. The Secretary of Agriculture is authorized to make expenditures to correct structural defects, or to pay claims of owners arising from such defects on newly constructed dwellings purchased with FmHA financial assistance. Requests for compensation for construction defects must be made within 18 months after the date financial assistance was granted. No program is proposed for 1991.

A summary of the activity for compensation for construction defects is as follows:

GRANT OBLIGATIONS

	1989 actual	*1990 est.*	*1991 est.*
Number of payments	69	145	.....
Amount of payments (in thousands of dollars)	314	686	.....

Rural Housing Preservation Grants

For grants for rural housing preservation as authorized by section 552 of the Housing and Urban-Rural Recovery Act of 1983 (Public

Law 98-181), [$19,140,000] *$15,000,000. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-2070-0-1-604	1989 actual	1990 est.	1991 est.
Program by activity:			
10.00 Total obligations (object class 41.0)	19,140	19,140	15,000
Financing:			
40.00 **Budget authority (appropriation)**	**19,140**	**19,140**	**15,000**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	19,140	19,140	15,000
72.40 Obligated balance, start of year	28,120	27,894	26,065
74.40 Obligated balance, end of year	−27,894	−26,065	−21,980
77.00 Adjustments in expired accounts	−299	.....	.....
90.00 Outlays	19,066	20,970	19,085

This grant program is authorized under section 533 of the Housing Act of 1949, as amended. Grants are made to eligible private nonprofit groups, Indian tribes, or government agencies for rehabilitation of single family housing owned by low- and very low-income families and the rehabilitation of rental and cooperative housing for low- and very low-income families.

A summary of the activity for housing preservation grants is as follows:

GRANT OBLIGATIONS

	1989 actual	*1990 est.*	*1991 est.*
Number of grants	158	152	114
Amount of grants (in thousands of dollars)	19,140	19,140	15,000

[Rural Development Grants]

[For grants authorized under section 310(B)(c) (7 U.S.C. 1932) to any qualified public or private nonprofit organization, $16,500,000: *Provided,* That $500,000 shall be available for grants to qualified nonprofit organizations to provide technical assistance for rural communities needing improved passenger transportation systems or facilities in order to promote economic development: *Provided further,* That $1,250,000 shall be available for grants to statewide private, nonprofit public television systems in predominately rural States, to provide information and services on rural economics and agriculture.] *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-2065-0-1-452	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations (object class 41.0)	6,500	16,406	.....
Financing:			
39.00 **Budget authority**	**6,500**	**16,406**	.....
Budget authority:			
40.00 Appropriation	6,500	16,500	.....
40.00 Reduction pursuant to P.L. 99-177	.....	−94	.....
43.00 **Appropriation (adjusted)**	**6,500**	**16,406**	.....
Relation of obligations to outlays:			
71.00 Obligations incurred, net	6,500	16,406	.....
72.40 Obligated balance, start of year	8,939	12,778	20,340
74.40 Obligated balance, end of year	−12,778	−20,340	−9,317
77.00 Adjustments in expired accounts	−59	.....	.....
90.00 Outlays	2,602	8,844	11,023

Rural Development Grants.—This assistance is authorized by section 310B(c) of the Consolidated Farm and Rural Development Act, as amended. The Farmers Home Administration provides rural development grants to facilitate the development of business and industry. Grants are made to qualified public or private nonprofit organizations to assist in financing industrial sites in rural areas including the acquisition and development of land, and the construction, conversion, enlargement, repair or modernization of buildings, plants, equipment, access streets and roads. Grants may also be used for utility lines, parking areas, necessary water supply and waste disposal facilities, refinancing, services, and fees. Grants are limited to communities having populations of 50,000 or less with priority given to communities of less than 25,000. No program is requested for 1991.

Rural development grants:	*1989 actual*	*1990 est.*	*1991 est.*
Number of grants	36	90	.....
Amount of grants (in thousands of dollars)	6,500	16,406	.....

Public enterprise funds:

Agricultural Credit Insurance Fund

For direct and guaranteed loans as authorized by 7 U.S.C. 1928-1929, to be available from funds in the Agricultural Credit Insurance Fund, as follows: farm ownership loans, [$569,000,000] *$175,000,000,* of which [$13,500,000 shall not become available for obligation until October 1, 1990, (for the purposes of section 202 of the Balanced Budget and Emergency Deficit Control Reaffirmation Act of 1987 (Public Law 100-119, September 29, 1987), to the extent that this action has the effect of transferring an outlay of the United States from one fiscal year to an adjacent fiscal year, such transfer is a necessary (but secondary) result of a significant policy change) and $475,500,000] *$150,000,000* shall be guaranteed loans *and $50,000,000 of such guaranteed loans may be subsidized;* [$7,000,000 for water development, use, and conservation loans, of which $1,500,000 shall be guaranteed loans;] *for* operating loans, [$3,500,000,000] *$3,100,000,000,* of which $2,600,000,000 shall be guaranteed loans *and $350,000,000 of such guaranteed loans may be subsidized;* [Indian tribe land acquisition loans as authorized by 25 U.S.C. 488, $1,000,000;] for *direct* emergency [insured and guaranteed] loans, [$600,000,000] *$25,000,000* to meet the needs resulting from natural disasters; and for matching grants authorized by section 502(b) of the Agricultural Credit Act of 1987 (7 U.S.C. 5101-5106), [$3,500,000] *$2,000,000.*

For an additional amount to reimburse the Agricultural Credit Insurance Fund for interest subsidies and losses sustained in prior years, but not previously reimbursed, in carrying out the provisions of the Consolidated Farm and Rural Development Act, as amended (7 U.S.C. 1988(a)), [$4,120,159,000] *$6,014,356,000. In addition, $33,227,000 is appropriated from the general fund solely for the purpose of reducing the interest rate, by no more than an average of 3%, on new guarantees totaling $400,000,000. No other funds may be added to this amount for the purpose of reducing interest rates. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-4140-0-3-351	1989 actual	1990 est.	1991 est.
Program by activities:			
Capital investment:			
00.01 Loans obligated excluding financed sales from inventory	1,030,063	1,123,600	563,500
00.01 Grants obligated	3,000	3,456	2,000
Loans made:			
00.02 Payment of delinquent installments	144	125	125
00.03 Advances on behalf of borrowers	50,264	45,000	38,000
00.04 Purchase of loans from investors	2,211	838	7,871
00.05 Interest on loans purchased from investors	76	35	330
00.06 Collateral acquired by default	16,676	13,100	14,100
00.07 Disbursement of loan repayments to investors	6,179	5,000	5,000
00.08 Purchase of guaranteed loans from investors	7,367	8,500	9,500
00.09 Interest on guaranteed loans purchased from investors	1,301	1,500	2,000
00.91 Total capital investment	1,117,280	1,201,154	642,426
Operating expenses:			
01.01 Administrative expenses	139,300	162,151	176,518
01.01 Interest on FFB borrowings	3,249,599	2,744,355	2,502,798
01.02 Interest on certificates of beneficial ownership	11,644	3,362	2,514
01.03 Premium interest for investors	195	1,000	1,000

Public enterprise funds—Continued

AGRICULTURAL CREDIT INSURANCE FUND—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code 12-4140-0-3-351		1989 actual	1990 est.	1991 est.
01.04	Interest subsidy obligated for guaranteed loans			33,227
01.05	Interest expense on withheld collections	21,740	24,000	12,000
01.06	Interest on Treasury borrowings	716,079	780,000	900,000
01.07	Loss settlement expenses on guaranteed loans	68,370	88,000	122,500
01.08	Unfilled orders	4,217	17,193	10,000
01.09	Other expense	25	100	100
01.10	Interest buy-down expense	14,250	50,000	50,000
01.91	Total operating expenses	4,225,419	3,870,161	3,810,657
10.00	Total obligations	5,342,699	5,071,315	4,453,083
	Financing:			
	Offsetting collections from: Non-Federal sources:			
14.00	Repayments on loans held by the fund	−1,645,667	−1,556,000	−1,506,000
14.00	Loan repayments received on behalf of investors	−6,184	−5,000	−5,000
14.00	Repayments on advances	−8,693	−8,000	−6,000
14.00	Repayments on guaranteed loans purchased from investors	−8,838	−11,500	−13,000
14.00	Proceeds from sale of acquired property and chattels	−53,966	−61,000	−176,000
14.00	Payments on judgements	−763	−900	−1,000
14.00	Insurance premiums	−22	−22	−22
14.00	Guarantee fees	−9,005	−27,000	−25,000
14.00	Interest revenue	−884,034	−854,481	−888,533
14.00	Fees and other revenue	−16,029	−13,000	−16,000
17.00	Recovery of prior year obligations	−52		
21.90	Unobligated balance available, start of year: Fund balance	−614,972		
27.00	Reduction pursuant to P.L. 99-177		1,581	
	Redemption of debt:			
31.00	FFB	3,960,000	3,322,000	1,975,000
31.00	Public CBO's	263,021	16,635	6,150
32.47	Balance of authority to borrow withdrawn			2,251,905
39.00	**Budget authority**	6,317,495	5,874,628	6,049,583
	Budget authority:			
	Current:			
40.00	Appropriation (past losses)	3,467,596	4,120,159	6,014,356
40.00	Appropriation (grants)	3,000	3,456	2,000
40.00	Appropriation (guaranteed loan subsidies)			33,227
40.00	Reduction pursuant to P.L. 99-177		−44	
43.00	**Appropriation (adjusted)**	3,470,596	4,123,571	6,049,583
	Permanent:			
67.10	**Authority to borrow** (7 U.S.C. 1929(c)) (indefinite)	2,846,899	1,751,057	
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	2,709,498	2,534,412	1,816,528
	Obligated balance, start of year:			
72.47	Authority to borrow		1,768,507	1,621,304
72.90	Fund balance	2,094,092	20,841	31,477
	Obligated balance, end of year:			
74.40	Appropriation			−33,227
74.47	Authority to borrow	−1,768,507	−1,621,304	−1,653,249
74.90	Fund balance	−20,841	−31,477	−29,883
77.00	Adjustments in expired accounts	−26,872		
78.00	Adjustments in unexpired accounts	−52		
90.00	Outlays	2,987,318	2,670,979	1,752,950

Status of Direct Loans (in thousands of dollars)

Identification code 12-4140-0-3-351		1989 actual	1990 est.	1991 est.
	Position with respect to appropriations act limitation on obligations:			
	Limitation on direct loans:			
1111	Real estate loans [1]	96,000	81,000	38,500
1111	Soil and water loans	5,500	5,500	
1111	Operating loans [2]	932,500	900,000	500,000
1111	Transferred from Soil Conservation Service	4,600	4,600	
1111	Disaster loans	530,000	600,000	25,000
1111	Limitation on direct loans		32,500	
1112	Unobligated direct loan limitation	−538,537	−500,000	
1131	Direct loan obligations exempt from limitation [3]	62,069	75,000	100,000
1150	Total direct loan obligations	1,092,132	1,198,600	663,500
	Cumulative balance of direct loans outstanding:			
1210	Outstanding, start of year	25,481,166	22,546,640	18,998,198
	Disbursements:			
1231	Direct loan disbursements	1,018,439	1,141,595	593,575
1233	Purchase of loan assets from the public	2,341	838	7,871
1251	Repayments: Repayments and prepayments	−1,654,472	−1,564,000	−1,512,000
	Adjustments:			
1261	Capitalized interest	174,666	158,000	133,000
1262	Write-offs for default	−2,474,612	−3,100,000	−3,100,000
1264	Other adjustments, net [4]	−888	−184,875	−266,875
1290	Outstanding, end of year	22,546,640	18,998,198	14,853,769
	Estimate of direct loan subsidy:			
	Subsidy rate (in percent):			
1320	Farm ownership loans			44.2
1320	Operating loans			19.2
1320	Disaster loans			23.2
1320	Farm acquired property			18.3
1330	Subsidy amount (in thousands of dollars)			137,200

[1] The amount shown for 1991 includes $13.5 million made available in the Rural Development, Agriculture, and Related Agencies Appropriations Act of 1990.
[2] The amount shown for 1989 includes $32.5 million made available in the Dire Emergency Supplemental Appropriations Act of 1989.
[3] Amounts shown are based on financed sales from inventory.
[4] Amounts shown are based on payment of delinquent installments, advances on behalf of borrowers, acquired property and chattels, loans in kind, and judgments.

Status of Guaranteed Loans (in thousands of dollars)

Identification code 12-4140-0-3-351		1989 actual	1990 est.	1991 est.
	Position with respect to appropriations act limitation on commitments:			
	Limitation on guaranteed loans made by private lenders:			
2111	Real estate loans	724,000	725,500	150,000
2111	Soil and water loans	1,500	1,500	
2111	Operating loans	2,050,000	2,350,000	2,600,000
2111	Reduction pursuant to P.L. 99-177		−40,256	
2112	Uncommitted limitation	−1,184,773		
2131	Guaranteed loan commitments exempt from limitation [1]	548,109		
2150	Total guaranteed loan commitments	2,138,836	3,036,744	2,750,000
	Cumulative balance of guaranteed loans outstanding:			
2210	Outstanding, start of year	3,506,669	3,708,367	5,284,887
2231	Disbursements: Disbursements of new guaranteed loans	1,030,088	2,506,558	2,856,719
2251	Repayments and prepayments	−748,640	−847,200	−1,209,900
	Adjustments:			
2263	Terminations for default that result in claim payments	−64,414	−83,000	−115,000
2264	Other adjustments, net [2]	−15,336	162	−6,871
2290	Outstanding, end of year	3,708,367	5,284,887	6,809,835
	MEMORANDUM			
2299	U.S. contingent liability for guaranteed loans outstanding, end of year	3,255,174	4,674,038	6,043,314
	Estimate of guaranteed loan subsidy:			
	Subsidy rate (in percent):			
2320	Farm ownership loans			27.0
2320	Operating loans			2.8
	Subsidy amount (in thousands of dollars)			
2330	Farm ownership loans			31,200
2330	Operating loans			73,300

[1] Amounts reflect the effect of Disaster Assistance Act of 1988 (P.L. 100-387).
[2] Amounts shown are based on assumption agreements, repurchases of loans from investors, and other.

The Agricultural Credit Insurance Fund and its associated loan programs are authorized by title III of the consolidated Farm and Rural Development Act, as amended. The state

mediation grant program is authorized by title V of the Agricultural Credit Act of 1987.

The Agricultural Credit Insurance Fund is used to insure or guarantee farm ownership, soil and water, farm operating, and emergency loans to individuals. Associations, Indian tribes and tribal corporations are eligible for the following types of loans: Indian land acquisition, watershed protection, flood prevention, and resource conservation and development.

Funding for the 1991 budget is proposed to be limited to farm ownership, farm operating and emergency disaster loans and state mediation grants. The 1991 budget also proposes a new interest subsidy for guaranteed farm ownership and farm operating loans with a corresponding reduction in direct loans. This will enable FmHA to utilize private sector resources to make and service loans while it provides a financial guarantee to encourage private sector participation, plus an interest subsidy to enhance participation in the guarantee program by borrowers who are not able to pay private sector rates without financial assistance. In addition, the budget proposes to limit eligibility for farm operating direct loans to seven years for any one borrower.

The following table shows the 1989 actual and estimated 1990 and 1991 number of loans and grants and program levels. The guaranteed program levels reflect the full principal amount of the loan of which part is guaranteed by the U.S. Government. In addition, financed sales of inventory property amount to $62 million in 1989, $75 million in 1990, and $100 million in 1991.

LOAN AND GRANT OBLIGATIONS

[In millions of dollars]

	1989 actual		1990 estimate		1991 estimate	
	Number	Amount	Number	Amount	Number	Amount
Agricultural credit insurance fund:						
Insured farm ownership loans	1,172	94,933	950	80,000	440	38,500
Guaranteed farm ownership loans	2,139	305,159	4,850	719,279	970	150,000
Insured farm operating loans	20,517	856,018	21,500	932,500	11,060	500,000
Guaranteed farm operating loans	9,863	879,174	24,980	2,315,985	26,915	2,600,000
Emergency disaster loans	2,806	73,493	3,670	100,000	880	25,000
Insured soil and water loans	348	5,499	335	5,500	.....	.....
Guaranteed soil and water loans	12	440	39	1,480	.....	.....
Indian tribe land acquisition loans	1	120	2	1,000	.....	.....
Watershed protection and flood prevention loans	.....	.....	1	4,000	.....	.....
Resource conservation and development loans	.....	.....	1	600	.....	.....
State mediation grants	17	3,000	19	3,456	10	2,000
Total, Agricultural credit insurance fund	36,875	2,217,835	56,347	4,163,800	40,265	3,315,500

Revenue and Expense (in thousands of dollars)

	1989 actual	1990 est.	1991 est.
Operating income or loss (—):			
Revenue	1,777,440	1,732,785	1,610,190
Expense	—5,653,215	—6,468,440	—6,318,289
Net operating loss	—3,875,776	—4,735,655	—4,708,099
Nonoperating income or loss (—):			
Proceeds from sale of acquired property and chattels:			
Cash	64,318	61,000	176,000
Loans receivable	62,006	75,000	100,000
Total proceeds from sale	126,324	136,000	276,000
Net book value of assets sold	—266,814	—315,000	—480,000
Net nonoperating loss	—140,490	—179,000	—204,000
Net loss for the year	—4,016,266	—4,914,655	—4,912,099

Financial Condition (in thousands of dollars)

	1988 actual	1989 actual	1990 est.	1991 est.
Assets:				
Fund balance with Treasury	2,709,064	20,841	31,477	63,110
Accounts receivable (net)	635,290	818,692	872,943	742,953
Loans receivable (net)	10,986,397	10,172,844	8,726,535	6,774,409
Other assets (net):				
Judgments	8,289	9,204	10,329	11,429
Deferred charges and unamortized discount on participation certificates and loans sold	—1	.....	.....	.....
Acquired Security (net)	641,541	445,740	435,449	359,792
Guaranteed loans purchased from holders	14,871	28,271	25,271	21,771
Total assets	14,995,451	11,495,592	10,102,004	7,973,464
Liabilities:				
Accounts payable	50,041	57,939	82,440	122,440
Interest payable	1,551,258	1,474,972	1,332,341	1,349,917
Unearned revenue (advances)	106,609	147,455	164,455	173,455
Debt issued under borrowing authority:				
Borrowings from Treasury	11,806,500	12,595,000	14,475,000	12,185,000
Borrowings from FFB	27,625,000	23,665,000	20,343,000	18,368,000
Borrowings from Public	287,426	24,405	7,770	1,620
Other liabilities: Provision for potential losses on loans sold or guaranteed	1,179,297	1,553,790	2,382,006	3,196,556
Total liabilities	42,606,131	39,518,560	38,787,012	35,396,988
Government equity:				
Revolving fund balance	—27,610,680	—28,022,969	—28,685,008	—27,423,524
Total Government equity	—27,610,680	—28,022,969	—28,685,008	—27,423,524

Note.—This statement excludes unfunded contingent liabilities under insurance programs in principal amounts in 1988, $3,067,677 thousand; 1989, $3,255,174 thousand; 1990, $4,674,038 thousand and 1991, $6,043,314 thousand.

Object Classification (in thousands of dollars)

Identification code 12-4140-0-3-351		1989 actual	1990 est.	1991 est.
	Personnel compensation:			
11.1	Full-time permanent	62,323	77,345	84,247
11.3	Other than full-time permanent	3,579	4,664	4,852
11.5	Other personnel compensation	1,573	2,189	2,362
11.9	Total personnel compensation	67,475	84,198	91,461
12.1	Civilian personnel benefits	11,650	17,749	20,642
21.0	Travel and transportation of persons	4,042	5,332	5,697
22.0	Transportation of things	419	763	827
23.1	Rental payments to GSA	271	315	325
23.2	Rental payments to others	3,705	4,846	5,569
23.3	Communications, utilities, and miscellaneous charges	7,316	9,782	9,789
24.0	Printing and reproduction	767	1,256	1,378
25.0	Other services	98,592	109,553	144,333
26.0	Supplies and materials	818	1,357	1,497
33.0	Investments and loans	1,114,049	1,211,912	645,196
43.0	Interest and dividends	4,027,416	3,619,252	3,521,369
44.0	Refunds	6,179	5,000	5,000
99.9	Total obligations	5,342,699	5,071,315	4,453,083

Personnel Summary

	1989 actual	1990 est.	1991 est.
Total number of full-time permanent positions	2,356	2,995	3,000
Total compensable workyears:			
Full-time equivalent employment	2,570	3,190	3,365
Full-time equivalent of overtime and holiday hours	50	65	65

[Self-Help Housing Land Development]

[For direct loans pursuant to section 523(b)(1)(B) of the Housing Act of 1949, as amended (42 U.S.C. 1490c), $500,000 shall be available from funds in the Self-Help Housing Land Development Fund.] *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-4222-0-3-371		1989 actual	1990 est.	1991 est.
	Program by activities:			
10.00	Total obligations (object class 33.0)	500	500	.....
	Financing:			
14.00	Offsetting collections from: Non-Federal sources	—1,049	—198	—349

Public enterprise funds—Continued

[SELF-HELP HOUSING LAND DEVELOPMENT]—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code 12-4222-0-3-371		1989 actual	1990 est.	1991 est.
17.00	Recovery of prior year obligations	−2		
21.90	Unobligated balance available, start of year: Fund balance	−2,924	−3,476	−3,173
24.90	Unobligated balance available, end of year: Fund balance	3,476	3,173	3,522
39.00	**Budget authority**			
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	−549	302	−349
72.10	Receivables in excess of obligations, start of year	−11		−9
72.90	Obligated balance, start of year: Fund balance	1,207	1,205	1,280
74.10	Receivables in excess of obligations, end of year		9	15
74.90	Obligated balance, end of year: Fund balance	−1,205	−1,280	−680
78.00	Adjustments in unexpired accounts	−2		
90.00	Outlays	−560	236	257

Status of Direct Loans (in thousands of dollars)

Identification code 12-4222-0-3-371		1989 actual	1990 est.	1991 est.
	Position with respect to appropriations act limitation on obligations:			
1111	Limitation on direct loans	500	500	
1150	Total direct loan obligations	500	500	
	Cumulative balance of direct loans outstanding:			
1210	Outstanding, start of year	863	618	868
1231	Disbursements: Direct loan disbursments	500	425	600
1251	Repayments: Repayments and prepayments	−745	−175	−317
1290	Outstanding, end of year	618	868	1,151

The Self-help housing land development fund is authorized under section 523(b)(1)(B) of the Housing Act of 1949, as amended. The fund provides qualified public or private nonprofit organizations with financing for the acquisition and development of building sites for homes to be constructed by the self-help method. No program is proposed for 1991.

LOAN OBLIGATIONS

	1989 actual	*1990 est.*	*1991 est.*
Number of loans	1	1	
Amount of loans (thousands of dollars)	500	500	

Revenue and Expense (in thousands of dollars)

	1989 actual	1990 est.	1991 est.
Operating income or loss (−):			
Revenue	27	23	32
Expense	−904	−786	−817
Net loss for the year	−877	−763	−785

Financial Condition (in thousands of dollars)

	1988 actual	1989 actual	1990 est.	1991 est.
Assets:				
Fund balance with Treasury	4,120	4,680	4,444	4,187
Accounts receivable (net)	11		9	15
Loans receivable (net)	863	618	868	1,151
Real property	358			
Total assets	5,352	5,298	5,321	5,353
Liabilities:				
Total liabilities				
Equity:				
Revolving fund balance	5,352	5,298	5,321	5,353
Total equity	5,352	5,298	5,321	5,353

RURAL HOUSING INSURANCE FUND

From funds in the Rural Housing Insurance Fund, and for insured loans as authorized by title V of the Housing Act of 1949, as amended, [$1,932,490,000] *$1,027,350,000,* of which not less than [$1,881,920,000] *$1,007,350,000* shall be for subsidized interest loans to low-income borrowers, as determined by the Secretary, and for subsequent loans to existing borrowers or to purchasers under assumption agreements or credit sales, and for loans to finance sales or transfers to nonprofit organizations or public agencies of not more than [5,000] *3,000* rental units related to prepayment; and not to exceed $10,000,000 to enter into collection and servicing contracts pursuant to the provisions of section 3(f)(3) of the Federal Claims Act of 1966 (31 U.S.C. 3718). *During fiscal year 1991, commitments to guarantee loans may be made only to the extent that the total loan principal, any part of which is to be guaranteed, shall not exceed $594,000,00. Further, $362,460,000 is appropriated from the general fund solely for the purpose of reducing the interest rate, by no more than an average of 5 percent, on guarantees totaling $297,000,000. No other funds may be added to this amount for the purpose of reducing interest rates.*

For rental assistance agreements entered into or renewed pursuant to the authority under section 521(a)(2) of the Housing Act of 1949, as amended, total new obligations shall not exceed [$300,310,000] *$258,000,000,* to be added to and merged with the authority provided for this purpose in prior fiscal years: *Provided,* That of this amount not less than [$124,918,000] *$93,900,000* is available for newly constructed units financed by section 515 of the Housing Act of 1949, as amended, and not more than [$5,082,000] *$5,100,000* is for newly constructed units financed under sections 514 and 516 of the Housing Act of 1949: *Provided further,* That [$170,310,000] *$159,000,000* is available for expiring agreements and for servicing of existing units without agreements: *Provided further,* That agreements entered into or renewed during fiscal year [1990] *1991* shall be funded for a five-year period, although the life of any such agreement may be extended to fully utilize amounts obligated[: *Provided further,* That agreements entered into or renewed during fiscal years 1986, 1987, 1988 and 1989, may also be extended beyond five years to fully utilize amounts obligated].

For an additional amount to reimburse the Rural Housing Insurance Fund for interest subsidies and losses sustained in prior years, but not previously reimbursed, in carrying out the provisions of title V of the Housing Act of 1949, as amended (42 U.S.C. 1483, 1487(e), and 1490a(c)), including [$1,317,000] *$40,000* as authorized by section 521(c) of the Act, also including not to exceed [$5,000,000] *$11,800,000* for debt forgiveness or payments for eligible households as authorized by section 502(c)(5)(D) of the Act, and not to exceed $10,000 per project for advances to nonprofit organizations or public agencies to cover direct costs (other than purchase price) incurred in purchasing projects pursuant to section 502(c)(5)(C) of the Act; [$2,677,897,000] *$2,667,186,000.* For an additional amount as authorized by section 521(c) of the Act, such sums as may be necessary to reimburse the fund to carry out a rental assistance program under section 521(a)(2) of the Housing Act of 1949, as amended. *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-4141-0-3-371		1989 actual	1990 est.	1991 est.
	Program by activities:			
	Capital investment:			
00.01	Loans obligated, excluding financed sales from inventory	1,844,926	1,905,730	1,027,350
	Loans made:			
00.02	Payment of delinquent installments	21		
00.03	Advances on behalf of borrowers	41,789	43,000	43,800
00.04	Purchase of loans from investors	1,886	680	3,770
00.05	Interest on loans purchased from investors	42		
00.06	Collateral acquired by default	47,625	40,000	42,000
00.07	Judgments	318	360	400
00.08	Disbursement of loan repayments to investors	5,325	2,000	1,800
00.09	Purchase of guaranteed loans from investors	237	200	200
00.10	Interest on guaranteed loans from investors	18	20	20
00.12	Loan asset sale substitution	133		
00.91	Total capital investment	1,942,320	1,991,990	1,119,340
	Operating expenses:			
01.01	Administrative expenses	38,277	63,245	48,630

01.02	Interest on certificates of beneficial ownership	15,384	11,077	11,052
01.02	Interest on FFB borrowings	3,314,938	3,254,737	3,060,183
01.03	Premium interest for investors	325	270	230
01.04	Interest expense on withheld collections	468	350	290
01.05	Interest on Treasury borrowings	387,034	418,100	446,000
01.06	Interest supplements	46	31	27
01.07	Interest credits on loans sold to investors	3,890	5,709	5,571
01.08	Interest subsidy obligated for guaranteed loans	.....	.....	362,460
01.09	Rental assistance payments	275,302	296,317	258,000
01.10	Rental assistance debt foregiveness	88	5,000	11,800
01.11	Loss settlement expense on guaranteed loans.	468	300	270
01.12	Other expenses	55,231	50,900	46,300
01.13	Undistributed charges	5,076	.....	.....
01.91	Total operating expenses	4,096,527	4,106,036	4,250,813
10.00	Total obligations	6,038,847	6,098,026	5,370,153
	Financing:			
	Offsetting collections from: Non-Federal sources:			
14.00	Repayments on loans held by the fund	−1,158,628	−1,221,400	−1,354,000
14.00	Loan repayments received on behalf of investors	−5,325	−2,000	−1,800
14.00	Repayments on advances	−18,898	−19,600	−20,200
14.00	Proceeds from sale of acquired property	−49,595	−41,000	−56,100
14.00	Payments on judgments	−5,119	−5,600	−5,900
14.00	Insurance premiums	−15	−15	−15
14.00	Guarantee fees	−21	−19	−220
14.00	Interest revenue	−1,203,947	−1,258,218	−1,344,298
14.00	Principal attributed to subsidy recoveries	−22,876	−27,500	−40,800
14.00	Subsidy recoveries	−24,322	−29,200	−45,600
14.00	Fees and other revenue	−5,958	−2,950	−2,310
14.00	Repayments on guaranteed loans purchased from investors	−483	−220	−180
14.00	Sale of subordinated security investment	.....	−390,000	.....
14.00	Income and return on investment of subordinated securities and residual interest from loan asset sales	−34,997	−79,964	−1,000
14.00	Income and return of investment on protective advance fund, loan asset sales	−1,135	−1,100	−1,180
14.00	Subservicers fee	−18,169	.....	.....
27.00	Reduction pursuant to P.L. 99-177	.....	334	.....
	Redemption of debt:			
31.00	FFB	1,000,000	1,990,000	1,415,000
31.00	Public CBO's	182,004	1,554	5,454
32.47	Balance of authority to borrow withdrawn	166,055	.....	.....
39.00	**Budget authority**	**4,837,418**	**5,011,128**	**3,917,004**
	Budget authority:			
	Current:			
40.00	Appropriation (past losses)	3,660,061	2,677,897	2,667,186
40.00	Appropriation (guaranteed loan subsidies)	.....	.....	362,460
40.00	Appropriation (rental assistance) (indefinite)	177,357	212,468	253,496
43.00	**Appropriation (adjusted)**	**3,837,418**	**2,890,365**	**3,283,142**
	Permanent:			
67.10	**Authority to borrow** (42 U.S.C. 1487 (h)) (indefinite)	.....	**130,763**	**633,862**
67.10	**Authority to borrow** (12 U.S.C. 2281-96) (indefinite)	**1,000,000**	**1,990,000**	.....
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	3,489,359	3,019,240	2,496,550
	Obligated balance, start of year:			
72.47	Authority to borrow	5,060,170	4,904,274	4,993,149
72.90	Fund balance	13,958	5,641	22,155
	Obligated balance, end of year:			
74.40	Appropriation	.....	.....	−358,232
74.47	Authority to borrow	−4,904,274	−4,993,149	−4,645,557
74.90	Fund balance	−5,641	−22,155	−17,422
77.00	Adjustments in expired accounts	−42,836	.....	.....
90.00	Outlays	3,610,736	2,913,851	2,490,643

Status of Direct Loans (in thousands of dollars)

Identification code 12-4141-0-3-371		1989 actual	1990 est.	1991 est.
	Position with respect to appropriations act limitation on obligations:			
1111	Limitation on direct loans	1,844,990	1,932,490	1,027,350
1111	Reduction pursuant to P.L. 99-177	.....	−26,760	.....
1112	Unobligated direct loan limitation	−64	.....	.....
1131	Direct loan obligations exempt from limitation [1]	407,577	340,000	413,000
1150	Total direct loan obligations	2,252,503	2,245,730	1,440,350
	Cumulative balance of direct loans outstanding:			
1210	Outstanding, start of year	27,097,524	27,866,507	28,394,087
	Disbursements:			
1231	Direct loan disbursements	1,957,436	1,862,000	1,280,000
1233	Purchase of loan assets from the public	1,904	680	3,770
1251	Repayments: Repayments and prepayments	−1,177,526	−1,241,000	−1,374,200
	Adjustments:			
1261	Capitalized interest	30,724	31,900	32,700
1262	Write-offs for default	−59,934	−112,000	−128,000
1264	Other adjustments, net [2]	16,379	−14,000	−37,200
1290	Outstanding, end of year	27,866,507	28,394,087	28,171,157
	Estimate of direct loan subsidy:			
	Subsidy rate (in percent):			
1320	Low income housing loans	.....	.....	52.7
1320	Rural rental housing loans	.....	.....	53.4
1320	Very low income housing repair loans	.....	.....	51.9
1320	Farm labor housing loans	.....	.....	50.3
1320	Housing acquired property	.....	.....	45.0
1330	Subsidy amount (in thousands of dollars)	.....	.....	729,160

[1] Amounts shown are based on financed sales from inventory.

[2] Amounts shown are based on payment of delinquent installments, advances, principal subsidy, acquired property, judgments, loans-in-kind acquired real property, and gains/losses on assumptions.

Status of Guaranteed Loans (in thousands of dollars)

Identification code 12-4141-0-3-371		1989 actual	1990 est.	1991 est.
	Position with respect to appropriations act limitation on commitments:			
2111	Limitation on guaranteed loans by private lenders	.....	.....	594,000
2150	Total guaranteed loan commitments	.....	.....	594,000
	Cumulative balance of guaranteed loans outstanding:			
2210	Outstanding, start of year	49,654	41,393	36,512
	Disbursements:			
2231	Disbursements of new guaranteed loans	215	.....	415,800
2251	Repayments and prepayments	−6,398	−4,090	−4,070
	Adjustments:			
2263	Terminations for default that result in claim payments	−139	−111	−111
2264	Other adjustments, net [1]	−1,939	−680	−3,770
2290	Outstanding, end of year	41,393	36,512	444,361
	MEMORANDUM			
2299	U.S. contingent liability for guaranteed loans outstanding, end of year	39,518	34,868	359,978
	Estimate of guaranteed loan subsidy:			
2320	Subsidy rate (in percent)	.....	.....	25.7
2330	Subsidy amount (in thousands of dollars)	.....	.....	152,355

[1] Amounts shown are based on purchase of loans from investors, assumption agreements, acquired property, and gain or loss on assumption agreements.

Rural housing insurance fund.—This fund was established in 1965 (Public Law 89-117) pursuant to section 517 of title V of the Housing Act of 1949, as amended. This fund may be used to insure or guarantee rural housing loans for single family homes, rental and cooperative housing, farm labor housing, and rural housing sites and to make rental assistance payments authorized by section 521(a). Loan programs are limited to rural areas that include towns, villages, and other places which are not part of an urban area and that have a population not in excess of 2,500 inhabitants, or is in excess of 2,500 but not in excess of 10,000 if rural in character, or has a population in excess of 10,000 but not more than 20,000 and is not within a standard metropolitan statistical area and has a serious lack of mortgage credit for low- and moderate-income borrowers.

Public enterprise funds—Continued

RURAL HOUSING INSURANCE FUND—Continued

The 1991 budget proposes a new subsidized and nonsubsidized guaranteed section 502 loan program with a corresponding reduction in direct loan levels under this account. The guaranteed program will enable FmHA to utilize private sector resources for the making and servicing of loans while the Agency will provide a financial guarantee to encourage private sector activity, plus an interest subsidy where it is required to enhance affordability for low and very-low income borrowers. The direct programs, both section 502 and section 515, will be targeted to benefit very-low income borrowers and previously under-served areas. Rural housing vouchers are proposed elsewhere at an 8,000 unit level to augment the Agency's loan and grant programs. Vouchers will enable families now living in substandard housing to rent decent, well equipped rental housing of their choice rather than specific FmHA financed units.

The major programs currently funded through the Rural housing insurance fund are: section 502 very low and low to moderate income home ownership loans; section 504 very low-income housing repair loans; section 514 domestic farm labor housing loans; section 515 rural rental housing loans; section 521 rural rental assistance; section 502(c)(5)(D) rental assistance; and section 524 rural housing site loans.

In 1987, the FmHA sold rural housing section 502 loan assets without recourse to institutional and individual investors. The agency proposes to sell, during 1990, its investment in subordinated securities acquired as part of the proceeds from the 1987 sale, realizing net proceeds of $390 million.

The following table shows 1989 actual and estimated 1990 and 1991 number of units and program levels. In addition, financed sales of inventory property amounted to $407.6 million in 1990, $340 million in 1990, and $413 million in 1991.

RURAL HOUSING PROGRAMS—OBLIGATIONS

[In thousands of dollars]

	1989 actual		1990 estimate		1991 estimate	
	No. of units	*Amount*	*No. of units*	*Amount*	*No. of units*	*Amount*
Subsidized housing loan assistance:						
Low-income housing loans to individuals	24,788	1,245,736	23,830	1,246,804	10,100	577,000
Guaranteed low-income housing loans to individuals					6,460	297,000
Very low-income housing repair loans	3,041	11,254	2,860	11,173	2,750	11,100
Rural rental housing loans	15,996	554,934	15,860	571,870	10,950	391,000
Farm labor housing loans	404	11,446	445	11,321	465	16,250
Subtotal, subsidized housing loan assistance	44,229	1,823,370	42,995	1,841,168	30,725	1,292,350
Unsubsidized housing loan assistance:						
Low-income nonsubsidized	476	13,041	1,750	50,000	670	20,000
Low- or moderate-income loans for servicing and repairs		8,086		14,000		12,000
Guaranteed moderate income housing loans to individuals					6,670	297,000
Rural housing site loans		428		562		
Subtotal, unsubsidized housing loan assistance	476	21,555	1,750	64,562	7,340	329,000
Total loan assistance	44,705	1,844,925	44,745	1,905,730	38,065	1,621,350
Rural rental assistance payments	(24,921)	275,302	(26,463)	296,317	(22,197)	258,000
Section 502(c)(5)(D) rental assistance in lieu of debt forgiveness	(8)	88	(452)	5,000	(1,035)	11,800
Total housing programs	44,705	2,120,316	44,745	2,207,047	38,065	1,891,150

Note.—All unit information is preliminary. The units for rural rental assistance are included in number of units assisted in the corresponding loan programs. The site loan program provides homesites rather than dwelling units.

Revenue and Expense (in thousands of dollars)

	1989 actual	1990 est.	1991 est.
Operating income or loss (—):			
Revenue	1,403,671	1,496,709	1,513,009
Expense	—4,007,696	—4,389,298	—4,235,262
Net operating loss	—2,604,025	—2,892,589	—2,722,253
Nonoperating income or loss (—):			
Proceeds from sale of subordinated security investment		390,000	
Net book value of investment sold		—165,167	
Net gain from sale of investment		224,833	
Proceeds from sale of acquired property:			
Cash	49,901	41,000	56,100
Loans receivable	407,641	340,000	413,000
Total proceeds from sale	457,542	381,000	469,100
Net book value of assets sold	—639,911	—486,600	—592,600
Net loss from sale of acquired property	—182,369	—105,600	—123,500
Net nonoperating gain or loss (—)	—182,369	119,233	—123,500
Net loss for the year	—2,786,394	—2,773,356	—2,845,753

Financial Condition (in thousands of dollars)

	1988 actual	1989 actual	1990 est.	1991 est.
Assets:				
Fund balances with Treasury	13,958	5,641	22,155	375,654
Accounts receivable (net)	127,333	127,979	126,207	106,145
Investments (net)	199,661	190,167	21,000	21,000
Loans receivable (net)	23,895,297	25,004,034	25,477,421	25,277,391
Other assets (net):				
Acquired securities (net)	379,347	247,043	260,528	250,611
Judgments	9,001	10,271	11,382	11,855
Guaranteed loans purchased from holders	821	698	587	512
Deferred charges and unamortized discount on participation certificates and loans sold	1,400	6,476	6,476	6,476
Protective advance funds—loan assets sales	9,544	9,383	8,945	8,475
Total assets	24,636,362	25,601,692	25,934,701	26,058,119
Liabilities:				
Accounts payable	12,709	16,274	27,519	29,449
Interest payable	1,625,743	1,593,178	1,585,545	1,444,935
Unearned revenue (advances)	101,177	205,919	174,900	179,330
Debt issued under borrowing authority:				
Borrowings from Treasury	6,275,718	6,040,718	6,080,718	7,056,718
Borrowings from Federal Financing Bank	25,971,000	25,971,000	25,971,000	24,556,000
Borrowings from public	266,447	84,443	82,889	81,098
Other liabilities:				
Provision for potential losses on loans sold or guaranteed	2,063	1,966	1,753	6,412
Total liabilities	34,254,857	33,913,498	33,924,324	33,353,942
Government equity:				
Revolving fund balances	—9,618,495	—8,311,806	—7,989,623	—7,295,823
Total Government equity	—9,618,495	—8,311,806	—7,989,623	—7,295,823

Note.—This statement excludes unfunded contingent liabilities under insurance programs in principal amounts in 1988, $47,534 thousand; 1989, $39,517 thousand; 1990, $34,868 thousand; 1991, $359,978 thousand.

Object Classification (in thousands of dollars)

Identification code 12-4141-0-3-371		1989 actual	1990 est.	1991 est.
25.0	Other services	99,052	114,445	95,200
33.0	Investments and loans	1,936,935	1,989,970	1,117,520
41.0	Grants, subsidies, and contributions	279,326	307,057	637,858
43.0	Interest and dividends	3,718,209	3,684,554	3,517,775
44.0	Refunds	5,325	2,000	1,800
99.9	Total obligations	6,038,847	6,098,026	5,370,153

Rural Development Insurance Fund

For direct and guaranteed loans as authorized by 7 U.S.C. 1928 and 86 Stat. 661–664, to be available from funds in the Rural Development Insurance Fund, as follows: water and sewer facility loans, [$430,190,000] *$350,000,000,* of which [$75,000,000] *$50,000,000* shall be for guaranteed loans[; guaranteed industrial development loans, $95,700,000]; and community facility loans, [$119,700,000] *$95,700,000,* of which [$24,000,000] *$50,000,000* shall be for guaranteed loans.

For an additional amount to reimburse the Rural Development Insurance Fund for interest subsidies and losses sustained in prior years, but not previously reimbursed, in carrying out the provisions of the Consolidated Farm and Rural Development Act, as amended (7 U.S.C. 1988(a)), [$1,474,499,000] *$1,666,160,000. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12–4155–0–3–452	1989 actual	1990 est.	1991 est.
Program by activities:			
Capital investment:			
00.01 Loans obligated	428,580	444,674	345,700
00.02 Loans made: Advances on behalf of borrowers	2	50	.....
00.03 Purchase of loans from investors	7,179	79	3,312
00.05 Collateral acquired by default	5	.....	.....
00.06 Disbursement of loan repayments to investors	6,724	10,000	10,000
00.07 Purchase of guaranteed loans from investors	15,979	43,502	36,921
00.08 Interest on guaranteed loans purchased from investors	1,890	4,089	4,074
00.91 Total capital investment	460,359	502,394	400,007
Operating expenses:			
01.01 Administrative expenses	225	1,078	970
01.01 Interest on FFB borrowings	664,014	514,842	514,842
01.02 Interest on certificates of beneficial ownership	4,244	3,055	2,668
01.03 Premium interest for investors	1,651	504	465
01.04 Interest expense on withheld collections	167	122	94
01.05 Interest on Treasury borrowings	207,542	215,957	209,412
01.06 Loss settlement expense on guaranteed loans	131,406	46,432	43,549
01.09 Penalty expense on FFB repurchases	341,549	.....	.....
01.10 Other expenses	637	.....	.....
01.91 Total operating expenses	1,351,435	781,990	772,000
10.00 Total obligations	1,811,794	1,284,384	1,172,007
Financing:			
Offsetting collections from:			
Non-Federal sources:			
14.00 Repayment on loans held by the fund	−129,207	−94,954	−101,167
14.00 Loan repayments received on behalf of investors	−6,724	−10,000	−10,000
14.00 Repayments on advances	−4	−10	−12
14.00 Repayments on guaranteed loans purchased from investors	−92,115	−44,975	−44,812
14.00 Proceeds from sale of acquired property	−7	−10	−10
14.00 Guarantee fees	−754	−3,855	−2,151
14.00 Interest revenue	−310,008	−196,208	−207,338
14.00 Guaranteed loss recoveries	−1,243	.....	.....
14.00 Repayments on borrower loans purchased	−1,082,359	−12,800	.....
14.00 Interest on loans purchased from investors	−126	−1	−60
17.00 Recovery of prior year obligations	−1,825	−235	−849
27.00 Reduction pursuant to P.L. 99-177	.....	5	.....
Redemption of debt:			
31.00 FFB	1,225,000	.....	.....
31.00 Public CBO's	86,272	5,454	520
32.47 Balance of authority to borrow withdrawn	97,353	547,704	860,032
39.00 **Budget authority**	**1,596,047**	**1,474,499**	**1,666,160**
Budget authority:			
40.00 Appropriation	1,607,047	1,474,499	1,666,160
41.00 Transferred to other accounts	−11,000	.....	.....
43.00 **Appropriation (adjusted)**	**1,596,047**	**1,474,499**	**1,666,160**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	189,247	921,571	806,457
Obligated balance, start of year:			
72.47 Authority to borrow	1,584,927	1,269,298	1,321,135
72.90 Fund balance	15,600	53,843	32,080
Obligated balance, end of year:			
74.47 Authority to borrow	−1,269,298	−1,321,135	−1,160,583
74.90 Fund balance	−53,843	−32,080	−112,994
77.00 Adjustments in expired accounts	−62,003	.....	.....
78.00 Adjustments in unexpired accounts	−1,825	−235	−849
90.00 Outlays	402,805	891,262	885,246

Status of Direct Loans (in thousands of dollars)

Identification code 12–4155–0–3–452	1989 actual	1990 est.	1991 est.
Position with respect to appropriations act limitation on obligations:			
1111 Limitation on direct loans	428,580	450,890	345,700
1111 Reduction pursuant to P.L. 99-177	.....	−6,216	.....
1150 Total direct loan obligations	428,580	444,674	345,700
Cumulative balance of direct loans outstanding:			
1210 Outstanding, start of year	5,141,335	3,798,174	4,046,328
Disbursements:			
1231 Direct loan disbursements	456,176	362,669	382,894
1233 Purchase of loan assets from the public	7,179	79	3,312
Repayments:			
1251 Repayments and prepayments	−129,211	−94,964	−101,170
1253 Proceeds from loan asset sales to the public or discounted prepayments without recourse	−1,082,359	−12,800	.....
Adjustments:			
1261 Capitalized interest	2,340	1,000	1,350
1262 Write-offs for default	−16,114	−380	−407
1263 Discount on loan asset sales to the public or discounted prepayments	−580,750	−7,200	.....
1264 Other adjustments, net [1]	−422	−250	−350
1290 Outstanding, end of year	3,798,174	4,046,328	4,331,957
Estimate of direct loan subsidy:			
Subsidy rate (in percent)			
1320 Water and waste disposal loans	.....	.....	20.8
1320 Community facility loans	.....	.....	14.3
1330 Subsidy amount (in thousands of dollars)	.....	.....	68,895

[1] Amounts shown are based on advances on behalf of borrowers and acquired property.

Status of Guaranteed Loans (in thousands of dollars)

Identification code 12–4155–0–3–452	1989 actual	1990 est.	1991 est.
Position with respect to appropriations act limitation on commitments:			
2111 Limitation on guaranteed loans made by private lenders [1]	95,700	194,700	100,000
2111 Reduction pursuant to P.L. 99-177	.....	−1,388	.....
2131 Guaranteed loan commitments exempt from limitation	3,422	70,000	60,000
2150 Total guaranteed loan commitments	99,122	263,312	160,000
Cumulative balance of guaranteed loans outstanding:			
2210 Outstanding, start of year	1,687,778	1,439,512	1,403,699
2231 Disbursements: Disbursements of new guaranteed loans	106,384	196,835	316,837
2251 Repayments and prepayments	−254,879	−190,064	−181,227
Adjustments:			
2263 Terminations for default that result in claim payments	−105,228	−42,505	−39,334
2264 Other adjustments, net [2]	5,457	−79	−3,312
2290 Outstanding, end of year	1,439,512	1,403,699	1,496,663
MEMORANDUM			
2299 U.S. contingent liability for guaranteed loans outstanding, end of year	1,230,710	1,146,615	1,103,896
Estimate of guaranteed loan subsidy:			
Subsidy rate (in percent):			
2320 Business and industrial loans (disaster assistance)	.....	.....	6.0
2320 Water and waste disposal loans	.....	.....	1.5

Public enterprise funds—Continued

RURAL DEVELOPMENT INSURANCE FUND—Continued

Status of Guaranteed Loans (in thousands of dollars)—Continued

Identification code 12-4155-0-3-452		1989 actual	1990 est.	1991 est.
2320	Community facility loans			1.2
2330	Subsidy amount (in thousands of dollars)			7,725

[1] Amounts include estimated obligations associated with the Disaster Assistance Act of 1988 (P.L. 100-387), the Disaster Assistance Act of 1989 (P.L. 101-82), and the bill To Make Technical and Correcting Changes in Agricultural Programs (P.L. 101-220).

[2] Amounts shown are based on purchase of loans from investors, loans sold to investors, assumption agreements and acquired property.

The Rural Development Insurance Fund (RDIF) was established on October 1, 1972, pursuant to section 116 of the Rural Development Act of 1972 (Public Law 92-419).

The fund is used to insure or guarantee loans for water systems and waste disposal facilities, community facilities, and industrial development in rural areas. Communities unable to afford low interest loans for water and waste disposal facilities are also able to obtain FmHA grants.

The 1991 budget proposes additional loans in the Rural Development Loan Fund while terminating the RDIF's business and industry guarantee program. Though the switch lowers total loan levels, this change actually increases the level of subsidy for rural businesses and concentrates aid to locally led business development.

The following table shows the number of loans and the program levels for 1989 actual and estimated for 1990 and 1991. The guaranteed program levels reflect the full principal amount of the loans of which part is guaranteed by the U.S. Government.

LOAN OBLIGATIONS

[In millions of dollars]

	1989 actual		*1990 estimate*		*1991 estimate*	
Rural development loans:	*Number*	*Amount*	*Number*	*Amount*	*Number*	*Amount*
Direct water and waste disposal systems	679	332,880	694	350,293	576	300,000
Guaranteed water and waste disposal systems			124	74,465	81	50,000
Direct community facilities	304	95,700	291	94,381	136	45,700
Guaranteed community facilities			48	23,829	97	50,000
Guaranteed industrial development	100	99,122	167	165,018	80	70,000
Total, Rural development insurance fund	1,083	527,702	1,324	707,986	970	515,700

Revenue and Expense (in thousands of dollars)

	1989 actual	1990 est.	1991 est.
Operating income or loss (-):			
Revenue	287,298	206,936	215,463
Expense	-1,350,607	-828,485	-795,555
Net operating loss	-1,063,309	-621,549	-580,092
Nonoperating income or loss (-):			
Proceeds from sale of loan assets	1,109,497	12,800	
Net book value of assets sold	-1,690,790	-20,000	
Net loss from sale of loan assets	-581,293	-7,200	
Proceeds from sale of acquired property:			
Cash	7	10	10
Loans receivable			
Total proceeds from sale	7	10	10
Net book value of assets sold	-7	-10	-10
Net loss from sale of acquired property			
Net nonoperating loss	-581,293	-7,200	
Net loss for the year	-1,644,602	-628,749	-580,092

Financial Condition (in thousands of dollars)

	1988 actual	1989 actual	1990 est.	1991 est.
Assets:				
Fund balance with Treasury	15,600	53,843	32,080	112,994
Accounts receivable (net)	93,701	57,708	57,723	57,696
Investments (net)	33,614	33,614	33,614	33,614
Loans receivable (net)	5,125,729	3,774,309	4,021,928	4,309,276
Other assets:				
Acquired property	1,522	1,868	2,278	2,618
Deferred charges and unamortized discount on loans sold	11	1	1	1
Guaranteed loans purchased from holders	242,499	202,494	203,694	199,749
Total assets	5,512,676	4,123,837	4,351,318	4,715,948
Liabilities:				
Accounts payable	405,093	301,014	254,974	214,067
Interest payable	31,835	34,400	33,256	32,407
Debt issued under borrowing authority:				
Borrowings from Treasury	3,576,000	3,646,000	3,041,000	2,341,000
Borrowings from Federal Financing Bank	4,900,000	3,675,000	3,675,000	3,675,000
Borrowings from public	117,702	31,430	25,976	25,456
Other liabilities: Provision for potential losses on loans sold or guaranteed	110,036	92,692	111,856	112,489
Total liabilities	9,140,666	7,780,536	7,142,062	6,400,419
Government equity:				
Revolving fund balances	-3,627,990	-3,656,699	-2,790,744	-1,684,471
Total Government equity	-3,627,990	-3,656,699	-2,790,744	-1,684,471

Note.—This statement excludes unfunded contingent liabilities under insurance programs in principal amounts; 1988, $1,481,106 thousand; 1989, $1,230,710 thousand; 1990, $1,146,615 thousand and 1991, $1,103,896 thousand.

Object Classification (in thousands of dollars)

Identification code 12-4155-0-3-452		1989 actual	1990 est.	1991 est.
25.0	Other services	474,144	47,511	44,579
33.0	Investments and loans	451,544	488,305	385,933
43.0	Interest and dividends	879,382	738,568	731,495
44.0	Refunds	6,724	10,000	10,000
99.9	Total obligations	1,811,794	1,284,384	1,172,007

RURAL DEVELOPMENT LOAN FUND

For direct loans to intermediary borrowers, [$19,500,000] *$30,000,000,* as authorized under the Rural Development Loan Fund (42 U.S.C. 9812(a)), to be available from funds in the Rural Development Loan Fund, $2,000,000 and from funds appropriated to this account, [$17,500,000] *$28,000,000. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-4233-0-3-452		1989 actual	1990 est.	1991 est.
	Program by activities:			
10.00	Total obligations (object class 33.0)	13,628	19,297	30,000
	Financing:			
14.00	Offsetting collections from: Non-Federal sources	-1,509	-2,078	-2,629
21.90	Unobligated balance available, start of year: Fund balance	-1,480	-361	-460
24.90	Unobligated balance available, end of year: Fund balance	361	460	1,089
39.00	**Budget authority**	**11,000**	**17,318**	**28,000**
	Budget authority:			
40.00	Appropriation		17,500	28,000
40.00	Reduction pursuant to P.L. 99-177		-182	
42.00	Transferred from other accounts	11,000		
43.00	**Appropriation (adjusted)**	**11,000**	**17,318**	**28,000**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	12,119	17,219	27,371
72.90	Obligated balance, start of year: Fund balance	25,405	32,995	35,661

74.90	Obligated balance, end of year: Fund balance	−32,995	−35,661	−44,524
90.00	Outlays	4,529	14,553	18,508

Status of Direct Loans (in thousands of dollars)

Identification code 12-4233-0-3-452		1989 actual	1990 est.	1991 est.
	Cumulative balance of direct loans outstanding:			
1111	Limitation on direct loans	14,000	19,500	30,000
1111	Reduction pursuant to P.L. 99-177	.....	−203	.....
1112	Unobligated direct loan limitation	−372	.....	.....
1150	Total direct loan obligations	13,628	19,297	30,000
	Cumulative balance of direct loans outstanding:			
1210	Outstanding, start of year	32,139	34,222	43,955
1231	Disbursements: Direct loan disbursements	3,878	11,615	18,271
1251	Repayments: Repayments and prepayments	−1,460	−1,711	−2,198
	Adjustments:			
1262	Write-offs for default	−337	−171	−220
1264	Other adjustments, net [1]	2	.....	.....
1290	Outstanding, end of year	34,222	43,955	59,808
	Estimate of direct loan subsidy:			
1320	Subsidy rate (in percent)	.....	.....	51.3
1330	Subsidy amount (in thousands of dollars)	.....	.....	15,390

[1] Amounts shown include advances on behalf of borrowers.

Loans from the Rural Development Loan Fund are made to intermediary borrowers (i.e., small investment groups), who in turn relend the funds to small rural businesses, community development corporations, or other organizations for the purpose of improving economic opportunities in rural areas. Through the use of local intermediaries, this program is able to serve small-scale enterprises and give preference to those communities with the greatest need.

The following table shows the number of loans and the program levels for 1989 actual and estimated for 1990 and 1991.

LOAN OBLIGATIONS

	1989 actual	*1990 est.*	*1991 est.*
Number of loans	13	18	27
Amount of loans (thousands of dollars)	$13,628	$19,297	$30,000

Revenue and Expense (in thousands of dollars)

	1989 actual	1990 est.	1991 est.
Operating income or loss (−):			
Revenue	138	412	528
Expense	−5,028	−9,215	−7,374
Net operating loss	−4,890	−8,803	−6,846
Nonoperating income or loss (−):			
Proceeds from sale of acquired property: Cash	.....	.....	.....
Total proceeds from sale	.....	.....	.....
Net book value of assets sold	−1	.....	.....
Net nonoperating loss	−1	.....	.....
Net loss for the year	−4,890	−8,803	−6,846

Financial Condition (in thousands of dollars)

	1988 actual	1989 actual	1990 est.	1991 est.
Assets:				
Fund balance with Treasury	26,884	33,356	36,121	45,613
Accounts receivable (net)	731	223	246	237
Loans receivable (net)	27,431	28,424	35,164	47,847
Other assets (net)	21	8	4	2
Total assets	55,067	62,011	71,535	93,699
Liabilities:				
Total liabilities	.....	.....	.....	.....
Equity:				
Revolving fund balances	55,067	62,011	71,535	93,699
Total equity	55,067	62,011	71,535	93,699

Allotment and Allocations Received From Other Agencies

Note.—Obligations incurred under allotments from other accounts are included in the schedules of the parent appropriations as follows:

Agriculture: Soil Conservation Service:
"Watershed and flood prevention operations."
"Resource conservation and development."

Commerce:
General Administration: "Economic development assistance program."
Regional Development Program: "Regional development programs."

Appalachian Regional Commission: "Appalachian regional development programs."

SOIL CONSERVATION SERVICE

Federal Funds

General and special funds:

Conservation Operations

For necessary expenses for carrying out the provisions of the Act of April 27, 1935 (16 U.S.C. 590a–590f) including preparation of conservation plans and establishment of measures to conserve soil and water (including farm irrigation and land drainage and such special measures for soil and water management as may be necessary to prevent floods and the siltation of reservoirs and to control agricultural related pollutants); operation of conservation plant materials centers; classification and mapping of soil; dissemination of information; acquisition of lands by donation, exchange, or purchase at a nominal cost not to exceed $100; purchase and erection or alteration or improvement of permanent and temporary buildings; and operation and maintenance of aircraft, [$481,000,000] *$506,998,000,* of which not less than [$5,494,000] *$5,563,000* is for snow survey and water forecasting and not less than [$7,234,000] *$7,315,000* is for operation and establishment of the plant materials centers: *Provided,* [That of the foregoing amounts not less than $355,000,000 is for personnel compensation and benefits: *Provided further,*] That except for $1,841,000 for improvements of the plant materials centers, the cost of any permanent building purchased, erected, or as improved, exclusive of the cost of constructing a water supply or sanitary system and connecting the same to any such building and with the exception of buildings acquired in conjunction with land being purchased for other purposes, shall not exceed $10,000, except for one building to be constructed at a cost not to exceed $100,000 and eight buildings to be constructed or improved at a cost not to exceed $50,000 per building and except that alterations or improvements to other existing permanent buildings costing $5,000 or more may be made in any fiscal year in an amount not to exceed $2,000 per building: *Provided further,* That when buildings or other structures are erected on non-Federal land that the right to use such land is obtained as provided in 7 U.S.C. 2250a: *Provided further,* That no part of this appropriation may be expended for soil and water conservation operations under the Act of April 27, 1935 (16 U.S.C. 590a–590f) in demonstration projects: *Provided further,* That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225) and not to exceed $25,000 shall be available for employment under 5 U.S.C. 3109: *Provided further,* That qualified local engineers may be temporarily employed at per diem rates to perform the technical planning work of the Service (16 U.S.C. 590e–2)[: *Provided further,* That none of the funds in this Act shall be used for the purpose of consolidating equipment, personnel, or services of the Soil Conservation Service's national technical centers in Portland, Oregon; Lincoln, Nebraska; Chester, Pennsylvania; and Fort Worth, Texas, into a single national technical center]. *(7 U.S.C. 1010a, 1387, 1807, 2201–02, 2250; 16 U.S.C. 590q, 590q–1, 2001–09; 42 U.S.C. 3271–74; 26 Stat. 653; Reorg. Plan No. IV of 1940; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

General and special funds—Continued

CONSERVATION OPERATIONS—Continued

Program and Financing (in thousands of dollars)

Identification code 12-1000-0-1-302		1989 actual	1990 est.	1991 est.
	Program by activities:			
	Direct program:			
00.01	Technical assistance	386,456	396,428	424,308
00.02	Soil surveys	68,093	68,075	69,812
00.03	Snow survey water forecasting	5,496	5,447	5,563
00.04	Operation of plant materials centers	5,039	7,161	7,315
00.91	Total direct program	465,084	477,111	506,998
01.01	Reimbursable program	40,133	54,873	43,261
10.00	Total obligations	505,217	531,984	550,259
	Financing:			
	Offsetting collections from:			
11.00	Federal funds	−30,544	−44,794	−33,182
14.00	Non-Federal sources	−9,589	−10,206	−10,079
21.40	Unobligated balance available, start of year	−21	−2	
24.40	Unobligated balance available, end of year	2		
25.00	Unobligated balance lapsing	369		
27.00	Reduction pursuant to P.L. 99-177		127	
39.00	**Budget authority**	**465,435**	**477,109**	**506,998**
	Budget authority:			
40.00	Appropriation	403,262	481,000	506,998
40.00	Reduction pursuant to P.L. 99-177		−4,051	
42.00	Transferred from other accounts	62,173	160	
43.00	**Appropriation (adjusted)**	**465,435**	**477,109**	**506,998**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	465,084	476,984	506,998
72.40	Obligated balance, start of year	58,914	75,820	73,439
74.40	Obligated balance, end of year	−75,820	−73,439	−76,063
77.00	Adjustments in expired accounts	−2,530		
90.00	Outlays	445,649	479,365	504,374

Technical assistance.—Technical assistance is provided through 2,941 conservation districts to land users and decisionmakers, including individual landowners and operators, community groups, units of government, Indian tribes, and others for the planning of conservation programs and installation of needed conservation systems on the land, including design, layout, installation, and consultation services.

Combinations of needed soil and water conservation systems are planned in relation to each other to achieve well-balanced conservation programs. Technicians of the Soil Conservation Service explain the various soil conditions, develop alternative uses and treatments, help to evaluate the costs and returns of conservation work, and furnish onsite assistance to farmers, ranchers, and others in applying the needed treatments. About 70 percent of the total annual investment in conservation practices applied through the conservation technical assistance program is made by private landusers. During 1991, personnel funded within this account will continue to provide technical assistance to implement the Conservation Reserve Program and the highly erodible land and wetland conservation provisions of the Food Security Act of 1985. The 1991 budget also proposes to increase technical assistance as part of the Government-wide water quality initiative.

MAIN WORKLOAD FACTORS

	1989 actual	*1990 est.*	*1991 est.*
Decisionmakers receiving technical services	1,283,365	1,300,000	1,300,000
Acres treated with conservation technical assistance	62,961,426	63,000,000	63,000,000
Tons of soil erosion reduced	353,929,831	240,000,000	240,000,000

Also included in this item are the inventory and monitoring, resource appraisal, and program development activities carried out by the Service. Resource inventories are conducted to provide soil, water, and related resource data for evaluating land-use changes and trends; and for guidance in the development and implementation of Federal, State, and local resource conservation programs. Resource appraisal and program development provides for periodic reports to the public and Congress as required by the Soil and Water Resources Conservation Act of 1977 as amended.

Soil surveys.—Soil surveys and investigations are made of the Nation's soil resources, with interpretations and publications that provide physical land facts needed for program development, resource conservation planning, installation of planned practices, and for use by other Federal, State, and local agencies in making land-use decisions. National leadership is provided for digitizing soil surveys in cooperation with States, and other users of soil survey data.

MAIN WORKLOAD FACTORS

	1989 actual	*1990 est.*	*1991 est.*
Acres mapped annually	34,769,906	40,000,000	40,000,000
Soil surveys ready for publication (number)	79	72	72

Snow survey water forecasting.—Water supply forecasts prepared from snow surveys in western states are used in making efficient seasonal use of water for irrigation, flood control, fish and wildlife, recreation, power generation, municipal and industrial water supply, and water quality management.

Operation of plant materials centers.—The selection and evaluation of plant materials are made at 24 plant materials centers through field trials to determine their suitability for erosion control, conservation, and other environmental improvements.

Object Classification (in thousands of dollars)

Identification code 12-1000-0-1-302		1989 actual	1990 est.	1991 est.
	Direct obligations:			
	Personnel compensation:			
11.1	Full-time permanent	274,891	289,018	305,059
11.3	Other than full-time permanent	16,206	11,706	12,358
11.5	Other personnel compensation	3,675	3,684	4,082
11.9	Total personnel compensation	294,772	304,408	321,499
12.1	Civilian personnel benefits	60,031	63,510	68,649
13.0	Benefits for former personnel	339	333	340
21.0	Travel and transportation of persons	14,385	14,679	15,554
22.0	Transportation of things	3,935	4,018	4,260
23.2	Rental payments to others	13,045	13,971	14,834
23.3	Communications, utilities, and miscellaneous charges	18,147	18,538	19,680
24.0	Printing and reproduction	3,627	3,627	3,838
25.0	Other services	26,815	25,693	28,970
26.0	Supplies and materials	11,333	11,329	12,020
31.0	Equipment	18,446	16,822	17,162
32.0	Land and structures	105	105	109
41.0	Grants, subsidies, and contributions	26		
42.0	Insurance claims and indemnities	69	69	74
43.0	Interest and dividends	9	9	9
99.0	Subtotal, direct obligations	465,084	477,111	506,998
99.0	Reimbursable obligations	40,133	54,873	43,261
99.9	Total obligations	505,217	531,984	550,259

Personnel Summary

Direct:			
Total number of full-time permanent positions	9,295	9,769	9,955
Total compensable workyears:			
Full-time equivalent employment	10,520	10,525	10,726
Full-time equivalent of overtime and holiday hours	42	42	42
Reimbursable:			
Total number of full-time permanent positions	715	975	727
Total compensable workyears: Full-time equivalent employment	866	1,158	894

WATERSHED PLANNING

For necessary expenses for small watershed investigations and planning, in accordance with the Watershed Protection and Flood

Prevention Act, as amended (16 U.S.C. 1001–1008), [$8,824,000] *$6,875,000: Provided,* That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed $50,000 shall be available for employment under 5 U.S.C. 3109. *(7 U.S.C. 2201–02; 33 U.S.C. 701b–11; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12–1066–0–1–301	1989 actual	1990 est.	1991 est.
Program by activities:			
00.01 Direct program: Small watershed planning (P.L. 566)	8,591	8,813	6,875
01.01 Reimbursable program	195	308	300
10.00 Total obligations	8,786	9,121	7,175
Financing:			
Offsetting collections from:			
11.00 Federal funds	−42	−64	−64
14.00 Non-Federal sources	−153	−236	−236
25.00 Unobligated balance lapsing	60		
27.00 Reduction pursuant to P.L. 99-177		3	
40.00 Budget authority (appropriation)	8,651	8,824	6,875
Relation of obligations to outlays:			
71.00 Obligations incurred, net	8,591	8,821	6,875
72.40 Obligated balance, start of year	1,406	1,554	1,243
74.40 Obligated balance, end of year	−1,554	−1,243	−971
77.00 Adjustments in expired accounts	−33		
90.00 Outlays	8,411	9,132	7,147

The Department cooperates with other agencies and the States in planning small watersheds to reduce the damage from floodwater, sediment, and erosion and for the conservation, development, utilization and disposal of water.

MAIN WORKLOAD FACTORS

	1989 actual	*1990 est.*	*1991 est.*
Activity:			
Application for planning assistance: on hand, cumulative, start of year	2,377	2,375	2,385
Net change during year	−2	10	20
On hand cumulative, end of year	2,375	2,385	2,405
Consisting of:			
Authorized for planning	2,084	2,114	2,144
Available for planning	291	271	261
Status of planning:			
Authorized, cumulative, start of year	2,066	2,084	2,114
Suspended or terminated, cumulative, start of year	487	509	515
Completed cumulative, start of year	1,462	1,481	1,511
Planning in process, start of year	117	94	88
New authorizations during year	18	30	25
Terminated during year	22	6	6
Completions during year	19	30	20
Planning in process, end of year	94	88	87

The Department makes surveys of proposed small watershed projects, and work plans are prepared in cooperation with local sponsors. These plans outline the soil and water management problems in the watershed, the steps that have been or are authorized to be taken to alleviate these problems, the proposed works of improvement to be installed, the estimated benefits and costs, cost sharing, and operation and maintenance arrangements, and other information necessary to justify Federal participation in project development.

Object Classification (in thousands of dollars)

Identification code 12–1066–0–1–301	1989 actual	1990 est.	1991 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	5,344	5,422	4,243
11.3 Other than full-time permanent	127	129	97
11.5 Other personnel compensation	44	45	34
11.9 Total personnel compensation	5,515	5,596	4,374
12.1 Civilian personnel benefits	919	932	724
13.0 Benefits for former personnel	13	13	10
21.0 Travel and transportation of persons	304	312	244
22.0 Transportation of things	21	22	17
23.2 Rental payments to others	69	71	55
23.3 Communications, utilities, and miscellaneous charges	266	273	214
24.0 Printing and reproduction	28	29	23
25.0 Other services	625	712	536
26.0 Supplies and materials	175	180	140
31.0 Equipment	444	456	357
99.0 Subtotal, direct obligations	8,379	8,596	6,694
99.0 Reimbursable obligations	195	297	300
ALLOCATION TO FOREST SERVICE			
11.1 Personnel compensation: Full-time permanent	126	126	101
11.9 Total personnel compensation	126	126	101
12.1 Civilian personnel benefits	19	19	16
21.0 Travel and transportation of persons	18	18	14
23.3 Communications, utilities, and miscellaneous charges	2	2	2
25.0 Other services	13	29	22
26.0 Supplies and materials	1	1	1
31.0 Equipment	3	3	2
41.0 Grants, subsidies, and contributions	30	30	23
99.0 Subtotal, allocation accounts	212	228	181
99.9 Total obligations	8,786	9,121	7,175

Personnel Summary

SOIL CONSERVATION SERVICE			
Direct:			
Total number of full-time permanent positions	155	157	119
Total compensable workyears: Full-time equivalent employment	166	164	124
Reimbursable:			
Total number of full-time permanent positions	4	6	6
Total compensable workyears: Full-time equivalent employment	4	6	6
ALLOCATION TO FOREST SERVICE			
Total number of full-time permanent positions	3	4	3
Total compensable workyears: Full-time equivalent employment	3	4	3

River Basin Surveys and Investigations

For necessary expenses to conduct research, investigation, and surveys of watersheds of rivers and other waterways, in accordance with section 6 of the Watershed Protection and Flood Prevention Act approved August 4, 1954, as amended (16 U.S.C. 1006–1009), [$12,292,000] *$10,351,000: Provided,* That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed $60,000 shall be available for employment under 5 U.S.C. 3109. *(7 U.S.C. 2201–02; 16 U.S.C. 1101–05; 1007–09; 33 U.S.C. 701b–11; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12–1069–0–1–301	1989 actual	1990 est.	1991 est.
Program by activities:			
Direct program:			
00.01 River basin surveys	8,450	8,657	7,290
00.02 Flood plain management assistance	2,047	2,089	1,759
00.03 Interagency coordination program formulation	1,480	1,537	1,302
00.91 Total direct program	11,977	12,283	10,351
01.01 Reimbursable program	774	998	1,000
10.00 Total obligations	12,751	13,281	11,351
Financing:			
Offsetting collections from:			
11.00 Federal funds	−566	−731	−731
14.00 Non-Federal sources	−208	−269	−269

General and special funds—Continued

RIVER BASIN SURVEYS AND INVESTIGATIONS—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code 12-1069-0-1-301		1989 actual	1990 est.	1991 est.
25.00	Unobligated balance lapsing	74		
27.00	Reduction pursuant to P.L. 99-177		9	
40.00	**Budget authority (appropriation)**	**12,051**	**12,292**	**10,351**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	11,977	12,283	10,351
72.40	Obligated balance, start of year	2,020	1,832	738
74.40	Obligated balance, end of year	−1,832	−738	−621
77.00	Adjustments in expired accounts	−7		
90.00	Outlays	12,158	13,377	10,468

The Department cooperates with other Federal, State, and local agencies in conducting surveys and investigations of watersheds of rivers and other waterways as the basis for the development of coordinated water and related land resources programs.

MAIN WORKLOAD FACTORS

Status of river basin surveys:	*1989 actual*	*1990 est.*	*1991 est.*
USDA cooperative studies:			
Surveys in progress, start of year	74	75	77
Surveys initiated during year	16	15	
Surveys worked during year	90	90	77
Surveys completed during year	15	13	12
Surveys in progress, end of year	75	77	65
Cumulative total surveys initiated	361	376	376
Cumulative total surveys completed	288	301	313
Flood plain management assistance program:			
States involved	30	32	23
Completed studies	14	13	13
Ongoing studies, end of year	79	81	68
Cumulative total completed	478	491	504

Object Classification (in thousands of dollars)

Identification code 12-1069-0-1-301		1989 actual	1990 est.	1991 est.
	Direct obligations:			
	Personnel compensation:			
11.1	Full-time permanent	7,038	7,126	5,940
11.3	Other than full-time permanent	203	206	168
11.5	Other personnel compensation	61	62	51
11.9	Total personnel compensation	7,302	7,394	6,159
12.1	Civilian personnel benefits	1,349	1,366	1,135
13.0	Benefits for former personnel	8	8	7
21.0	Travel and transportation of persons	367	377	350
22.0	Transportation of things	39	40	33
23.2	Rental payments to others	121	124	103
23.3	Communications, utilities, and miscellaneous charges	395	406	366
24.0	Printing and reproduction	42	43	36
25.0	Other services	802	938	814
26.0	Supplies and materials	252	259	220
31.0	Equipment	470	483	410
43.0	Interest and dividends	2	2	2
99.0	Subtotal, direct obligations	11,149	11,440	9,635
99.0	Reimbursable obligations	774	989	1,000
	ALLOCATION TO FOREST SERVICE			
	Personnel compensation:			
11.1	Full-time permanent	443	471	398
11.3	Other than full-time permanent	27	4	3
11.5	Other personnel compensation	1		
11.9	Total personnel compensation	471	475	401
12.1	Civilian personnel benefits	89	74	62
13.0	Benefits for former personnel	1	4	3
21.0	Travel and transportation of persons	66	62	52
22.0	Transportation of things	2	5	4
23.1	Rental payments to GSA	10	25	21
23.2	Rental payments to others	1		
23.3	Communications, utilities, and miscellaneous charges	5	8	7
24.0	Printing and reproduction	3	7	6
25.0	Other services	166	168	140
26.0	Supplies and materials	10	10	8
31.0	Equipment	4	14	12
99.0	Subtotal, allocation accounts	828	852	716
99.9	Total obligations	12,751	13,281	11,351

Personnel Summary

	1989 actual	1990 est.	1991 est.
SOIL CONSERVATION SERVICE			
Direct:			
Total number of full-time permanent positions	201	203	167
Total compensable workyears: Full-time equivalent employment	213	211	173
Reimbursable:			
Total number of full-time permanent positions	21	27	27
Total compensable workyears: Full-time equivalent employment	23	30	30
ALLOCATION TO FOREST SERVICE			
Total number of full-time permanent positions	13	12	10
Total compensable workyears: Full-time equivalent employment	13	12	10

WATERSHED AND FLOOD PREVENTION OPERATIONS

For necessary expenses to carry out preventive measures, including but not limited to research, engineering operations, methods of cultivation, the growing of vegetation, rehabilitation of existing works and changes in use of land, in accordance with the Watershed Protection and Flood Prevention Act approved August 4, 1954, as amended (16 U.S.C. 1001-1005, 1007-1009), the provisions of the Act of April 27, 1935 (16 U.S.C. 590a-f), and in accordance with the provisions of laws relating to the activities of the Department, [$182,373,000] *$151,112,000* (of which [$26,271,000] *$20,218,000* shall be available for the watersheds authorized under the Flood Control Act approved June 22, 1936 (33 U.S.C. 701, 16 U.S.C. 1006a), as amended and supplemented): *Provided,* That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed [$20,000,000] *$10,041,000* shall be available for emergency measures as provided by sections 403-405 of the Agricultural Credit Act of 1978 (16 U.S.C. 2203-2205), and not to exceed $200,000 shall be available for employment under 5 U.S.C. 3109: [*Provided further,* That $4,000,000 in loans may be insured, or made to be sold and insured, under the Agricultural Credit Insurance Fund of the Farmers Home Administration (7 U.S.C. 1931):] *Provided further,* That not to exceed $1,000,000 of this appropriation is available to carry out the purposes of the Endangered Species Act of 1973 (Public Law 93-205), as amended, including cooperative efforts as contemplated by that Act to relocate endangered or threatened species to other suitable habitats as may be necessary to expedite project construction. *(7 U.S.C. 2201-02; 33 U.S.C. 701b-1, 701b-11; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-1072-0-1-301		1989 actual	1990 est.	1991 est.
	Program by activities:			
	Direct program:			
00.01	Watershed operations (P.L. 534)	26,932	31,085	20,140
00.02	Loan services (P.L. 534)	80	79	78
00.03	Emergency watershed protection operations	12,758	26,550	10,041
00.04	Small watershed operations (P.L. 566)	137,173	146,119	120,681
00.05	Loan services (P.L. 566)	175	173	172
00.91	Total direct program	177,118	204,006	151,112
01.01	Reimbursable program	5,576	11,834	12,000
10.00	Total obligations	182,694	215,840	163,112
	Financing:			
	Offsetting collections from:			
11.00	Federal funds	−1,444	−3,108	−3,108
14.00	Non-Federal sources	−4,132	−8,892	−8,892
21.40	Unobligated balance available, start of year	−27,884	−23,139	
24.40	Unobligated balance available, end of year	23,139		

27.00	Reduction pursuant to P.L. 99-177		166	
39.00	**Budget authority**	**172,373**	**180,867**	**151,112**
	Budget authority:			
40.00	Appropriation	172,373	182,373	151,112
40.00	Reduction pursuant to P.L. 99-177		−2,506	
42.00	Transferred from other accounts		1,000	
43.00	**Appropriation (adjusted)**	**172,373**	**180,867**	**151,112**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	177,118	203,840	151,112
72.40	Obligated balance, start of year	126,317	136,960	153,054
74.40	Obligated balance, end of year	−136,960	−153,054	−145,787
90.00	Outlays	166,475	187,746	158,379

These programs provide for cooperation between the Federal Government and States and their political subdivisions to reduce damage from floodwater, sediment, and erosion, for the conservation, development, utilization, and disposal of water, and for the conservation and proper utilization of land.

The budget assumes enactment of legislation requiring non-Federal project sponsors to pay an increased portion of small watershed project costs attributable to flood prevention. This legislation has no budgetary impact. Consistent with the provisions in the Water Resources Development Act, the non-Federal cost share will not be less than 25 percent or more than 50 percent, with a minimum 5 percent in cash. An ability to pay provision will also be proposed as a part of the legislation.

Watershed operations authorized by Public Law 534.—The Department cooperates with soil conservation districts and other local organizations in planning and installing works of improvement for flood prevention in 11 watersheds authorized by the Flood Control Act of 1944. The Federal Government shares the cost of works of improvement for flood prevention, agricultural water management, recreation, and fish and wildlife development.

Within the 11 authorized projects, 403 subwatershed areas have been identified for planning purposes. Installation progress in these subwatersheds is as follows:

MAIN WORKLOAD FACTORS

	1989 actual	*1990 est.*	*1991 est.*
Projects in preconstruction, end of year	22	19	19
Projects in construction, start of year	86	91	91
Projects in preconstruction and construction, end of year	108	110	110
Projects continuing land treatment, end of year	65	65	65
Projects completed, end of year	160	160	160
Projects not started, end of year	70	68	68
Total subwatershed projects	403	403	403

Emergency watershed protection operations.—This program authorizes the Secretary of Agriculture to undertake such emergency measures for runoff retardation and soil erosion prevention as may be needed to safeguard life and property from floods and the products of erosion on any watershed whenever natural elements or force causes a sudden impairment of that watershed. An emergency is considered to exist when a watershed is suddenly impaired by flood, fire, wind, earthquake, or other natural cause and consequently life and property are endangered by floodwater, erosion, or sediment discharge. The emergency area need not be declared a national disaster area to be eligible for emergency watershed protection. Emergency watershed protection is applicable to small scale, localized disasters as well as large scale disasters. State environmental, natural resource, fish and game, and other agencies participate in planning and coordinating emergency work.

Small watershed operations authorized by Public Law 566.—The Department provides technical and financial assistance to local organizations to install measures for watershed protection, flood prevention, agricultural water management, recreation, and fish and wildlife enhancement.

Watershed work plans are prepared by sponsoring local organizations with the Department's assistance or through State and local resources. After work plans are approved by the Department or Congress (projects where the estimated Federal contribution will exceed $5 million require congressional approval), technical services and financial assistance are provided for specific works of improvements.

The following tabulation shows the status of Public Law 566 projects:

MAIN WORKLOAD FACTORS

Status of projects approved for operations:	*1989 actual*	*1990 est.*	*1991 est.*
Projects in preconstruction	203	213	223
Projects under construction, start of year	365	344	353
New construction starts	1	20	10
Projects completed during year	14	20	10
Projects land treatment continuing	38	40	41
Subtotal projects requiring funds	621	637	637
Projects not requiring funds	163	163	163
Projects completed in prior years	697	711	731
Total approved projects	1,481	1,511	1,531

Loan services.—Loans are made to local sponsoring organizations to finance the local cost of installing works of improvement in Public Law 534 and approved Public Law 566 watershed projects. Repayment with interest is required within 50 years after the principal benefits of improvements first become available. Loans are made from funds available for this purpose from the Agricultural Credit Insurance Fund of the Farmers Home Administration. Loan services related to processing and making loans are financed from this appropriation.

The 1991 budget proposes no new Agricultural Credit Insurance Fund loans for watershed projects.

Object Classification (in thousands of dollars)

Identification code 12-1072-0-1-301	1989 actual	1990 est.	1991 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	43,214	39,147	38,311
11.3 Other than full-time permanent	1,770	1,586	1,462
11.5 Other personnel compensation	1,660	1,488	1,379
11.9 Total personnel compensation	46,644	42,221	41,152
12.1 Civilian personnel benefits	9,093	8,237	7,828
13.0 Benefits for former personnel	84	77	73
21.0 Travel and transportation of persons	2,455	2,246	2,022
22.0 Transportation of things	558	514	472
23.2 Rental payments to others	1,317	1,219	1,133
23.3 Communications, utilities, and miscellaneous charges	2,926	2,710	2,519
24.0 Printing and reproduction	569	527	493
25.0 Other services	6,562	8,267	7,444
25.0 Other services (construction contracts)	68,231	92,278	56,161
26.0 Supplies and materials	1,914	2,344	1,695
31.0 Equipment	3,536	3,253	3,019
32.0 Land and structures	2	2	2
41.0 Grants, subsidies, and contributions	30,356	36,687	24,761
42.0 Insurance claims and indemnities	17	16	14
43.0 Interest and dividends	7	6	6
99.0 Subtotal, direct obligations	174,271	200,604	148,794
99.0 Reimbursable obligations	5,576	11,834	12,000
ALLOCATION ACCOUNTS			
Personnel compensation:			
11.1 Full-time permanent	1,472	1,787	1,218
11.3 Other than full-time permanent	113	139	89
11.5 Other personnel compensation	101	125	81
11.9 Total personnel compensation	1,686	2,051	1,387
12.1 Civilian personnel benefits	341	410	275
21.0 Travel and transportation of persons	73	89	61
22.0 Transportation of things	33	42	29
23.2 Rental payments to others	19	20	15
23.3 Communications, utilities, and miscellaneous charges	102	119	81

General and special funds—Continued

WATERSHED AND FLOOD PREVENTION OPERATIONS—Continued

Object Classification (in thousands of dollars)—Continued

Identification code 12-1072-0-1-301		1989 actual	1990 est.	1991 est.
24.0	Printing and reproduction	2	3	3
25.0	Other services	331	344	260
26.0	Supplies and materials	170	211	137
31.0	Equipment	43	54	34
32.0	Lands and structures	2	2	1
41.0	Grants, subsidies, and contributions	45	56	36
99.0	Subtotal, allocation accounts	2,847	3,402	2,318
99.9	Total obligations	182,694	215,840	163,112
Obligations are distributed as follows:				
	Soil Conservation Service	179,846	212,438	160,794
	Farmers Home Administration	255	252	250
	Forest Service	2,593	3,150	2,068

Personnel Summary

	1989 actual	1990 est.	1991 est.
SOIL CONSERVATION SERVICE			
Direct:			
Total number of full-time permanent positions	1,395	1,312	1,185
Total compensable workyears: Full-time equivalent employment	1,512	1,438	1,299
Full-time equivalent of overtime and holiday hours	33	33	33
Reimbursable:			
Total number of full-time permanent positions	11	12	12
Total compensable workyears: Full-time equivalent employment	12	13	13
ALLOCATION ACCOUNTS			
Total number of full-time permanent positions	60	54	41
Total compensable workyears: Full time equivalent employment	68	61	47

GREAT PLAINS CONSERVATION PROGRAM

For necessary expenses to carry into effect a program of conservation in the Great Plains area, pursuant to section 16(b) of the Soil Conservation and Domestic Allotment Act, as added by the Act of August 7, 1956, as amended (16 U.S.C. 590p(b)), [$20,884,000] *$24,637,000,* to remain available until expended (16 U.S.C. 590p(b)(7)). *(7 U.S.C. 2201-02; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-2268-0-1-302		1989 actual	1990 est.	1991 est.
	Program by activities:			
	Direct program:			
00.01	Cost-sharing assistance	12,252	12,654	15,451
00.02	Cost-sharing programming and contract administration	2,633	2,650	2,940
00.03	Technical assistance	5,595	5,629	6,246
00.91	Total direct program	20,480	20,933	24,637
01.01	Reimbursable program	3	39	40
10.00	Total obligations	20,483	20,972	24,677
	Financing:			
	Offsetting collections from:			
11.00	Federal funds	−2	−20	−20
14.00	Non-Federal sources	−1	−20	−20
21.40	Unobligated balance available, start of year	−57	−51	.....
24.40	Unobligated balance available, end of year	51	.....	.....
27.00	Reduction pursuant to P.L. 99-177	.....	1	.....
40.00	**Budget authority (appropriation)**	**20,474**	**20,884**	**24,637**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	20,480	20,933	24,637
72.40	Obligated balance, start of year	36,529	35,793	35,943
74.40	Obligated balance, end of year	−35,793	−35,943	−37,047
90.00	Outlays	21,216	20,783	23,533

This program provides cost-share and technical services to participating landowners or operators in the Great Plains area in the development and installation of long-term conservation plans and practices for their land under contracts entered into in prior years. It is a voluntary program in 518 designated counties of 10 Great Plains States. Contracts with individual landowners range in time from 3 to 10 years.

MAIN WORKLOAD FACTORS

Program participants:	*1989 actual*	*1990 est.*	*1991 est.*
Number of new contracts during year	953	975	1,110
Number of contracts serviced during year	6,012	6,104	6,539
Number of acres under contracts	15,618,705	16,473,700	17,713,500

As of September 30, 1989, there were 5,129 active contracts on hand. Co-landowners or operators finance the entire cost of installing recurring management-type practices and pay a specified part of the cost-shared practices installed on their land. Program regulations provide that cost-share rates offered in any contract shall not exceed 80 percent of the cost of installing eligible practices within the designated county. There is a cost-sharing limitation of $35 thousand for any contract.

Object Classification (in thousands of dollars)

Identification code 12-2268-0-1-302		1989 actual	1990 est.	1991 est.
	Direct obligations:			
	Personnel compensation:			
11.1	Full-time permanent	5,008	4,943	5,501
11.3	Other than full-time permanent	154	208	239
11.5	Other personnel compensation	47	47	53
11.9	Total personnel compensation	5,209	5,198	5,793
12.1	Civilian personnel benefits	998	1,002	1,110
13.0	Benefits for former personnel	78	80	88
21.0	Travel and transportation of persons	233	240	263
22.0	Transportation of things	101	104	114
23.2	Rental payments to others	205	211	232
23.3	Communications, utilities, and miscellaneous charges	481	496	543
24.0	Printing and reproduction	13	13	15
25.0	Other services	401	413	453
26.0	Supplies and materials	237	244	268
31.0	Equipment	271	279	306
41.0	Grants, subsidies, and contributions	12,252	12,654	15,451
42.0	Insurance claims and indemnities	1	1	1
99.0	Subtotal, direct obligations	20,480	20,935	24,637
99.0	Reimbursable obligations	3	37	40
99.9	Total obligations	20,483	20,972	24,677

Personnel Summary

	1989 actual	1990 est.	1991 est.
Total number of full-time permanent positions	178	176	185
Total compensable workyears: Full-time equivalent employment	190	188	198

RESOURCE CONSERVATION AND DEVELOPMENT

For necessary expenses in planning and carrying out projects for resource conservation and development and for sound land use pursuant to the provisions of section 32(e) of title III of the Bankhead-Jones Farm Tenant Act, as amended (7 U.S.C. 1010-1011; 76 Stat. 607), and the provisions of the Act of April 27, 1935 (16 U.S.C. 590a-f), and the provisions of the Agriculture and Food Act of 1981 (16 U.S.C. 3451-3461), [$27,620,000] *$24,862,000: Provided,* [That $600,000 in loans may be insured, or made to be sold and insured, under the Agricultural Credit Insurance Fund of the Farmers Home Administration (7 U.S.C. 1931): *Provided further,*] That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed $50,000 shall be available for employment under 5 U.S.C. 3109. *(7 U.S.C. 2201-02; 16 U.S.C. 3451-3461; 33 U.S.C. 701b-11; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-1010-0-1-302	1989 actual	1990 est.	1991 est.
Program by activities:			
Direct program:			
00.01 Technical assistance	20,500	21,447	22,515
00.02 Financial assistance	4,620	7,710	2,288
00.03 Loan services	60	59	59
00.91 Total direct program	25,180	29,216	24,862
01.01 Reimbursable program	518	1,180	1,000
10.00 Total obligations	25,699	30,396	25,862
Financing:			
14.00 Offsetting collections from: Non-Federal sources	−518	−1,000	−1,000
21.40 Unobligated balance available, start of year	−2,266	−2,205	
24.40 Unobligated balance available, end of year	2,205		
27.00 Reduction pursuant to P.L. 99-177		64	
39.00 **Budget authority**	**25,120**	**27,255**	**24,862**
Budget authority:			
40.00 Appropriation	25,120	27,620	24,862
40.00 Reduction pursuant to P.L. 99-177		−365	
43.00 **Appropriation (adjusted)**	**25,120**	**27,255**	**24,862**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	25,180	29,396	24,862
72.40 Obligated balance, start of year	7,990	7,353	9,984
74.40 Obligated balance, end of year	−7,353	−9,984	−7,418
90.00 Outlays	25,817	26,765	27,428

Under this program, the Department assists States, local units of government, groups and individuals in developing area plans for resource conservation and development (RC&D). It will play a supportive role in the Department's Rural Revitalization Program.

RC&D areas are provided technical and financial assistance to help States and local units of government prepare plans for resource development and economic improvement and to plan and install community-type conservation projects or measures. Financial contributions, loans, and other Federal assistance are used to help carry out measures specified in RC&D area plans. Loans have previously been made through the Farmers Home Administration to qualified local organizations to help finance their share of the costs of installing the measures.

The RC&D program would be continued in 1991 with emphasis on technical assistance through RC&D coordinators, continued RC&D funded cost-sharing, and no new Farmers Home Administration Loans from the Agricultural Credit Insurance Funds.

The following tabulation shows the status of RC&D areas authorized to receive technical and financial assistance.

MAIN WORKLOAD FACTORS

	1989 actual	*1990 est.*	*1991 est.*
Areas authorized at beginning of year	190	190	194
Areas authorized at end of year	190	194	196
RC&D financial assisted measures completed	52	63	59
RC&D financial assisted measures planned	40	52	46
RC&D measures completed with other than financial assistance	346	375	410

Object Classification (in thousands of dollars)

Identification code 12-1010-0-1-302	1989 actual	1990 est.	1991 est.
SOIL CONSERVATION SERVICE			
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	12,218	13,088	13,448
11.3 Other than full-time permanent	860	917	925
11.5 Other personnel compensation	122	130	131
11.9 Total personnel compensation	13,200	14,135	14,504
12.1 Civilian personnel benefits	2,447	2,621	2,707
13.0 Benefits for former personnel	4	4	4
21.0 Travel and transportation of persons	487	518	545
22.0 Transportation of things	139	148	156
23.2 Rental payments to others	484	515	541
23.3 Communications, utilities, and miscellaneous charges	888	945	994
24.0 Printing and reproduction	45	48	50
25.0 Other services	990	1,428	1,463
25.0 Construction contracts	1,330	2,446	748
26.0 Supplies and materials	371	371	234
31.0 Equipment	790	670	699
41.0 Grants, subsidies, and contributions	3,207	4,594	1,440
42.0 Insurance claims and indemnities	12	13	14
43.0 Interest and dividends	2	2	2
99.0 Subtotal, direct obligations	24,396	28,458	24,101
99.0 Reimbursable obligations	518	1,180	1,000
ALLOCATION ACCOUNTS			
11.1 Personnel compensation: Full-time permanent	124	126	128
12.1 Civilian personnel benefits	22	21	21
21.0 Travel and transportation of persons	27	26	26
23.2 Rental payments to others	2	2	3
23.3 Communications, utilities, and miscellaneous charges	4	2	2
24.0 Printing and reproduction	1	1	1
25.0 Other services	−1	1	1
26.0 Supplies and materials	1	1	1
41.0 Grants, subsidies, and contributions	605	578	578
99.0 Subtotal, allocation accounts	785	758	761
99.9 Total obligations	25,699	30,396	25,862
Obligations are distributed as follows:			
Soil Conservation Service	24,914	29,638	25,101
Farmers Home Administration	60	59	59
Forest Service	725	699	702

Personnel Summary

SOIL CONSERVATION SERVICE			
Direct:			
Total number of full-time permanent positions	367	379	381
Total compensable workyears:			
Full-time equivalent employment	432	440	444
ALLOCATION ACCOUNTS			
Total number of full-time permanent positions	4	4	4
Total compensable workyears: Full-time equivalent employment	4	4	4

Trust Funds

Miscellaneous Contributed Funds

Program and Financing (in thousands of dollars)

Identification code 12-8210-0-7-300	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations	887	4,428	560
Financing:			
21.40 Unobligated balance available, start of year	−4,527	−3,875	−7
24.40 Unobligated balance available, end of year	3,875	7	7
60.00 **Budget authority (appropriation)** (permanent, indefinite)	**235**	**560**	**560**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	887	4,428	560
72.40 Obligated balance, start of year	454	446	3,435
74.40 Obligated balance, end of year	−446	−3,435	−2,548
90.00 Outlays	895	1,439	1,447

Funds received from State and local organizations, and others are available for work under cooperative agreements for soil survey, watershed protection, and resource conservation and development activities.

General and special funds—Continued

MISCELLANEOUS CONTRIBUTED FUNDS—Continued

Object Classification (in thousands of dollars)

Identification code 12-8210-0-7-300		1989 actual	1990 est.	1991 est.
	Personnel compensation:			
11.1	Full-time permanent	281	262	265
11.3	Other than full-time permanent	81	42	42
11.5	Other compensation	4	3	3
11.9	Total personnel compensation	366	307	310
12.1	Civilian personnel benefits	53	41	42
21.0	Travel and transportation of persons	2	2	2
22.0	Transportation of things	1	1	1
23.3	Communications, utilities, and miscellaneous charges	13	10	10
24.0	Printing and reproduction	−3	4	4
25.0	Other services	131	102	70
25.0	Construction contracts	311	3,950	110
26.0	Supplies and materials	11	9	9
31.0	Equipment	2	2	2
99.9	Total obligations	887	4,428	560

Personnel Summary

Total number of full-time permanent positions	10	9	9
Total compensable workyears: Full-time equivalent employment	16	12	12

ANIMAL AND PLANT HEALTH INSPECTION SERVICE

Federal Funds

General and special funds:

SALARIES AND EXPENSES

(INCLUDING TRANSFERS OF FUNDS)

For expenses, not otherwise provided for, including those pursuant to the Act of February 28, 1947, as amended (21 U.S.C. 114b–c), necessary to prevent, control, and eradicate pests and plant and animal diseases; to carry out inspection, quarantine, and regulatory activities; to discharge the authorities of the Secretary of Agriculture under the Act of March 2, 1931 (46 Stat. 1468; 7 U.S.C. 426–426b); and to protect the environment, as authorized by law, [$352,182,000] *$367,950,000,* of which $4,500,000 shall be available for the control of outbreaks of insects, plant diseases, animal diseases and for control of pest animals and birds to the extent necessary to meet emergency conditions: *Provided,* [That $1,000,000 of the funds for control of the fire ant shall be placed in reserve for matching purposes with States which may come into the program: *Provided further,*] That no funds shall be used to formulate or administer a brucellosis eradication program for the current fiscal year that does not require minimum matching by the States of at least 40 per centum: *Provided further,* That this appropriation shall be available for field employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed $40,000 shall be available for employment under 5 U.S.C. 3109: *Provided further, That funds available to the Animal and Plant Health Inspection Service (APHIS) under this and subsequent appropriations shall be available for contracting with individuals for services to be performed outside of the United States, as determined by APHIS to be necessary or appropriate for carrying out programs and activities abroad. Such individuals shall not be regarded as officers or employees of the United States under any law administered by the Office of Personnel Management: Provided further,* That this appropriation shall be available for the operation and maintenance of aircraft and the purchase of not to exceed [two] *four,* of which [one] *two* shall be for replacement only: *Provided further,* That uniform allowances for each uniformed employee of the Animal and Plant Health Inspection Service shall not be in excess of $400 annually: *Provided further,* That, in addition, in emergencies which threaten any segment of the agricultural production industry of this country, the Secretary may transfer from other appropriations or funds available to the agencies or corporations of the Department such sums as he may deem necessary, to be available only in such emergencies for the arrest and eradication of contagious or infectious disease or pests of animals, poultry, or plants, and for expenses in accordance with the Act of February 28, 1947, as amended, and section 102 of the Act of September 21, 1944, as amended, and any unexpended balances of funds transferred for such emergency purposes in the next preceding fiscal year shall be merged with such transferred amounts. *(10 U.S.C. 2306; 15 U.S.C. 69e, 1821–31; 16 U.S.C. 1531–43; 18 U.S.C. 1114; 19 U.S.C. 1306, 21 U.S.C. 101–105, 111–114, 114a–114c; 114d–1, 114e–131, 134–135b, 151–158; 26 U.S.C. 4491–94; 45 U.S.C. 71–74; 46 U.S.C. 466a–466(b); 49 U.S.C. 1471(a)–1509(d), 1741; 46 Stat. 67; 78 Stat. 939–940; 99 Stat. 1645–1650, 1654–1656, 1658–1659; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-1600-0-1-352		1989 actual	1990 est.	1991 est.
	Program by activities:			
	Direct program:			
00.01	Pest and disease exclusion	125,616	125,618	137,953
00.02	Plant and animal health monitoring	8,654	9,051	13,396
00.03	Pest and disease management programs	152,068	168,951	158,969
00.04	Animal care	5,928	7,623	9,047
00.05	Scientific and technical services	37,747	37,558	44,085
00.06	Contingencies	4,170	5,008	4,500
00.91	Total direct program	334,183	353,809	367,950
01.01	Reimbursable program	29,580	30,258	30,258
10.00	Total obligations	363,763	384,069	398,208
	Financing:			
	Offsetting collections from:			
11.00	Federal funds	−7,096	−7,146	−7,146
14.00	Non-Federal sources	−22,484	−23,612	−23,112
21.40	Unobligated balance available, start of year	−4,379	−6,694	.....
22.40	Unobligated balance transferred, net	−6,200	500	.....
24.40	Unobligated balance available, end of year	6,694	.....	.....
25.00	Unobligated balance lapsing	909	.....	.....
27.00	Reduction pursuant to P.L. 99-177	.....	249	.....
39.00	**Budget authority**	**331,207**	**347,366**	**367,950**
	Budget authority:			
40.00	Appropriation	331,207	352,182	367,950
40.00	Reduction pursuant to P.L. 99-177	.....	−4,816	.....
43.00	**Appropriation (adjusted)**	**331,207**	**347,366**	**367,950**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	334,183	353,311	367,950
72.40	Obligated balance, start of year	54,820	38,979	45,173
74.40	Obligated balance, end of year	−38,979	−45,173	−45,173
77.00	Adjustments in expired accounts	−274	.....	.....
90.00	Outlays	349,749	347,117	367,950

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

[in thousands of dollars]

	1989 actual	*1990 est.*	*1991 est.*
Enacted/requested:			
Budget authority	331,207	347,366	367,950
Outlays	349,749	347,117	367,950
Proposed for later transmittal under proposed legislation:			
Budget authority	.....	.....	−78,938
Outlays	.....	.....	−78,938
Total:			
Budget authority	331,207	347,366	289,012
Outlays	349,749	347,117	289,012

The major objectives of the Animal and Plant Health Inspection Service are to protect the animal and plant resources of the Nation from destructive pests and diseases. This mission is carried out through five major components:

Pest and disease exclusion.—The agency conducts inspection and quarantine activities at U.S. ports-of-entry to prevent the introduction of exotic animal and plant diseases and pests. APHIS develops and conducts preclearance programs to ensure that foreign agricultural products destined for the U.S. do not present a risk to U.S. agriculture. APHIS engages in cooperative programs in foreign countries to control pests of imminent concern to the United States. APHIS also certifies

plants and plant products for export and regulates imports and exports of designated endangered plant species. User fees are proposed to fully recover the cost of the agricultural quarantine inspections service and partially recover the costs of the import/export service.

Plant and animal health monitoring.—The Agency conducts programs to assess animal and plant health and to detect endemic and exotic diseases and pests. The plant and animal health monitoring programs are primarily cooperative efforts of the Federal and State governments, and industry. The Agency also carries out surveys in cooperation with the States to detect harmful plant and animal pests and diseases and to determine if there is a need for pest eradication programs.

Pest and disease management programs.—The Agency carries out programs to control and eradicate infestations and animal diseases that threaten the United States; to reduce agricultural losses caused by predatory animals, birds, and rodents; to provide technical assistance to States, counties, farmer or rancher groups, and foundations; and to ensure compliance with interstate movement and disease control regulations. Interstate shipments of plants, livestock, and related materials are monitored and regulated to prevent the spread of disease. APHIS protects agriculture from detrimental animal predators through identification, demonstration, and application of the most appropriate methods of control.

Animal care.—The Agency conducts regulatory activities which ensure the humane care and handling of animals used in research, exhibition, or the wholesale pet trade. The Agency is also responsible for administering the Horse Protection Act, which prohibits the showing, selling, or exhibition of sore horses.

Scientific and technical services.—APHIS develops methods to control animals and pests that are detrimental to agriculture, other wildlife, and public safety. The agency regulates genetic research to guard against the release of potentially harmful organisms into the environment. APHIS also conducts veterinary diagnostic laboratory activities and biologic regulatory enforcement to ensure that the products developed for combatting disease are potent, safe, and pure. It also provides and directs technology development in coordination with other groups in APHIS and Plant Protection and Quarantine (PPQ) officials to support PPQ programs of the Agency and its cooperators at the State, national, and international levels. User fees are proposed in veterinary disagnostics to recover the costs for certain laboratory testing and reagent production.

Object Classification (in thousands of dollars)

Identification code 12-1600-0-1-352		1989 actual	1990 est.	1991 est.
	Direct obligations:			
	Personnel compensation:			
11.1	Full-time permanent	137,244	144,678	152,070
11.3	Other than full-time permanent	9,276	9,778	10,278
11.5	Other personnel compensation	8,329	8,780	9,228
11.9	Total personnel compensation	154,849	163,236	171,576
12.1	Civilian personnel benefits	32,629	34,396	36,153
13.0	Benefits for former personnel	319	336	349
21.0	Travel and transportation of persons	10,686	11,268	11,691
22.0	Transportation of things	3,809	4,015	4,166
23.2	Rental payments to others	2,644	2,787	2,891
23.3	Communications, utilities, and miscellaneous charges	14,960	15,770	16,361
24.0	Printing and reproduction	996	1,050	1,087
25.0	Other services	54,999	57,978	60,152
26.0	Supplies and materials	17,876	18,844	19,551
31.0	Equipment	9,894	10,430	10,821
	Grants, subsidies, and contributions:			
41.0	Mexican-United States Commission for the Prevention of Foot-and-Mouth Disease	262	262	262
41.0	Joint United States-Mexico Screwworm Commission	21,648	21,648	21,648
41.0	Joint United States-Panama Commission; United States-Colombia Mechanism to Prevent Introduction of Foot-and-Mouth Disease at Darien Gap	1,859	1,600	1,600
41.0	Joint Commission on the Mediterranean fruit fly	3,113	3,470	3,470
41.0	Africanized honey bee	964	600	
	Insurance claims and indemnities:			
42.0	Brucellosis	2,270	5,500	5,500
42.0	Scrapie of sheep	141	800	600
42.0	Tuberculosis	248	50	50
42.0	Insurance claims	9	10	10
43.0	Interest and dividends	8	10	10
99.0	Subtotal, direct obligations	334,183	354,060	367,950
99.0	Reimbursable obligations	29,580	30,009	30,258
99.9	Total obligations	363,763	384,069	398,208

Personnel Summary

	1989 actual	1990 est.	1991 est.
Direct:			
Total number of full-time permanent positions	4,671	4,671	4,741
Total compensable workyears:			
Full-time equivalent employment	5,397	5,453	5,523
Full-time equivalent of overtime and holiday hours	136	136	136
Reimbursable:			
Total number of full-time permanent positions	149	149	149
Total compensable workyears:			
Full-time equivalent employment	174	174	174
Full-time equivalent of overtime and holiday hours	200	200	200

Salaries and Expenses

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12-1600-2-1-352		1989 actual	1990 est.	1991 est.
	Financing:			
14.00	Offsetting collections from: Non-Federal sources			-78,938
40.00	**Budget authority (appropriation)**			**-78,938**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net			-78,938
90.00	Outlays			-78,938

This schedule reflects a legislative proposal to fully finance the agriculture quarantine inspection program by user fees and to finance the import-export and veterinary diagnostics programs with partial user fees.

Buildings and Facilities

For plans, construction, repair, improvement, extension, alteration, and purchase of fixed equipment or facilities, as authorized by 7 U.S.C. 2250, and acquisition of land as authorized by 7 U.S.C. 428a, [$13,422,000] *$25,396,000. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-1601-0-1-352		1989 actual	1990 est.	1991 est.
	Program by activities:			
10.00	Total obligations (object class 32.0)	2,285	13,608	25,396
	Financing:			
21.40	Unobligated balance available, start of year	-76	-337	-337
24.40	Unobligated balance available, end of year	337	337	337
39.00	**Budget authority**	**2,546**	**13,608**	**25,396**
	Budget authority:			
40.00	Appropriation	2,546	13,422	25,396
40.00	Reduction pursuant to P.L. 99-177		-37	
42.00	Transferred from other accounts		223	
43.00	**Appropriation (adjusted)**	**2,546**	**13,608**	**25,396**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	2,285	13,608	25,396
72.40	Obligated balance, start of year	7,113	2,662	2,662

General and special funds—Continued

BUILDINGS AND FACILITIES—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code 12-1601-0-1-352	1989 actual	1990 est.	1991 est.
74.40 Obligated balance, end of year	−2,662	−2,662	−7,592
90.00 Outlays	6,736	13,608	20,466

The buildings and facilities fund provides for construction, repairs, and alterations, as needed, for APHIS operated facilities, which include animal quarantine stations, border inspection stations, sterile insect rearing facilities, and laboratories.

The 1991 budget proposes $25.4 million for this program, which consists of $4.4 million for repairs, alterations, and renovations for currently owned APHIS facilities; $4 million for constuction of a wildlife research center in Ft. Collins, Colorado, to replace the existing center in Denver, Colorado; $5 million for APHIS' share of improvements and repairs to facilities at the Plum Island animal disease center in New York; and $12.0 million for the National Germplasm Quarantine Center at Beltsville, Md.

Trust Funds

MISCELLANEOUS TRUST FUNDS

Program and Financing (in thousands of dollars)

Identification code 12-9971-0-7-352	1989 actual	1990 est.	1991 est.
Program by activities:			
00.01 Expenses and refunds, inspection, certification and quarantine of animal products	−1		
00.02 Expenses, feed, and attendants for animals in quarantine	1,807	1,631	1,631
00.03 Miscellaneous contributed funds	3,842	3,369	3,369
10.00 Total obligations	5,648	5,000	5,000
Financing:			
21.40 Unobligated balance available, start of year	−1,204	−1,135	−1,135
24.40 Unobligated balance available, end of year	1,135	1,135	1,135
60.00 **Budget authority (appropriation)** (permanent, indefinite)	**5,579**	**5,000**	**5,000**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	5,648	5,000	5,000
72.40 Obligated balance, start of year	495	717	717
74.40 Obligated balance, end of year	−717	−717	−717
90.00 Outlays	5,427	5,000	5,000
Distribution of budget authority by account:			
Expenses, feed, and attendants for animals in quarantine	1,649	1,631	1,631
Miscellaneous contributed funds	3,930	3,369	3,369
Distribution of outlays by account:			
Expenses, feed, and attendants for animals in quarantine	1,654	1,631	1,631
Miscellaneous contributed funds	3,773	3,369	3,369

The following services are financed by fees and miscellaneous contributions advanced by importers, manufacturers, States, organizations, individuals, and others:

Expenses and refunds, inspection, certification, and quarantine of animal products.—This includes inspection of animal hides and other animal materials to be exported. Fees are paid in advance for services to be rendered (7 U.S.C. 1621-1627) (21 U.S.C. 111).

Expenses, feed, and attendants for animals in quarantine.—Costs associated with the care of animals are paid from fees advanced by importers (21 U.S.C. 102).

Miscellaneous contributed funds.—Funds are received from States, local organizations, individuals, and others and are available for plant and animal quarantine inspection and cooperative plant and animal disease and pest control activities (7 U.S.C. 450b, 2220). Commencing with 1979, fees were collected for the importation of commercial birds.

Object Classification (in thousands of dollars)

Identification code 12-9971-0-7-352	1989 actual	1990 est.	1991 est.
Personnel compensation:			
11.1 Full-time permanent	1,287	1,139	1,139
11.3 Other than full-time permanent	500	443	443
11.5 Other personnel compensation	434	384	384
11.9 Total personnel compensation	2,221	1,966	1,966
12.1 Civilian personnel benefits	295	261	261
21.0 Travel and transportation of persons	616	545	545
22.0 Transportation of things	37	33	33
23.2 Rental payments to others	18	16	16
23.3 Communications, utilities, and miscellaneous charges	291	258	258
24.0 Printing and reproduction	3	3	3
25.0 Other services	1,472	1,303	1,303
26.0 Supplies and materials	230	204	204
31.0 Equipment	58	51	51
43.0 Interest and dividends	105	93	93
44.0 Refunds	302	267	267
99.9 Total obligations	5,648	5,000	5,000

Personnel Summary

Total number of full-time permanent positions	53	49	49
Total compensable workyears:			
Full-time equivalent employment	62	53	53
Full-time equivalent of overtime and holiday hours	7	6	6

FEDERAL GRAIN INSPECTION SERVICE

Federal Funds

General and special funds:

SALARIES AND EXPENSES

For necessary expenses to carry out the provisions of the United States Grain Standards Act, as amended, and the standardization activities related to grain under the Agricultural Marketing Act of 1946, as amended, including field employment pursuant to section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed $20,000 for employment under 5 U.S.C. 3109, [$8,185,000] *$10,443,000: Provided,* That this appropriation shall be available pursuant to law (7 U.S.C. 2250) for the alteration and repair of buildings and improvements, but, unless otherwise provided, the cost of altering any one building during the fiscal year shall not exceed 10 per centum of the current replacement value of the building: *Provided further,* That none of the funds provided by this Act may be used to pay the salaries of any person or persons who require, or who authorize payments from fee-supported funds to any person or persons who require nonexport, nonterminal interior elevators to maintain records not involving official inspection or official weighing in the United States under Public Law 94-582 other than those necessary to fulfill the purposes of such Act. *(7 U.S.C. 71, 74-79, 84-87; 7 U.S.C. 1621-27; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-2400-0-1-352	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations	7,339	8,185	10,443
Financing:			
25.00 Unobligated balance lapsing	776		
40.00 **Budget authority (appropriation)**	**8,115**	**8,185**	**10,443**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	7,339	8,185	10,443
72.40 Obligated balance, start of year	947	1,640	1,640
74.40 Obligated balance, end of year	−1,640	−1,640	−1,640
77.00 Adjustments in expired accounts	−58		

90.00	Outlays	6,588	8,185	10,443

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

[In thousands of dollars]

Enacted/requested:	*1989 actual*	*1990 est.*	*1991 est.*
Budget authority	8,115	8,185	10,443
Outlays	6,588	8,185	10,443
Proposed for later transmittal under proposed legislation:			
Budget authority			−5,697
Outlays			−5,697
Total:			
Budget authority	8,115	8,185	4,746
Outlays	6,588	8,185	4,746

The Federal Grain Inspection Service (FGIS) establishes official United States standards for grain, promotes the uniform application thereof by official inspection personnel, provides for an official inspection system for grain, and regulates the weighing and certification of the weight of grain shipped in interstate or foreign commerce as authorized by the U.S. Grain Standards Act (USGSA), as amended, and the regulations thereof, and the Agricultural Marketing Act of 1946 (AMA).

Standardization activities include establishing and updating U.S. grain standards, research and developing, and improving methods to ensure the accurate and uniform application of the standards.

The compliance activities ensure the accurate and uniform application of the USGSA and applicable provisions of the AMA. The compliance program functions include: (1) evaluating alleged violations and initiating preliminary investigations; initiating the implementation of corrective actions; (2) conducting management and technical reviews; (3) administering the designations and delegations of State and private agencies to perform official functions and monitoring the performance of the agencies; (4) identifying and, where appropriate, waiving and monitoring conflicts of interest; (5) licensing personnel of delegated States and designated agencies; (6) registering persons/firms engaged in the business of buying grain for sale in foreign commerce, and in the business of handling, weighing, or transporting of grain for sale in foreign commerce; (7) responding to audits of FGIS programs; and (8) reviewing and, when appropriate, approving official agencies' fee schedules.

The International Monitoring Staff briefs foreign buyers, assesses foreign inspection and weighing techniques, and responds to foreign quality and quantity complaints.

An advisory committee consisting of members from the grain industry exists to advise the Agency regarding efficient and economical implementations of the USGSA.

The Grain Quality Improvement Act of 1986 was enacted on November 10, 1986, to improve the quality of U.S. grain by prohibiting the introduction and reintroduction of dockage and foreign material to grain.

MAIN WORKLOAD FACTORS

	1989 actual	*1990 est.*	*1991 est.*
U.S. standards in effect at end of year	18	19	19
New and revised standards issued during fiscal year	7	5	5
Standards reviews in progress	9	6	5
Standards reviews completed	7	5	5
Inspection techniques developed	11	11	11
Equipment evaluated	10	10	9
On-site investigations	6	14	15
Designations renewed	27	27	27
Registration certificates issued	96	100	100

Object Classification (in thousands of dollars)

Identification code 12–2400–0–1–352	1989 actual	1990 est.	1991 est.
Personnel compensation:			
11.1 Full-time permanent	3,732	4,162	5,466
11.3 Other than full-time permanent	94	34	223
11.5 Other personnel compensation	99	95	102
11.9 Total personnel compensation	3,925	4,291	5,791
12.1 Civilian personnel benefits	658	750	904
13.0 Benefits for former personnel	12	68	85
21.0 Travel and transportation of persons	276	400	409
22.0 Transportation of things	26	30	40
23.2 Rental payments to others	74	44	24
23.3 Communications, utilities, and miscellaneous charges	225	400	410
24.0 Printing and reproduction	29	87	30
25.0 Other services	1,455	1,350	1,729
26.0 Supplies and materials	170	280	298
31.0 Equipment	482	485	723
32.0 Land and structures	6		
43.0 Interest and dividends	1		
99.9 Total obligations	7,339	8,185	10,443

Personnel Summary

Total number of full-time permanent positions	178	198	200
Total compensable workyears: Full-time equivalent employment	119	119	132

Salaries and Expenses

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12–2400–2–1–352	1989 actual	1990 est.	1991 est.
Financing:			
14.00 Offsetting collections from: Non-Federal sources			−5,697
40.00 **Budget authority (appropriation)**			**−5,697**
Relation of obligations to outlays:			
71.00 Obligations incurred, net			−5,697
90.00 Outlays			−5,697

This schedule reflects a legislative proposal to finance the orderly marketing of grains, oilseeds, rice, and related commodities by developing and disseminating new and/or revised standards. These costs will be added to the existing fee structure.

Public enterprise funds:

Inspection and Weighing Services

LIMITATION ON INSPECTION AND WEIGHING SERVICE EXPENSES

Not to exceed [$36,856,000] *$37,164,000* (from fees collected) shall be obligated during the current fiscal year for Inspection and Weighing Services: *Provided, That if grain export activities require additional supervision and oversight, or other uncontrollable factors occur, this limitation may be exceeded by up to ten percent. (7 U.S.C. 71, 74–79, 84–87; 7 U.S.C. 1621–27; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12–4050–0–3–352	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations	35,414	36,340	−37,164
Financing:			
14.00 Offsetting collections from: Non-Federal sources	−35,626	−36,856	−37,164
Unobligated balance available, start of year:			
21.90 Treasury balance	−5,885	−3,770	−3,770
U.S. securities:			
21.91 Par value	−8,500	−10,900	−10,900
21.92 Unrealized discounts	348	421	421
Unobligated balance available, end of year:			
24.90 Treasury balance	3,770	3,770	3,770
U.S. securities:			
24.91 Par value	10,900	10,900	10,900
24.92 Unrealized discounts	−421	−421	−421
27.00 Reduction pursuant to P.L. 99-177		516	
39.00 **Budget authority**			

Public enterprise funds—Continued

INSPECTION AND WEIGHING SERVICES—Continued

LIMITATION ON INSPECTION AND WEIGHING SERVICE EXPENSES—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code 12-4050-0-3-352	1989 actual	1990 est.	1991 est.
Relation of obligations to outlays:			
71.00 Obligations incurred, net	-212	-516	
72.90 Obligated balance, start of year: Fund balance	-693	-958	-958
74.90 Obligated balance, end of year: Fund balance	958	958	958
77.00 Adjustments in expired accounts		516	
90.00 Outlays	53		

The Federal Grain Inspection Service provides a uniform system for the inspection and weighing of grain. Services provided under this system are financed through a fee supported revolving fund. This authority has been extended through September 1993.

Fee supported programs include direct services, supervision activities and administrative functions. Direct services include official grain inspection and weighing by FGIS employees at certain export ports as well as the inspection of U.S. grain shipped through Canada. FGIS supervises the inspection and weighing activities performed by its own employees. The agency also oversees the inspection and weighing of grain performed by employees of 8 delegated States and 77 designated State and private agencies. FGIS provides an appeal service of original grain inspections and a registration system for grain exporting firms. Through support from the Association of American Railroads and user fees, FGIS conducts a railroad track scale testing program. In addition, the agency provides grading services on request for rice and grain related products under the authority of the Agricultural Marketing Act of 1946 (AMA).

	1989 actual	*1990 est.*	*1991 est.*
Export grain inspected and weighed (million metric tons):			
By Federal personnel	87.1	88.0	88.0
By delegated States	27.0	27.0	27.0
Quantity of grain inspected (all official inspections) million metric tons	297.7	298.0	298.0
Number of inspections and reinspections:			
By Federal personnel	198,967	200,000	200,000
By delegated state/official agency licenses	2,620,408	2,600,000	2,600,000
Number of appeals	18,000	13,000	13,000
Number of appeals carried to the Board of Appeals and Review	1,226	1,300	1,300
Quantity of rice inspected (million metric tons)	4.3	4.1	4.1
Quantity of rice exports (million metric tons)	2.9	2.5	2.6

Revenue and Expense (in thousands of dollars)

	1989 actual	1990 est.	1991 est.
Operating income or loss: Inspection and weighing services:			
Revenue	35,626	36,856	37,164
Expense	-35,414	-36,340	-37,164
Net income or loss (-) for the year	212	516	

Financial Condition (in thousands of dollars)

	1988 actual	1989 actual	1990 est.	1991 est.
Assets:				
Selected assets:				
Fund balance with Treasury	5,790	2,391	2,391	2,391
Investments, U.S. securities: Par value	8,500	10,900	10,900	10,900
Accounts receivable (net)	3,560	4,733	4,733	4,733
Total assets	17,850	18,024	18,024	18,024
Liabilities:				
Selected liabilities:				
Accounts payable and accrued liabilities	3,814	3,775	3,775	3,775
Government equity:				
Selected equities:				
Unobligated balance (total Government equity)	14,036	14,249	14,249	14,249

Object Classification (in thousands of dollars)

Identification code 12-4050-0-3-352	1989 actual	1990 est.	1991 est.
Personnel compensation:			
11.1 Full-time permanent	16,747	19,890	20,151
11.3 Other than full-time permanent	974	1,428	1,447
11.5 Other personnel compensation	4,460	3,482	3,482
11.9 Total personnel compensation	22,181	24,800	25,080
12.1 Civilian personnel benefits	3,879	2,877	2,905
13.0 Benefits for former personnel	146	315	315
21.0 Travel and transportation of persons	1,210	1,039	1,039
22.0 Transportation of things	157	87	87
23.1 Rental payments to GSA	401	684	684
23.2 Rental payments to others	181	362	362
23.3 Communications, utilities, and miscellaneous charges	1,158	1,497	1,497
24.0 Printing and reproduction	149	152	152
25.0 Other services	4,035	3,513	4,029
26.0 Supplies and materials	670	484	484
31.0 Equipment	1,239	523	523
32.0 Land and structures	1		
42.0 Insurance claims and indemnities	1	7	7
43.0 Interest and dividends	6		
99.9 Total obligations	35,414	36,340	37,164

Personnel Summary

Total number of full-time permanent positions	573	602	613
Total compensable workyears:			
Full-time equivalent employment	697	681	675
Full-time equivalent of overtime and holiday hours	99	125	125

INSPECTION AND WEIGHING SERVICE

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12-4050-2-3-352	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations			5,697
Financing:			
14.00 Offsetting collections from: Non-Federal sources			-5,697
40.00 **Budget authority**			
Relation of obligations to outlays:			
71.00 Obligations incurred, net			
90.00 Outlays			

This schedule reflects a proposed increase in user fees collections to recover costs related to standardization activities.

Object Classification (in thousands of dollars)

Identification code 12-4050-2-3-352	1989 actual	1990 est.	1991 est.
Personnel compensation:			
11.1 Full-time permanent			2,709
11.3 Other than full-time permanent			66
11.5 Other personnel compensation			40
11.9 Total personnel compensation			2,815
13.0 Benefits for former personnel			380
21.0 Travel and transportation of persons			7
22.0 Transportation of things			10
23.2 Rental payments to others			2
23.3 Communications, utilities, and miscellaneous charges			40
25.0 Other services			1,500
26.0 Supplies and materials			200
31.0 Equipment			741
99.9 Total obligations			5,697

AGRICULTURAL MARKETING SERVICE

Federal Funds

General and special funds:

MARKETING SERVICES

For necessary expenses to carry on services related to consumer protection, agricultural marketing and distribution and regulatory programs as authorized by law, and for administration and coordination of payments to States; including field employment pursuant to section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed $70,000 for employment under 5 U.S.C. 3109, [$33,171,000] *$52,251,000;* of which not less than [$1,623,000] *$1,684,000* shall be available for the Wholesale Market Development Program for the design and development of wholesale and farmer market facilities for the major metropolitan areas of the country: *Provided,* That this appropriation shall be available pursuant to law (7 U.S.C. 2250) for the alteration and repair of buildings and improvements, but, unless otherwise provided, the cost of altering any one building during the fiscal year shall not exceed 10 per centum of the current replacement value of the building. *(5 U.S.C. 5542; 15 U.S.C. 714–714p; 21 U.S.C. 1031–56; 26 U.S.C. 4851–54, 4861–65, 4871–77, 6804, 7233, 7263, 7492–93, 7701.)*

LIMITATION ON ADMINISTRATIVE EXPENSES

Not to exceed [$37,962,000] *$40,162,000* (from fees collected) shall be obligated during the current fiscal year for administrative expenses: *Provided, That if crop size is understated and/or other uncontrollable events occur, the Agency may exceed this limitation by up to 10 percent with notification to the Appropriation Committees. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-2500-0-1-352		1989 actual	1990 est.	1991 est.
	Program by activities:			
	Direct program:			
00.01	Market news service	15,839	16,366	17,694
00.02	Inspection and standardization	13,542	13,344	15,136
00.03	Market protection and promotion	2,027	1,838	17,737
00.04	Wholesale market development	1,548	1,623	1,684
00.91	Total direct program	32,956	33,171	52,251
01.01	Reimbursable program	36,794	39,743	42,465
10.00	Total obligations	69,750	72,914	94,716
	Financing:			
	Offsetting collections from:			
11.00	Federal funds	−433	−381	−381
	Non-Federal sources:			
14.00	User fees	−31,022	−37,962	−40,162
14.00	Miscellaneous reimbursements	−1,585	−1,922	−1,922
21.40	Unobligated balance available, start of year	−14,042	−10,287	−10,287
24.40	Unobligated balance available, end of year	10,287	10,287	10,287
25.00	Unobligated balance lapsing	417	.....	.....
27.00	Reduction pursuant to P.L. 99-177	.....	522	.....
40.00	**Budget authority (appropriation)**	**33,373**	**33,171**	**52,251**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	36,710	32,649	52,251
72.10	Receivables in excess of obligations, start of year	−9,399	.....	.....
72.40	Obligated balance, start of year	.....	677	2,131
74.40	Obligated balance, end of year	−677	−2,131	−2,131
77.00	Adjustments in expired accounts	430	.....	.....
90.00	Outlays	27,065	31,195	52,251

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

[in thousands of dollars]

Enacted/requested:	1989 actual	1990 est.	1991 est.
Budget authority	33,373	33,171	52,251
Outlays	27,065	31,195	52,251
Proposed for later transmittal under proposed legislation:			
Budget authority	.....	.....	−4,431
Outlays	.....	.....	−4,431
Total:			
Budget authority	33,373	33,171	47,820
Outlays	27,065	31,195	47,820

Agricultural Marketing Service activities assist producers and handlers of agricultural commodities by providing a variety of marketing services. These services continue to become more complex as the volume of agricultural commodities increases, as a greater number of new processed commodities are developed, and as the agricultural market structure undergoes extensive changes. Marketing changes include increased concentration in food retailing, direct buying, decentralization of processing, growth of interregional competition, vertical integration, and contract farming. The individual activities include:

Market news service.—The market news program provides the agricultural community with information pertaining to the movement of agricultural products. This nationwide service provides daily reports on the supply, demand and price of over 670 commodities throughout the country.

Inspection, grading and standardization.—Nationally uniform standards of quality for agricultural products are established and applied to specific lots of products to: promote confidence between buyers and sellers; reduce hazards in marketing due to misunderstandings and disputes arising from the use of nonstandard descriptions; encourage better preparation of uniform quality products for market; and furnish consumers with more definite information on the quality of products they buy. Grading services are provided for cotton and domestic and imported tobacco.

Continuous in-plant inspection of all plants manufacturing liquid, frozen or dried egg products is provided, with quarterly inspection of egg handlers and hatcheries to ensure the proper disposition of shell eggs unfit for human consumption. Imported egg products are controlled to make certain that the inspection systems in exporting countries have standards equal to those of the United States.

A uniform government food specification system is maintained to provide a more efficient Federal food procurement service.

COTTON AND TOBACCO USER FEE PROGRAM

	1989 actual	1990 est.	1991 est.
Cotton classed (samples in thousands)	14,230	11,832	13,332
Cottonseed grade certificates issued (in thousands)	31	31	31
Tobacco auction markets (million pounds)	1,432	1,625	1,645
Imported tobacco inspected at markets and ports of entry (million pounds)	188	200	210

FEDERALLY FUNDED INSPECTION AND PROCUREMENT ACTIVITIES

	1989 actual	1990 est.	1991 est.
Federally inspected establishments: Egg products plants	83	86	87
Federally inspected production: Egg products (billion pounds)	1.6	1.6	1.6
States and Commonwealths with cooperative agreements: Egg products inspection	52	52	52
Laboratory services (samples analyzed):			
Food chemistry and microbiology	40,969	42,000	42,000
Chemical residues	517	500	500

STANDARDIZATION ACTIVITIES

	1989 actual	1990 est.	1991 est.
International and U.S. standards in effect, end of fiscal year	595	596	599
Number of commodities covered	238	239	239
Standards revised	5	13	13

Market protection and promotion.—This program consists of: (1) the research and promotion programs which are designed to improve the competitive position and expand markets for cotton, eggs, and egg products, honey, pork, beef, milk and dairy products, mohair, and potatoes; (2) the Federal Seed Act; and (3) the administration of the Capper-Volstead Act and the Agricultural Fair Practices Act.

Amendments to the 1985 Food Security Act provided legislative authority for the beef, pork, and watermelon research and promotion programs. Assessments on producers to fund the beef and pork programs began in 1986. The Watermelon

General and special funds—Continued

MARKETING SERVICES—Continued

LIMITATION ON ADMINISTRATIVE EXPENSES—Continued

Research and Promotion Plan was issued in June 1989. Full implementation of the Plan is scheduled for March 1990.

Federal seed inspectors have conducted tests on samples to help ensure truthful labeling of agricultural and vegetable seeds sold in interstate commerce.

The Capper-Volstead Act and the Agricultural Fair Practices Act protect producers against discriminatory practices by handlers, permit producers to engage in cooperative efforts, and ensure that such cooperatives do not engage in practices that monopolize or restrain trade.

MARKET PROTECTION AND PROMOTION ACTIVITIES

	1989 actual	*1990 est.*	*1991 est.*
Seed Act:			
Interstate investigations:			
Completed	983	1,000	1,000
Pending	911	600	600
Seed samples tested	3,908	4,150	4,150
Plant Variety Protection Act:			
Number of applications received	330	.....	.....
Certificates of protection issued	141	.....	.....
Research and promotion collections (dollars in millions):			
Beef	45.1	43.0	43.0
Cotton	37.5	31.1	39.4
Dairy—National	76.8	77.5	79.1
Honey	2.5	2.0	2.4
Pork	24.7	25.7	25.7
Egg	4.3	7.2	7.2
Potato	6.0	5.9	6.0

Wholesale market development.—This program is designed to enhance the marketing of agricultural commodities in the United States by conducting research into more efficient marketing methods for agricultural commodities and by providing technical assistance to urban areas interested in improving their food distribution facilities.

WHOLESALE MARKET DEVELOPMENT ACTIVITIES

	1989 actual	*1990 est.*	*1991 est.*
Studies and projects completed	9	9	10

Object Classification (in thousands of dollars)

Identification code 12-2500-0-1-352	1989 actual	1990 est.	1991 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	18,394	18,906	21,215
11.3 Other than full-time permanent	640	501	526
11.5 Other personnel compensation	320	485	508
11.9 Total personnel compensation	19,355	19,892	22,249
12.1 Civilian personnel benefits	3,554	3,648	4,068
13.0 Benefits for former personnel	56	81	81
21.0 Travel and transportation of persons	1,396	1,442	1,651
22.0 Transportation of things	97	135	139
23.2 Rental payments to others	307	306	306
23.3 Communications, utilities, and miscellaneous charges	2,507	2,468	2,840
24.0 Printing and reproduction	150	175	301
25.0 Other services	4,108	4,163	17,732
26.0 Supplies and materials	589	422	837
31.0 Equipment	833	439	2,047
42.0 Insurance claims and indemnities	2	.....	.....
43.0 Interest and dividends	2	.....	.....
99.0 Subtotal, direct obligations	32,956	33,171	52,251
99.0 Reimbursable obligations	36,794	39,743	42,465
99.9 Total obligations	69,750	72,914	94,716

Personnel Summary

Direct:			
Total number of full-time permanent positions	623	621	656
Total compensable workyears:			
Full-time equivalent employment	641	633	668
Full-time equivalent of overtime and holiday hours	6	9	9
Reimbursable:			
Total number of full-time permanent positions	195	205	184
Total compensable workyears:			
Full-time equivalent employment	700	700	679
Full-time equivalent of overtime and holiday hours	57	52	52

MARKETING SERVICES

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12-2500-2-1-352	1989 actual	1990 est.	1991 est.
Financing:			
14.00 Offsetting collections from: Non-Federal sources	.....	.....	-4,431
40.00 Budget authority (appropriation)	.....	.....	-4,431
Relation of obligations to outlays:			
71.00 Obligations incurred, net	.....	.....	-4,431
90.00 Outlays	.....	.....	-4,431

This schedule reflects proposed legislation to finance the standardization and market development and assistance activities on a user fee basis in 1991.

PAYMENTS TO STATES AND POSSESSIONS

For payments to departments of agriculture, bureaus and departments of markets, and similar agencies for marketing activities under section 204(b) of the Agricultural Marketing Act of 1946 (7 U.S.C. 1623(b)), [$1,250,000] *$942,000. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-2501-0-1-352	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations (object class 41.0)	942	1,236	942
Financing:			
39.00 Budget authority	942	1,236	942
Budget authority:			
40.00 Appropriation	942	1,250	942
40.00 Reduction pursuant to P.L. 99-177	.....	-14	.....
43.00 Appropriation (adjusted)	942	1,236	942
Relation of obligations to outlays:			
71.00 Obligations incurred, net	942	1,236	942
72.40 Obligated balance, start of year	1,017	945	915
74.40 Obligated balance, end of year	-945	-915	-697
77.00 Adjustments in expired accounts	-23	.....	.....
90.00 Outlays	992	1,266	1,160

Grants are made on a matching fund basis to State departments of agriculture to carry out specifically approved programs designed to enhance marketing efficiency. Under this activity, specialists work with farmers, marketing firms, and other agencies in solving marketing problems and in using research results.

PERISHABLE AGRICULTURAL COMMODITIES ACT FUND

Program and Financing (in thousands of dollars)

Identification code 12-5070-0-2-352	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations	5,518	5,423	5,675
Financing:			
21.40 Unobligated balance available, start of year	-845	-896	-1,148

24.40	Unobligated balance available, end of year	896	1,148	1,148
60.00	**Budget authority (appropriation)** (permanent, indefinite) (special fund)	**5,569**	**5,675**	**5,675**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	5,518	5,423	5,675
72.40	Obligated balance, start of year	524	1,025	773
74.40	Obligated balance, end of year	−1,025	−773	−773
90.00	Outlays	5,016	5,675	5,675

License fees are deposited in this special fund and are used to meet the costs of administering the Perishable Agricultural Commodities and the Produce Agency Acts (7 U.S.C. 491–497, 499a–499s). The current annual license fee is set at $300 plus $150 for each additional business facility operated by the applicant in excess of nine facilities, up to a maximum of $3,000.

The Acts are intended to ensure equitable treatment to farmers and others in the marketing of fresh and frozen fruits and vegetables. Commission merchants, dealers, and brokers handling these products in interstate and foreign commerce are licensed. Complaints of violations are investigated and violations dealt with by (a) informal agreements between the two parties, (b) formal decisions involving payment of reparation awards, and/or (c) suspension or revocation of license and/or publication of the facts.

A 1984 amendment to the Perishable Agricultural Commodities Act requires traders to have trust assets on hand to meet their obligations to fruit and vegetable suppliers. To preserve their trust and establish their rights ahead of other creditors, unpaid suppliers file notice with both the Department and their debtors that payment is due.

Object Classification (in thousands of dollars)

Identification code 12–5070–0–2–352		1989 actual	1990 est.	1991 est.
	Personnel compensation:			
11.1	Full-time permanent	2,938	2,923	3,053
11.3	Other than full-time permanent	181	174	182
11.5	Other personnel compensation	95	102	110
11.9	Total personnel compensation	3,214	3,199	3,345
12.1	Civilian personnel benefits	719	671	702
13.0	Benefits for former personnel	12	12	12
21.0	Travel and transportation of persons	312	280	293
22.0	Transportation of things	16	13	14
23.1	Rental payments to GSA	146	139	147
23.2	Rental payments to others	40	30	31
23.3	Communications, utilities, and miscellaneous charges	251	251	264
24.0	Printing and reproduction	29	15	16
25.0	Other services	425	445	476
26.0	Supplies and materials	125	57	60
31.0	Equipment	229	311	315
99.9	Total obligations	5,518	5,423	5,675

Personnel Summary

Total number of full-time permanent positions	129	131	131
Total compensable workyears:			
Full-time equivalent employment	125	129	129
Full-time equivalent of overtime and holiday hours	3	3	3

Funds for Strengthening Markets, Income, and Supply (Section 32)

(INCLUDING TRANSFERS OF FUNDS)

Funds available under section 32 of the Act of August 24, 1935 (7 U.S.C. 612c) shall be used only for commodity program expenses as authorized therein, and other related operating expenses, except for: (1) transfers to the Department of Commerce as authorized by the Fish and Wildlife Act of August 8, 1956; (2) transfers otherwise provided in this Act; and (3) not more than [$8,007,000] *$8,526,000* for formulation and administration of Marketing Agreements and Orders pursuant to the Agricultural Marketing Agreement Act of 1937, as amended, and the Agricultural Act of 1961. *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12–5209–0–2–605		1989 actual	1990 est.	1991 est.
	Program by activities:			
	Direct program:			
	Commodity program payments:			
00.01	Child nutrition program purchases	342,071	350,900	350,900
00.02	Emergency surplus removal	7,359	15,400	.....
00.03	Disaster relief	.....	14,150	.....
00.04	Sunflower and cottonseed oil purchases	20,000	30,000	.....
00.05	Diversion payments	9,492	.....	.....
00.91	Subtotal, Commodity program payments	378,922	410,450	350,900
01.01	Administrative expenses	11,101	12,174	14,197
01.92	Total direct program	390,023	422,624	365,097
02.01	Reimbursable program	291	314	314
10.00	Total obligations	390,314	422,938	365,411
	Financing:			
11.00	Offsetting collections from: Federal funds	−291	−314	−314
21.40	Unobligated balance available, start of year	−116,868	−132,717	−291,114
24.40	Unobligated balance available, end of year	132,717	291,114	300,000
39.00	**Budget authority**	**405,873**	**581,020**	**373,984**
	Budget authority:			
60.00	Appropriation (permanent, indefinite) (special fund)	4,552,833	4,799,509	5,068,143
61.00	Transferred to other accounts	−4,146,960	−4,218,489	−4,694,159
63.00	**Appropriation (adjusted)**	**405,873**	**581,020**	**373,984**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	390,023	422,624	365,097
72.40	Obligated balance, start of year	106,055	41,770	41,770
74.40	Obligated balance, end of year	−41,770	−41,770	−41,770
90.00	Outlays	454,307	422,624	365,097

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

[in thousands of dollars]

Enacted/requested:	*1989 actual*	*1990 est.*	*1991 est.*
Budget authority	405,873	581,020	373,984
Outlays	454,307	422,624	365,097
Proposed for later transmittal under proposed legislation:			
Budget authority	.....	.....	.....
Outlays	.....	.....	−6,465
Total:			
Budget authority	405,873	581,020	373,984
Outlays	454,307	422,624	358,632

Under section 32 of the act of August 24, 1935, as amended (7 U.S.C. 612c), an amount equal to 30 percent of customs receipts collected during each calendar year is automatically appropriated for expanding outlets for nonbasic commodities. An amount equal to 30 percent of receipts collected on fishery products is transferred to the Department of Commerce. Most of the funds are transferred to the Food and Nutrition Service and are used to purchase commodities under section 6 of the National School Lunch Act and other authorities specified in the child nutrition appropriation. If unforeseen commodity surpluses should develop, unobligated reserve balances are available for surplus removal.

Object Classification (in thousands of dollars)

Identification code 12–5209–0–2–605		1989 actual	1990 est.	1991 est.
	Direct obligations:			
	Personnel compensation:			
11.1	Full-time permanent	5,022	5,916	6,365
11.3	Other than full-time permanent	123	113	119
11.5	Other personnel compensation	73	224	233
11.9	Total personnel compensation	5,218	6,253	6,717

General and special funds—Continued

FUNDS FOR STRENGTHENING MARKETS, INCOME, AND SUPPLY (SECTION 32)—Continued

(INCLUDING TRANSFERS OF FUNDS)—Continued

Object Classification (in thousands of dollars)—Continued

Identification code 12-5209-0-2-605	1989 actual	1990 est.	1991 est.
12.1 Civilian personnel benefits	917	1,018	1,109
13.0 Benefits for former personnel	7	13	13
21.0 Travel and transportation of persons	209	303	317
22.0 Transportation of things	12	25	26
22.0 Transportation of things: Commodities	17,131	17,957	17,202
23.1 Rental payments to GSA	208	214	228
23.2 Rental payments to others	3	.....	.....
23.3 Communications, utilities, and miscellaneous charges	557	654	683
24.0 Printing and reproduction	562	505	536
25.0 Other services	2,673	2,841	4,304
25.0 Other services: Commodities	1,098	15,301	1,103
26.0 Supplies and materials	178	111	116
26.0 Supplies and materials: Grants of commodities to States	360,693	377,192	332,595
31.0 Equipment	532	237	148
42.0 Insurance claims and indemnities	25	.....	.....
43.0 Interest and dividends	1	.....	.....
99.0 Subtotal, direct obligations	390,023	422,624	365,097
99.0 Reimbursable obligations	291	314	314
99.9 Total obligations	390,314	422,938	365,411

Personnel Summary

Direct:			
Total number of full-time permanent positions	154	169	175
Total compensable workyears:			
Full-time equivalent employment	142	159	165
Full-time equivalent of overtime and holiday hours	1	4	4
Reimbursable:			
Total compensable workyears: Full-time equivalent employment	5	5	5

FUNDS FOR STRENGTHENING MARKETS, INCOME, AND SUPPLY (SECTION 32)

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12-5209-2-2-605	1989 actual	1990 est.	1991 est.
Program by activities:			
01.01 Administrative expenses	.....	.....	-8,269
02.01 Reimbursable program	.....	.....	-29
10.00 Total obligations	.....	.....	-8,298
Financing:			
11.00 Offsetting collections from: Federal funds	.....	.....	29
24.40 Unobligated balance available, end of year	.....	.....	8,269
39.00 Budget authority	.....	.....	.....
Relation of obligations to outlays:			
71.00 Obligations incurred, net	.....	.....	-8,269
74.40 Obligated balance, end of year	.....	.....	1,804
90.00 Outlays	.....	.....	-6,465

Proposed legislation would finance the Federal administration of Marketing Agreements and Orders on a user fee basis, with collections reflected in the Marketing Services account.

Object Classification (in thousands of dollars)

Identification code 12-5209-2-2-605	1989 actual	1990 est.	1991 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	.....	.....	-4,685
11.3 Other than full-time permanent	.....	.....	-117
11.5 Other personnel compensation	.....	.....	-182
11.9 Total personnel compensation	.....	.....	-4,984
12.1 Civilian personnel benefits	.....	.....	-866
13.0 Benefits for former personnel	.....	.....	-13
21.0 Travel and transportation of persons	.....	.....	-265
22.0 Transportation of things	.....	.....	-26
23.1 Rental payments to GSA	.....	.....	-221
23.3 Communications, utilities, and miscellaneous charges	.....	.....	-536
24.0 Printing and reproduction	.....	.....	-519
25.0 Other services	.....	.....	-709
26.0 Supplies and materials	.....	.....	-83
31.0 Equipment	.....	.....	-47
99.0 Subtotal, direct obligations	.....	.....	-8,269
99.0 Reimbursable obligations	.....	.....	-29
99.9 Total obligations	.....	.....	-8,298

Trust Funds

MISCELLANEOUS TRUST FUNDS

Program and Financing (in thousands of dollars)

Identification code 12-9972-0-7-352	1989 actual	1990 est.	1991 est.
Program by activities:			
Expenses and refunds, inspection and grading of farm products:			
00.01 Dairy products	5,648	3,589	3,589
00.02 Fruits and vegetables	39,053	37,012	39,926
00.03 Meat grading	18,407	20,071	20,071
00.04 Poultry products	19,685	19,761	19,761
00.05 Miscellaneous agricultural commodities	2,366	4,020	4,020
00.11 Price support assessments	255	322	322
10.00 Total obligations	85,414	84,775	87,689
Financing:			
21.40 Unobligated balance available, start of year:	-20,638	-20,791	-23,705
24.40 Unobligated balance available, end of year	20,791	23,705	23,705
60.00 **Budget authority (appropriation) (permanent, indefinite)**	**85,567**	**87,689**	**87,689**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	85,414	84,775	87,689
72.40 Obligated balance, start of year	-10,605	-9,931	-12,845
74.40 Obligated balance, end of year	9,931	12,845	12,845
90.00 Outlays	84,740	87,689	87,689

Expenses and refunds, inspection and grading of farm products.—The commodity inspection and grading programs provide grading, examination, and certification services for a wide variety of fresh and processed food commodities using federally approved grade standards and purchase specifications. Commodities graded include poultry, livestock, meat, dairy products, and fresh and processed fruits and vegetables. These programs use official grade standards which reflect the relative quality of a particular food commodity based on laboratory testing and characteristics such as taste, color, weight and physical condition. Producers voluntarily request grading and certification services which are provided on a fee for service basis.

	1989 actual	*1990 est.*	*1991 est.*
Livestock graded (million pounds)	46	58	58
Poultry products graded (includes rabbits—million pounds)	14,314	15,500	16,200
Shell eggs graded (million dozens)	1,555	1,545	1,530
Poultry accepted (million pounds)	817	820	820
Eggs accepted (million dozens)	421	417	413
Meat graded (million pounds)	13,900	15,000	15,700
Meat accepted (million pounds)	800	800	800
Processed fruits and vegetables inspected (million pounds)	8,700	8,800	8,900
Fresh fruits and vegetables inspected (million pounds)	74,600	75,000	75,500
Dairy products graded (million pounds)	1,917	1,905	1,965
Market reports issued (in thousands)	2,280	2,329	2,333
Plant variety protection (applications received)	.....	260	260
Certificates of protection issued	.....	230	260

Object Classification (in thousands of dollars)

Identification code 12–9972–0–7–352		1989 actual	1990 est.	1991 est.
	Personnel compensation:			
11.1	Full-time permanent	44,520	45,214	45,214
11.3	Other than full-time permanent	4,609	5,028	5,028
11.5	Other personnel compensation	6,265	7,283	7,283
11.9	Total personnel compensation	55,394	57,525	57,525
12.1	Civilian personnel benefits	10,303	10,593	10,593
13.0	Benefits for former personnel	643	519	519
21.0	Travel and transportation of persons	6,090	5,851	5,851
22.0	Transportation of things	351	257	257
23.1	Rental payments to GSA	839	893	893
23.2	Rental payments to others	397	400	400
23.3	Communications, utilities, and miscellaneous charges	1,997	1,962	1,962
24.0	Printing and reproduction	376	368	368
25.0	Other services	7,285	4,517	7,431
26.0	Supplies and materials	846	791	791
31.0	Equipment	851	1,099	1,099
32.0	Land and structures	5	.....	.....
42.0	Insurance claims and indemnities	28	.....	.....
43.0	Interest and dividends	9	.....	.....
99.9	Total obligations	85,414	84,775	87,689

Personnel Summary

Total number of full-time permanent positions	1,668	1,660	1,660
Total compensable workyears:			
Full-time equivalent employment	1934	1923	1923
Full-time equivalent of overtime and holiday hours	157	180	180

Milk Market Orders Assessment Fund

Program and Financing (in thousands of dollars)

Identification code 12–8412–0–8–351		1989 actual	1990 est.	1991 est.
	Program by activities:			
00.01	Administration	28,236	33,290	35,288
00.02	Marketing service	5,053	5,419	5,744
10.00	Total obligations	33,289	38,709	41,032
	Financing:			
	Offsetting collections from: Federal funds:			
11.00	Administration	−25,875	−31,626	−33,523
11.00	Marketing service	−4,706	−5,148	−5,457
11.00	Interest	−2,451	−1,935	−2,052
	Unobligated balance available, start of year:			
21.90	Treasury balance	−14,154	−17,109	−17,109
21.91	U.S. securities: Par value	−5,873	−2,660	−2,660
	Unobligated balance available, end of year:			
24.90	Treasury balance	17,109	17,109	17,109
24.91	U.S. securities: Par value	2,660	2,660	2,660
39.00	**Budget authority**	.....	.....	.....
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	257	.....	.....
72.10	Receivables in excess of obligations, start of year	.....	−879	−879
72.90	Obligated balance, start of year: Fund balance	2,574	.....	.....
74.10	Receivables in excess of obligations, end of year	879	879	879
90.00	Outlays	3,710	.....	.....

Note.—The administration fund totals are comprised of 40 separate independent order accounts in 1989. The Marketing Service fund totals are comprised of 40 separate independent order accounts in 1989.

The Secretary of Agriculture is authorized by the Agricultural Marketing Agreement Act of 1937, as amended—under certain conditions—to issue Federal milk marketing orders establishing minimum prices which handlers are required to pay for milk purchased from producers.

Market administrators are appointed by the Secretary and are responsible for carrying out the terms of specific marketing orders. Their operating expenses, partly financed by assessments on regulated handlers and partly by deductions from producers, are reported in these schedules. These funds are collected locally, deposited in local banks, and disbursed directly by the market administrator.

The expenses of each local office are met from an administrative fund and a marketing service fund, which are prescribed in each order. The administrative fund is derived from prorated handler assessments. The marketing service fund of the individual order disseminates market information to producers who are not members of a qualified cooperative. It also provides for the verification of the weights, sampling, and testing of milk from these producers. The cost of these services is borne by such producers.

The maximum rates for administrative assessment and for marketing services are set forth in each order and adjustments below these rates are made from time to time upon recommendations by the market administrator and upon approval of the Agricultural Marketing Service to provide reserves at about a 6-month operating level. Upon termination of any order, the statute provides for distributing the proceeds from net assets pro rata to contributing handlers or producers as the case may be.

The Omnibus Budget Reconciliation Act of 1987 required that the Commodity Credit Corporation assess 2.5 cents per hundredweight during the applicable months on all milk produced in the forty-eight contiguous States and marketed by producers for commercial use. As of the end of the program in December 1988, the Agricultural Marketing Service, as agent for the Commodity Credit Corporation, had collected over $35.3 million. These funds were used to offset mandated cuts in dairy price support expenditures rather than through reductions in the purchase prices for cheese, butter, and nonfat dry milk.

Revenue and Expense (in thousands of dollars)

	1989 actual	1990 est.	1991 est.
Operating income or loss (−):			
Administrative fund:			
Revenue	25,875	31,626	33,523
Expense	−28,236	−33,290	−35,288
Net operating income or loss (−), administrative fund	−2,361	−1,664	−1,765
Marketing service fund:			
Revenue	4,706	5,148	5,457
Expense	−5,053	−5,419	−5,744
Net operating income or loss (−), marketing service fund	−347	−271	−287
Net operating income or loss (−), total	−2,708	−1,935	−2,052
Nonoperating income:			
Interest revenue	2,451	1,935	2,052
Net loss for the year	−257	.....	.....

Financial Condition (in thousands of dollars)

	1988 actual	1989 actual	1990 est.	1991 est.
Assets:				
Selected assets:				
Cash in banks	16,727	16,230	16,230	16,230
U.S. securities (par value)	5,873	2,660	2,660	2,660
Accounts receivable, net	.....	3,572	3,572	3,572
Total assets	22,600	22,462	22,462	22,462
Liabilities:				
Selected liabilities: Accounts payable and accrued liabilities	2,573	2,693	2,693	2,693
Government equity:				
Selected equities:				
Unobligated balance	20,027	19,769	19,769	19,769
Property	3,529	3,647	3,647	3,647
Total Government Equity (end of year)	23,556	23,416	23,416	23,416

Milk Market Orders Assessment Fund—Continued

Object Classification (in thousands of dollars)

Identification code 12-8412-0-8-351		1989 actual	1990 est.	1991 est.
	Personnel compensation:			
11.1	Full-time permanent	21,156	25,850	27,401
11.3	Other than full-time permanent	142	149	158
11.5	Other personnel compensation	16	17	18
11.9	Total personnel compensation	21,314	26,016	27,577
12.1	Civilian personnel benefits	3,754	3,359	3,561
21.0	Travel and transportation of persons	2,141	2,398	2,542
23.2	Rental payments to others	2,808	2,241	2,375
23.3	Communications, utilities, and miscellaneous charges	1,023	1,517	1,608
25.0	Other services	586	735	779
26.0	Supplies and materials	755	975	1,034
31.0	Equipment	908	1,468	1,556
99.9	Total obligations	33,289	38,709	41,032

Personnel Summary [1]

Total number of full-time permanent positions	447	550	550
Total compensable workyears:			
Full-time equivalent employment	548	548	548
Full-time equivalent of overtime and holiday hours	1	1	1

[1] Excludes New York-New Jersey order operated under Federal and State orders.

OFFICE OF TRANSPORTATION

Federal Funds

General and special funds:

Office of Transportation

For necessary expenses to carry on services related to agricultural transportation programs as authorized by law; including field employment pursuant to section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed $20,000 for employment under 5 U.S.C. 3109, [$2,397,000: *Provided,* That this appropriation shall be available pursuant to law (7 U.S.C. 2250) for the alteration and repair of buildings and improvements, but, unless otherwise provided, the cost of altering any one building during the fiscal year shall not exceed 10 per centum of the current replacement value of the building] *$2,429,000. (7 U.S.C. 1291, 1621-27; 49 U.S.C. 1653; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-2800-0-1-352		1989 actual	1990 est.	1991 est.
	Program by activities:			
00.01	Direct program	2,380	2,397	2,429
01.01	Reimbursable program	12	30	30
10.00	Total obligations	2,392	2,427	2,459
	Financing:			
11.00	Offsetting collections from: Federal funds	−12	−30	−30
25.00	Unobligated balance lapsing	17		
40.00	Budget authority (appropriation)	2,397	2,397	2,429
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	2,380	2,397	2,429
72.40	Obligated balance, start of year	420	402	402
74.40	Obligated balance, end of year	−402	−402	−402
77.00	Adjustments in expired accounts	−61		
90.00	Outlays	2,337	2,397	2,429

The principal purpose of the Office of Transportation is to report to the Secretary issues concerning domestic and international transportation systems for U.S. agricultural products. The Office of Transportation also provides assistance to exporters and firms by helping solve international transportation problems relating to agriculture; assisting agricultural shippers and carriers in the new deregulation environment; and providing technical assistance to producers, producer groups, and rural communities to help solve specific transport problems.

Object Classification (in thousands of dollars)

Identification code 12-2800-0-1-352		1989 actual	1990 est.	1991 est.
	Direct obligations:			
	Personnel compensation:			
11.1	Full-time permanent	1,476	1,542	1,590
11.3	Other than full-time permanent	25		
11.5	Other personnel compensation	56	57	59
11.9	Total personnel compensation	1,557	1,599	1,649
12.1	Civilian personnel benefits	244	251	258
21.0	Travel and transportation of persons	56	65	50
22.0	Transportation of things	2	2	2
23.3	Communications, utilities, and miscellaneous charges	92	95	95
24.0	Printing and reproduction	36	35	30
25.0	Other services	274	260	260
26.0	Supplies and materials	31	35	30
31.0	Equipment	88	55	55
99.0	Subtotal, direct obligations	2,380	2,397	2,429
99.0	Reimbursable obligations	12	30	30
99.9	Total obligations	2,392	2,427	2,459

Personnel Summary

Total number of full-time permanent positions	35	35	35
Total compensable workyears: Full-time equivalent employment	35	35	35

FOOD SAFETY AND INSPECTION SERVICE

Federal Funds

General and special funds:

Salaries and Expenses

For necessary expenses to carry on services authorized by the Federal Meat Inspection Act, as amended, and the Poultry Products Inspection Act, as amended, [$422,799,000] *$440,882,000: Provided,* That this appropriation shall be available for field employment pursuant to section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed $75,000 shall be available for employment under 5 U.S.C. 3109: *Provided further,* That this appropriation shall be available pursuant to law (7 U.S.C. 2250) for the alteration and repair of buildings and improvements, but the cost of altering any one building during the fiscal year shall not exceed 10 per centum of the current replacement value of the building. *(7 U.S.C. 450, 1901-06; 10 U.S.C. 2306; 18 U.S.C. 1114; 21 U.S.C. 451-470, 601-624, 641-645, 661, 671-680, 691-692; 694-695; Public Law 99-641; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-3700-0-1-554		1989 actual	1990 est.	1991 est.
	Program by activities:			
00.01	Direct program	404,828	416,898	440,882
01.01	Reimbursable program	51,082	52,331	55,000
10.00	Total obligations	455,910	469,229	495,882
	Financing:			
	Offsetting collections from:			
11.00	Federal funds	−727	−1,000	−1,000
14.00	Non-Federal sources	−50,355	−52,000	−54,000
25.00	Unobligated balance lapsing	126		
27.00	Reduction pursuant to P.L. 99-177		669	
39.00	Budget authority	404,954	416,898	440,882
	Budget authority:			
40.00	Appropriation	404,954	422,799	440,882

40.00	Reduction pursuant to P.L. 99-177		−5,901	
43.00	**Appropriation (adjusted)**	**404,954**	**416,898**	**440,882**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	404,828	416,229	440,882
72.40	Obligated balance, start of year	32,907	33,745	35,609
74.40	Obligated balance, end of year	−33,745	−35,609	−35,609
77.00	Adjustments in expired accounts	−2,632		
90.00	Outlays	401,358	414,365	440,882

The major objectives of the Food Safety and Inspection Service are to ensure that meat and poultry products are wholesome, unadulterated, and properly labeled and packaged, as required by the Federal Meat Inspection Act and the Poultry Products Inspection Act.

The Meat and Poultry Inspection program of the Food Safety and Inspection Service provides inplant inspection of all domestic plants preparing meat or poultry products for sale or distribution; reviews foreign inspection systems and establishments that prepare meat or poultry products for export to the United States; and provides technical and financial assistance to States which maintain meat and poultry inspection programs.

FEDERALLY FUNDED INSPECTION ACTIVITIES

	1989 actual	*1990 est.*	*1991 est.*
Federally inspected establishments:			
Slaughter plants	370	370	370
Processing plants	4,730	4,700	4,700
Combination slaughter and processing plants	1,287	1,280	1,280
Talmadge-Aiken plants	336	336	336
Import establishments	220	225	225
Federally inspected production (millions of pounds):			
Meat slaughter	35,351	35,500	35,500
Meat processing	74,100	76,300	78,600
Poultry slaughter	29,581	31,700	33,900
Poultry processing	80,850	83,300	85,800
Import/export activity (millions of pounds):			
Meat and poultry imported	2,516	2,620	2,654
Meat and poultry exported	3,324	3,790	4,171
Imports refused entry	13	12	12
States and territories with cooperative agreements:			
Intrastate inspection	28	28	28
Talmadge-Aiken inspection	22	22	22
Number of slaughter and/or processing plants (excludes exempt plants)	3,485	3,500	3,500
Pounds inspected slaughter and processing (millions)	5,092	5,100	5,100
Compliance activities:			
Hazardous product detained (millions of pounds)	8.2	8.2	8.2
Compliance reviews	60,366	60,000	60,000
Detention actions	1,126	1,100	1,100
Laboratory services (samples analyzed):			
Food chemistry	62,435	62,000	62,000
Food microbiology	36,908	37,000	37,000
Chemical residues	185,163	185,000	185,000
Antibiotic residues	255,851	256,000	256,000
Pathology samples	11,017	11,000	11,000

Object Classification (in thousands of dollars)

Identification code 12-3700-0-1-554	1989 actual	1990 est.	1991 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	243,275	250,314	262,393
11.3 Other than full-time permanent	9,331	9,681	9,807
11.5 Other personnel compensation	8,993	9,333	9,455
11.9 Total personnel compensation	261,599	269,328	281,655
12.1 Civilian personnel benefits	55,016	59,602	65,133
13.0 Benefits for former personnel	1,030	1,030	1,030
21.0 Travel and transportation of persons	19,793	19,549	19,474
22.0 Transportation of things	1,426	1,380	1,469
23.3 Communications, utilities, and miscellaneous charges	8,144	7,907	8,320
24.0 Printing and reproduction	1,263	1,226	1,288
25.0 Other services	15,937	16,279	18,232
26.0 Supplies and materials	2,481	2,409	2,671
31.0 Equipment	1,604	1,558	3,811
41.0 Grants, subsidies, and contributions	36,480	36,574	37,741
42.0 Insurance claims and indemnities	49	49	51
43.0 Interest and dividends	6	7	7
99.0 Subtotal, direct obligations	404,828	416,898	440,882
99.0 Reimbursable obligations	51,082	52,331	55,000
99.9 Total obligations	455,910	469,229	495,882

Personnel Summary

Direct:			
Total number of full-time permanent positions	8,727	8,780	8,996
Total compensable workyears:			
Full-time equivalent employment	9,121	9,175	9,277
Full-time equivalent of overtime and holiday hours	113	113	113
Reimbursable:			
Total number of full-time permanent positions	215	217	217
Total compensable workyears:			
Full-time equivalent employment	225	227	227
Full-time equivalent of overtime and holiday hours	915	915	915

Trust Funds

Expenses and Refunds, Inspection and Grading of Farm Products

Program and Financing (in thousands of dollars)

Identification code 12-8137-0-7-352	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations	1,136	1,134	1,200
Financing:			
21.40 Unobligated balance available, start of year	−81	−61	−77
24.40 Unobligated balance available, end of year	61	77	77
60.00 **Budget authority (appropriation) (permanent, indefinite)**	**1,116**	**1,150**	**1,200**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	1,136	1,134	1,200
72.40 Obligated balance, start of year	83	162	146
74.40 Obligated balance, end of year	−162	−146	−146
90.00 Outlays	1,057	1,150	1,200

Under authority of the Agricultural Marketing Act of 1946, Federal meat and poultry inspection services are provided upon request and for a fee in cases where inspection is not mandated by statute. This service includes: certifying products for export beyond the requirements of export certificates; inspecting certain animals and poultry intended for human food where inspection is not required by statute, such as buffalo, rabbit, and quail; and inspecting products intended for animal consumption.

Object Classification (in thousands of dollars)

Identification code 12-8137-0-7-352	1989 actual	1990 est.	1991 est.
Personnel compensation:			
11.1 Full-time permanent	653	661	689
11.3 Other than full-time permanent	4	4	4
11.5 Other personnel compensation	197	200	209
11.9 Total personnel compensation	854	865	902
12.1 Civilian personnel benefits	125	127	132
13.0 Benefits for former personnel	23	23	24
21.0 Travel and transportation of persons	14	14	15
23.2 Rental payments to others	33	33	34
23.3 Communications, utilities, and miscellaneous charges	23	23	24
24.0 Printing and reproduction	2	2	2
25.0 Other services	19	4	21
26.0 Supplies and materials	2	2	2
31.0 Equipment	41	42	44
99.9 Total obligations	1,136	1,134	1,200

General and special funds—Continued

EXPENSES AND REFUNDS, INSPECTION AND GRADING OF FARM PRODUCTS—Continued

Personnel Summary

Total number of full-time permanent positions	20	20	20
Total compensable workyears:			
Full-time equivalent employment	21	21	21
Full-time equivalent of overtime and holiday hours	4	4	4

ALLOCATIONS RECEIVED FROM OTHER ACCOUNTS

Note.—Obligations incurred under allocations from other accounts are included in the schedules of the parent appropriation as follows: Office of International Cooperation and Development, "Salaries and expenses."

FOOD AND NUTRITION SERVICE

Federal Funds

General and special funds:

FOOD PROGRAM ADMINISTRATION

For necessary administrative expenses of the domestic food programs funded under this Act, [$93,026,000; of which $5,000,000 shall be available only for simplifying procedures, reducing overhead costs, tightening regulations, improving food stamp coupon handling, and assistance in the prevention, identification, and prosecution of fraud and other violations of law] *$96,778,000: Provided,* That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed $150,000 shall be available for employment under 5 U.S.C. 3109. *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-3508-0-1-605		1989 actual	1990 est.	1991 est.
	Program by activities:			
	Direct program:			
00.01	Child nutrition	28,727	29,666	31,297
00.02	Special milk	160	165	175
00.03	Supplemental feeding program (WIC)	7,266	7,504	7,917
00.04	Food stamps	50,810	52,470	55,357
00.05	Food donations	1,865	1,926	2,032
00.91	Total direct program	88,828	91,731	96,778
01.01	Reimbursable program	406	210	210
10.00	Total obligations	89,234	91,941	96,988
	Financing:			
11.00	Offsetting collections from: Federal funds	−406	−210	−210
17.00	Recovery of prior year obligations	−1		
21.40	Unobligated balance available, start of year	−3	−4	
24.40	Unobligated balance available, end of year	4		
25.00	Unobligated balance lapsing	395		
39.00	**Budget authority**	**89,223**	**91,727**	**96,778**
	Budget authority:			
40.00	Appropriation	89,223	93,026	96,778
40.00	Reduction pursuant to P.L. 99-177		−1,299	
43.00	**Appropriation (adjusted)**	**89,223**	**91,727**	**96,778**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	88,828	91,731	96,778
72.40	Obligated balance, start of year	12,463	11,263	10,090
74.40	Obligated balance, end of year	−11,263	−10,090	−10,646
77.00	Adjustments in expired accounts	−96		
78.00	Adjustments in unexpired accounts	−1		
90.00	Outlays	89,932	92,904	96,222

Food program administration funds the Federal operating expenses of the Food and Nutrition Service.

Object Classification (in thousands of dollars)

Identification code 12-3508-0-1-605		1989 actual	1990 est.	1991 est.
	Direct obligations:			
	Personnel compensation:			
11.1	Full-time permanent	58,611	62,040	65,095
11.3	Other than full-time permanent	1,174	1,265	1,293
11.5	Other personnel compensation	691	373	381
11.9	Total personnel compensation	60,476	63,678	66,769
12.1	Civilian personnel benefits	10,049	10,605	11,109
13.0	Benefits for former personnel	110	46	46
21.0	Travel and transportation of persons	2,918	2,692	2,906
22.0	Transportation of things	140	146	152
23.2	Rental payments to others	333	450	469
23.3	Communications, utilities, and miscellaneous charges	4,626	4,869	5,073
24.0	Printing and reproduction	203	302	367
25.0	Other services	6,137	6,822	7,190
26.0	Supplies and materials	994	1,034	1,077
31.0	Equipment	2,813	1,087	1,620
42.0	Insurance claims and indemnities	26		
43.0	Interest and dividends	3		
99.0	Subtotal, direct obligations	88,828	91,731	96,778
99.0	Reimbursable obligations	406	210	210
99.9	Total obligations	89,234	91,941	96,988

Personnel Summary

Total number of full-time permanent positions	1,868	1,954	2,005
Total compensable workyears:			
Full-time equivalent employment	1,801	1,890	1,890
Full-time equivalent of overtime and holiday hours	2	1	1

FOOD STAMP PROGRAM

*See "Detailed Budget Estimates," Subpart B, for additional information.

For necessary expenses to carry out the Food Stamp Act (7 U.S.C. 2011-2027, [2028,] 2029), [$15,707,096,000] *$15,476,681,000: Provided,* That funds provided herein shall remain available through September 30, [1990] *1991,* in accordance with section 18(a) of the Food Stamp Act: *Provided further, That up to $500,000,000 in addition to the foregoing amount shall be available to the extent necessary to pay benefits not anticipated in budget estimates: Provided further,* That up to 5 per centum of the [foregoing amount] *amounts appropriated herein* may be placed in reserve to be apportioned pursuant to [section 3679 of the Revised Statutes, as amended,] *31 U.S.C. 1512* for use only in such amounts and at such times as may become necessary to carry out program operations: *Provided further,* That funds provided herein shall be expended in accordance with section 16 of the Food Stamp Act: *Provided further,* That [this appropriation shall be subject to any work registration or work fare requirements as may be required by law: *Provided further,* That $345,000,000 of the funds provided herein shall be available only to the extent necessary after the Secretary has employed the regulatory and administrative methods available to him under the law to curtail fraud, waste, and abuse in the program: *Provided further,* That $936,750,000 of the foregoing amount shall be available for Nutrition Assistance for Puerto Rico as authorized by 7 U.S.C. 2028, of which not to exceed $10,825,000 is available for the Cattle Tick Eradication Project] *amounts paid to States pursuant to section 16(h)(2) of the Food Stamp Act shall not exceed $12.50 per participant per month.*

For making, after July 31 of the current fiscal year, benefit payments to individuals under the Food Stamp Act, for unanticipated costs incurred for the current fiscal year, such sums as may be necessary.

For necessary expenses to carry out the Food Stamp Act (7 U.S.C. 2011-2027, 2029) for the first quarter of fiscal year 1992, $4,023,000,000, to remain available through September 30, 1992. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)

Program and Financing (in thousands of dollars)

Identification code 12-3505-0-1-605	1989 actual	1990 est.	1991 est.
Program by activities:			
00.01 Properly issued benefits	10,768,894	12,463,187	13,173,145
00.02 Estimated State overissuances	835,518	938,089	961,131
00.03 State administration	1,076,574	1,165,603	1,230,222
00.04 Employment and training program	126,088	149,378	153,394
00.05 Other	52,453	53,332	58,789
00.06 Nutrition assistance for Puerto Rico	908,250	936,750	.....
10.00 Total obligations	13,767,777	15,706,339	15,576,681
Financing:			
14.00 Offsetting collections from: Non-Federal sources	.....	.....	−100,000
25.00 Unobligated balance lapsing	55,802	.....	500,000
39.00 **Budget authority**	**13,823,579**	**15,706,339**	**15,976,681**
Budget authority:			
40.00 Appropriation	13,823,579	15,707,096	15,976,681
40.00 Reduction pursuant to P.L. 99-177	.....	−757	.....
43.00 **Appropriation (adjusted)**	**13,823,579**	**15,706,339**	**15,976,681**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	13,767,777	15,706,339	15,476,681
72.40 Obligated balance, start of year	372,576	266,340	186,147
74.40 Obligated balance, end of year	−266,340	−186,147	−195,636
77.00 Adjustments in expired accounts	−148,920	−480,200	.....
90.00 Outlays	13,725,093	15,306,332	15,467,192

Note.—Amounts for Nutrition Assistance for Puerto Rico for 1989 and 1990 were appropriated under the title Food Stamp Program, and are shown above. Amounts for 1991 are shown under the title Special Assistance for Puerto Rico, Family Support Administration, Department of Health and Human Services.

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

[in thousands of dollars]

Enacted/requested:	*1989 actual*	*1990 est.*	*1991 est.*
Budget authority	13,823,579	15,706,339	15,976,681
Outlays	13,725,093	15,306,332	15,467,192
Proposed for later transmittal under proposed legislation:			
Budget authority	.....	.....	−70,000
Outlays	.....	.....	−67,741
Total:			
Budget authority	13,823,579	15,706,339	15,906,681
Outlays	13,725,093	15,306,332	15,399,451

The food stamp program increases the food purchasing power of eligible low income households. Participants purchase food at retail stores with food stamp coupons.

Object Classification (in thousands of dollars)

Identification code 12-3505-0-1-605	1989 actual	1990 est.	1991 est.
22.0 Transportation of things	2,830	2,900	3,073
24.0 Printing and reproduction	21,728	22,837	24,255
25.0 Other services	27,895	27,595	31,461
41.0 Grants, subsidies, and contributions	13,715,324	15,653,007	15,517,892
99.9 Total obligations	13,767,777	15,706,339	15,576,681

Food Stamp Program

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12-3505-2-1-605	1989 actual	1990 est.	1991 est.
Program by activities:			
00.01 Benefits	.....	.....	−46,600
00.02 Estimated State overissuances	.....	.....	−3,400
00.04 Employment and training program	.....	.....	−20,000
10.00 Total obligations (object class 41.0)	.....	.....	−70,000
Financing:			
40.00 **Budget authority (appropriation)**	.....	.....	**−70,000**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	.....	.....	−70,000
74.40 Obligated balance, end of year	.....	.....	2,259
90.00 Outlays	.....	.....	−67,741

Legislation will be proposed to increase incomes of food stamp households through expanded child support enforcement activities. Higher incomes reduce needed benefits. Legislation will also be proposed to constrain employment and training expenditures for those States that exceed the 100 percent Federal funding cap.

Special Milk Program

For necessary expenses to carry out the special milk program, as authorized by section 3 of the Child Nutrition Act of 1966 (42 U.S.C. 1772), [$20,449,000] *$19,268,000,* to remain available through September 30, [1991] *1992.* Only final reimbursement claims for milk submitted to State agencies within sixty days following the month for which the reimbursement is claimed shall be eligible for reimbursement from funds appropriated under this Act. States may receive program funds appropriated under this Act only if the final program operations report for such month is submitted to the Department within ninety days following that month. Exceptions to these claims or reports submission requirements may be made at the discretion of the Secretary. *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-3502-0-1-605	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations (object class 41.0)	19,905	20,943	22,218
Financing:			
17.00 Recovery of prior year obligations	−3,245	.....	.....
21.40 Unobligated balance, available, start of year	−3,564	−3,584	−2,950
24.40 Unobligated balance available, end of year	3,584	2,950	.....
25.00 Unobligated balance lapsing	3,245	.....	.....
39.00 **Budget authority**	**19,925**	**20,309**	**19,268**
Budget authority:			
40.00 Appropriation	19,925	20,449	19,268
40.00 Reduction pursuant to P.L. 99-177	.....	−140	.....
43.00 **Appropriation (adjusted)**	**19,925**	**20,309**	**19,268**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	19,905	20,943	22,218
72.40 Obligated balance, start of year	8,641	2,277	4,289
74.40 Obligated balance, end of year	−2,277	−4,289	−4,549
77.00 Adjustments in expired accounts	−4,480	.....	.....
78.00 Adjustments in unexpired accounts	−3,245	.....	.....
90.00 Outlays	18,544	18,931	21,958

The program subsidizes milk for students in schools and institutions that do not participate in other Federally funded meal programs.

State Child Nutrition [Programs] *Payments*

(INCLUDING TRANSFERS OF FUNDS)

For necessary expenses to carry out the National School Lunch Act (42 U.S.C. 1751-1769b), and the applicable provisions other than sections 3 and 17 of the Child Nutrition Act of 1966 (42 U.S.C. 1773-1785, and 1788-1789); [$4,887,494,000] *$5,105,834,000,* to remain available through September 30, [1991] *1992,* of which [$730,940,000] *$473,575,000* is hereby appropriated and [$4,156,554,000] *$4,632,259,000* shall be derived by transfer from funds available under section 32 of the Act of August 24, 1935 (7 U.S.C. 612c): *Provided,* That funds appropriated for the purpose of section 7 of the Child Nutrition Act of 1966 shall be allocated among the States but the distribution of such funds to an individual State is contingent upon that State's agreement to participate in studies and surveys of programs authorized under the National School Lunch Act and the Child Nutrition Act of 1966, when such studies and surveys have been

General and special funds—Continued

State Child Nutrition [Programs] *Payments*—Continued

(including transfers of funds)—Continued

directed by the Congress and requested by the Secretary of Agriculture: *Provided further,* That if the Secretary of Agriculture determines that a State's administration of any program under the National School Lunch Act or the Child Nutrition Act of 1966 (other than section 17), or the regulations issued pursuant to these Acts, is seriously deficient, and the State fails to correct the deficiency within a specified period of time, the Secretary may withhold from the State some or all of the funds allocated to the State under section 7 of the Child Nutrition Act of 1966 and under section 13(k)(1) of the National School Lunch Act; upon a subsequent determination by the Secretary that the programs are operated in an acceptable manner some or all of the funds withheld may be allocated: *Provided further,* That only final reimbursement claims for service of meals, supplements, and milk submitted to State agencies by eligible schools, summer camps, institutions, and service institutions within sixty days following the month for which the reimbursement is claimed shall be eligible for reimbursement from funds appropriated under this Act. States may receive program funds appropriated under this Act for meals, supplements, and milk served during any month only if the final program operations report for such month is submitted to the Department within ninety days following that month. Exceptions to these claims or reports submission requirements may be made at the discretion of the Secretary: *Provided further,* That up to [$3,600,000] *$5,653,000* shall be available for independent verification of school food service claims[: *Provided further,* That $500,000 shall be available to establish the Food Service Management Institute at the University of Mississippi]. *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-3539-0-1-605	1989 actual	1990 est.	1991 est.
Program by activities:			
Cash payments to States:			
School lunch:			
00.01 Above 185% of poverty	312,540	325,886	345,029
00.02 130-185% of poverty	292,505	304,996	322,911
00.03 Below 130% of poverty	2,477,202	2,582,987	2,734,709
School breakfast:			
00.04 Above 185% of poverty	12,621	13,883	14,908
00.05 130-185% of poverty	19,136	21,051	22,605
00.06 Below 130% of poverty	481,275	529,433	568,523
Child and adult care feeding:			
00.07 Above 185% of poverty	266,645	278,198	310,099
00.08 130-185% of poverty	26,990	28,837	31,677
00.09 Below 130% of poverty	374,882	397,805	438,817
00.10 Audits	8,914	12,026	13,808
00.11 Summer feeding	146,672	163,344	179,716
00.12 State administrative expenses	59,802	59,886	64,389
00.13 Commodity procurement	182,715	217,899	223,666
00.14 Federal Review System	3,797	5,003	5,653
Nutrition studies and education:			
00.15 Nutrition studies and surveys	2,037	3,042	3,085
00.16 Nutrition education and training	5,000	5,000	5,000
10.00 Total obligations	4,672,733	4,949,276	5,284,595
Financing:			
17.00 Recovery of prior year obligations	−59,383	.....	.....
21.40 Unobligated balance available, start of year	−266,244	−240,601	−178,761
24.40 Unobligated balance available, end of year	240,601	178,761	.....
25.00 Unobligated balance lapsing	3,109	.....	.....
39.00 **Budget authority**	**4,590,816**	**4,887,436**	**5,105,834**
Budget authority:			
Current:			
40.00 **Appropriation**	**497,544**	**730,940**	**473,575**
40.00 Reduction pursuant to P.L. 99-177	.....	−58	.....
43.00 **Appropriation (adjusted)**	**497,544**	**730,882**	**473,575**
Permanent:			
62.00 Transferred from other accounts	4,093,272	4,156,554	4,632,259
63.00 **Appropriation (adjusted)**	**4,093,272**	**4,156,554**	**4,632,259**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	4,672,733	4,949,276	5,284,595
72.40 Obligated balance, start of year	680,098	723,714	671,403
74.40 Obligated balance, end of year	−723,714	−671,403	−718,349
77.00 Adjustments in expired accounts	−14,153	.....	.....
78.00 Adjustments in unexpired accounts	−59,383	.....	.....
90.00 Outlays	4,555,581	5,001,589	5,237,649

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

[in thousands of dollars]

Enacted/requested:	*1989 actual*	*1990 est.*	*1991 est.*
Budget authority	4,590,816	4,887,436	5,105,834
Outlays	4,555,581	5,001,589	5,237,649
Proposed for later transmittal under proposed legislation:			
Budget authority	.....	−23,398	−462,264
Outlays	.....	−22,074	−414,697
Total:			
Budget authority	4,590,816	4,864,038	4,643,570
Outlays	4,555,581	4,979,515	4,822,952

The state child nutrition payments provide cash and commodity meal subsidies through the school lunch, school breakfast, summer food service and child and adult care food programs. Federal funds are also made available for nutrition education, studies, and State administrative expenses.

The poverty guidelines that determine program eligibility are updated annually and published in the Federal Register. Guidelines vary by family size. For school year 1989-1990, 100 percent of the poverty income guideline for a family of four is $12,100 for all States except Alaska and Hawaii.

Object Classification (in thousands of dollars)

Identification code 12-3539-0-1-605	1989 actual	1990 est.	1991 est.
Personnel compensation:			
11.1 Full-time permanent	2,849	3,851	5,183
11.3 Other than full-time permanent	84	95	97
11.9 Total personnel compensation	2,933	3,946	5,280
12.1 Civilian personnel benefits	473	641	867
21.0 Travel and transportation of persons	795	947	1,374
22.0 Transportation of things	5	10	10
23.3 Communications, utilities, and miscellaneous charges	129	178	164
24.0 Printing and reproduction	286	636	55
25.0 Other services	5,420	7,923	7,098
26.0 Supplies and materials (grants of commodities to states)	180,153	214,366	220,476
31.0 Equipment	437	442	398
41.0 Grants, subsidies, and contributions	4,482,102	4,720,187	5,048,873
99.9 Total obligations	4,672,733	4,949,276	5,284,595

Personnel Summary

Total number of permanent positions	89	89	89
Total compensable workyears: Full-time equivalent employment	106	135	185

State Child Nutrition [Programs] *Payments*

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12-3539-2-1-605	1989 actual	1990 est.	1991 est.
Program by activities:			
Cash payments to States:			
School lunch:			
00.01 Above 350% of poverty	.....	−15,500	−127,380
00.02 130-185% of poverty	.....	5,904	54,252
00.07 Child and adult care feeding: Above 185% of poverty	.....	.....	−281,152
00.13 Commodity procurement	.....	−13,802	−107,984
10.00 Total obligations	.....	−23,398	−462,264
Financing:			
40.00 **Budget authority (appropriation)**	.....	**−23,398**	**−462,264**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	.....	−23,398	−462,264
72.40 Obligated balance, start of year	.....	.....	−1,324
74.40 Obligated balance, end of year	.....	1,324	48,891
90.00 Outlays	.....	−22,074	−414,697

Proposed legislation would better target subsidies by providing rate comparability for family day care homes and child care centers, and modifying the school lunch program by (1) increasing per meal subsidies by 20 cents for meals served to students with family incomes between 130 and 185 percent of poverty, and (2) discontinuing cash and commodity subsidies for meals served to students with household incomes above 350 percent of poverty. All students, regardless of income, will continue to benefit from bonus commodities.

Object Classification (in thousands of dollars)

Identification code 12-3539-2-1-605		1989 actual	1990 est.	1991 est.
26.0	Supplies and materials		−13,802	−107,984
41.0	Grants, subsidies, and contributions		−9,596	−354,280
99.9	Total obligations		−23,398	−462,264

Special Supplemental Food Program for Women, Infants, and Children (WIC)

For necessary expenses to carry out the special supplemental food program as authorized by section 17 of the Child Nutrition Act of 1966 (42 U.S.C. 1786), [$2,126,000,000] *$2,215,248,000,* to remain available through September 30, [1991, of which up to $2,000,000 may be used to carry out the farmer's market coupon demonstration project] *1992. (Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-3510-0-1-605		1989 actual	1990 est.	1991 est.
	Program by activities:			
10.00	Total obligations	1,928,926	2,126,398	2,215,248
	Financing:			
17.00	Recovery of prior year obligations	−137		
21.40	Unobligated balance available, start of year	−4	−440	
24.40	Unobligated balance available, end of year	440		
25.00	Unobligated balance lapsing	137		
39.00	**Budget authority**	**1,929,362**	**2,125,958**	**2,215,248**
	Budget authority:			
40.00	Appropriation	1,929,362	2,126,000	2,215,248
40.00	Reduction pursuant to P.L. 99-177		−42	
43.00	**Appropriation (adjusted)**	**1,929,362**	**2,125,958**	**2,215,248**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	1,928,926	2,126,398	2,215,248
72.40	Obligated balance, start of year	137,297	122,302	121,205
74.40	Obligated balance, end of year	−122,302	−121,205	−126,269
77.00	Adjustments in expired accounts	−1,690		
78.00	Adjustments in unexpired accounts	−137		
90.00	Outlays	1,942,094	2,127,495	2,210,184

The Special Supplemental Food Program (WIC) gives food supplements to low-income pregnant, post-partum, and breastfeeding women, to infants, and to children.

Object Classification (in thousands of dollars)

Identification code 12-3510-0-1-605		1989 actual	1990 est.	1991 est.
25.0	Other services	3,000	4,958	5,000
41.0	Grants, subsidies, and contributions	1,925,926	2,121,440	2,210,248
99.9	Total obligations	1,928,926	2,126,398	2,215,248

Food Donations Programs for Selected Groups

For necessary expenses to carry out section 4(a) of the Agriculture and Consumer Protection Act of 1973 (7 U.S.C. 612c (note)), section 4(b) of the Food Stamp Act (7 U.S.C. 2013), [and] section 311 of the Older Americans Act of 1965, as amended (42 U.S.C. 3030a), [$206,510,000] *and section 4(a) of the Agriculture and Consumer Protection Act of 1973 (7 U.S.C. 612c (note)) (CSFP), $287,670,000: Provided, That the funds provided in this Act that are allocated to CSFP shall remain available through September 30, 1992, and shall be the amount appropriated for purposes of determining State administrative grants pursuant to section 5(a) of the Agriculture and Consumer Protection Act.*

For necessary expenses to carry out section 110 of the Hunger Prevention Act of 1988, [$40,000,000] *$32,000,000.*

[Commodity Supplemental Food Program]

[For necessary expenses to carry out the commodity supplemental food program as authorized by section 4(a) of the Agriculture and Consumer Protection Act of 1973 (7 U.S.C. 612c (note)), including not less than $8,000,000 for the projects in Detroit, New Orleans, and Des Moines, $65,028,000: *Provided,* That funds provided herein shall remain available through September 30, 1991: *Provided further,* That none of these funds shall be available to reimburse the Commodity Credit Corporation for commodities donated to the program.] *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-3503-0-1-605		1989 actual	1990 est.	1991 est.
	Program by activities:			
	Commodity and cash subsidies:			
00.01	Commodities in lieu of food stamps	41,696	43,530	58,011
00.02	Distributing agency administrative costs	15,383	16,610	16,830
00.03	Elderly feeding	140,863	143,482	149,897
00.04	Commodities for soup kitchens	40,000	39,440	32,000
00.05	Commodity supplemental food program	57,003	68,761	62,932
10.00	Total obligations	294,945	311,823	319,670
	Financing:			
17.00	Recovery of prior year obligations	−486		
21.40	Unobligated balance available, start of year	−10,250	−3,733	
24.40	Unobligated balance available, end of year	3,733		
25.00	Unobligated balance lapsing	1,205		
39.00	**Budget authority**	**289,147**	**308,090**	**319,670**
	Budget authority:			
40.00	Appropriation	289,147	311,538	319,670
40.00	Reduction pursuant to P.L. 99-177		−3,448	
43.00	**Appropriation (adjusted)**	**289,147**	**308,090**	**319,670**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	294,945	311,823	319,670
72.40	Obligated balance, start of year	38,447	48,874	48,742
74.40	Obligated balance, end of year	−48,874	−48,742	−52,670
77.00	Adjustments in expired accounts	−1,826		
78.00	Adjustments in unexpired accounts	−486		
90.00	Outlays	282,206	311,955	315,742

Commodity and cash subsidies—

Commodities in lieu of food stamps.—Commodities for Indian reservations and the Island of Palau.

Distributing agency administrative costs.—Payments to distributing agencies.

Elderly feeding.—Cash and commodity subsidies for meals served to the elderly, regardless of their incomes, under titles III and VI of the Older Americans Act of 1965.

Commodities for soup kitchens.—Commodities given to nonprofit charitable institutions serving homeless persons.

Commodity supplemental food program.—Commodities given to low-income pregnant, postpartum, and breastfeeding women, infants, children, and elderly, and State administrative expenses for program operations.

General and special funds—Continued

FOOD DONATIONS PROGRAM FOR SELECTED GROUPS—Continued

[COMMODITY SUPPLEMENTAL FOOD PROGRAM]—Continued

Object Classification (in thousands of dollars)

Identification code 12-3503-0-1-605		1989 actual	1990 est.	1991 est.
26.0	Supplies and materials (grants of commodities to States)	137,401	149,564	149,626
41.0	Grants, subsidies, and contributions	157,544	162,259	170,044
99.9	Total obligations	294,945	311,823	319,670

TEMPORARY EMERGENCY FOOD ASSISTANCE PROGRAM

For necessary expenses to carry out the Temporary Emergency Food Assistance Act of 1983, as amended, [$50,000,000: *Provided,* That, in accordance with section 202 of Public Law 98-92, these funds shall be available only if the Secretary determines the existence of excess commodities] *$170,000,000, of which $120,000,000 shall be for the purchase of commodities that shall be purchased first from Federally financed Commodity Credit Corporation commodities, subject to the availability of commodities, and of which $50,000,000 shall be for administrative costs incurred by States and emergency feeding organizations.*

[For purchases of commodities to carry out the Temporary Emergency Food Assistance Act of 1983, as amended by section 104 of the Hunger Prevention Act of 1988, $120,000,000.] *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-3635-0-1-351		1989 actual	1990 est.	1991 est.
	Program by activities:			
00.01	Administrative costs	49,999	49,822	50,000
00.02	Commodity procurement	120,000	119,573	120,000
10.00	Total obligations	169,999	169,395	170,000
	Financing:			
25.00	Unobligated balance lapsing	1		
39.00	**Budget authority**	**170,000**	**169,395**	**170,000**
	Budget authority:			
40.00	Appropriation	170,000	170,000	170,000
40.00	Reduction pursuant to P.L. 99-177		−605	
43.00	**Appropriation (adjusted)**	**170,000**	**169,395**	**170,000**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	169,999	169,395	170,000
72.40	Obligated balance, start of year	20,058	22,874	20,178
74.40	Obligated balance, end of year	−22,874	−20,178	−20,250
77.00	Adjustments in expired accounts	−6,337		
90.00	Outlays	160,846	172,091	169,928

This program provides States with funding to cover storage and distribution costs of Federally financed commodities, and provides funds to purchase commodities. Commodities will be purchased first from the CCC, to the extent such commodities are available.

Object Classification (in thousands of dollars)

Identification code 12-3635-0-1-351		1989 actual	1990 est.	1991 est.
26.0	Supplies and materials	120,000	119,573	120,000
41.0	Grants, subsidies, and contributions	49,999	49,822	50,000
99.9	Total obligations	169,999	169,395	170,000

HUMAN NUTRITION INFORMATION SERVICE

Federal Funds

General and special funds:

HUMAN NUTRITION INFORMATION SERVICE

For necessary expenses to enable the Human Nutrition Information Service to perform applied research and demonstrations relating to human nutrition and consumer use and economics of food utilization, [$9,145,000] *$10,705,000: Provided,* That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225). *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-3501-0-1-352		1989 actual	1990 est.	1991 est.
	Program by activities:			
00.01	Direct program	8,395	9,031	10,705
01.01	Reimbursable program	85		
10.00	Total obligations	8,480	9,031	10,705
	Financing:			
11.00	Offsetting collections from: Federal funds	−85		
25.00	Unobligated balance lapsing	428		
39.00	**Budget authority**	**8,823**	**9,031**	**10,705**
	Budget authority:			
40.00	Appropriation	8,823	9,145	10,705
40.00	Reduction pursuant to P.L. 99-177		−114	
43.00	**Appropriation (adjusted)**	**8,823**	**9,031**	**10,705**
	Relations of obligations to outlays:			
71.00	Obligations incurred, net	8,395	9,031	10,705
72.40	Obligated balance, start of year	5,655	5,512	5,665
74.40	Obligated balance, end of year	−5,512	−5,665	−6,406
77.00	Adjustments in expired accounts	−312		
90.00	Outlays	8,226	8,878	9,962

The Human Nutrition Information Service plans and conducts nutritional and dietary intake assessment surveys of the total U.S. population and selected groups; provides consultative assistance and sound guidance material to assist people in selecting adequate diets within different budget limitations; maintains and expands the Nutrient Data Bank and revises sections of Agriculture Handbook No. 8, "Composition of Foods"; responds to many different requests for guidance on practical food-related problems as well as on national and international food programs; and conducts nutrition education research and performs technical clearance of nutrition information for the Department.

Object Classification (in thousands of dollars)

Identification code 12-3501-0-1-352		1989 actual	1990 est.	1991 est.
	Direct obligations:			
	Personnel compensation:			
11.1	Full-time permanent	2,659	2,800	3,241
11.3	Other than full-time permanent	464	400	400
11.9	Total personnel compensation	3,123	3,200	3,641
12.1	Civilian personnel benefits	494	660	775
21.0	Travel and transportation of persons	57	80	80
22.0	Transportation of things	2	5	5
23.3	Communications, utilities, and miscellaneous charges	92	100	100
24.0	Printing and reproduction	186	100	100
25.0	Other services	4,254	4,656	5,754
26.0	Supplies and materials	96	80	90
31.0	Equipment	91	150	160
99.0	Subtotal, direct obligations	8,395	9,031	10,705
99.0	Reimbursable obligations	85		
99.9	Total obligations	8,480	9,031	10,705

Personnel Summary

Total number of full-time permanent positions	74	80	96
Total compensable workyears: Full-time equivalent employment	90	90	106

PACKERS AND STOCKYARDS ADMINISTRATION

Federal Funds

General and special funds:

PACKERS AND STOCKYARDS ADMINISTRATION

For necessary expenses for administration of the Packers and Stockyards Act, as authorized by law, and for certifying procedures used to protect purchasers of farm products, including field employment pursuant to section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed $5,000 for employment under 5 U.S.C. 3109, [$9,562,000] *$10,687,000. (7 U.S.C. 181-229; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-2600-0-1-352	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations	9,510	9,562	10,687
Financing:			
25.00 Unobligated balance lapsing	52	.....	.....
40.00 Budget authority (appropriation)	**9,562**	**9,562**	**10,687**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	9,510	9,562	10,687
72.40 Obligated balance, start of year	791	1,067	996
74.40 Obligated balance, end of year	−1,067	−996	−996
77.00 Adjustments in expired accounts	−34	.....	.....
90.00 Outlays	9,200	9,633	10,687

The goal of this program is to ensure the integrity of the livestock, meat, and poultry markets and the marketplace in order to protect producers against unfair, deceptive, or discriminatory practices as well as those that are predatory or monopolistic in nature. Consumers and members of the livestock, poultry, and meat industries are also protected against unfair business practices in the marketing of livestock, meat and poultry, and from restrictions on competition which could unduly affect prices. The Agency also carries out the Secretary's responsibilities under Section 1324 of the Food Security Act of 1985 covering "central filing systems" established by States for pre-notification of security interests against farm products.

Object Classification (in thousands of dollars)

Identification code 12-2600-0-1-352	1989 actual	1990 est.	1991 est.
Personnel compensation:			
11.1 Full-time permanent	6,213	6,511	6,798
11.3 Other than full-time permanent	74	35	35
11.9 Total personnel compensation	6,287	6,546	6,833
12.1 Civilian personnel benefits	1,250	1,003	1,260
13.0 Benefits for former personnel	2	1	2
21.0 Travel and transportation of persons	541	578	607
22.0 Transportation of things	107	120	120
23.2 Rental payments to others	239	269	270
23.3 Communications, utilities, and miscellaneous charges	320	363	405
24.0 Printing and reproduction	26	25	28
25.0 Other services	588	561	581
26.0 Supplies and materials	109	56	148
31.0 Equipment	41	40	433
99.9 Total obligations	9,510	9,562	10,687

Personnel Summary

Total number of full-time permanent positions	187	187	187
Total compensable workyears: Full-time equivalent employment	183	187	187

AGRICULTURAL COOPERATIVE SERVICE

Federal Funds

General and special funds:

AGRICULTURAL COOPERATIVE SERVICE

For necessary expenses to carry out the Cooperative Marketing Act of July 2, 1926 (7 U.S.C. 451-457), and for activities relating to the marketing aspects of cooperatives, including economic research and analysis and the application of economic research findings, as authorized by the Agricultural Marketing Act of 1946 (7 U.S.C. 1621-1627), and for activities with institutions or organizations throughout the world concerning the development and operation of agricultural cooperatives (7 U.S.C. 3291), [$4,714,000; of which $99,000 shall be available for a field office in Hawaii] *$4,764,000: Provided,* That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed $15,000 shall be available for employment under 5 U.S.C. 3109. *(7 U.S.C. 451-457, 1621-1627, 2225, 3291; Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-3000-0-1-352	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations	4,549	4,714	4,764
Financing:			
25.00 Unobligated balance lapsing	106	.....	.....
40.00 Budget authority (appropriation)	**4,655**	**4,714**	**4,764**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	4,549	4,714	4,764
72.40 Obligated balance, start of year	1,720	1,349	1,348
74.40 Obligated balance, end of year	−1,349	−1,348	−1,348
77.00 Adjustments in expired accounts	−38	.....	.....
90.00 Outlays	4,883	4,714	4,764

The Agricultural Cooperative Service provides the Secretary with research relating to farmer cooperatives. The agency provides cooperatives with research studies on economic, financial, organizational, managerial, legal, social, and policy related issues that affect cooperatives. Data on membership, business volume, and financial condition are collected to detect changes in the structure, operation, and growth trends of cooperatives.

Object Classification (in thousands of dollars)

Identification code 12-3000-0-1-352	1989 actual	1990 est.	1991 est.
Personnel compensation:			
11.1 Full-time permanent	2,697	2,812	2,924
11.3 Other than full-time permanent	75	78	81
11.9 Total personnel compensation	2,772	2,890	3,005
12.1 Civilian personnel benefits	452	471	506
13.0 Benefits for former personnel	4	3	3
21.0 Travel and transportation of persons	186	190	190
22.0 Transportation of things	2	.....	.....
23.2 Rental payments to others	3	1	1
23.3 Communications, utilities, and miscellaneous charges	202	208	203
24.0 Printing and reproduction	83	85	85
25.0 Other services	740	756	672
26.0 Supplies and materials	38	39	39
31.0 Equipment	67	69	60
99.9 Total obligations	4,549	4,714	4,764

Personnel Summary

Total number of full-time permanent positions	61	69	69
Total compensable workyears: Full-time equivalent employment	65	69	69

FOREST SERVICE

Federal Funds

General and special funds:

AMERICA THE BEAUTIFUL—AGRICULTURE

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12-1112-2-1-302	1989 actual	1990 est.	1991 est.
Program by activities:			
00.01 Land acquisition			88,869
00.02 Tree planting initiative			175,000
10.00 Total obligations			263,869
Financing:			
39.00 **Budget authority**			263,869
Budget authority:			
40.00 Appropriation (general fund)			175,000
40.00 Appropriation (special fund)			88,869
43.00 **Appropriation (adjusted)**			263,869
Relation of obligations to outlays:			
71.00 Obligations incurred, net			263,869
74.40 Obligated balance, end of year			−65,967
90.00 Outlays			197,902

This schedule reflects the effect of proposed legislation to establish an America the Beautiful program financed by a general fund appropriation with additional funds from the land and water conservation fund. The initiative includes an expansion of the existing land acquisition program and a new private forestland and community tree planting program. A similar presentation is included in the Department of the Interior Chapter for those activities within the Department of the Interior that are part of this initiative.

Object Classification (in thousands of dollars)

Identification code 12-1112-2-1-302	1989 actual	1990 est.	1991 est.
Personnel compensation:			
11.1 Full-time permanent			6,024
11.3 Other than full-time permanent			455
11.5 Other personnel compensation			188
11.9 Total personnel compensation			6,667
12.1 Civilian personnel benefits			1,164
13.0 Benefits for former personnel			46
21.0 Travel and transportation of persons			2,134
22.0 Transportation of things			687
23.1 Rental payments to GSA			332
23.2 Rental payments to others			147
23.3 Communications, utilities, and miscellaneous charges			391
24.0 Printing and reproduction			16,005
25.0 Other services			26,878
26.0 Supplies and materials			348
31.0 Equipment			378
32.0 Land and structures			82,869
41.0 Grants, subsidies, and contributions			125,818
42.0 Insurance claims and indemnities			5
99.9 Total obligations			263,869

Personnel Summary

Total number of permanent positions			153
Total compensable workyears:			
Full-time equivalent employment			174
Full-time equivalent of overtime and holiday hours			9

NATIONAL FOREST SYSTEM

For necessary expenses of the Forest Service, not otherwise provided for, for management, protection, improvement, and utilization of the National Forest System, and for administrative expenses associated with the management of funds provided under the heads "Forest Research", "State and Private Forestry", "National Forest System", "Construction" *"Firefighting"*, and "Land Acquisition", [$1,149,232,000] *$1,211,543,000* to remain available for obligation until September 30, [1991, and including 65 per centum of all monies received during the prior fiscal year as fees collected under the Land and Water Conservation Fund Act of 1965, as amended, in accordance with section 4 of the Act (16 U.S.C. 4601-6a)] *1992: Provided,* That [appropriations in this account remaining unobligated] *unobligated balances in the National Forest System account* at the end of fiscal year [1989, both annual and two-year funds, and] *1990,* which would otherwise be returned to the general fund of the Treasury, shall be merged with and made a part of the fiscal year [1990] *1991* National Forest System appropriation, and shall remain available for obligation until September 30, [1991] *1992. (7 U.S.C. 1010-12, 2201, 2250; 16 U.S.C. 472a-583i, 556d, 594, 670o(b), 1601-14; 30 U.S.C. 601-604; 611-614; 43 U.S.C. 1181h-j, 1241-43, 1901-08; Public Law 96-487; Public Law 99-478; Public Law 100-446; Department of the Interior and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-1106-0-1-302	1989 actual	1990 est.	1991 est.
Program by activities:			
Direct program:			
00.01 Land and resource protection	646,326	244,845	241,967
00.02 Renewable resource management and utilization	643,913	665,374	676,126
00.03 General administration	272,116	271,019	293,450
00.91 Total direct program	1,562,355	1,181,238	1,211,543
01.01 Reimbursable program	214,931	51,503	52,608
10.00 Total obligations	1,777,286	1,232,741	1,264,151
Financing:			
Offsetting collections from:			
11.00 Federal funds	−198,701	−34,043	−40,300
13.00 Trust funds	−16,230	−17,460	−12,308
21.40 Unobligated balance available, start of year	−38,584	−41,722	
22.40 Unobligated balance transferred, net		−2,850	
24.40 Unobligated balance available, end of year	41,722		
25.00 Unobligated balance lapsing	28,629		
39.00 **Budget authority**	**1,594,122**	**1,136,666**	**1,211,543**
Budget authority:			
40.00 Appropriation	1,585,405	1,149,232	1,211,543
40.00 Reduction pursuant to P.L. 99-177		−12,566	
41.00 Transferred to other accounts	−400		
43.00 **Appropriation (adjusted)**	**1,585,005**	**1,136,666**	**1,211,543**
50.00 **Reappropriation**	9,117		
Relation of obligations to outlays:			
71.00 Obligations incurred, net	1,562,355	1,181,238	1,211,543
72.40 Obligated balance, start of year	299,509	255,949	241,108
74.40 Obligated balance, end of year	−255,949	−241,108	−254,205
90.00 Outlays	1,605,915	1,196,079	1,198,446

The 156 National Forests, 19 National Grasslands, and 18 land utilization projects located in 44 States, Puerto Rico and the Virgin Islands are managed under multiple use and sustained yield principles. The natural resources of timber, minerals, range, wildlife, outdoor recreation, watershed, and soil are utilized in a planned combination that will best meet the needs of the Nation, without impairing productivity of the land or damaging the environment. These management and utilization principles are recognized in the Multiple-Use Sustained-Yield Act of June 12, 1960 (16 U.S.C. 528-531).

Land and resource protection.—Provides for the protection and/or maintenance of National Forest System users, resources, lands and facilities, including roads and trails.

Renewable resource management and utilization.—Provides for the management and utilization of the timber, mineral, range, recreation, wildlife, fisheries, watershed, and soil resources on National Forest System lands.

General administration.—This activity provides line managerial and administrative support to programs financed from National forest system, Construction, Forest research, State and private forestry, Firefighting, and Land acquisition appropriations.

MAIN WORKLOAD FACTORS

Description:	*1989 actual*	*1990 est.*	*1991 est.*
Area administered and protected (million acres)	191	191	191
Timber sales prepared and offered (billion board-feet)	10.5	10.4	10.6
Timber volume harvested (billion board feet)	11.9	11.5	11.0
Reforestation (thousand acres) (appropriated)	142	122	119
Timber stand improvement (thousand acres) (appropriated)	199	176	125
Minerals management (operating plans)	29,152	26,983	26,444
Landline location (miles)	4,775	4,318	3,980
Fuel treatment including fuelbreaks (thousand acres)	293	317	318
Estimated number of visitor-days to national forests (millions) [1]	252.5	244.7	249.6
Wildlife habitat improvement (thousand acres)	161,109	169,132	203,463
Grazing use (millions AUM's permitted livestock)	9.8	9.8	9.8
Soil and water resource improvement (thousand acres)	15.1	21.5	13.8
Receipts (in thousands of dollars):			
National forests fund:			
Timber sales	875,738	900,000	950,000
Minerals	34,763	12,900	12,700
Grazing	10,073	9,400	9,400
Recreation admission and user fees	38,042	34,700	44,700
Other	5,139	5,800	7,500
National grasslands and land utilization:			
Grazing	874	1,100	1,100
Minerals	52,092	44,300	43,600
Other	254	600	650
Oregon and California grant lands	33,841	36,000	35,000
Total receipts	1,050,816	1,044,800	1,104,650

[1] Including wilderness areas.

Object Classification (In thousands of dollars)

Identification code 12–1106–0–1–302	1989 actual	1990 est.	1991 est.
FOREST SERVICE			
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	499,416	467,188	478,526
11.3 Other than full-time permanent	97,524	91,143	93,352
11.5 Other personnel compensation	78,378	73,475	75,262
11.8 Special personal services payments	26,149	26,855	28,527
11.9 Total personnel compensation	701,467	658,661	675,667
12.1 Civilian personnel benefits	125,759	130,050	133,186
13.0 Benefits for former personnel	13,209	12,357	12,657
21.0 Travel and transportation of persons	64,622	33,485	33,965
22.0 Transportation of things	22,284	11,547	11,712
23.1 Rental payments to GSA	23,694	17,496	17,179
23.2 Rental payments to others	16,119	8,351	8,471
23.3 Communications, utilities, and miscellaneous charges	56,848	29,457	29,879
24.0 Printing and reproduction	5,251	2,721	2,760
25.0 Other services	378,400	196,039	203,847
26.0 Supplies and materials	96,502	50,004	50,718
31.0 Equipment	43,502	22,541	22,864
32.0 Land and structures	9,906	5,133	5,207
41.0 Grants, subsidies, and contributions	27	14	14
42.0 Insurance claims and indemnities	2,552	1,322	1,341
44.0 Refunds	215	111	113
99.0 Subtotal, direct obligations	1,560,357	1,179,289	1,209,580
99.0 Reimbursable obligations	214,931	51,503	52,608
ALLOCATION TO THE DEPARTMENT OF THE INTERIOR			
Personnel compensation:			
11.1 Full-time permanent	1,053	987	1,038
11.3 Other than full-time permanent	299	280	295
11.9 Total personnel compensation	1,352	1,267	1,333
12.1 Civilian personnel benefits	187	197	182
21.0 Travel and transportation of persons	175	185	171
22.0 Transportation of things	56	59	55
23.3 Communications, utilities; and miscellaneous charges	5	5	5
25.0 Other services	119	126	115
26.0 Supplies and materials	53	56	52
31.0 Equipment	51	54	50
99.0 Subtotal obligations, Department of the Interior	1,998	1,949	1,963
99.9 Total obligations	1,777,286	1,232,741	1,264,151

Personnel Summary

Direct:			
Total number of permanent positions	17,260	14,383	14,407
Total compensable workyears:			
Full-time equivalent employment	23,175	21,183	20,979
Full-time equivalent of overtime and holiday hours	4,059	2,760	2,731
Reimbursable:			
Total number of permanent positions	214	173	171
Total compensable workyears:			
Full-time equivalent employment	288	234	231
Full-time equivalent of overtime and holiday hours	81	74	73
DEPARTMENT OF THE INTERIOR			
Total number of permanent positions	41	37	37
Total compensable workyears: Full-time equivalent employment	61	56	55

Construction

For necessary expenses of the Forest Service, not otherwise provided for, for construction, [$221,960,000] *$222,906,000,* to remain available until expended, of which [$38,993,000] *$25,784,000* is for construction and acquisition of buildings and other facilities; and [$182,967,000] *$197,122,000* is for construction of forest roads and trails by the Forest Service as authorized by 16 U.S.C. 532–538 and 23 U.S.C. 101 and 205[, of which $1,500,000 shall be available for the Federal share of road reconstruction for the purpose of improved access to the Monongahela National Forest, West Virginia, which shall be matched on an equal basis by non-Federal participants]: *Provided,* That funds becoming available in fiscal year [1990] *1991* under the Act of March 4, 1913 (16 U.S.C. 501), shall be transferred to the General Fund of the Treasury of the United States[: *Provided further,* That not to exceed $112,000,000 to remain available until expended, may be obligated for the construction of forest roads by timber purchasers]. *(7 U.S.C. 2250; 16 U.S.C. 501, 532–538, 555b, 571c, 1241–51, 1601, 1608, 1643; 23 U.S.C. 101, 205(A); 42 U.S.C. 8259; Public Law 100–446; Department of the Interior and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12–1103–0–1–302	1989 actual	1990 est.	1991 est.
Program by activities:			
Direct program:			
00.01 Construction of facilities	29,250	48,655	25,784
00.02 Road and trail construction	177,055	223,105	197,122
00.03 Land acquisition, Mt. Elden work center	4	.....	.....
00.04 Land acquisition	2	.....	.....
00.91 Total direct program	206,311	271,760	222,906
01.01 Reimbursable program	2,187	4,390	3,800
10.00 Total obligations	208,498	276,150	226,706
Financing:			
Offsetting collections from:			
11.00 Federal funds	−368	−1,115	−965
14.00 Non-Federal sources	−1,819	−3,275	−2,835
21.40 Unobligated balance available, start of year	−29,533	−48,740	.....
22.40 Unobligated balance transferred, net	.....	−1,100	.....
24.40 Unobligated balance available, end of year	48,740	.....	.....
27.00 Reduction pursuant to P.L. 99-177	.....	40	.....
40.00 **Budget authority (appropriation)**	**225,518**	**221,960**	**222,906**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	206,311	271,760	222,906
72.40 Obligated balance, start of year	92,475	77,793	125,288
74.40 Obligated balance, end of year	−77,793	−125,288	−127,707
90.00 Outlays	220,993	224,265	220,487

General and special funds—Continued

CONSTRUCTION—Continued

Construction of facilities—

Recreation facilities.—Provides facilities necessary to safely meet recreation demand while protecting environmental values and other resource uses of the National Forests.

Other facilities.—Provides for construction and acquisition of fire, administrative, and other improvements and related facilities necessary to carry out National Forest and State and private forestry programs. Includes fire lookouts, offices, dwellings and barracks for employee housing, service, and storage buildings, insectories, tree nursery buildings, dams, and other forest resource management projects. Efforts to make buildings more energy efficient (retrofit) will be continued.

Research construction.—Provides for construction, alteration, and improvement of research laboratories and related facilities, and for procurement and installation of necessary initial equipment needed to put the facility into operating condition. Efforts to make research facilities more energy efficient (retrofit) will be continued.

Road and trail construction—

Road and trail construction.—Roads and trails are essential to the protection and management of the National Forest System, as well as providing access to National Forest System areas for recreation and utilization of their resources. Of the revenues received annually from National Forest activities, 10 percent is being transferred to the General Fund with a comparable amount appropriated to the construction program for road and trail construction activities.

Timber purchaser construction.—Roads may be constructed and/or reconstructed by a timber purchaser who in turn receives credit against timber value as a reimbursement. These roads are those required within a timber sale area specifically for the removal of the timber, but which will remain on the National Forest development road system for resource management purposes after the timber sale contract is completed. (16 U.S.C. 535, 1608.)

Object Classification (in thousands of dollars)

Identification code 12-1103-0-1-302		1989 actual	1990 est.	1991 est.
	FOREST SERVICE			
	Direct obligations:			
	Personnel compensation:			
11.1	Full-time permanent	65,740	67,059	70,099
11.3	Other than full-time permanent	9,341	9,529	9,962
11.5	Other personnel compensation	1,904	1,940	2,026
11.8	Special personal services payments	90	.....	.....
11.9	Total personnel compensation	77,075	78,528	82,087
12.1	Civilian personnel benefits	13,101	14,706	16,908
13.0	Benefits for former personnel	1,095	1,117	1,168
21.0	Travel and transportation of persons	4,226	6,615	4,545
22.0	Transportation of things	1,454	2,276	1,564
23.1	Rental payments to GSA	2,793	2,177	2,147
23.2	Rental payments to others	2,476	3,875	2,662
23.3	Communications, utilities, and miscellaneous charges	4,453	6,970	4,789
24.0	Printing and reproduction	358	560	385
25.0	Other services	38,331	59,956	41,221
26.0	Supplies and materials	6,572	10,287	7,068
31.0	Equipment	5,943	9,302	6,391
32.0	Land and structures	46,326	72,510	49,818
41.0	Grants, subsidies, and contributions	761	1,191	818
42.0	Insurance claims and indemnities	497	778	535
44.0	Refunds	231	362	249
99.0	Subtotal, direct obligations	205,692	271,210	222,356
99.0	Reimbursable obligations	2,187	4,390	3,800
	ALLOCATION TO FEDERAL HIGHWAY ADMINISTRATION			
	Personnel compensation:			
11.1	Full-time permanent	86	77	77
11.3	Other than full-time permanent	11	10	10
11.5	Other personnel compensation	5	4	4
11.9	Total personnel compensation	102	91	91
12.1	Civilian personnel benefits	19	17	17
21.0	Travel and transportation of persons	33	29	29
22.0	Transportation of things	9	8	8
23.3	Communications, utilities, and miscellaneous charges	6	5	5
24.0	Printing and reproduction	1	1	1
25.0	Other services	142	126	126
26.0	Supplies and materials	2	2	2
31.0	Equipment	1	1	1
32.0	Land and structures	254	226	226
41.0	Grants, subsidies, and contributions	50	.....	.....
41.0	Grants, subsidies, and contributions	.....	44	44
99.0	Subtotal, obligations, Federal Highway Administration	619	550	550
99.9	Total obligations	208,498	276,150	226,706

Personnel Summary

FOREST SERVICE			
Direct:			
Total number of full-time permanent positions	2,098	2,099	2,055
Total compensable workyears:			
Full-time equivalent employment	2,814	2,801	2,760
Full-time equivalent of overtime and holiday hours	58	58	57
Reimbursable:			
Total number of full-time permanent positions	19	19	19
Total compensable workyears:			
Full-time equivalent employment	26	26	25
Full-time equivalent of overtime and holiday hours	.....	.....	.....
FEDERAL HIGHWAY ADMINISTRATION			
Total compensable workyears: Full-time equivalent employment	3	3	3

FOREST RESEARCH

For necessary expenses of forest research as authorized by law, [$147,182,000] *$148,672,000,* to remain available until September 30, [1991] *1992. (16 U.S.C. 1601-10, 1641-47; Public Law 95-495; Public Law 100-446; Department of the Interior and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-1104-0-1-302		1989 actual	1990 est.	1991 est.
	Program by activities:			
	Direct program:			
00.01	Timber management research	26,181	30,951	30,000
00.02	Forest products and harvesting research	31,395	22,611	20,878
00.03	Forest protection research	19,808	36,256	35,644
00.04	Resource analysis research	24,415	27,659	25,582
00.05	Forest environment research	29,501	35,469	36,568
00.06	Competitive grants	107	.....	.....
00.91	Total direct program	131,407	152,946	148,672
01.01	Reimbursable program	12,767	14,641	14,200
10.00	Total obligations	144,174	167,587	162,872
	Financing:			
	Offsetting collections from:			
11.00	Federal funds	−11,852	−13,608	−13,182
14.00	Non-Federal sources	−915	−1,051	−1,018
21.40	Unobligated balance available, start of year	−290	−7,721	.....
22.40	Unobligated balance transferred, net	.....	−50	.....
24.40	Unobligated balance available, end of year	7,721	.....	.....
25.00	Unobligated balance lapsing	−571	.....	.....
27.00	Reduction pursuant to P.L. 99-177	.....	18	.....
39.00	**Budget authority**	**138,267**	**145,175**	**148,672**
	Budget authority:			
40.00	Appropriation	137,867	147,182	148,672

40.00	Reduction pursuant to P.L. 99-177		−2,007	
42.00	Transferred from other accounts	400		
43.00	**Appropriation (adjusted)**	**138,267**	**145,175**	**148,672**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	131,407	152,928	148,672
72.40	Obligated balance, start of year	24,858	21,571	30,774
74.40	Obligated balance, end of year	−21,571	−30,774	−31,469
90.00	Outlays	134,694	143,725	147,977

Research is conducted and disseminated through eight regional forest experiment stations and the Forest Products Laboratory and includes both in-house and extramural programs.

Timber management research.—Research is conducted to develop improved silvicultural alternatives and management guidelines to increase the productivity and multiple-use benefits of forest lands, maximize tree growth and quality, and maintain land productivity.

Forest products and harvesting research.—Research is conducted to provide technology to harvest and utilize timber more efficiently and in ways that are environmentally acceptable, to improve the performance of wood products, and to expand opportunities for wood products exports.

Forest protection research.—Research is conducted to understand the impact of forest fires, atmospheric factors, insects, and diseases on forest and range ecosystems; to improve methods for preventing, predicting, controlling, and reducing the effects of wildfire, insects, and diseases, and for using fire for resource management; and to acquire basic knowledge to monitor and predict atmospheric effects on forests.

Resource analysis research.—Research is conducted to provide inventory information on forest resources; to determine the effects of economic and institutional forces on forest product markets and forest management strategies; and to improve methods of managing outdoor recreation and wilderness.

Forest environment research.—Research is conducted to provide knowledge needed to manage forests and range nontimber resources; including wildlife and fish habitats, watersheds, and forage.

For 1991, forest research will focus on basic research thus allowing the private sector to concentrate on developmental and applied research.

Object Classification (in thousands of dollars)

Identification code 12-1104-0-1-302		1989 actual	1990 est.	1991 est.
	Direct obligations:			
	Personnel compensation:			
11.1	Full-time permanent	58,442	63,919	67,871
11.3	Other than full-time permanent	9,883	10,809	11,477
11.5	Other personnel compensation	362	396	420
11.8	Special personal service payments	1	1	
11.9	Total personnel compensation	68,688	75,125	79,768
12.1	Civilian personnel benefits	11,677	14,087	16,468
13.0	Benefits for former personnel	162	177	188
21.0	Travel and transportation of persons	5,842	6,241	4,753
22.0	Transportation of things	900	961	732
23.1	Rental payments to GSA	2,017	1,850	1,885
23.2	Rental payments to others	228	244	186
23.3	Communications, utilities, and miscellaneous charges	6,123	6,541	4,982
24.0	Printing and reproduction	890	951	724
25.0	Other services	22,603	24,147	18,390
26.0	Supplies and materials	5,842	6,242	4,754
31.0	Equipment	5,721	6,112	4,655
32.0	Land and structures	179	191	145
41.0	Grants, subsidies, and contributions	505	10,045	11,017
42.0	Insurance claims and indemnities	28	30	23
44.0	Refunds	2	2	2
99.0	Subtotal, direct obligations	131,407	152,946	148,672
99.0	Reimbursable obligations	12,767	14,641	14,200
99.9	Total obligations	144,174	167,587	162,872

Personnel Summary

Direct:			
Total number of full-time permanent positions	1,664	1,772	1,772
Total compensable workyears:			
Full-time equivalent employment	2,234	2,379	2,379
Full-time equivalent of overtime and holiday hours	12	12	12
Reimbursable:			
Total number of full-time permanent positions	85	90	90
Total compensable workyears:			
Full-time equivalent employment	114	121	120
Full-time equivalent of overtime and holiday hours	1	1	1

State and Private Forestry

For necessary expenses of cooperating with, and providing technical and financial assistance to States, Territories, possessions, and others; and for forest pest management activities, [$105,506,000] *$56,617,000,* to remain available until expended, as authorized by law[: *Provided,* That a grant of $3,000,000 shall be made to the State of Minnesota for the purposes authorized by section 6 of Public Law 95-495: *Provided further,* That notwithstanding any other provision of law, a grant of $3,600,000 shall be provided to the Washington State Parks and Recreation Commission for completion of the Spokane River Centennial Trail: *Provided further,* That a grant of $6,000,000 shall be made to the National Arbor Day Foundation as a matching grant for the construction of the National Arbor Day Center in Nebraska City, Nebraska]. *(16 U.S.C. 2101-2106, 2109-2111; Public Law 95-495; Public Law 100-446; Department of the Interior and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-1105-0-1-302		1989 actual	1990 est.	1991 est.
	Program by activities:			
	Direct program:			
00.01	Forest pest management	40,542	57,377	41,692
00.02	Fire protection	14,687	16,994	4,011
00.03	Forest management and utilization	10,664	22,660	10,914
00.04	Special projects	11,035	19,663	
00.91	Total direct program	76,928	116,694	56,617
01.01	Reimbursable program	6,038	11,939	5,000
10.00	Total obligations	82,966	128,633	61,617
	Financing:			
	Offsetting collections from:			
11.00	Federal funds	−5,309	−10,551	−4,396
14.00	Non-Federal sources	−729	−1,449	−604
21.40	Unobligated balance available, start of year	−6,855	−16,446	
22.40	Unobligated balance transferred, net		4,000	
24.40	Unobligated balance available, end of year	16,446		
25.00	Unobligated balance lapsing	149		
27.00	Reduction pursuant to P.L. 99-177		61	
39.00	**Budget authority**	**86,668**	**104,248**	**56,617**
	Budget authority:			
40.00	Appropriation	86,668	105,506	56,617
40.00	Reduction pursuant to P.L. 99-177		−1,258	
43.00	**Appropriation (adjusted)**	**86,668**	**104,248**	**56,617**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	76,928	116,633	56,617
72.40	Obligated balance, start of year	31,932	39,644	55,751
74.40	Obligated balance, end of year	−39,644	−55,751	−51,287
90.00	Outlays	69,216	100,526	61,081

Cooperative forestry assistance is provided to all the States, Puerto Rico, the Virgin Islands, Guam, the Northern Mariana Islands and the Trust Territory of the Pacific to promote protection and management of forest lands.

Forest pest management.—Protects forest resources and processed wood from insects and diseases directly on National

General and special funds—Continued

STATE AND PRIVATE FORESTRY—Continued

Forests and other Federal lands and in cooperation with States on non-Federal lands.

Fire protection.—Helps State forestry organizations to achieve fire protection efficiency through activities of national interest on non-Federal wildlands.

Forest management and utilization.—Improves management of non-industrial private forest resources; increases wood utilization; increases seedling production and nursery capacity of State tree nurseries; expands State tree improvement programs; and provides management and planning assistance.

Object Classification (in thousands of dollars)

Identification code 12-1105-0-1-302	1989 actual	1990 est.	1991 est.
FOREST SERVICE			
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	13,920	14,897	14,308
11.3 Other than full-time permanent	2,386	2,321	1,995
11.5 Other personnel compensation	513	530	491
11.8 Special personal services payments	2	.....	.....
11.9 Total personnel compensation	16,821	17,748	16,794
12.1 Civilian personnel benefits	3,112	3,587	3,386
13.0 Benefits for former personnel	53	52	45
21.0 Travel and transportation of persons	2,696	5,509	1,163
22.0 Transportation of things	426	870	184
23.1 Rental payments to GSA	899	701	691
23.2 Rental payments to others	111	227	48
23.3 Communications, utilities, and miscellaneous charges	530	1,083	229
24.0 Printing and reproduction	316	646	136
25.0 Other services	12,431	25,401	5,360
26.0 Supplies and materials	1,194	2,441	515
31.0 Equipment	1,000	2,043	431
32.0 Land and structures	2	4	1
41.0 Grants, subsidies, and contributions	36,356	55,340	26,677
42.0 Insurance claims and indemnities	18	37	8
44.0 Refunds	31	65	.....
99.0 Subtotal, direct obligations	75,996	115,754	55,668
99.0 Reimbursable obligations	6,038	11,939	5,000
ALLOCATION TO THE DEPARTMENT OF THE INTERIOR			
Personnel compensation:			
11.1 Full-time permanent	22	23	23
11.3 Other than full-time permanent	230	236	244
11.5 Other personnel compensation	20	20	20
11.9 Total personnel compensation	272	279	287
12.1 Civilian personnel benefits	34	35	36
13.0 Benefits for former personnel	5	5	5
21.0 Travel and transportation of persons	16	16	16
22.0 Transportation of things	8	8	8
23.3 Communications, utilities, and miscellaneous charges	5	5	5
24.0 Printing and reproduction	9	9	9
25.0 Other services	529	529	529
26.0 Supplies and materials	40	40	40
31.0 Equipment	13	13	13
41.0 Grants, subsidies, and contributions	1	.....	.....
42.0 Insurance claims and indemnities	.....	1	1
99.0 Subtotal, obligations, Department of the Interior	932	940	949
99.9 Total obligations	82,966	128,633	61,617
Obligations are distributed as follows:			
State and Private Forestry, Agriculture	82,034	127,693	60,668
National Park Service, Interior	346	350	355
Bureau of Land Management, Interior	142	142	142
U.S. Fish and Wildlife Service, Interior	32	32	32
Bureau of Indian Affairs, Interior	412	416	420

Personnel Summary

Direct:			
Total number of full-time permanent positions	414	433	380
Total compensable workyears:			
Full-time equivalent employment	547	583	536
Full-time equivalent of overtime and holiday hours	20	20	14
Reimbursable:			
Total number of full-time permanent positions	12	13	13
Total compensable workyears: Full-time equivalent employment	16	17	17
DEPARTMENT OF THE INTERIOR			
Total number of full-time permanent positions	1	1	1
Total compensable workyears: Full-time equivalent employment	10	10	10

[FOREST SERVICE] FIREFIGHTING

For necessary expenses for [forest fire suppression and presuppression] *firefighting* on or adjacent to National Forest System lands or Department of the Interior lands, and for forest fire [protection and emergency forest fire rehabilitation of] *management and presuppression; and emergency operations on* National Forest System lands, [$561,139,000] *$297,849,000,* to remain available until expended[: *Provided,* That such funds are to be available for repayment of advances to other appropriation accounts from which funds were previously transferred for such purposes.], *of which $179,189,000 shall be for fire management and presuppression and $118,660,000 shall be for emergency operations. (Department of the Interior and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-1111-0-1-302	1989 actual	1990 est.	1991 est.
Program by activities:			
Direct program:			
00.01 Fire management and presuppression	.....	176,192	179,189
00.02 Emergency operations	.....	378,812	118,660
00.91 Total direct program	.....	555,004	297,849
01.01 Reimbursable program	.....	15,560	14,893
10.00 Total obligations	.....	570,564	312,742
Financing:			
11.00 Offsetting collections from: Federal funds	.....	−15,560	−14,893
39.00 Budget authority	.....	**555,004**	**297,849**
Budget authority:			
40.00 Appropriation	.....	561,139	297,849
40.00 Reduction pursuant to P.L. 99-177	.....	−6,135	.....
43.00 Appropriation (adjusted)	.....	**555,004**	**297,849**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	.....	555,004	297,849
72.40 Obligated balance, start of year	.....	.....	73,831
74.40 Obligated balance, end of year	.....	−73,831	−77,753
90.00 Outlays	.....	481,173	293,927

Fire Management and Presuppression.—Provides on a discretionary basis for management, program planning, and presuppression costs for the Forest Service's fire program. The program management subactivity includes all permanent, full-time staff; automatic detection and other systems; communications; and fire prevention, training and interagency coordination. Presuppression includes activities associated with preparing for the annual fire season (e.g., hiring seasonal firefighters and purchasing equipment), and with reducing hazardous conditions (including costs of eliminating unnatural or hazardous levels of accumulated fuel, either by controlled fire or other means).

Emergency Operations.—Provides on a mandatory basis for the emergency and unpredictable aspects of the Forest Service's firefighting programs: wildfire suppression and emergency rehabilitation. Suppression includes the costs of emergency suppression of wildfires or for escalated presuppression funding based on abnormally extreme fire potential, and of monitoring natural fires permitted to burn within preestablished

fire prescription criteria. Rehabilitation includes the costs incurred to prevent land degradation, resource losses, and other situations caused by damage by fire (e.g., reseeding, felling damaged trees).

Object Classification (in thousands of dollars)

Identification code 12–1111–0–1–302	1989 actual	1990 est.	1991 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent		82,266	74,249
11.3 Other than full-time permanent		26,445	21,315
11.5 Other personnel compensation		72,030	27,728
11.8 Special personal services payments		27,654	9,310
11.9 Total personnel compensation		208,395	132,602
12.1 Civilian personnel benefits		28,285	24,988
13.0 Benefits for former personnel		5,089	3,600
21.0 Travel and transportation of persons		23,241	10,546
22.0 Transportation of things		8,087	3,380
23.1 Rental payments to GSA		1,247	1,297
23.2 Rental payments to others		2,316	1,943
23.3 Communications, utilities, and miscellaneous charges		5,177	4,762
24.0 Printing and reproduction		7,659	2,611
25.0 Other services		208,992	86,497
26.0 Supplies and materials		46,764	18,576
31.0 Equipment		7,594	6,224
32.0 Land and structures		183	149
41.0 Grants, subsidies, and contributions		6	3
42.0 Insurance claims and indemnities		1,850	589
44.0 Refunds		119	82
99.0 Subtotal, direct obligations		555,004	297,849
99.0 Reimbursable obligations		15,560	14,893
99.9 Total obligations		570,564	312,742

Personnel Summary

Direct:			
Total number of full-time permanent positions		2,877	2,853
Total compensable workyears:			
Full-time equivalent employment		3,850	3,831
Full-time equivalent of overtime and holidays		945	936
Reimbursable:			
Total number of full-time permanent positions		22	22
Total compensable workyears: Full-time equivalent employment		29	29

Other Appropriations

Program and Financing (in thousands of dollars)

Identification code 12–9911–0–1–302	1989 actual	1990 est.	1991 est.
Program by activities:			
Direct program:			
00.01 Acquisition of lands for Winema National Forest, OR	24		
00.02 Forest management, protection, and utilization	221		
00.04 Tongass timber supply fund	32,204	3,716	
01.01 Reimbursable program	29		
10.00 Total obligations	32,478	3,716	
Financing:			
11.00 Offsetting collections from: Federal funds	−29		
21.40 Unobligated balance available, start of year	−166	−3,716	
24.40 Unobligated balance available, end of year	3,716		
40.00 **Budget authority (appropriation)**	**35,999**		
Relation of obligations to outlays:			
71.00 Obligations incurred, net	32,449	3,716	
72.10 Receivables in excess of obligations, start of year	−38		
72.40 Obligated balance, start of year		5,464	
74.40 Obligated balance, end of year	−5,464		
90.00 Outlays	26,947	9,180	
Distribution of budget authority by account: Tongass timber supply fund	35,999		
Distribution of outlays by account:			
Forest management, protection and utilization	−197		
Tongass timber supply fund	27,144	9,180	

Acquisition of lands for Winema National Forest, OR.—This special account is established for receipt of a donation to the Secretary of Agriculture for acquisition of lands or interests therein within the Winema National Forest.

Tongass timber supply fund.—Provides for management of the Tongass National Forest and to maintain the timber supply at a specified level.

Object Classification (in thousands of dollars)

Identification code 12–9911–0–1–302	1989 actual	1990 est.	1991 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	10,524		
11.3 Other than full-time permanent	853		
11.5 Other personnel compensation	377		
11.9 Total personnel compensation	11,754		
12.1 Civilian personnel benefits	5,524		
13.0 Benefits for former personnel	101		
21.0 Travel and transportation of persons	2,735	504	
22.0 Transportation of things	736	136	
23.1 Rental payments to GSA	1,574	1,227	
23.2 Rental payments to others	204	38	
23.3 Communications, utilities, and miscellaneous charges	842	155	
24.0 Printing and reproduction	168	31	
25.0 Other services	5,929	1,092	
26.0 Supplies and materials	934	174	
31.0 Equipment	776	143	
32.0 Land and structures	1,170	216	
42.0 Insurance claims and indemnities	1		
44.0 Refunds	1		
99.0 Subtotal, direct obligations	32,449	3,716	
99.0 Reimbursable obligations	29		
99.9 Total obligations	32,478	3,716	

Personnel Summary

Total number of permanent positions	347		
Total compensable workyears: Full-time equivalent employment	352		

Operation and Maintenance of Recreation Facilities

For operation, maintenance, and construction of recreation facilities, not to exceed $9,084,000, to be derived from the special fee account established pursuant to section 5201 of Public Law 100–203, to remain available until expended.

Program and Financing (in thousands of dollars)

Identification code 12–5072–0–2–303	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations			9,084
Financing:			
40.00 **Budget authority (appropriation)** (indefinite) (special fund)			**9,084**
Relation of obligations to outlays:			
71.00 Obligations incurred, net			9,084
74.40 Obligated balance, end of year			−1,817
90.00 Outlays			7,267

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

[in thousands of dollars]

Enacted/requested:	*1989 actual*	*1990 est.*	*1991 est.*
Budget authority			9,084
Outlays			7,267
Proposed for later transmittal under proposed legislation:			
Budget authority			7,533
Outlays			6,026

General and special funds—Continued

Operation and Maintenance of Recreation Facilities—Continued

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS—Continued

[in thousands of dollars]

Total:			
Budget authority	.....	.....	16,617
Outlays	.....	.....	13,293

The Budget Reconciliation Act, Public Law 100-203, established a special receipt account to be made available for resource protection, research, interpretation, and maintenance activities related to resource protection in recreation areas. The funds transferred to this account, after the States receive their share, are available for appropriation the following fiscal year.

Proposed legislation will increase receipts by designating those areas currently not designated for fee purposes.

Object Classification (in thousands of dollars)

Identification code 12-5072-0-2-303		1989 actual	1990 est.	1991 est.
	Personnel compensation:			
11.1	Full-time permanent	.....	.....	4,228
11.3	Other than full-time permanent	.....	.....	968
11.9	Total personnel compensation	.....	.....	5,196
12.1	Civilian personnel benefits	.....	.....	961
13.0	Benefits for former personnel	.....	.....	65
21.0	Travel and transportation of persons	.....	.....	258
22.0	Transportation of things	.....	.....	108
23.1	Rental payments to GSA	.....	.....	100
23.2	Rental payments to others	.....	.....	87
23.3	Communications, utilities, and miscellaneous charges	.....	.....	240
24.0	Printing and reproduction	.....	.....	41
25.0	Other services	.....	.....	1,313
26.0	Supplies and materials	.....	.....	471
31.0	Equipment	.....	.....	214
32.0	Land and structures	.....	.....	27
42.0	Insurance claims and indemnities	.....	.....	2
44.0	Refunds	.....	.....	1
99.9	Total obligations	.....	.....	9,084

Personnel Summary

Total number of full-time permanent positions	.....	.....	159
Total compensable work-years: Full-time employment	.....	.....	180

Operation and Maintenance of Recreation Facilities

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification Code 12-5072-2-2-303		1989 actual	1990 est.	1991 est.
	Program by activities:			
10.00	Total obligations	.....	.....	7,533
	Financing:			
40.00	**Budget authority (appropriation) (indefinite) (special fund)**	.....	.....	7,533
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	.....	.....	7,533
74.40	Obligated balance, end of year	.....	.....	−1,507
90.00	Outlays	.....	.....	6,026

Outdoor recreation occurs throughout National Forest System lands. Legislation will be proposed to expand the Land and Water Conservation Fund Act fee authority and make recreation revenues available for program operations. Recreationists who enjoy National Forest System lands will receive direct benefits from the revenues collected.

Object Classification (in thousands of dollars)

Identification code 12-5072-2-2-303		1989 actual	1990 est.	1991 est.
	Personnel compensation:			
11.1	Full-time permanent	.....	.....	659
11.3	Other than full-time permanent	.....	.....	211
11.5	Other personnel compensation	.....	.....	36
11.9	Total personnel compensation	.....	.....	906
12.1	Civilian personnel benefits	.....	.....	139
13.0	Benefits for former personnel	.....	.....	37
21.0	Travel and transportation of persons	.....	.....	38
23.1	Rental payments to GSA	.....	.....	100
23.2	Rental payments to others	.....	.....	2
23.3	Communications, utilities, and miscellaneous charges	.....	.....	58
24.0	Printing and reproduction	.....	.....	8
25.0	Other services	.....	.....	3,869
26.0	Supplies and materials	.....	.....	645
31.0	Equipment	.....	.....	101
32.0	Land and structures	.....	.....	1,626
44.0	Refunds	.....	.....	4
99.9	Total obligations	.....	.....	7,533

Personnel Summary

Total number of full-time permanent positions	.....	.....	62
Total compensable workyears: Full-time equivalent employment	.....	.....	70

Range Betterment Fund

For necessary expenses of range rehabilitation, protection, and improvement, 50 per centum of all moneys received during the prior fiscal year, as fees for grazing domestic livestock on lands in National Forests in the sixteen Western States, pursuant to section 401(b)(1) of Public Law 94-579, as amended, to remain available until expended, of which not to exceed 6 per centum shall be available for administrative expenses associated with on-the-ground range rehabilitation, protection, and improvements. *(43 U.S.C. 1751, 1901-1908; Public Law 100-446; Department of the Interior and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-5207-0-2-302		1989 actual	1990 est.	1991 est.
	Program by activities:			
10.00	Total obligations	3,851	5,623	4,578
	Financing:			
21.40	Unobligated balance available, start of year	−884	−980	.....
24.40	Unobligated balance available, end of year	980	.....	.....
39.00	**Budget authority**	**3,946**	**4,643**	**4,578**
	Budget authority:			
40.00	Appropriation	3,946	4,700	4,578
40.00	Reduction pursuant to P.L. 99-177	.....	−57	.....
43.00	**Appropriation (adjusted)**	**3,946**	**4,643**	**4,578**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	3,851	5,623	4,578
72.40	Obligated balance, start of year	976	983	2,103
74.40	Obligated balance, end of year	−983	−2,103	−2,090
90.00	Outlays	3,844	4,503	4,591

Fifty percent of the grazing fees from the National Forests in the 16 western States, once appropriated, are used to protect and improve the productivity of the range, mainly by revegetation, construction, and maintenance of improvements. Capital improvement funding is currently being collected under the authority of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1751), as amended.

Object Classification (in thousands of dollars)

Identification code 12-5207-0-2-302		1989 actual	1990 est.	1991 est.
	Personnel compensation:			
11.1	Full-time permanent	543	586	584
11.3	Other than full-time permanent	759	818	816
11.5	Other personnel compensation	95	102	102
11.9	Total personnel compensation	1,397	1,506	1,502
12.1	Civilian personnel benefits	166	197	216
13.0	Benefits for former personnel	1	1	1
21.0	Travel and transportation of persons	28	48	35
22.0	Transportation of things	24	41	30
23.3	Communications, utilities, and miscellaneous charges	34	58	42
24.0	Printing and reproduction	1	2	1
25.0	Other services	670	1,148	838
26.0	Supplies and materials	1,347	2,308	1,685
31.0	Equipment	106	182	132
32.0	Land and structures	77	132	96
99.9	Total obligations	3,851	5,623	4,578

Personnel Summary

Total number of full-time permanent positions	60	63	60
Total compensable workyears:			
Full-time equivalent employment	80	84	81
Full-time equivalent of overtime and holiday hours	4	4	4

Land Acquisition

For expenses necessary to carry out the provisions of the Land and Water Conservation Fund Act of 1965, as amended (16 U.S.C. 4601-4-11), including administrative expenses, and for acquisition of land or waters, or interest therein, in accordance with statutory authority applicable to the Forest Service, [$63,433,000] *$63,486,000,* to be derived from the Land and Water Conservation Fund, to remain available until expended. *(16 U.S.C. 460l, 516-517a, 555a; Public Law 96-586; Public Law 100-446; Department of the Interior and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-5004-0-2-303		1989 actual	1990 est.	1991 est.
	Program by activities:			
	Direct program:			
00.01	Land acquisition	66,664	96,102	63,086
00.02	Columbia River Gorge	400		400
00.91	Total direct program	67,064	96,102	63,486
01.01	Reimbursable program	11		
10.00	Total obligations	67,075	96,102	63,486
	Financing:			
14.00	Offsetting collections from: Non-Federal sources	-11		
21.40	Unobligated balance available, start of year	-35,528	-32,669	
24.40	Unobligated balance available, end of year	32,669		
40.00	**Budget authority (appropriation)**	**64,205**	**63,433**	**63,486**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	67,064	96,102	63,486
72.40	Obligated balance, start of year	5,538	17,225	22,444
74.40	Obligated balance, end of year	-17,225	-22,444	-22,455
90.00	Outlays	55,377	90,883	63,475

SUMMARY OF BUDGET AUTHORITY AND OUTLAYS

[in thousands of dollars]

Enacted/requested:	*1989 actual*	*1990 est.*	*1991 est.*
Budget authority	64,205	63,433	63,486
Outlays	55,377	90,883	63,475
Proposed for later transmittal under proposed legislation:			
Budget authority			-63,486
Outlays			-63,475
Total:			
Budget authority	64,205	63,433	
Outlays	55,377	90,883	

Recreation lands and interests are acquired within areas of the National Forest System, wilderness, wildlife and fisheries habitat management areas, endangered species, and other areas for public outdoor recreation purposes.

Object Classification (in thousands of dollars)

Identification code 12-5004-0-2-303		1989 actual	1990 est.	1991 est.
	Direct obligations:			
	Personnel compensation:			
11.1	Full-time permanent	2,811	3,102	3,165
11.3	Other than full-time permanent	104	115	117
11.5	Other personnel compensation	43	48	55
11.9	Total personnel compensation	2,958	3,265	3,337
12.1	Civilian personnel benefits	490	597	672
13.0	Benefits for former personnel	2	2	2
21.0	Travel and transportation of persons	225	326	210
22.0	Transportation of things	30	44	28
23.1	Rental payments to GSA	77	60	59
23.2	Rental payments to others	63	91	59
23.3	Communications, utilities, and miscellaneous charges	103	149	96
24.0	Printing and reproduction	7	10	6
25.0	Other services	1,522	2,208	1,423
26.0	Supplies and materials	102	148	95
31.0	Equipment	84	135	87
32.0	Land and structures	61,396	89,060	57,410
42.0	Insurance claims and indemnities	3	4	1
44.0	Refunds	2	3	1
99.0	Subtotal, direct obligations	67,064	96,102	63,486
99.0	Reimbursable obligations	11		
99.9	Total obligations	67,075	96,102	63,486

Personnel Summary

Total number full-time permanent positions	70	75	72
Total compensable workyears: Full-time equivalent employment	94	101	97

Land Acquisition

(Proposed for later transmittal, proposed legislation)

Program and Financing (in thousands of dollars)

Identification code 12-5004-2-2-303		1989 actual	1990 est.	1991 est.
	Program by activities:			
00.01	Land acquisition			-63,086
00.02	Columbia River Gorge			-400
10.00	Total obligations			-63,486
	Financing:			
40.00	**Budget authority (appropriation)**			**-63,486**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net			-63,486
74.40	Obligated balance, end of year			11
90.00	Outlays			-63,475

This schedule shows the effect of implementing proposed legislation to authorize the President's "America the Beautiful" initiative. Under this initiative, spending for Federal land acquisition and certain natural resource protection and recreation enhancement programs will be increased, and funded in a consolidated "America the Beautiful" account.

Object Classification (in thousands of dollars)

Identification code 12-5004-2-2-303		1989 actual	1990 est.	1991 est.
	Personnel compensation:			
11.1	Full-time permanent			-3,165
11.3	Other than full-time permanent			-117
11.5	Other personnel compensation			-55
11.9	Total personnel compensation			-3,337
12.1	Civilian personnel benefits			-672

General and special funds—Continued

LAND ACQUISITION—Continued

Object Classification (in thousands of dollars)—Continued

Identification code 12-5004-2-2-303	1989 actual	1990 est.	1991 est.
13.0 Benefits for former personnel			−2
21.0 Travel and transportation of persons			−210
22.0 Transportation of things			−28
23.1 Rental payments to GSA			−59
23.2 Rental payments to others			−59
23.3 Communications, utilities, and miscellaneous charges			−96
24.0 Printing and reproduction			−6
25.0 Other services			−1,423
26.0 Supplies and materials			−95
31.0 Equipment			−87
32.0 Land and structures			−57,410
44.0 Refunds			−1
99.9 Total obligations			−63,486

Personnel Summary

Total number of permanent positions			−72
Total compensable workyears: Full-time equivalent employment			−97

ACQUISITION OF LANDS FOR NATIONAL FORESTS

SPECIAL ACTS

For acquisition of lands within the exterior boundaries of the Cache, Uinta, and Wasatch National Forests, Utah; the Toiyabe National Forest, Nevada; and the Angeles, San Bernardino, Sequoia, and Cleveland National Forests, California, as authorized by law, [$1,068,000] *$1,103,000,* to be derived from forest receipts. *(49 Stat. 866; 52 Stat. 347; 52 Stat. 1205; 54 Stat. 299; 75 Stat. 699; 79 Stat. 899; Public Law 100-446; Department of the Interior and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-5208-0-2-302	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations	665	1,054	1,103
Financing:			
21.40 Unobligated balance available, start of year	−1		
25.00 Unobligated balance lapsing	302		
39.00 **Budget authority**	**966**	**1,054**	**1,103**
Budget authority:			
40.00 Appropriation	966	1,068	1,103
40.00 Reduction pursuant to P.L. 99-177		−14	
43.00 **Appropriation (adjusted)**	**966**	**1,054**	**1,103**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	665	1,054	1,103
72.40 Obligated balance, start of year	454	418	426
74.40 Obligated balance, end of year	−418	−426	−431
90.00 Outlays	701	1,046	1,098

On the basis of various public laws and agreements with certain counties in Utah, Nevada, and California, National Forest receipts, including the portions which would normally be paid to the State to benefit county roads and schools, are used by the Federal Government for purchase of privately owned lands within the National Forests boundaries to aid in the control of soil erosion and flood damage.

Object Classification (in thousands of dollars)

Identification code 12-5208-0-2-302	1989 actual	1990 est.	1991 est.
11.1 Personnel compensation: Full-time permanent	22	24	24
12.1 Civilian personnel benefits	3	4	4
21.0 Travel and transportation of persons	2	4	4
25.0 Other contractual services	4	6	6
32.0 Land and structures	634	1,016	1,065
99.9 Total obligations	665	1,054	1,103

Personnel Summary

Total number of permanent positions	1	1	1
Total compensable workyears: Full-time equivalent employment	1	1	1

ACQUISITION OF LANDS TO COMPLETE LAND EXCHANGES

For acquisition of lands, to be derived from funds deposited by State, county, or municipal governments, public school districts, or other public school authorities pursuant to the Act of December 4, 1967, as amended (16 U.S.C. 484a), to remain available until expended. *(Public Law 100-446; Department of the Interior and Related Agencies Appropriations Act, 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-5216-0-2-302	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations	152	3,144	1,105
Financing:			
21.40 Unobligated balance available, start of year	−1,906	−2,079	
24.40 Unobligated balance available, end of year	2,079		
39.00 **Budget authority**	**325**	**1,065**	**1,105**
Budget authority:			
40.00 Appropriation	325	1,070	1,105
40.00 Reduction pursuant to P.L. 99-177		−5	
43.00 **Appropriation (adjusted)**	**325**	**1,065**	**1,105**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	152	3,144	1,105
72.40 Obligated balance, start of year	381	24	2,183
74.40 Obligated balance, end of year	−24	−2,183	−2,187
90.00 Outlays	509	985	1,101

This is a special account for deposits made by State, county, or municipal governments, public school districts or other public school authorities for cash equalization of certain land exchanges. When appropriated, the funds are used to acquire similar lands suitable for National Forest System purposes in the same State as the National Forest lands conveyed in the land exchange (16 U.S.C. 484a as amended).

Object Classification (in thousands of dollars)

Identification code 12-5216-0-2-302	1989 actual	1990 est.	1991 est.
11.1 Personnel compensation: Full-time permanent	7		
21.0 Travel and transportation of persons		22	8
25.0 Other services	1	22	7
32.0 Land and structures	143	3,100	1,090
99.9 Total obligations	152	3,144	1,105

OPERATIONS AND MAINTENANCE OF QUARTERS

Program and Financing (in thousands of dollars)

Identification code 12-5219-0-2-302	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations	5,832	8,302	5,888
Financing:			
21.40 Unobligated balance available, start of year	−2,716	−2,531	−1
24.40 Unobligated balance available, end of year	2,531	1	1

60.00	**Budget authority (appropriation) (permanent, indefinite) (special fund)**	**5,648**	**5,770**	**5,888**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	5,832	8,302	5,888
72.40	Obligated balance, start of year	1,198	1,071	3,584
74.40	Obligated balance, end of year	−1,071	−3,584	−3,608
90.00	Outlays	5,960	5,789	5,864

Quarterly rental deductions are collected from employees occupying Forest Service facilities. Amounts are deposited into a special fund and are available for the maintenance and operation of employee occupied quarters.

Object Classification (in thousands of dollars)

Identification code 12–5219–0–2–302		1989 actual	1990 est.	1991 est.
	Direct obligations:			
	Personnel compensation:			
11.1	Full-time permanent	1,497	1,556	1,609
11.3	Positions other than permanent	447	465	480
11.5	Other personnel compensation	48	50	52
11.9	Total personnel compensation	1,992	2,071	2,141
12.1	Civilian personnel benefits	449	515	586
13.0	Benefits for former personnel	18	19	20
21.0	Travel and transportation of persons	61	103	57
22.0	Transportation of things	31	52	29
23.1	Rental payments to GSA	12	9	9
23.2	Rental payments to others	38	64	35
23.3	Communications, utilities, and miscellaneous charges	350	592	326
24.0	Printing and reproduction	9	15	8
25.0	Other services	1,267	2,144	1,180
26.0	Supplies and materials	1,310	2,219	1,223
31.0	Equipment	178	301	166
32.0	Land and structures	98	166	91
41.0	Grants, subsidies, and contributions	9	15	8
44.0	Refunds	10	17	9
99.9	Total obligations	5,832	8,302	5,888

Personnel Summary

Total number of full-time permanent positions	63	63	63
Total compensable workyears:			
Full-time equivalent employment	84	85	85
Full-time equivalent of overtime and holiday hours	1	1	1

Resource Management, Timber Receipts

Program and Financing (in thousands of dollars)

Identification code 12–5220–0–1–302		1989 actual	1990 est.	1991 est.
	Program by activities:			
00.01	Trail maintenance	2,978	2,873	
00.02	Trail construction	1,985	1,915	
00.03	Wildlife and fish habitat	9,925	9,576	
00.04	Soil, water, and air management	9,925	9,576	
00.05	Cultural resource management	2,481	2,394	
00.06	Wilderness management	2,481	2,394	
00.07	Reforestation	4,963	4,788	
00.08	Timber sales administration and management	14,888	14,363	
10.00	Total obligations	49,626	47,879	
	Financing:			
21.40	Unobligated balance available, start of year		−47,879	
24.40	Unobligated balance available, end of year	47,879		
40.00	**Budget authority (appropriation)**	**97,505**		
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	49,626	47,879	
72.40	Obligated balance, start of year		15,201	
74.40	Obligated balance, end of year	−15,201		
90.00	Outlays	34,425	63,080	

The 1988 timber receipts in excess of $791,000,000 totaled $97,505,000 and were made available in 1989 for transfer into a special account. 1989 timber receipts in excess of $920,000,000 were to be made available in 1990, but there were no excess timber receipts. Funds in this special account are available for trail maintenance; trail construction; wildlife and fish habitat management; soil, water and air management; cultural resource management; wilderness management; reforestation; and timber sale administration and management.

MAIN WORKLOAD FACTORS

	1989 actual	1990 est.	1991 est.
Description:			
Forest trail maintenance (miles)	5,850	5,360	
Reforestation (acres)	6,218	24,200	
Timber stand improvement (acres)	590	540	
Wildlife habitat improvement (acres)	105,583	96,770	
Soil and water resources improvements (acres)	20,775	19,040	
Forest trail construction (acres)	341	315	

Object Classification (in thousands of dollars)

Identification code 12–5220–0–1–302		1989 actual	1990 est.	1991 est.
	Personnel compensation:			
11.1	Full-time permanent	13,948		
11.3	Other than full-time permanent	9,408		
11.5	Other personnel compensation	1,507		
11.8	Special personal service payments	1		
11.9	Total personnel compensation	24,864		
12.1	Civilian personnel benefits	3,924		
13.0	Benefits for former personnel	21		
21.0	Travel and transportation of persons	1,095	2,521	
22.0	Transportation of things	533	1,227	
23.1	Rental payments to GSA	19		
23.2	Rental payments to others	104	239	
23.3	Communications, utilities, and miscellaneous charges	332	764	
24.0	Printing and reproduction	108	249	
25.0	Other services	13,514	31,111	
26.0	Supplies and materials	3,055	7,032	
31.0	Equipment	1,648	3,794	
32.0	Lands and structures	384	884	
41.0	Grants, subsidies, and contributions	3	7	
42.0	Insurance claims and indemnities	22	51	
99.9	Total obligations	49,626	47,879	

Personnel Summary

Total number of full-time permanent positions	865		
Total compensable workyears:			
Full-time equivalent employment	1,161		
Full-time equivalent of overtime and holidays	53		

Forest Service Permanent Appropriations

Program and Financing (in thousands of dollars)

Identification code 12–9922–0–2–302		1989 actual	1990 est.	1991 est.
	Program by activities:			
00.01	Expenses, brush disposal	57,347	126,442	61,186
00.02	Licensee programs, Forest Service	−65	233	113
00.03	Restoration of forest lands and improvements	72	207	100
00.04	Timber purchaser roads constructed by Forest Service	3,029	9,539	4,616
00.05	Timber salvage sales	61,090	115,350	56,772
00.06	Tongass timber supply fund	1,735	52,441	25,377
00.07	Other expenses			
10.00	Total obligations	123,208	304,212	148,164
	Financing:			
21.40	Unobligated balance available, start of year	−227,791	−261,031	−139,022
24.40	Unobligated balance available, end of year	261,031	139,022	139,022
39.00	**Budget authority**	**156,448**	**182,203**	**148,164**
	Budget authority:			
	Current:			
40.00	**Appropriation rescinded** (unobligated balances) (P.L. 100–446)	**−40,000**		

General and special funds—Continued

FOREST SERVICE PERMANENT APPROPRIATIONS—Continued

Program and Financing (in thousands of dollars)—Continued

Identification code 12-9922-0-2-302	1989 actual	1990 est.	1991 est.
Permanent:			
60.00 **Budget authority (appropriation) (indefinite) (special fund)**	**196,448**	**182,203**	**148,164**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	123,207	304,212	148,164
72.40 Obligated balance, start of year	36,019	26,047	167,796
74.40 Obligated balance, end of year	−26,047	−167,796	−163,142
90.00 Outlays	133,179	162,463	152,818
Distribution of budget authority by account:			
Expenses, brush disposal	54,456	64,662	66,279
Licensee programs, Forest Service	77	119	118
Restoration of forest lands and improvements	122	106	107
Timber purchaser roads constructed by Forest Service	9,837	4,878	4,859
Timber salvage sales	131,957	59,997	32,914
Tongass timber supply fund	.....	52,441	43,887
Rescission	−40,000	.....	.....
Distribution of outlays by account:			
Expenses, brush disposal	55,266	60,626	65,996
Licensee programs. Forest Service	−65	114	118
Restoration of forest lands and improvements	61	101	107
Timber purchaser roads constructed by Forest Service	3,211	6,427	4,846
Timber salvage sales	58,643	62,860	35,029
Tongass timber supply fund	16,063	32,335	46,722

Expenses, brush disposal.—Funds from payments by purchasers of National Forest timber to dispose of or treat slash and other debris that result from cutting operations (16 U.S.C. 490).

Licensee programs, Forest Service.—Funds from fees for the use of characters by private enterprises are collected under regulations promulgated by the Secretary as follows:

Smokey Bear.—For furthering the nationwide forest fire prevention campaign (16 U.S.C. 580(2)).

Woodsy Owl.—For promoting wise use of the environment and programs which foster maintenance and improvement of environmental quality (16 U.S.C. 580(1)).

Restoration of forest lands and improvements.—Funds from claim settlements involving damage to lands or improvements and from forfeiture of deposits and bonds by permittees and timber purchasers are used for the restoration made necessary by the action which led to the settlement of forfeiture (16 U.S.C. 579c).

Timber purchaser roads constructed by Forest Service.—Funds from timber receipts for Government constructed permanent roads for purchasers of timber who qualify as small businesses and elect to have the Forest Service construct the roads designated under the timber sale contract where costs exceed $20,000 (16 U.S.C. 472a(i)).

Timber salvage sales.—Funds to begin salvage of insect-infested, dead, damaged, or down timber, and to remove associated trees for stand improvement (16 U.S.C. 472a(h)); and. for preparation of timber sales to replace sales lost to fire or other causes, and for preparation activities to replace sales inventory of the shelf, including timber support.

Tongass timber supply fund.—Funds from sales of Alaska timber to maintain the timber supply from the Tongass National Forest at a specified level (16 U.S.C. 539d).

Object Classification (in thousands of dollars)

Identification code 12-9922-0-2-302	1989 actual	1990 est.	1991 est.
Personnel compensation:			
11.1 Full-time permanent	43,823	50,869	37,089
11.3 Other than full-time permanent	15,172	17,620	12,847
11.5 Other personnel compensation	6,710	7,780	5,668
11.8 Special personal service payments	20	.....	.....
11.9 Total personnel compensation	65,725	76,269	55,604
12.1 Civilian personnel benefits	10,973	14,045	11,274
13.0 Benefits for former personnel	1,581	1,835	1,338
21.0 Travel and transportation of persons	2,845	22,403	4,975
22.0 Transportation of things	1,174	9,245	2,053
23.1 Rental payments to GSA	833	1,876	2,842
23.2 Rental payments to others	1,490	11,733	2,605
23.3 Communications, utilities, and miscellaneous charges	2,755	21,695	4,817
24.0 Printing and reproduction	376	2,961	657
25.0 Other services	19,730	18,313	34,502
26.0 Supplies and materials	4,967	39,114	8,685
31.0 Equipment	4,109	32,357	7,185
32.0 Land and structures	6,473	50,972	11,319
42.0 Insurance claims and indemnities	158	1,244	276
44.0 Refunds	19	150	32
99.9 Total obligations	123,208	304,212	148,164

Personnel Summary

Total number of full-time permanent positions	2,113	2,388	1,685
Total compensable workyears:			
Full-time equivalent employment	2,836	3,206	2,260
Full-time equivalent of overtime and holiday hours	243	275	194

FOREST SERVICE PERMANENT APPROPRIATIONS

Program and Financing (in thousands of dollars)

Identification code 12-9921-0-2-806	1989 actual	1990 est.	1991 est.
Program by activities:			
00.01 Payment to Minnesota	1,116	737	716
00.02 Payment to counties, National Grasslands	7,187	17,172	11,338
00.03 Payments to States, National Forest Fund	353,806	345,007	353,575
10.00 Total obligations (object class 41.0)	362,109	362,916	365,629
Financing:			
21.40 Unobligated balance available, start of year	−1,526	−10,003	−10,003
24.40 Unobligated balance available, end of year	10,003	10,003	10,003
60.00 **Budget authority (appropriation) (permanent, indefinite) (special fund)**	**370,586**	**362,916**	**365,629**
Relation of obligations to outlays:			
71.00 Obligations incurred, net	362,109	362,916	365,629
72.40 Obligated balance, start of year	1	1	2,035
74.40 Obligated balance, end of year	−1	−2,035	−2,632
90.00 Outlays	362,109	360,882	365,032
Distribution of budget authority by account:			
Payment to Minnesota	1,116	716	716
Payments to counties, National Grasslands	15,664	11,500	11,338
Payments to States, National Forest Fund	353,806	350,700	353,575
Distribution of outlays by account:			
Payment to Minnesota	1,116	716	716
Payments to counties, National Grasslands	8,979	14,623	11,460
Payments to States, National Forest Fund	352,014	345,543	352,856

Payment to Minnesota.—At the close of each fiscal year, the State of Minnesota is paid 0.75 percent of the appraised value of certain Superior National Forest lands in the counties of Cook, Lake, and St. Louis for distribution to these counties (16 U.S.C. 577g).

Payments to counties, National Grasslands.—Of the revenues received in a calendar year from the use of National Grasslands, 25 percent is paid to the counties in which such land is situated for funding local schools and roads (7 U.S.C. 1012).

Payments to States, National Forests Fund.—With minor exceptions, 25 percent of the money received from the National Forests, including all the collections under *16 U.S.C. 576b,* and all amounts allowed any timber purchaser for construction of roads, is paid at the end of each fiscal year to the

States for funding local schools and roads of the county in which such forests are situated (16 U.S.C. 500 and 97 Stat. 1123).

Intragovernmental funds:

WORKING CAPITAL FUND

Program and Financing (in thousands of dollars)

Identification code 12–4605–0–4–302	1989 actual	1990 est.	1991 est.
Program by activities:			
00.01 Operating expenses	117,261	68,126	72,249
00.02 Capital investment	377	35,940	35,940
10.00 Total obligations	117,638	104,066	108,189
Financing:			
Offsetting collections from:			
11.00 Federal funds	−91,262	−82,189	−98,088
14.00 Non-Federal sources	−10,334	−10,101	−10,101
21.90 Unobligated balance available, start of year: Fund balance	−54,882	−38,840	−27,064
24.90 Unobligated balance available, end of year: Fund balance	38,840	27,064	27,064
39.00 Budget authority			
Relation of obligations to outlays:			
71.00 Obligations incurred, net	16,041	11,776	
72.90 Obligated balance, start of year: Fund balance	40,480	37,694	49,470
74.90 Obligated balance, end of year: Fund balance	−37,694	−49,470	−49,470
90.00 Outlays	18,827		

The Working Capital Fund is a self-sustaining revolving fund that provides services to National Forests, research experiment stations, and when necessary, to other Federal agencies, and as provided by law, to State and private agencies and persons who cooperate with the Forest Service in fire control and other authorized programs.

The forestry related supply and support services include:

Equipment Services.—The fund owns, operates, maintains, replaces, and repairs common use motor driven and similar equipment. This equipment is rented to administrative units, that is, National Forests, research experiment stations, and other units, and in some cases to the other agencies, at rates which recover the cost of operation, repair and maintenance, management, and depreciation. The rates also include an increment which provides additional cash which, when added to depreciation earnings and the residual value of equipment, provides sufficient funds to replace the equipment.

Aircraft Services.—The fund operates, maintains, and repairs Forest Service owned aircraft used in fire surveillance and suppression and in other Forest Service programs. The aircraft are rented to National Forests, research experiment stations, and in some cases to other agencies, at rates which recover the cost of depreciation, operation, maintenance, repair, and improvements in the airworthiness of the aircraft. Aircraft replacement costs are financed from either appropriated funds or the Forest Service Working Capital Fund, or a combination of both.

Supply Services.—The fund operates the following common services:

Photo reproduction laboratories that store, reproduce, and supply aerial photographs, aerial maps, and other photographs of National Forest lands. The photographic reproductions are sold to National Forests, experiment stations, and others at cost.

Sign shops that manufacture and supply special signs for the National Forests for use in regulating traffic and as information to the public and other users of the National Forests. The signs are sold to National Forests and experiment stations at cost.

Subsistence services that prepare and serve meals to Forest Service crews working in areas where adequate public restaurant facilities are not available.

Seed supply services that provides tree seed for direct seeding or sowing in nurseries for the production of trees. Includes purchase or collection of cones, extraction of seeds, cleaning and testing, and storage and delivery. Operates in conjunction with tree nurseries.

Tree nurseries that operate forest tree nurseries and cold storage facilities for storage of tree seedlings. Tree seedlings are sold to National Forests, State foresters, and other cooperators at cost.

Object Classification (in thousands of dollars)

Identification code 12–4605–0–4–302	1989 actual	1990 est.	1991 est.
Personnel compensation:			
11.1 Full-time permanent	18,977	16,402	19,039
11.3 Other than full-time permanent	5,665	4,767	5,210
11.5 Other personnel compensation	1,115	938	1,025
11.9 Total personnel compensation	25,756	22,107	25,274
12.1 Civilian personnel benefits	4,130	3,545	4,053
13.0 Benefits for former personnel	691	597	693
21.0 Travel and transportation of persons	850	708	761
22.0 Transportation of things	426	355	382
23.1 Rental payments to GSA	882	1,008	1,027
23.2 Rental payments to others	669	557	599
23.3 Communications, utilities, and miscellaneous charges	1,679	1,398	1,503
24.0 Printing and reproduction	47	39	42
25.0 Other services	21,409	17,823	19,162
26.0 Supplies and materials	27,035	22,505	24,201
31.0 Equipment	33,482	33,232	30,285
32.0 Land and structures	377	314	338
42.0 Insurance claims and indemnities	29	24	26
44.0 Refunds	175	−146	−157
99.9 Total obligations	117,638	104,066	108,189

Note.—Personnel totals are included with personnel totals of all other Forest Service programs.

Trust Funds

REFORESTATION TRUST FUND

Program and Financing (in thousands of dollars)

Identification code 20–8046–0–7–302	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Total obligations	27,723	29,581	30,000
Financing:			
Unobligated balance available, start of year:			
21.40 Treasury balance	−1,883	−3,686	−4,105
U.S. securities:			
21.41 Par value	−1,955	−3,600	−3,600
21.40 Unrealized discount	−1,883	−3,686	−4,105
Unobligated balance available, end of year			
24.40 Treasury balance	3,686	4,105	4,105
U.S. securities:			
24.41 Par value	3,600	3,600	3,600
24.40 Unrealized discount	3,686	4,105	4,105
60.00 **Budget authority (appropriation) (permanent, indefinite)**	**31,171**	**30,000**	**30,000**
Relations of obligations to outlays:			
71.00 Obligations incurred, net	27,723	29,581	30,000
72.40 Obligated balance, start of year	−3,321	−3,913	−3,602
74.40 Obligated balance, end of year	3,913	3,602	3,518
90.00 Outlays	28,316	29,270	29,916

Amounts from this account are used for reforestation as authorized by 16 U.S.C. 1606a (d) and (e).

Reforestation Trust Fund—Continued

Object Classification (in thousands of dollars)

Identification code 20-8046-0-7-302		1989 actual	1990 est.	1991 est.
	Personnel compensation:			
11.1	Full-time permanent	4,712	5,665	5,859
11.3	Other than full-time permanent	1,526	1,320	1,365
11.5	Other personnel compensation	317	337	349
11.9	Total personnel compensation	6,555	7,322	7,573
12.1	Civilian personnel benefits	1,349	1,447	1,530
13.0	Benefits for former personnel	187	197	204
21.0	Travel and transportation of persons	263	332	282
22.0	Transportation of things	114	143	122
23.1	Rental payments to GSA	199	155	153
23.2	Rental payments to others	102	129	110
23.3	Communications, utilities, and miscellaneous charges	254	321	273
24.0	Printing and reproduction	116	146	124
25.0	Other services	16,357	16,585	17,244
26.0	Supplies and materials	1,891	2,380	2,024
31.0	Equipment	339	428	364
32.0	Land and structures	−10	−13	−11
42.0	Insurance claims and indemnities	7	9	8
99.9	Total obligations	27,723	29,581	30,000

Personnel Summary

Total number of full-time permanent positions	219	232	232
Total compensable workyears:			
Full-time equivalent employment	296	312	312
Full-tme equivalent of overtime and holiday hours	13	16	16

Allocations and Allotments Received From Other Accounts

Note.—Obligations incurred under allocations or allotments from other accounts are included in the schedule of the parent appropriations, as follows:

Agriculture:
- Agricultural Research Service.
- Soil Conservation Service:
  - Watershed and flood prevention operations.
  - Resource conservation and development.
  - Watershed planning.
  - River basin surveys and investigations.
- Agriculture Stabilization Conservation Service: Conservation Reserve Program.
- Farmers Home Administration; Rural community fire protection grants.

Treasury: Reforestation Trust Fund.
Transportation: Federal Highway Administration, Highway Trust Fund.
Labor: Employment and Training Administration, Training and employment services.

Cooperative Work Trust Fund

Program and Financing (in thousands of dollars)

Identification code 12-8028-0-7-302		1989 actual	1990 est.	1991 est.
	Program by activities:			
10.00	Total obligations	462,490	559,596	326,551
	Financing:			
11.00	Offsetting collections from: Federal funds	−250,000	−255,162	
21.40	Unobligated balance available, start of year	−194,492	−276,265	−286,948
24.40	Unobligated balance available, end of year	276,265	286,948	289,899
60.00	**Budget authority (appropriation) (permanent, indefinite)**	**294,264**	**315,117**	**329,502**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	212,490	304,434	326,551
72.40	Obligated balance, start of year	54,173	24,503	24,503
74.40	Obligated balance, end of year	−24,503	−24,503	−24,503
90.00	Outlays	242,160	304,434	326,551

Advances, including deposits from purchasers of timber, are received and used for specified work in forest investigations protection, and improvement of the National Forest System, including protection, reforestation, and administration of private lands adjacent to National Forests (7 U.S.C. 2269; 16 U.S.C. 498, 535, 565a, 572, 572a, 576b, 1643; and 31 U.S.C. 1321).

Object Classification (in thousands of dollars)

Identification code 12-8028-0-7-302		1989 actual	1990 est.	1991 est.
	Personnel compensation:			
11.1	Full-time permanent	60,754	64,501	68,332
11.3	Other than full-time permanent	20,114	21,355	22,623
11.5	Other personnel compensation	5,312	5,640	5,975
11.8	Special personal services payment	18		
11.9	Total personnel compensation	86,198	91,496	96,930
12.1	Civilian personnel benefits	14,511	16,989	19,816
13.0	Benefits for former personnel	1,324	1,406	1,490
21.0	Travel and transportation of persons	3,744	4,854	2,144
22.0	Transportation of things	1,847	2,395	1,058
23.1	Rental payments to GSA	1,237	964	951
23.2	Rental payments to others	1,833	2,377	1,050
23.3	Communications, utilities, and miscellaneous charges	5,168	6,700	2,960
24.0	Printing and reproduction	218	283	125
25.0	Other services	308,814	383,388	178,495
26.0	Supplies and materials	25,311	32,826	14,502
31.0	Equipment	4,618	5,977	2,640
32.0	Land and structures	7,250	9,400	4,152
41.0	Grants, subsidies, and contributions	−35	−45	−20
42.0	Insurance claims and indemnities	114	148	65
44.0	Refunds	338	438	193
99.9	Total obligations	462,490	559,596	326,551

Personnel Summary

Total number of full-time permanent positions	2,822	2,919	2,989
Total compensable workyears:			
Full-time equivalent employment	3,791	3,919	4,014
Full-time equivalent of overtime and holiday hours	190	196	201

Gifts, Donations and Bequests for Forest and Rangeland Research

For expenses authorized by 16 U.S.C. 1643(b), $30,000 to remain available until expended, to be derived from the fund established pursuant to the above Act[: *Provided,* That unexpended balances of amounts previously appropriated for this purpose under the heading "Miscellaneous trust funds, Forest Service" may be transferred to and merged with this appropriation for the same time period as originally enacted]. *(Public Law 100-446; Department of the Interior and Related Agencies Appropriations, Act 1990.)*

Program and Financing (in thousands of dollars)

Identification code 12-8034-0-7-302		1989 actual	1990 est.	1991 est.
	Program by activities:			
10.00	Total obligations (object class 25.0)	46	375	30
	Financing:			
11.00	Offsetting collections from: Federal funds	−161	−30	
	Unobligated balance available, start of year:			
21.40	Treasury balance	−133	−315	
21.41	U.S. securities: Par value	−65		
24.40	Unobligated balance available, end of year: Treasury balance	315		
40.00	**Budget authority (appropriation)**	**2**	**30**	**30**
	Relation of obligations to outlays:			
71.00	Obligations incurred, net	−115	345	30
72.40	Obligated balance, start of year	15	10	
74.40	Obligated balance, end of year	−10		
90.00	Outlays	−110	355	30

This appropriation makes available to the Forest Service all deposits received from gifts and bequests for research to invest and reinvest in public debt securities for forest and rangeland research.

HIGHWAY CONSTRUCTION: MOUNT ST. HELENS NATIONAL MONUMENT

Program and Financing (in thousands of dollars)

Identification code 12-8029-0-7-401		1989 actual	1990 est.	1991 est.
	Financing:			
39.00	Budget authority			
	Budget authority:			
40.00	Appropriation	5,333		
40.49	Portion applied to liquidate contract authority	-2,333		
40.50	Balance of appropriation to liquidate contract authority withdrawn	-3,000		
43.00	Appropriation (adjusted)			
	Relation of obligations to outlays:			
71.00	Obligations incurred, net			
72.40	Obligated balance, start of year	1,644	737	
74.40	Obligated balance, end of year	-737		
90.00	Outlays	907	737	

STATUS OF UNFUNDED CONTRACT AUTHORITY

[In thousands of dollars]

	1989 actual	1990 est.	1991 est.
Contract authority	5,333		
Appropriation to liquidate contract authority	2,333		
Unfunded balance lapsing	-3,000		

Authority for Mount St. Helens National Monument was made available by the Department of the Interior and Related Agencies Appropriations Act, 1987, as included in Public Laws 99-500 and 99-591. An additional amount was appropriated in the Department of the Interior and Related Agencies Appropriations Act, 1989 as included in Public Law 100-446.

ADMINISTRATIVE PROVISIONS, FOREST SERVICE

Appropriations to the Forest Service for the current fiscal year shall be available for: (a) purchase of not to exceed [185] *202* passenger motor vehicles of which [11] *27* will be used primarily for law enforcement purposes and of which [169] *170* shall be for replacement only, of which acquisition of [132] *144* passenger motor vehicles shall be from excess sources, and hire of such vehicles; operation and maintenance of aircraft, the purchase of not to exceed two for replacement only, and acquisition of [43] *97* aircraft from excess sources; notwithstanding other provisions of law, existing aircraft being replaced may be sold, with proceeds derived or trade-in value used to offset the purchase price for the replacement aircraft; (b) services pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed $100,000 for employment under 5 U.S.C. 3109; (c) uniform allowances for each uniformed employee of the Forest Service, not in excesss of $400 annually; (d) purchase, erection, and alteration of buildings and other public improvements (7 U.S.C. 2250); (e) acquisition of land, waters, and interests therein, pursuant to the Act of August 3, 1956 (7 U.S.C. 428a); (f) for expenses pursuant to the Volunteers in the National Forest Act of 1972 (16 U.S.C. 558a, 558d, 558a note); and (g) for debt collection contracts in accordance with 31 U.S.C. 3718(c).

[None of the funds made available under this Act shall be obligated or expended to change the boundaries of any region, to abolish any region, to move or close any regional office for research, State and private forestry, or National Forest System administration of the Forest Service, Department of Agriculture, without the consent of the House and Senate Committees on Appropriations and the Committee on Agriculture, Nutrition, and Forestry in the United States Senate and the Committee on Agriculture in the United States House of Representatives.]

Any appropriations or funds available to the Forest Service may be *advanced to the Forest Service Firefighting appropriation and may be* used for forest firefighting and the emergency rehabilitation of burned-over lands under its jurisdiction.

[The appropriation structure for the Forest Service may not be altered without advance approval of the House and Senate Committees on Appropriations.]

Notwithstanding any other provision of law, any appropriations or funds available to the Forest Service may be used to reimburse employees for the cost of State licenses and certification fees pursuant to their Forest Service position and that are necessary to comply with State laws, regulations, and requirements.

Funds appropriated to the Forest Service shall be available for assistance to or through the Agency for International Development and the Office of International Cooperation and Development in connection with forest and rangeland research, technical information, and assistance in foreign countries, and shall be available to support forestry and related natural resource activities outside the United States and its territories and possessions, including technical assistance, education and training, and cooperation with United States and international organizations.

[Funds previously appropriated] *All funds received* for timber salvage sales may be [recovered from receipts deposited for use by the applicable national forest and] credited to the Forest Service Permanent Appropriations to be expended for timber salvage sales from any national forest, and for timber sales preparation to replace sales lost to fire or other causes, and sales preparation to replace sales inventory on the shelf for any national forest to a level sufficient to maintain new sales availability equal to a rolling five-year average of the total sales offerings, and for design, engineering, and supervision of construction of roads lost to fire or other causes associated with the timber sales programs described above: *Provided,* That notwithstanding any other provision of law, moneys received from the timber salvage sales program in fiscal year [1990] *1991* shall be considered as money received for purposes of computing and distributing 25 per centum payments to local governments under 16 U.S.C. 500, as amended[: *Provided further,* That amounts necessary shall be available from deposits into the salvage sale fund for salvage of timber damaged by Hurricane Hugo to the maximum extent possible without regard to the geographic origin of the funds].

[None of the funds made available to the Forest Service under this Act shall be subject to transfer under the provisions of section 702(b) of the Department of Agriculture Organic Act of 1944 (7 U.S.C. 2257) or 7 U.S.C. 147b unless the proposed transfer is approved in advance by the House and Senate Committees on Appropriations in compliance with the reprogramming procedures contained in House Report 99-714.]

No funds appropriated to the Forest Service shall be transferred to the Working Capital Fund of the Department of Agriculture without the approval of the Chief of the Forest Service.

Notwithstanding any other provision of law, any appropriations or funds available to the Forest Service may be used to provide nonmonetary awards of nominal value to private individuals and organizations that make contributions to Forest Service programs.

[Funds available to the Forest Service shall be available to conduct a program of not less than $1,000,000 for high priority projects within the scope of the approved budget which shall be carried out by the Youth Conservation Corps as if authorized by the Act of August 13, 1970, as amended by Public Law 93-408.]

Notwithstanding the provisions of the Federal Grant and Cooperative Agreements Act of 1977 (31 U.S.C. 6301-6308), the Forest Service is authorized to negotiate and enter into cooperative arrangements with public and private agencies, organizations, institutions, and individuals to continue the Challenge Cost-Share Program.

[None of the funds made available to the Forest Service in this Act shall be expended for the purpose of issuing a special use authorization permitting land use and occupancy and surface disturbing activities for any project to be constructed on Lewis Fork Creek in Madera County, California, at the site above, and adjacent to, Corlieu Falls bordering the Lewis Fork Creek National Recreation Trail until the studies required in Public Law 100-202 have been submitted to the Congress: *Provided,* That any special use authorization shall not be executed prior to the expiration of thirty calendar days (not including any day in which either House of Congress is not in session because of adjournment of more than three calendar days to a day certain) from the receipt of the required studies by the Speaker of the House of Representatives and the President of the Senate.]

[Notwithstanding any other provision of law, the Secretary of the Treasury is directed to make available to the Secretary of Agriculture, to remain available until expended, all National Forest Fund timber receipts received by the Treasury during fiscal year 1989 from

the harvesting of National Forest Timber in excess of $920,000,000, the 1989 National Forest Fund timber receipts contained in the President's Budget proposal for fiscal year 1990: *Provided,* That such excess amount made available for the overall purposes of this section shall not exceed $65,000,000: *Provided further,* That an additional $32,000,000 shall not be subject to the per centum allocations of subsequent provisions of this section and shall be made separately available solely for implementation of the timber sales program included in this Act as described in the accompanying statement of the managers and shall be used solely for the necessary expenses of such timber sales program including, but not limited to, timber sales administration and management (including all timber support costs) and construction and design of roads: *Provided further,* That the $32,000,000 shall only be provided after all other sources of funds, appropriated and nonappropriated, have been utilized to the fullest extent possible: *Provided further,* That this estimate of 1989 receipts shall not be adjusted for the purposes of this section: *Provided further,* That such funds shall be made available during fiscal year 1990, and shall be in addition to any funds appropriated in this Act: *Provided further,* That this transaction will be made without reductions for the payments to be made in accordance with the provisions of the Act of May 23, 1908, as amended (16 U.S.C. 500) or the Act of July 10, 1930 (16 U.S.C. 577g): *Provided further,* That funds made available to the Secretary of Agriculture pursuant to this provision shall be used for the necessary expenses, including support costs of the National Forest System programs as follows: 6 per centum for National Forest trail maintenance; 4 per centum for National Forest trail construction; 20 per centum for wildlife and fish habitat management; 20 per centum for soil, water, and air management; 5 per centum for cultural resource management; 5 per centum for wilderness management; 10 per centum for reforestation and timber stand improvement; and 30 per centum for timber sales administration and management, including all timber support costs, for advanced preparation work for fiscal year 1991 and fiscal year 1992 timber sale offerings: *Provided further,* That not later than 30 days after the submission of the President's fiscal year 1991 budget, the Chief of the Forest Service shall provide a report to the House and Senate Committees on Appropriations on the final amount and distribution of funds made available under this section and shall include an assessment of National Forest resource outputs to be produced in fiscal year 1990, fiscal year 1991, and subsequent years, using funds made available under this section, and a comparison of the outputs achieved in fiscal year 1990 and proposed for fiscal year 1991, with the output levels for the program areas listed described in the Forest Service resource management plans in effect at the time of the report required by this section.]

Any money collected from the States for fire suppression assistance rendered by the Forest Service on non-Federal lands not in the vicinity of National Forest System lands shall be used to reimburse the applicable appropriation and shall remain available until expended as the Secretary may direct in conducting activities authorized by 16 U.S.C. 2101 (note), 2101–2110, 1606, and 2111.

Of the funds available to the Forest Service, [$1,500] *$2,500* is available to the Chief of the Forest Service for official reception and representation expenses.

[Notwithstanding section 705(a) of the Alaska National Interest Lands Conservation Act (16 U.S.C. 539d(a)), $52,441,000 shall be available for timber supply, protection and management, research, resource protection, and construction on the Tongass National Forest in fiscal year 1990: *Provided,* That all of the funds available from the Tongass Timber Supply Fund in fiscal year 1990 pursuant to section 705(a) of Public Law 96–487 shall be deemed obligated as of October 1, 1989 and shall remain available until expended: *Provided further,* That this funding limitation shall not include those funds available to the Forest Service as National Forest System (except for timber sales administration and management funds), Trust Funds, Permanent Funds (other than the Tongass Timber Supply Fund), Timber Receipts, or Purchaser Road Construction.]

[Notwithstanding any other provision of law, the Forest Service is directed to compensate Davis Sheep Company, Monteview, Idaho, for reasonable expenses incurred as a result of mortality of permitted animals and moving permitted animals from one location to another as directed by the Forest Service: *Provided,* That in no event should expenses be less than $85,000: *Provided further,* That up to an additional $27,500 is authorized if the Forest Service, in conjunction with Davis Sheep Company, determines additional losses were incurred: *Provided further,* That no funds provided in this title may be expended by the Forest Service to implement a new fee schedule or increase the fees charged for communication site use of lands administered by the Forest Service above the levels in effect on January 1, 1989.] *(Department of the Interior and Related Agencies Appropriations Act, 1990.)*

TITLE VI—GENERAL PROVISIONS

The following sections are proposed for deletion and do not appear below:

Sec. 612 ..... Limitation on the obligation of funds for personnel compensation and benefits.

Sec. 613 ..... Prohibition on the obligation of funds for services by contract unless a contract has been awarded and entered into, as provided by law.

Sec. 614 ..... Prohibition against implementing any regulation that has been disapproved pursuant to a resolution of disapproval.

Sec. 615 ..... Limitation on the value of certificates of beneficial ownership sold by Farmers Home Administration.

Sec. 617 ..... Prohibition on the phase out of the Resource Conservation and Development Program.

Sec. 620 ..... Prohibition on the use of funds for assurance agreement, payment guarantee, or other form of loan guarantee with respect to loans and credits extended to the Polish People's Republic, unless certain conditions have been met.

Sec. 622 ..... Requirement that the Secretary of Agriculture shall construct not less than a specified number of new projects under Public Laws 566 and 534.

Sec. 624 ..... Prohibition on the use of funds to relocate the Hawaii State Office of the Farmers Home Administration from Hilo, Hawaii, to Honolulu, Hawaii.

Sec. 626 ..... Establishment of a floor for FTE levels at specific agencies and prohibition of program reductions below those levels.

Sec. 630 ..... Prohibition on the use of funds to release information provided under the Agricultural Marketing Agreement Act subject to certain exceptions.

Sec. 631 ..... Prohibition on funds for use by the Farmers Home Administration to employ or contract private debt collection agencies to collect delinquent loans, unless otherwise specified.

Sec. 632 ..... Prohibition on use of funds to sell Agricultural Credit Insurance Fund loans. Requirement that borrowers shall have first refusal on sales of Rural Development Insurance Fund loans.

Sec. 633 ..... Prohibition on the use of funds to pay salaries and expenses of personnel to carry out a targeted export assistance program in excess of a specified level.

Sec. 634 ..... Prohibition on the use of funds to pay salaries and expenses of personnel to carry out an export enhancement program in excess of a specified level.

Sec. 635 ..... Prohibition on the use of funds to regulate the order or sequence of advances under approved telephone loans from the Rural Electrification Administration, the Rural Telephone Bank, or the Federal Financing Bank.

Sec. 636 ..... Requirement that specified funds shall be used to purchase sunflower and cottonseed oil and for the promotion of the sale of such oils in world markets.

Sec. 637 ..... Requirement that the cost of pay raises be absorbed within appropriated levels of funding.

Sec. 638 ..... Requirement that publicity concerning Federally-funded projects shall state the dollar amount and percentage of total costs so funded.

Sec. 639 ..... Prohibition on the use of funds to pay indirect costs on research grants competitively awarded by the Cooperative State Research Service that exceed a specified level of direct costs.

Sec. 640 ..... Requirement for the establishment of a specified program to assist the export of sugar from the Republic of the Philippines within a specified time period.

Sec. 641 ..... Requirement that the Department submit a financial report, within a specified time period, on the procurement of advisory and assistance services to Congress, copied to the Comptroller General of the United States.

SEC. 601. The expenditure of any appropriation under this Act for any consulting service through procurement contract, pursuant to 5 U.S.C. 3109, shall be limited to those contracts where such expenditures are a matter of public record and available for public inspection, except where otherwise provided under existing law, or under existing Executive Order issued pursuant to existing law.

SEC. 602. Within the unit limit of cost fixed by law, appropriations and authorizations made for the Department of Agriculture for the fiscal year [1990] *1991* under this Act shall be available for the purchase, in addition to those specifically provided for, of not to exceed [514] *612* passenger motor vehicles, of which [508] *607* shall be for replacement only, and for the hire of such vehicles.

SEC. 603. Funds in this Act available to the Department of Agriculture shall be available for uniforms or allowances therefore as authorized by law (5 U.S.C. 5901–5902).

SEC. 604. Not less than $1,500,000 of the appropriations of the Department of Agriculture in this Act for research and service work authorized by the Acts of August 14, 1946 and July 28, 1954, and (7 U.S.C. 427, 1621–1629), and by chapter 63 of title 31, United States Code, shall be available for contracting in accordance with said Acts and chapter.

SEC. 605. No part of the funds contained in this Act may be used to make production or other payments to a person, persons, or corporations upon a final finding by court of competent jurisdiction that such party is guilty of growing, cultivating, harvesting, processing or storing marijuana, or other such prohibited drug-producing plants on any part of lands owned or controlled by such persons or corporations.

SEC. 606. Advances of money to chiefs of field parties from any appropriation in this Act for the Department of Agriculture may be made by authority of the Secretary of Agriculture.

SEC. 607. The cumulative total of transfers to the Working Capital Fund for the purpose of accumulating growth capital for data services and National Finance Center operations shall not exceed $2,000,000: *Provided,* That no funds in this Act appropriated to an agency of the Department shall be transferred to the Working Capital Fund without the approval of the agency administrator.

SEC. 608. New obligational authority provided for the following appropriation items in this Act shall remain available until expended: Public Law 480; [Mutual and Self-Help Housing;] Watershed and Flood Prevention Operations; Resource Conservation and Development; Colorado River Basin Salinity Control Program; Animal and Plant Health Inspection Service, *buildings and facilities, and* $4,500,000 for the contingency fund to meet emergency conditions [, $5,000,000 for the Grasshopper and Mormon Cricket Control Programs, and buildings and facilities]; Agricultural Stabilization and Conservation Service, salaries and expenses funds made available to county committees; the Federal Crop Insurance Corporation Fund; Agricultural Research Service, buildings and facilities[, and up to $10,000,000 of funds made available for construction at the Beltsville Agricultural Research Center; Cooperative State Research Service, buildings and facilities; Scientific Activities Overseas (Foreign Currency Program); Dairy Indemnity Program; $2,852,000]*; $4,000,000* for higher education training grants under section 1417(a)(3)(B) of Public Law 95–113, as amended (7 U.S.C. 3152(a)(3)(B)); *$11,000,000 for a program of capacity building grants to colleges eligible to receive funds under the Act of August 30, 1890, including Tuskegee University;* and buildings and facilities, Food and Drug Administration.

SEC. 609. No part of any appropriation contained in this Act shall remain available for obligation beyond the current fiscal year unless expressly so provided herein.

SEC. 610. Not to exceed $50,000 of the appropriation available to the Department of Agriculture in this Act shall be available to provide appropriate orientation and language training pursuant to Public Law 94–449.

SEC. 611. Notwithstanding any other provision of law, employees of the agencies of the Department of Agriculture, including employees of the Agricultural Stabilization and Conservation county committees, may be utilized to provide part-time and intermittent assistance to other agencies of the Department, without reimbursement, during periods when they are not otherwise fully utilized, and ceilings on full-time equivalent staff years established for or by the Department of Agriculture shall exclude overtime as well as staff years expended as a result of carrying out programs associated with natural disasters, such as forest fires, droughts, floods, and other acts of God.

SEC. [616] *612.* No funds appropriated by this Act may be used to pay negotiated indirect cost rates on cooperative agreements or similar arrangements between the United States Department of Agriculture and nonprofit institutions in excess of 10 per centum of the total direct cost of the agreement when the purpose of such cooperative arrangements is to carry out programs of mutual interest between the two parties. This does not preclude appropriate payment of indirect costs on grants and contracts with such institutions when such indirect costs are computed on a similar basis for all agencies for which appropriations are provided in this Act.

SEC. [618] *613.* None of the funds in this Act shall be used to prevent or interfere with the right and obligation of the Commodity Credit Corporation to sell surplus agricultural commodities in world trade at competitive prices as authorized by law.

SEC. [619] *614.* Notwithstanding any other provision of this Act, commodities acquired by the Department in connection with Commodity Credit Corporation and section 32 price support operations may be used, as authorized by law (15 U.S.C. 714c and 7 U.S.C. 612c), to provide commodities to individuals in cases of hardship as determined by the Secretary of Agriculture.

SEC. [621] *615.* None of the funds in this Act shall be available to reimburse the General Services Administration for payment of space rental and related costs in excess of the amounts specified in this Act; nor shall this or any other provision of law require a reduction in the level of rental space or services below that of fiscal year [1989] *1990* or prohibit an expansion of rental space or services with the use of funds otherwise appropriated in this Act. Further, no agency of the Department of Agriculture, from funds otherwise available, shall reimburse the General Services Administration for payment of space rental and related costs provided to such agency at a percentage rate which is greater than is available in the case of funds appropriated in this Act.

SEC. [623] *616.* Funds provided by this Act may be used for translation of publications of the Department of Agriculture into foreign languages when determined by the Secretary to be in the public interest.

SEC. [625] *617.* Provisions of law prohibiting or restricting personal services contracts shall not apply to veterinarians employed by the Department to take animal blood samples, test and vaccinate animals, and perform branding and tagging activities on a fee-for-service basis.

SEC. [627] *618.* Funds provided in this Act may be used for one-year contracts which are to be performed in two fiscal years so long as the total amount for such contracts is obligated in the year for which the funds are appropriated.

SEC. [628] *619.* Funds appropriated by this Act shall be applied only to the objects for which appropriations were made except as otherwise provided by law, as required by 31 U.S.C. 1301.

SEC. [629] *620.* None of the funds in this Act shall be available to restrict the authority of the Commodity Credit Corporation to lease space for its own use or to lease space on behalf of other agencies of the Department of Agriculture when such space will be jointly occupied. *(Rural Development, Agriculture, and Related Agencies Appropriations Act, 1990.)*

PROPOSED SUPPLEMENTALS

EXPLANATION OF REQUESTS

This subpart contains supplemental appropriations requests for 1990 being proposed for congressional consideration in this budget. Requests for supplemental appropriations are usually made after enactment of regular appropriations.

PROPOSED SUPPLEMENTAL REQUESTS

The supplemental requests below are grouped as "program" supplementals and "pay" supplementals and are shown as separate sections.

Supplementals proposed in this budget for various program purposes are included in the first grouping. The presentation usually includes suggested appropriation language, the related budget schedules, and narrative explanations of the requests.

Requests for pay supplementals follow in the form of suggested appropriations language. The amounts contained in the appropriations language for pay also appear as separate line entries in the regular program and financing schedules for the related account in the "Detailed Budget Estimates by Agency" in part V of section two.

SUMMARY OF PROPOSED SUPPLEMENTALS

	1990 requests	
	1989 budget authority	Associated requests not affecting budget authority
PROPOSED SUPPLEMENTAL ACTIONS		
PROPOSED SUPPLEMENTAL APPROPRIATIONS FOR VARIOUS PROGRAMS (EXCLUDING REQUESTS FOR INCREASED PAY COSTS)		
The Judiciary*	22,750,000	.....
Department of Agriculture	.....	language
Department of Education	.....	language
Department of Health and Human Services	.....	language
Department of Housing and Urban Development	.....	language
Department of Justice	.....	language
Department of State	.....	language
Department of the Treasury	.....	language
Federal Trade Commission	.....	language
U.S. Sentencing Commission*	700,000	.....
Total	23,450,000	.....
INCREASED PAY COSTS FOR THE FISCAL YEAR 1989		
The Judiciary*	5,316,000	.....
National Aeronautics and Space Administration	.....	language
Total	5,316,000	language

*(Note: Appropriation requests for the Judicial Branch and the U.S. Sentencing Commission are by law transmitted to the Congress without change.)

DETAILS OF PROPOSED SUPPLEMENTAL APPROPRIATIONS FOR THE FISCAL YEAR ENDING SEPTEMBER 30, 1990

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the following sums are appropriated out of any money in the Treasury not otherwise appropriated to supply supplemental appropriations for the fiscal year ending September 30, 1990 and for other purposes; namely:

PROPOSED SUPPLEMENTAL APPROPRIATIONS FOR VARIOUS PROGRAMS (EXCLUDING REQUESTS FOR INCREASED PAY COSTS)

The Judiciary

COURTS OF APPEALS, DISTRICT COURTS AND OTHER JUDICIAL SERVICES

SALARIES AND EXPENSES

(Supplemental now requested, existing legislation)

For an additional amount for "Salaries and expenses", $22,750,000.

Program and Financing (in thousands of dollars)

Identification code 02-25-0920-1-1-752	1989 actual	1990 est.	1991 est.
Program by activities:			
10.00 Expenses of operation and maintenance of the courts (object class 31.0)	.....	22,750	.....
Financing:			
40.00 **Budget authority (appropriation)**	.....	**22,750**	.....
Relation of obligations to outlays:			
71.00 Obligations incurred, net	.....	22,750	.....
72.40 Obligated balance, start of year	.....	.....	1,986
74.40 Obligated balance, end of year	.....	−1,986	.....
90.00 Outlays	.....	20,764	1,986

This supplemental request would provide funds to make up the shortfall in funds collected from fees in fiscal year 1990.

Department of Agriculture

FOOD AND NUTRITION SERVICE

FOOD STAMP PROGRAM

(Appropriations language now requested, existing legislation)

For making benefit payments to individuals under the Food Stamp Act, for unanticipated costs incurred for the current fiscal year, such sums as may be necessary.

This proposal would give the Department of Agriculture indefinite spending authority beyond the fiscal year 1990 appropriated amounts if such spending were necessary to sustain benefits through the end of the fiscal year.

OTHER MATERIALS

EXPLANATION OF OTHER MATERIALS

This section includes the following material:

(a) A list of advance appropriations, as required by the Congressional Budget Act of 1974 (31 U.S.C. 1105(a)(17)), a list of appropriations with advance funding provisions, and a list of appropriations with forward funding provisions.

(b) A statement of amendments and revisions, if any, to 1990 budget authority requests that were transmitted to the Congress after the 1990 Budget but prior to the transmittal of the 1991 Budget, as required by section 601 of the Congressional Budget Act of 1974.

NOTE.—This section previously included information on the amounts of appropriations requested for the Offices of Inspectors General for Federal departments and establishments, as required by section 3 of the Federal Managers' Financial Integrity Act of 1982 (Public Law 97-255). Pursuant to the Inspectors General Act Amendments of 1988, separate appropriations accounts are proposed for each Office of Inspector General, and the information on appropriations and related financial information are now presented in separate account presentations in Part I of this document. See the index (under the general heading, "Inspectors General") for the location of each appropriation request.

ADVANCE APPROPRIATIONS, ADVANCE FUNDING, AND FORWARD FUNDING FOR 1991

I. An advance appropriation is one made to become available one fiscal year or more beyond the fiscal year for which the appropriation act is passed. Advance appropriations in fiscal year 1991 appropriations Acts will become available for programs in 1992 or beyond. Since these appropriations are not available until after fiscal year 1991, the amounts will not be included in fiscal year 1991 budget totals, but will be reflected in the budget totals for the fiscal year for which they are requested.

The Congressional Budget Act of 1974 (31 U.S.C. 1105(a)(17)) requires inclusion in the budget of "information on estimates of appropriations for the fiscal year following the fiscal year for which the budget is submitted for grants, contracts, and other payments under each program for which there is an authorization of appropriations for that following fiscal year when the appropriations are authorized to be included in an appropriation law for the fiscal year before the fiscal year in which the appropriation is to be available for obligation." In fulfillment of this requirement, the table below lists those accounts authorized to receive, in fiscal year 1991, advance appropriations for fiscal year 1992 and beyond and cites the authorizing statute. The listing is in two parts: Part A shows the amounts of advance appropriations included in the 1991 budget. Part B is a listing of accounts for which advance appropriations are authorized but not requested in the 1991 budget.

A. Accounts for which advance appropriations are included in the 1991 budget:
- Department of Agriculture:
  - Farmers Home Administration Agriculture Credit Insurance Fund, $13,500 thousand for direct loans for 1991 (P.L. 101-161).
  - Food stamp program (7 U.S.C. 2011-2027, 2029), $4,023,000 thousand for 1992.
- Department of Energy:
  - Strategic Petroleum Reserves Petroleum Account (P.L. 94-163), $90,860 thousand for 1991.
  - Clean coal technology (42 U.S.C. 5901 et seq.), $256,000 thousand for 1991; $400,000 thousand for 1992; $475,000 thousand for 1993; and $225,000 thousand for 1994.
- Department of Health and Human Services, except Social Security:
  - Block grants to states for the homeless (P.L. 101-166), $6,904 thousand for 1991.
  - Substance abuse homeless demonstration project (P.L. 101-166), $455 thousand for 1991.
  - Health care for the homeless (P.L. 101-166), $11,885 thousand for 1991.
  - Grants to States for Medicaid (42 U.S.C., sec. 1396) $12,400,000 thousand for 1992.
  - Special benefits for disabled coal miners (30 U.S.C., sec. 921) $203,000 thousand for 1992.
  - Supplemental security income program (42 U.S.C., sec. 1381) $3,550,000 thousand for 1992.
  - Family support payments to States (42 U.S.C., secs. 601 and 651) $3,300,000 thousand for 1992.
  - Interim Assistance to States for Legalization (P.L. 99-603, sec. 204, and Title II of P.L. 101-166).
- Department of Justice: Restitution payments for individuals of Japanese ancestry who were interned during World War II (P.L. 100-383), $500 thousand for 1991, $500 thousand for 1992, and $200 thousand for 1993.
- Corporation for Public Broadcasting: Public broadcasting fund, $298,870 thousand for 1991 and $327,280 thousand for 1992.
- District of Columbia: Prison construction funds (P.L. 101-168), $20,300 thousand for 1991.
- National Aeronautics and Space Administration: Research and Development (Space Station Freedom), $2,907,000 thousand for 1992, and $3,031,000 thousand for 1993.

B. Accounts authorized to receive advance appropriations but for which none are requested in the 1991 budget:
- Department of Agriculture:
  - Food program administration (42 U.S.C., sec. 1752).
  - Food donations program (Public Law 93-29, sec. 209).
  - Child nutrition programs (42 U.S.C., sec. 1752).
- Department of Education. The following activities are authorized to receive advance appropriations (20 U.S.C. 1223 and 29 U.S.C. 703): [1]
  - Compensatory education for the disadvantaged.
  - Impact aid.
  - School improvement programs.
  - Indian education.
  - Bilingual education.
  - Immigrant and refugee education.
  - Education for the handicapped.
  - Special institutions for the handicapped.
  - Rehabilitation services and handicapped research.
  - Vocational and adult education.
  - Student financial assistance.
  - Guaranteed student loans.
  - Higher education.
  - Higher education facilities loans and insurance.
  - College housing and academic facilities loans.
  - Howard University.

Research, statistics, and improvement of practice.
Libraries.
Education and research overseas (special foreign currency program).
Department of Health and Human Services:
Payments to States for foster care and adoption assistance (Public Law 96-272).
Human Development Services (Public Law 97-35, sec. 657, Public Law 89-73 as amended, sec. 209).

[1] These statutes erroneously refer to "advance funding". Since these statutes describe and clearly intend to provide advance appropriations, the affected accounts are listed here and not in section II.

II. Advance funding is budget authority that is to be charged to the appropriation in the succeeding year but which authorizes obligations to be incurred in the last quarter of the fiscal year if necessary to meet higher than anticipated benefit payments in excess of the specific amount appropriated for the year. When such budget authority is used, an adjustment is made to increase the budget authority for the fiscal year in which it is used and to reduce the budget authority of the succeeding fiscal year. Essentially, this is a device for avoiding supplemental requests late in the fiscal year for certain programs, should the appropriations for the current year prove to be too low. The table below lists those accounts for which advance funding authority is requested in the 1991 budget.

Department of Labor:
Special benefits.
Black lung disability trust fund.
Federal unemployment benefits and allowances.
Department of Veterans Affairs:
Burial benefits and miscellaneous assistance.
Readjustment benefits.
Veterans insurance and indemnities.
Loan guaranty revolving fund.

III. Forward funding is budget authority that is made available for obligation beginning in the last quarter of the fiscal year for the financing of ongoing grant programs of grantees during the next succeeding fiscal year. The budget authority for such programs is included in the budget totals for the year in which it is appropriated. This device is often used for education programs, so that grants can be made prior to the start of the school year. The language providing forward funding for education programs will specify that amounts appropriated will not be available until some time into the year of the appropriation (e.g., July 1, 1991) and in most cases will specify that such amounts will remain available until the end of the succeeding fiscal year. The table below lists those accounts for which forward funding exists or is requested in whole or in part in the 1991 budget.

Department of Education:
Compensatory education for the disadvantaged.
School improvement programs.
Education for the handicapped.
Vocational and adult education.
Indian education.
Student financial assistance.

In the training and employment area, forward funding provides appropriations for a program year that starts on July 1st of the fiscal year of the appropriation. Financing extends through June 30th of the following fiscal year. Program years are authorized for training programs under the Job Training Partnership Act, operation of the State Employment Service under section 6 of the Wagner-Peyser Act, and senior citizen employment programs under Title V of the Older Americans Act. The table below lists accounts for which forward funding is requested in the 1991 budget.

Department of Labor:
Training and employment services.
Community service employment for older Americans.
State Unemployment Insurance and Employment Service Operations.

STATEMENT OF AMENDMENTS TO AND REVISIONS IN BUDGET AUTHORITY FOR 1990

(Between the Transmittal of the 1990 and 1991 Budgets)

A statement of all amendments to or revisions in budget authority requested between transmittal of the 1990 budget and the 1991 budget is presented below. This statement is being included in the budget in accordance with the Congressional Budget Act of 1974 (31 U.S.C. 1105(d)).

The modifications to requests for 1990 budget authority that were made through the course of the past year took three forms. If the Congress had not yet acted on a pending request, the President sent amendments to the budget requests transmitted in January 1989. If appropriations had been enacted, the President proposed either supplemental budget authority or rescission of enacted appropriations.

Amendments and requests for supplemental appropriations are printed in the documents of the House of Representatives and the Senate that are identified in part A of the following listing. The President's proposals for rescissions are included in special messages to the Congress under the Impoundment Control Act of 1974 (Public Law 93-344). Both the special messages and monthly cumulative reports on the items they cover are printed in the Federal Register.

PART A. AMENDED AND SUPPLEMENTAL REQUESTS RELATING TO 1990 BUDGET AUTHORITY

Transmitted to Congress on	Agencies affected	Printed as
March 10, 1989	Department of Education	H. Doc. 101-36.
	Executive Office of the President.	
	Department of Health and Human Services.	
	Department of Justice.	
	Department of Transportation.	
	Department of the Treasury.	
	Department of Energy.	
	Department of Agriculture.	
	Department of Housing and Urban Development.	
	Department of Labor.	
	Other Independent Agencies.	
March 24, 1989	Department of Education	H. Doc. 101-40.
	Department of Health and Human Services.	
	Department of Labor.	
	Department of Transportation.	
	Department of Veterans Affairs.	
	Department of Agriculture.	
	Department of Commerce.	
	Department of Housing and Urban Development.	
	Department of Justice.	
	Department of State.	
	Department of the Treasury.	
	Environmental Protection Agency.	
	Office of Personnel Management.	
	Other Independent Agencies.	
	Department of Energy.	
	The Judiciary.	
	Legislative Branch, House of Representatives.	
May 10, 1989	Department of Defense—Military	H. Doc. 101-63.
May 18, 1989	Department of Agriculture	H. Doc. 101-67.
	Department of Justice.	
	Department of Housing and Urban Development.	
	Department of Health and Human Services.	
	Legislative Branch, House of Representatives.	
	Small Business Administration.	
	Department of Commerce.	
	Department of the Interior.	
May 26, 1989	The Judiciary	S. Doc. 101-7.
	Department of Agriculture.	
	Department of Defense—Civil.	
	Department of Defense—Military.	
	Department of Health and Human Services.	
	Other Independent Agencies.	
	Department of Labor.	
June 15, 1989	The Judiciary	H. Doc. 101-76.
	Department of Justice.	
	Department of the Treasury.	
July 6, 1989	Executive Office of the President	H. Doc. 101-78.
	Funds Appropriated to the President.	
	Department of Agriculture.	
	Department of the Interior.	
	Department of the Treasury.	
	Other Independent Agencies.	
September 5, 1989	Funds Appropriated to the President	S. Doc. 101-11.
	Department of Defense.	
	Department of Health and Human Services.	
	Department of Housing and Urban Development.	
	Department of Justice.	
	Department of the Treasury.	
September 11, 1989	Other Independent Agencies	S. Doc. 101-12.
September 26, 1989	Department of Defense	S. Doc. 101-14.

PART B. REQUESTS FOR RESCISSION OF BUDGET AUTHORITY

There are no rescissions currently pending before the Congress.

GLOSSARY OF BUDGET TERMS [1]

BALANCES, OBLIGATED—Obligated balances are amounts of budgetary resources that have been obligated but not yet spent. (*Cf.* BALANCES, UNOBLIGATED.)

BALANCES, UNOBLIGATED—Unobligated balances are the amounts of budgetary resources that are available by law for obligation beyond the year in which they were provided and that have not yet been obligated or spent. (*Cf.* BALANCES, OBLIGATED.)

BUDGET—The *Budget of the United States Government* (this document) sets forth the President's comprehensive financial plan and indicates his priorities for the Federal Government. The budget document routinely includes the on-budget and off-budget totals and combines them to derive a total for Federal activity. (See ON-BUDGET and OFF-BUDGET.)

BUDGET AUTHORITY (BA)—Budget authority is the primary source of authority granted by law to enter into obligations that will result outlays. Budget authority most commonly is granted in the form of appropriations.

BUDGETARY RESOURCES—Budgetary resources refers generally to all sources of authority granted by law to enter into obligations, including new budget authority, new offsetting collections credited to appropriation and fund accounts, and unobligated balances of those resources.

DEFICIT—A deficit is the amount by which outlays exceed receipts.

FEDERAL FUNDS—Federal funds are the moneys collected and outlayed for the Government other than those designated as trust funds (defined below). Includes general, special, public enterprise, and intragovernmental funds.

FISCAL YEAR—The fiscal year is the Government's accounting period. It begins on October 1st and ends on September 30th, and is designated by the calendar year in which it ends.

GENERAL FUND—The general fund consists of accounts for receipts not earmarked by law for a specific purpose, the proceeds of general borrowing, and the expenditure of those moneys.

INTRAGOVERNMENTAL FUNDS—Intragovernmental funds are accounts for business-type or market-oriented activities conducted primarily within and between Government agencies and financed by offsetting collections that are credited directly to the fund.

OBLIGATIONS—Obligations are binding agreements for immediate or future outlays. Budgetary resources must be available before obligations can be incurred legally.

OFF-BUDGET TOTALS—Off-budget totals reflect the transactions of Government entities that are excluded from the on-budget totals by law.

OFFSETTING COLLECTIONS—Offsetting collections are collections from the public that result from business-type or market-oriented activities and collections from other Government accounts. These collections are deducted from gross disbursements in calculating outlays, rather than counted in receipt totals. Some are credited directly to appropriation or fund accounts; others, called offsetting receipts, are credited to receipts accounts. (*Cf.* RECEIPTS.)

ON-BUDGET—On-budget total reflect the transactions of all Federal Government entities except those excluded from the budget totals by law.

OUTLAYS—Outlays are the measure of Government spending. They are payments to liquidate obligations (other than the repayment of debt), net of refunds and offsetting collections. Outlays generally are recorded on a cash basis, but also include many cash-equivalent transactions and interest accrued on public issues of the public debt.

PUBLIC ENTERPRISE FUNDS—Public enterprise funds are accounts for business or market-oriented activities conducted primarily with the public and financed by collections credited directly to the account.

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[1] These basic terms and other budget terms, concepts, and procedures are described more fully in *The Budget System and Concepts of the United States Government,* a pamphlet available from the Government Printing Office.

RECEIPTS—Receipts are collections that result primarily from the Government's exercise of its power to tax or otherwise compel payment. They are compared to outlays in calculating a surplus or deficit. (*Cf.* OFFSETTING COLLECTIONS.)

SEQUESTER—A sequester is a reduction or cancellation of budgetary resources pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985 (also known as the Gramm-Rudman-Hollings Act), as amended, for the purpose of meeting statutory deficit targets.

SPECIAL FUNDS—Special funds are accounts for receipts earmarked for specific purposes and the associated expenditure of those receipts. (*Cf.* TRUST FUNDS.)

SURPLUS—A surplus is the amount by which receipts exceed outlays.

SUPPLEMENTAL APPROPRIATION—A supplemental appropriation is one enacted subsequent to a regular annual appropriations act when the need for funds is too urgent to be postponed until the next regular annual appropriations act.

TRUST FUNDS—Trust funds are accounts, designated by law as trust funds, for receipts earmarked for specific purposes and the associated expenditure of those receipts. (*Cf.* SPECIAL FUNDS.)